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No. 164

## House of Representatives

The House met at noon and was called to order by the Speaker pro tempore (Mr. BROOKS of Alabama).

### DESIGNATION OF SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

WASHINGTON, DC,

November 18, 2013.

I hereby appoint the Honorable MO BROOKS, to act as Speaker pro tempore on this day.

JOHN A. BOEHNER,

Speaker of the House of Representatives.

### COMMUNICATION FROM THE CLERK OF THE HOUSE

The SPEAKER pro tempore laid before the House the following communication from the Clerk of the House of Representatives:

OFFICE OF THE CLERK,

HOUSE OF REPRESENTATIVES,

Washington, DC, November 18, 2013.

Hon. JOHN A. BOEHNER,

Speaker, U.S. Capitol, House of Representatives, Washington, DC.

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 2(h) of Rule II of the Rules of the U.S. House of Representatives, the Clerk received the following message from the Secretary of the Senate on November 18, 2013 at 10:23 a.m.:

That the Senate agree to the House amendments to the bill S. 252.

With best wishes, I am

Sincerely,

KAREN L. HAAS.

### MORNING-HOUR DEBATE

The SPEAKER pro tempore (Mr. DENHAM). Pursuant to the order of the House of January 3, 2013, the Chair will now recognize Members from lists submitted by the majority and minority leaders for morning-hour debate.

The Chair will alternate recognition between the parties, with each party

limited to 1 hour and each Member other than the majority and minority leaders and the minority whip limited to 5 minutes, but in no event shall debate continue beyond 1:50 p.m.

### OBAMACARE MISREPRESENTATIONS AND SOLUTION

The SPEAKER pro tempore. The Chair recognizes the gentleman from Alabama (Mr. BROOKS) for 5 minutes.

Mr. BROOKS of Alabama. Mr. Speaker, on January 15, 2009, in order to get ObamaCare passed, President Obama promised America:

If you like your health care plan, you'll be able to keep your health care plan, period. No one will take it away, no matter what.

On June 28, 2012, in order to get reelection votes, President Obama promised:

If you're one of the more than 250 million Americans who already has health insurance, you will keep your health insurance. This law will only make it more secure and more affordable.

President Obama, in his recent apology for his deceptions, has not stopped the cancelation of millions, millions of Americans' health insurance plans nor slowed the ObamaCare-caused skyrocketing health insurance costs.

ObamaCare forces families to, on the one hand, pay higher ObamaCare health insurance costs and cut spending for food, shelter, and clothing or, on the other hand, go without health insurance and pay tax penalties while risking health-caused bankruptcy.

Montana Democrat Senator MAX BAUCUS, the Senate sponsor of ObamaCare, warned us earlier this year that ObamaCare was a train wreck waiting to happen. Well, the verdict is in. ObamaCare is dysfunctional and threatens the lives and finances of millions of real hardworking Americans.

Mark Templeton of Huntsville, Alabama, writes:

I just received a notice from BlueCross/BlueShield of Alabama yesterday, indicating

my Total Blue plan was no longer available due to the Affordable Care Act. My family coverage increased from \$450 a month to \$1,187 for similar coverage. They were kind enough to offer the more affordable and considerably worse Silver plan for only \$937 per month. I don't qualify for any subsidies, so this will directly hit my household finances. Please make every effort to stop the Affordable Care Act from affecting any more Tennessee Valley families and businesses.

Jessica Moore of Ardmore, Alabama, writes:

I am writing about the not-so Affordable Care Act. My health insurance premiums are going up by 118 percent with BlueCross/BlueShield. The Health Care Marketplace will be of no help to me, as I make "too much" money. I am a single Iraq veteran. I am my sole income. I am perfectly healthy. The amount which my premium was raised is how much money I have left in the bank at the end of the month. I do not live beyond my means. I am a faithful taxpayer. The Affordable Care Act premium hikes are not affordable to me, nor to many other honest taxpayers. Please help the already "taxed to the max" middle class on this issue.

ObamaCare has caused millions of Americans to receive health insurance cancelation letters, leaving them to struggle with how to protect their families. Thanks to ObamaCare, a year from now, tens of millions more Americans risk losing their health insurance once ObamaCare's employer mandate kicks in.

Mr. Speaker, while ObamaCare is dysfunctional and threatens American lives, there is a better way. The American Health Care Reform Act, which I have cosponsored, unleashes the power of free enterprise competition to deliver quality health care at prices Americans can better afford.

Among other things, this bill, first, forces lower health care costs by legalizing interstate competition among insurance companies; second, reforms medical malpractice laws so that health insurance is paying for health care, not frivolous lawsuits; third, lets Americans deduct health care costs

□ This symbol represents the time of day during the House proceedings, e.g., □ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



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and gives Americans a standard deduction for health insurance costs; four, protects Americans with preexisting conditions by bolstering State-based high-risk pools.

Mr. Speaker, health care decisions should be made by doctors and patients, not Washington bureaucrats. Quite frankly, Big Brother bureaucrats have no business butting in and forcing Americans to buy health insurance. Americans cannot afford or do not want.

ObamaCare denies hardworking American taxpayers their right—yes, their right—to choose the health care policy best tailored to their needs. Mr. Speaker, ObamaCare should be repealed, and America should debate health care solutions based on truth, not deception.

The SPEAKER pro tempore. Members are reminded to refrain from engaging in personalities toward the President.

#### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess until 2 p.m. today.

Accordingly (at 12 o'clock and 9 minutes p.m.), the House stood in recess.

□ 1400

#### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. WOLF) at 2 p.m.

#### PRAYER

The Chaplain, the Reverend Patrick J. Conroy, offered the following prayer: Loving and gracious God, we give You thanks for giving us another day.

Help us this day to draw closer to You, so that with Your Spirit, and aware of Your presence among us, we may all face the tasks of this day.

Bless the Members of the people's House. Help them to think clearly, speak confidently, and act courageously in the belief that all noble service is based upon patience, truth, and love.

May they be great enough to be humble and good enough to keep their faith, always regarding public office as a sacred trust. Give them the courage and the wisdom to fail not their fellow citizens nor You.

May all that is done this day be for Your greater honor and glory.

Amen.

#### THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

#### PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore. Will the gentleman from the Northern Mariana Islands (Mr. SABLAN) come forward and lead the House in the Pledge of Allegiance.

Mr. SABLAN led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

#### DELAYING A BROKEN PROMISE ISN'T AN HONEST SOLUTION

(Ms. FOXX asked and was given permission to address the House for 1 minute.)

Ms. FOXX. Mr. Speaker, the panic and frustration felt by millions of American families is real. They all heard the promise:

If you like the health care you have, you can keep it.

And they believed it.

But families in my district are experiencing something different: canceled plans, premium hikes, and uncertainty.

Mark from Advance, North Carolina, tells me:

Both my wife and I are over 60, retired, and self-insured. We received letters notifying us that our health insurance policies are being canceled. The replacement policies cost more than twice as much. If we accept the policies, we will be paying \$798.20 per month for insurance.

Same goes for John from Advance. He writes:

My wife has had her premiums increase from \$200 to \$600. We have had this plan for 6 years and thought we could keep our insurance.

Mark and John were given a promise by President Obama. Telling them to wait 1 year before the promise is broken for good isn't an honest solution.

#### CONGRATULATING PACIFICA INSURANCE UNDERWRITERS ON ITS 40TH ANNIVERSARY

(Mr. SABLAN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SABLAN. Mr. Speaker, 40 years ago, Jose C. Tenorio, a visionary businessman of the Northern Mariana Islands, founded Pacifica Insurance Underwriters.

1973 was an exciting time in our islands. The Covenant was being negotiated. Hotels, tourists, and investors were starting to appear. Yet we were still in our economic infancy. Insurance was hard to obtain. Many did not appreciate the value of insurance. It took commitment and courage for the late Mr. Tenorio and his partners to invest in Pacifica.

Over 40 years, the business flourished, and Pacifica has lived up to the great responsibility of every insurer: when the need arises, they have been there for their customers. Pacifica has also set an example of corporate re-

sponsibility with contributions to worthy causes and with the volunteer activities of its employees throughout our community.

We feel proud to witness a homegrown company do well. So join me in congratulating the owners and employees of Pacifica Insurance Underwriters on their 40th anniversary.

#### WHO SHOULD BE FIRED FOR THIS HEALTH CARE MESS?

(Mr. BURGESS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. BURGESS. Mr. Speaker, last week, I asked the question: What does it take for someone to get fired by this administration? We were faced with the serial incompetence of the rollout of the healthcare.gov Web site. Then, late last week, someone was fired—not for incompetence, but for daring to criticize the administration.

District of Columbia Insurance Commissioner William White criticized the President's rule on allowing people to keep their insurance. The next day, Commissioner White was fired for being public in his criticism of the administration.

If the President is so eager to see people lose their jobs over problems with his health insurance takeover, I have got some suggestions on where he could start.

What about the Director of the Center for Consumer Information and Insurance Oversight? This was the individual who was supposed to oversee the building of the Web site, who in fact misled congressional committees not once, not twice, but three times over the past year.

What about the Chief Information Officer of the Center for Medicare and Medicaid Services?

Mr. President, what about the Secretary of Health and Human Services?

Instead of people losing their jobs for simply disagreeing with the President, we should be holding those people responsible whose overwhelming incompetence has caused these problems in the first place.

#### MAKING PROGRESS EVERY DAY

(Mrs. CHRISTENSEN asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Mrs. CHRISTENSEN. Mr. Speaker, Republicans just can't take "yes" for an answer.

The President addressed the unintended consequences caused more by insurance companies than the Affordable Care Act, a law that has benefited millions of people all across our country in Republican and Democratic districts.

No one is happy about the problems with the Web site, but I have been on some other Web sites recently that have been around a lot longer and run

into glitches that did not allow me to complete an activity either. Jeff Zients and CMS are reporting progress every day; and even though they expect to have it substantially fixed by the end of the month, anyone who knows about technology or wants to be honest about what we are going through will know that the work of improving that Web site will be pretty much a constant process.

Democrats worked to implement laws passed by Republicans that fell short of what we felt was needed. They need to stop all the repeals that they know are going nowhere and focus on jobs, the economy, and legislation that they have let languish that would speed up our sluggish economy. They and their cohorts need to stop urging young people and others not to sign up for health insurance, as is being reported.

The American people need to have the security of access to reliable, affordable health care. The Affordable Care Act begins to give that to us. They want the benefits of the ACA and for us to work together to uphold the laws of the land—not just some, but all of them.

#### AMERICAN PEOPLE DESERVE TO KEEP THEIR HEALTH CARE PLANS

(Mr. WILSON of South Carolina asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. WILSON of South Carolina. Mr. Speaker, the President has broken his promises to the American people. Because of the administration's strained interpretation of health care plans under ObamaCare, millions of families continue to receive policy cancellation notifications, destroying jobs.

Last week, the President made another unrealistic promise when he offered to provide a quick fix to this problem. At the same time, he threatened to veto the Keep Your Health Plan Act, bipartisan legislation that passed the House last week that allows him to legislatively follow through with his pledge.

Common sense tells us the President is putting politics over policy when it comes to implementing his signature health care takeover. His administration is out of touch with the struggles American families are experiencing as a result of this destruction and intrusion of our health care system. The best way for American families to experience relief from this law is for the President to work with House Republicans to repeal and replace it with sensible solutions.

In conclusion, God bless our troops, and we will never forget September the 11th in the global war on terrorism.

I appreciate the dedicated personnel of the U.S. Naval Hospital of Naples, Italy.

#### NUMBERS TO KNOW

(Mr. HOLT asked and was given permission to address the House for 1

minute and to revise and extend his remarks.)

Mr. HOLT. Mr. Speaker, thanks to the Affordable Care Act:

Nearly 13 million Americans have benefited from \$1.1 billion in rebates from health insurance companies;

105 million Americans have received access to free preventive services;

Nearly 30 million women are receiving free preventive services;

Up to 17 million children with pre-existing health conditions are no longer denied coverage by insurers;

6.6 million young adults up to age 26 have taken advantage of the law to obtain health insurance through their parents' plans;

More than 100 million Americans no longer have a lifetime limit on their insurance coverage;

More than 7.1 million seniors in the doughnut hole have already saved \$8.3 billion on prescription drugs; and

More than 4.4 million seniors have free annual wellness visits under Medicare.

Mr. Speaker, rather than working to make the Affordable Care Act successful, Republicans are telling Americans they want to return to the days when insurance companies could tell those with preexisting conditions, Sorry, you don't deserve and cannot purchase health insurance.

Forty-six times, Republicans have told Americans that if they reach their lifetime limits, that is just too bad. Forty-six times, they have said they want to keep the Medicare part D doughnut hole and keep medication unaffordable for seniors, and that is the way it is going to be.

Mr. Speaker, Americans deserve access to affordable, quality health care.

#### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess until approximately 5 p.m. today.

Accordingly (at 2 o'clock and 13 minutes p.m.), the House stood in recess.

□ 1700

#### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. MESSER) at 5 p.m.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair will postpone further proceedings today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote incurs objection under clause 6 of rule XX.

Record votes on postponed questions will be taken later.

#### DIGITAL ACCOUNTABILITY AND TRANSPARENCY ACT OF 2013

Mr. ISSA. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 2061) to expand the Federal Funding Accountability and Transparency Act of 2006 to increase accountability and transparency in Federal spending, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 2061

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Digital Accountability and Transparency Act of 2013”.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Purposes.
- Sec. 3. Amendments to the Federal Funding Accountability and Transparency Act of 2006.
- Sec. 4. Pilot program to evaluate consolidated recipient reporting.
- Sec. 5. Classified and protected information.
- Sec. 6. American Recovery and Reinvestment Act of 2009 amendments.
- Sec. 7. Disaster Relief Appropriations Act of 2013 amendments.
- Sec. 8. Executive agency accounting and other financial management reports and plans.
- Sec. 9. Limits and transparency for conference and travel spending.

#### SEC. 2. PURPOSES.

The purposes of this Act are to—

(1) expand the Federal Funding Accountability and Transparency Act of 2006 by disclosing direct Federal agency expenditures and linking Federal contract, loan, and grant spending information to programs of Federal agencies in order to enable taxpayers and policy makers to track Federal spending more effectively;

(2) provide consistent, reliable, and searchable Government-wide spending data that is displayed accurately for taxpayers and policy makers on USASpending.gov;

(3) analyze Federal spending data to proactively prevent waste, fraud, abuse, and improper payments;

(4) simplify reporting for entities receiving Federal funds by streamlining reporting requirements and reducing compliance costs while improving transparency; and

(5) improve the quality of data submitted to USASpending.gov by holding Federal agencies accountable for the completeness and accuracy of the data submitted.

#### SEC. 3. AMENDMENTS TO THE FEDERAL FUNDING ACCOUNTABILITY AND TRANSPARENCY ACT OF 2006.

Section 2 of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) is amended—

(1) in the section heading, by striking “FULL DISCLOSURE OF ENTITIES RECEIVING FEDERAL FUNDING” and inserting “DISCLOSURE OF FEDERAL FUNDING”;

(2) in subsection (a)—

(A) by redesignating paragraphs (2) and (3) as paragraphs (3) and (7), respectively;

(B) by inserting after paragraph (1) the following new paragraph (2):

“(2) FEDERAL AGENCY.—The term ‘Federal agency’ has the meaning given the term ‘Executive agency’ under section 105 of title 5, United States Code.”;

(C) by inserting after paragraph (3), as redesignated by subparagraph (A), the following new paragraphs:

“(4) **FEDERAL FUNDS.**—The term ‘Federal funds’ means any funds that are made available to or expended by a Federal agency.

“(5) **OBJECT CLASS.**—The term ‘object class’ means the category assigned for purposes of the annual budget of the President submitted under section 1105(a) of title 31, United States Code, to the type of property or services purchased by the Federal Government.

“(6) **PROGRAM ACTIVITY.**—The term ‘program activity’ has the meaning given that term under section 1115(h) of title 31, United States Code.”; and

(D) in paragraph (7), as redesignated by subparagraph (A)—

(i) in subparagraph (B), by striking “paragraph (2)(A)(i)” and inserting “paragraph (3)(A)(i)”; and

(ii) in subparagraph (C), by striking “paragraph (2)(A)(ii)” and inserting “paragraph (3)(A)(ii)”; and

(3) in subsection (b)—

(A) in paragraph (1)—

(i) by striking “the Office of Management and Budget” and inserting “the Secretary of the Treasury” each place it appears;

(ii) in subparagraph (F)—

(i) in clause (i), by redesignating subclauses (I) and (II) as items (aa) and (bb), respectively;

(II) by redesignating clauses (i) and (ii) as subclauses (I) and (II); and

(III) by striking the period at the end of subclause (II) as so redesignated and inserting “; and”;

(iii) by redesignating subparagraphs (A) through (G) as clauses (i) through (vii), respectively, and adjusting the margin accordingly;

(iv) by striking “for each Federal award—” and inserting the following: “for all Federal funds—”

“(A) for each Federal agency, component of a Federal agency, appropriations account, program activity, and object class (including any subcomponent of an object class), and other accounts or data as appropriate—

“(i) the amount of budget authority available;

“(ii) the amount obligated;

“(iii) the amount of outlays;

“(iv) the amount of any Federal funds reprogrammed or transferred; and

“(v) the amount of expired and unexpired unobligated balances; and

“(B) for each Federal award—”; and

(v) in subparagraph (B)(iii), as so designated by this subparagraph, by inserting “, which shall be assigned a unique identifier,” after “information on the award”;

(B) in paragraph (3)—

(i) by striking “The Director of the Office of Management and Budget” and inserting “The Secretary of the Treasury”; and

(ii) by striking “the Director” and inserting “the Secretary”;

(C) in paragraph (4)—

(i) by striking “the Director of the Office of Management and Budget” and inserting “the Secretary of the Treasury”; and

(ii) by striking “the Director” and inserting “the Secretary”, each place it appears; and

(D) by adding at the end the following:

“(5) **APPLICATION OF DATA STANDARDS.**—The Secretary of the Treasury shall apply the data standards established under subsection (e) to all data collection, data dissemination, and data publication required under this section.

“(6) **DATA FEED TO RECOVERY ACCOUNTABILITY AND TRANSPARENCY BOARD.**—The Secretary of the Treasury shall provide the data described in paragraph (1) to the Recovery Accountability and Transparency Board so that it can be included in the Recovery Operations Center described in subsection (h).”;

(4) in subsection (c)—

(A) in paragraph (1)—

(i) in the matter preceding subparagraph (A), by striking “and Grants.gov” and inserting “Grants.gov, the Payment Automation Manager and Financial Information Repository and other data or databases from the Department of the Treasury, the MAX Information System of the Office of Management and Budget, and other data from Federal agencies collected and identified by the Office of Management and Budget”;

(ii) in subparagraph (B), by adding “and” at the end; and

(iii) by adding at the end the following:

“(C) specify such search shall be confined to Federal funds.”;

(B) in paragraph (2), by inserting “the Payment Automation Manager and Financial Information Repository and other data or databases from the Department of the Treasury, the MAX Information System of the Office of Management and Budget, other data from Federal agencies collected and identified by the Office of Management and Budget,” after “Grants.gov website.”;

(C) in paragraph (4)—

(i) by striking “shall be updated not later” and inserting the following: “shall be updated—

“(A) not later”; and

(ii) by adding at the end the following:

“(B) not less than once each quarter with information relating to Federal funds.”;

(D) in paragraph (5)—

(i) by inserting “Federal funds and” before “Federal awards” the first place it appears;

(ii) by striking “subsection (a)(2)(A)(i) and those described in subsection (a)(2)(A)(ii)” and inserting “subsection (a)(3)(A)(i) and those described in subsection (a)(3)(A)(ii)”; and

(iii) by striking the period at the end and inserting a semicolon; and

(E) by adding at the end the following:

“(6) shall have the ability to aggregate data for the categories described in paragraphs (1) through (5) without double-counting data; and

“(7) shall permit all information published under this section to be downloaded in bulk.”;

(5) by redesignating subsections (e), (f), and (g) as subsections (i), (j), and (k), respectively; and

(6) by inserting after subsection (d) the following new subsections:

“(e) **DEPARTMENT OF THE TREASURY REQUIREMENTS FOR DATA STANDARDS.**—

“(1) **IN GENERAL.**—The Secretary of the Treasury, in consultation with the Director of the Office of Management and Budget, the Administrator of General Services, and the heads of Federal agencies, shall establish Government-wide financial data standards for Federal funds, which shall—

“(A) include common data elements, such as codes, unique award identifiers, and fields, for financial and payment information required to be reported by Federal agencies and entities receiving Federal awards, including identifiers for Federal awards and entities receiving Federal awards;

“(B) to the extent reasonable and practicable, ensure interoperability and incorporate—

“(i) common data elements developed and maintained by an international voluntary consensus standards body, as defined by the Office of Management and Budget, such as the International Organization for Standardization;

“(ii) common data elements developed and maintained by Federal agencies with authority over contracting and financial assistance, such as the Federal Acquisition Regulatory Council; and

“(iii) common data elements developed and maintained by accounting standards organizations; and

“(C) include data reporting standards that—

“(i) incorporate a widely accepted, nonproprietary, searchable, platform-independent computer-readable format;

“(ii) are consistent with and implement applicable accounting principles;

“(iii) are capable of being continually upgraded as necessary;

“(iv) are structured to specifically support the reporting of financial and performance-related data, such as that any data produced, regardless of reporting need or software used for creation or consumption, is consistent and comparable across reporting situations;

“(v) establish, for each data point, a standard method of conveying the reporting period, reporting entity, unit of measure, and other associated attributes; and

“(vi) incorporate nonproprietary standards in effect on the date of enactment of the Digital Accountability and Transparency Act of 2013.

“(2) **DEADLINES.**—

“(A) **GUIDANCE.**—The Secretary of the Treasury, in consultation with the Director of the Office of Management and Budget, shall issue guidance on the data standards established under paragraph (1) to Federal agencies not later than 1 year after the date of enactment of the Digital Accountability and Transparency Act of 2013.

“(B) **WEBSITE.**—Not later than 1 year after the date on which the guidance under clause (i) is issued, the Secretary of the Treasury shall ensure that the website required under this section makes data publicly available in accordance with the data standards established under paragraph (1).

“(C) **AGENCIES.**—Not later than 180 days after the date on which the guidance under subparagraph (A) is issued, each Federal agency shall collect, report, and maintain data in accordance with the data standards established under paragraph (1).

“(3) **CONSULTATION.**—The Secretary of the Treasury shall consult with public and private stakeholders in establishing data standards under this subsection.

“(f) **CONSOLIDATED RECIPIENT FINANCIAL REPORTS.**—The Director of the Office of Management and Budget shall—

“(1) review the financial reporting required by Federal agencies for Federal award recipients to consolidate financial reporting and reduce duplicative financial reporting and compliance costs for recipients;

“(2) request input from Federal award recipients to reduce duplicative financial reporting, especially from State and local governments and institutions of higher education;

“(3) not later than 1 year after the date of enactment of the Digital Accountability and Transparency Act of 2013, provide guidance to the heads of Federal agencies regarding how to simplify the reporting requirements for Federal award recipients to consolidate financial reporting, reduce duplicative reporting, and reduce compliance costs, as appropriate; and

“(4) not later than 18 months after the date of enactment of the Digital Accountability and Transparency Act of 2013, submit to Congress a report regarding any legislative action required to consolidate, streamline, or reduce the cost of reporting requirements for Federal award recipients.

“(g) **ACCOUNTABILITY FOR FEDERAL FUNDING.**—

“(1) **IN GENERAL.**—Not later than 1 year after the date of enactment of the Digital Accountability and Transparency Act of 2013, and every 2 years thereafter until the

date that is 6 years after such date of enactment, the Inspector General of each Federal agency, in consultation with the Comptroller General of the United States, shall review a sampling of the data submitted under this Act by the agency, and shall submit to Congress and make publicly available a report on the completeness, timeliness, quality, and accuracy of the data sampled and the implementation and use of consistent data standards by the Federal agency.

**“(2) COMPTROLLER GENERAL.—**

**“(A) IN GENERAL.—**Not later than 2 years after the date of enactment of the Digital Accountability and Transparency Act of 2013, and every 2 years thereafter until the date that is 6 years after such date of enactment, and after review of the reports submitted under paragraph (1), the Comptroller General of the United States shall submit to Congress and make publicly available a report on the completeness, timeliness, quality, and accuracy of the data submitted under this Act by each Federal agency and the implementation and use of consistent data standards by each Federal agency.

**“(B) RANKING.—**The Comptroller General of the United States shall make available a ranking of Federal agencies regarding data quality, accuracy, and compliance with this Act.

**“(h) RECOVERY ACCOUNTABILITY AND TRANSPARENCY BOARD.—**

**“(1) RESOURCES AND MECHANISMS.—**The Recovery Accountability and Transparency Board shall develop and test information technology resources and oversight mechanisms to enhance the transparency of and detect and remediate waste, fraud, and abuse in Federal spending for Inspectors General.

**“(2) WEBSITE.—**The Recovery Accountability and Transparency Board shall maintain a website informing the public of its activities to identify waste, fraud, and abuse and increase transparency of Federal funds to provide support for Inspectors General.

**“(3) RECOVERY OPERATIONS CENTER.—**The Recovery Accountability and Transparency Board shall establish and maintain a Recovery Operations Center as a government-wide Internet-based data access system to carry out the functions described in paragraph (4).

**“(4) FUNCTIONS OF THE RECOVERY OPERATIONS CENTER.—**The functions referred to in paragraph (3) are the following:

**“(A) IN GENERAL.—**The Recovery Operations Center shall incorporate—

**“(i)** all information described in subsection (b)(1);

**“(ii)** other information maintained by Federal, State, local, and foreign government agencies; and

**“(iii)** other commercially and publicly available information.

**“(B) SPECIFIC FUNCTIONS.—**The Recovery Operations Center shall be designed and operated to carry out the following functions:

**“(i)** Combine information described in subsection (b)(1) with other compilations of information, including those listed in subparagraph (A).

**“(ii)** Permit agencies, in accordance with applicable law, to detect and remediate waste, fraud, and abuse.”

**SEC. 4. PILOT PROGRAM TO EVALUATE CONSOLIDATED RECIPIENT REPORTING.**

**(a) IN GENERAL.—**Not later than 90 days after the date of enactment of this Act, the Recovery Accountability and Transparency Board, in consultation with the Secretary of the Treasury and the Director of the Office of Management and Budget, shall establish a pilot program relating to reporting by recipients of Federal funds (in this section referred to as the “pilot program”) for the purpose of increasing financial transparency to—

**(1)** display the full cycle of Federal funds;

**(2)** improve the accuracy of Federal financial data; and

**(3)** develop recommendations for reducing reporting required of recipients of Federal funds by consolidating and automating financial reporting requirements across the Federal Government.

**(b) REQUIREMENTS.—**The pilot program shall—

**(1)** include a combination of recipients of Federal contracts, grants, and subawards, the aggregate value of which is not less than \$1,000,000,000;

**(2)** include a diverse group of recipients of Federal awards; and

**(3)** to the extent practicable, include recipients that receive Federal awards from multiple programs across multiple agencies.

**(c) REPORTING AND EVALUATION REQUIREMENTS.—**Each recipient of Federal funds participating in the pilot program shall submit to the Recovery Accountability and Transparency Board reports on the finances of the selected Federal awards.

**(d) PUBLICATION OF INFORMATION.—**All the information collected by the Recovery Accountability and Transparency Board under the pilot program shall be made publicly available and searchable on the website established under section 2 of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note).

**(e) TERMINATION.—**The pilot program shall terminate on the date that is 3 years after the date on which the Recovery Accountability and Transparency Board establishes the pilot program.

**(f) REPORT.—**Not later than 90 days after the date on which the pilot program terminates under subsection (e), the Recovery Accountability and Transparency Board shall submit to the Office of Management and Budget, the Committee on Homeland Security and Governmental Affairs of the Senate, and the Committee on Oversight and Government Reform of the House of Representatives a report on the pilot program, which shall include—

**(1)** a description of financial data collected under the pilot program, the accuracy of the data provided, and the cost to collect the data from recipients; and

**(2)** recommendations for—

**(A)** consolidating some or all aspects of Federal financial reporting to reduce the costs to recipients of Federal funds;

**(B)** automating some or all aspects of Federal financial reporting to increase efficiency and reduce the costs to recipients of Federal funds; and

**(C)** improving financial transparency.

**(g) GOVERNMENT-WIDE IMPLEMENTATION.—**Not later than 90 days after the date on which the Office of Management and Budget receives the report required by subsection (f), the Director of the Office of Management and Budget shall determine whether to authorize the Recovery Accountability and Transparency Board to extend the recipient reporting requirements of the pilot program to all Federal funds. The Recovery Accountability and Transparency Board shall begin requiring Government-wide recipient reporting at the start of the fiscal year that commences after the fiscal year during which such authorization is granted, and under such terms and conditions that the Board shall determine, in consultation with the Director.

**SEC. 5. CLASSIFIED AND PROTECTED INFORMATION.**

Section 3 of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) is amended to read as follows:

**“SEC. 3. CLASSIFIED AND PROTECTED INFORMATION.**

“Nothing in this Act shall require the disclosure to the public or to any person without an identifiable need to know—

“(1) information protected under section 552 of title 5, United States Code (commonly known as the ‘Freedom of Information Act’); or

“(2) information protected under section 552a of title 5, United States Code (commonly known as the ‘Privacy Act of 1974’), or section 6103 of the Internal Revenue Code of 1986.”

**SEC. 6. AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009 AMENDMENTS.**

Division A of Public Law 111-5 is amended—

**(1)** in section 1501 of title XV, by striking paragraph (4) and inserting the following:

**“(4) COVERED FUNDS.—**The term ‘covered funds’—

**“(A)** except as provided in subparagraph (B), means any funds that are expended or obligated from appropriations made under this Act; and

**“(B)** for purposes of sections 1522 and 1524, means funds that are expended or obligated by an agency from appropriations made under this or any other Act.”;

**(2)** in section 1512 of title XV, by adding at the end the following:

**“(i) EXPIRATION.—**The requirements in this section shall expire on December 30, 2013.”;

**(3)** in section 1523 of title XV, by adding at the end the following:

**“(d) EXPIRATION.—**The requirements in this section shall expire on December 30, 2013.”;

**(4)** in section 1526 of title XV, by adding at the end the following:

**“(e) EXPIRATION.—**The requirements in this section shall expire on December 30, 2013.”;

and

**(5)** in section 1530 of title XV, by striking “September 30, 2013.” and inserting “September 30, 2017.”

**SEC. 7. DISASTER RELIEF APPROPRIATIONS ACT OF 2013 AMENDMENTS.**

Division A of Public Law 113-2 is amended in section 904(d)—

**(1)** by striking “for purposes related to the impact of Hurricane Sandy”;

**(2)** by striking “related to the impact of Hurricane Sandy” after “receiving appropriations”; and

**(3)** by striking “related to funds appropriated for the impact of Hurricane Sandy” after “on its activities”.

**SEC. 8. EXECUTIVE AGENCY ACCOUNTING AND OTHER FINANCIAL MANAGEMENT REPORTS AND PLANS.**

Section 3512(a) of title 31, United States Code, is amended—

**(1)** in paragraph (1), by inserting “and make available on the website described under section 1122 of this title” after “appropriate committees of the Congress”;

**(2)** in paragraph (3)(B)(vi), by inserting “, system development, financial management workforce development, related risk assessment and mitigation for the Federal Government as a whole, related risk assessment and mitigation for executive agencies, development of capacity to prevent and detect fraud,” after “equipment acquisitions”; and

**(3)** in paragraph (4), by adding at the end the following:

**“(C)** Not later than 90 days after the date of enactment of the Digital Accountability and Transparency Act of 2013, and every 90 days thereafter, the Director shall make available on the website described under section 1122 of this title a report regarding—

**“(i)** specific goals for the most recent full fiscal year, the fiscal year during which the report is submitted, and the fiscal year following the year during which the report is submitted that are necessary steps toward

implementing the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) fully and in an effective, efficient, and accurate manner; and

“(ii) the status and progress achieved toward each goal described in clause (i), including any changes to the cost, schedule, or performance baselines of achieving each goal, using earned value management where appropriate.”.

#### SEC. 9. LIMITS AND TRANSPARENCY FOR CONFERENCE AND TRAVEL SPENDING.

(a) AMENDMENT.—Chapter 57 of title 5, United States Code, is amended by inserting after section 5711 the following:

##### “§5712. Limits and transparency for conference and travel spending

“(a) CONFERENCE TRANSPARENCY AND SPENDING LIMITS.—

“(1) PUBLIC AVAILABILITY OF CONFERENCE MATERIALS.—Each agency shall post on the public website of that agency detailed information on any presentation made by any employee of that agency at a conference (except to the extent the head of an agency excludes such information for reasons of national security or information described under section 552(b)) including—

“(A) the prepared text of any verbal presentation made; and

“(B) any visual, digital, video, or audio materials presented, including photographs, slides, and audio-visual recordings.

“(2) LIMITS ON AMOUNT EXPENDED ON A CONFERENCE.—

“(A) IN GENERAL.—Except as provided under subparagraph (B), an agency may not expend more than \$500,000 to support a single conference.

“(B) EXCEPTION.—The head of an agency may waive the limitation under subparagraph (A) for a specific conference after making a determination that the expenditure is justified as the most cost-effective option to achieve a compelling purpose. The head of an agency shall submit to the appropriate congressional committees a report on any waiver granted under this subparagraph, including the justification for such waiver.

“(C) RULE OF CONSTRUCTION.—Nothing in this paragraph shall be construed to preclude an agency from receiving financial support or other assistance from a private entity to pay or defray the costs of a conference the total cost of which exceeds \$500,000.

“(b) INTERNATIONAL CONFERENCE RULE.—An agency may not pay the travel expenses for more than 50 employees of that agency who are stationed in the United States, for any international conference, unless the Secretary of State determines that attendance for such employees is in the national interest, or the head of the agency determines that attendance for such employees is critical to the agency’s mission. The Secretary of State and the head of an agency shall submit to the appropriate congressional committees a report on any waiver granted under this subsection, including the justification for such waiver.

“(c) REPORTING ON TRAVEL AND CONFERENCE EXPENSES REQUIRED.—At the beginning of each quarter of each fiscal year, each agency shall post on the public website of that agency a report on each conference that costs more than \$10,000 for which the agency paid travel expenses during the preceding 3 months that includes—

“(1) the itemized expenses paid by the agency, including travel, lodging, and meal expenses, and any other agency expenditures to otherwise support the conference;

“(2) the primary sponsor of the conference;

“(3) the location of the conference;

“(4) the date of the conference;

“(5) a brief explanation of how the participation of employees from such agency at the

conference advanced the mission of the agency;

“(6) the title of any employee, or any individual who is not a Federal employee, whose travel expenses or other conference expenses were paid by the agency;

“(7) the total number of individuals whose travel expenses or other conference expenses were paid by the agency; and

“(8) in the case of a conference for which that agency was the primary sponsor, a statement that—

“(A) describes the cost to the agency of selecting the specific conference venue;

“(B) describes why the location was selected, including a justification for such selection;

“(C) demonstrates the cost efficiency of the location;

“(D) provides a cost benefit analysis of holding a conference rather than conducting a teleconference; and

“(E) describes any financial support or other assistance from a private entity used to pay or defray the costs of the conference, and for each case where such support or assistance was used, the head of the agency shall include a certification that there is no conflict of interest resulting from such support or assistance.

“(d) FORMAT AND PUBLICATION OF REPORTS.—Each report posted on the public website under subsection (c) shall—

“(1) be in a searchable electronic format; and

“(2) remain on that website for at least 5 years after the date of posting.

“(e) DEFINITIONS.—In this section:

“(1) AGENCY.—The term ‘agency’ has the meaning given that term under section 5701, but does not include the government of the District of Columbia.

“(2) CONFERENCE.—The term ‘conference’ means a meeting, retreat, seminar, symposium, or event that—

“(A) is held for consultation, education, discussion, or training; and

“(B) is not held entirely at a Government facility.

“(3) INTERNATIONAL CONFERENCE.—The term ‘international conference’ means a conference occurring outside the United States attended by representatives of—

“(A) the Government of the United States; and

“(B) any foreign government, international organization, or foreign nongovernmental organization.”.

(b) TECHNICAL AND CONFORMING AMENDMENT.—The table of sections for chapter 57 of title 5, United States Code, is amended by inserting after the item relating to section 5711 the following:

“5712. Limits and transparency for conference and travel spending.”.

(c) ANNUAL TRAVEL EXPENSE LIMITS.—

(1) IN GENERAL.—In the case of each of fiscal years 2014 through 2018, an agency (as defined under section 5712(e) of title 5, United States Code, as added by subsection (a)) may not make, or obligate to make, expenditures for travel expenses, in an aggregate amount greater than 70 percent of the aggregate amount of such expenses for fiscal year 2010.

(2) EXEMPTIONS.—The agency may exclude certain travel expenses from the limitation under paragraph (1) only if the agency head determines that inclusion of such expenses would undermine national security, international diplomacy, health and safety inspections, law enforcement, or site visits required for oversight or investigatory purposes.

(3) REPORT TO CONGRESS.—In each of fiscal years 2014 through 2018, the head of each agency shall submit to the Committee on Oversight and Government Reform of the

House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate a report containing—

(A) the justification for any expenses excluded (under paragraph (2)) from the limitation under paragraph (1); and

(B) the positive or negative impacts, if any, of the limitation under paragraph (1) on the agency’s mission, cost-effectiveness, efficiency, and ability to perform core functions.

(4) IDENTIFICATION OF TRAVEL EXPENSES.—

(A) RESPONSIBILITIES.—Not later than January 1, 2014, and after consultation with the Administrator of General Services and the Director of the Administrative Office of the United States Courts, the Director of the Office of Management and Budget shall establish guidelines for the determination of what expenses constitute travel expenses for purposes of this subsection. The guidelines shall identify specific expenses, and classes of expenses, that are to be treated as travel expenses.

(B) EXEMPTION FOR MILITARY TRAVEL.—The guidelines required under subparagraph (A) shall exclude military travel expenses in determining what expenses constitute travel expenses. Military travel expenses shall include travel expenses involving military combat, the training or deployment of uniformed military personnel, and such other travel expenses as determined by the Director of the Office of Management and Budget, in consultation with the Administrator of General Services and the Director of the Administrative Office of the United States Courts.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from California (Mr. ISSA) and the gentlewoman from the District of Columbia (Ms. NORTON) each will control 20 minutes.

The Chair recognizes the gentleman from California.

#### GENERAL LEAVE

Mr. ISSA. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. ISSA. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, substantially the same bill was passed in the previous Congress. The Digital Accountability and Transparency Act, or the DATA Act, is an important piece of legislation in that it will create the opportunity for government to be more efficient, more effective, and more transparent.

The American people deserve real accountability in how the taxpayer dollars are spent, now more than ever. It is unacceptable for Federal spending on data currently to be so inaccurate, unpredictable, inconsistent, and, quite frankly, expensive.

Nobody can follow the money at the Federal level these days, in spite of the fact that we spend over \$82 billion on IT. Political gain is often had or lost every time a major program funding proves to lead to a dead end. Whether it is a billion-dollar program for the Department of Defense or, now, the

most current challenge, the one faced in healthcare.gov, it is often easy to point fingers.

But, Mr. Speaker, if we are going to handle large data in a way in which we get predictable success rather than inevitable failure, we have to start by demanding that data be structured from the day it is created and formatted in a way that makes it capable of search, aggregating, downloading in bulk, and manipulating, both for the benefit of insiders trying to find accountability and outsiders legitimately exercising their right to know how government is spending their money.

The DATA Act will contain a pilot to examine ways to consolidate and streamline reporting requirements. This will decrease the burden of Federal financial reporting for agencies and for States, school systems, and other recipients of Federal dollars.

We found, during the Recovery Act, that the Recovery Board, using DATA Act-type transparency, was able to find huge amounts of waste, fraud, and abuse and do it in a transparent way in real-time because they required recipient reporting.

Recipient reporting, in a perfect world, would already have taken place; but we recognize that consolidating and improving the way in which data is compiled needs to come first. Therefore, between the pilot in this bill and, in fact, the requirement that we begin structuring data the way the SEC and other agencies have will, in fact, make this legislation a money saver for the Federal Government.

The DATA Act is bipartisan and bicameral and widely supported. A companion legislation was introduced in the Senate by Senator WARNER and Senator PORTMAN. Their legislation is substantially similar and will be easily made into a consolidated bill, one the American people can have confidence in, was thought of over multiple Congresses, well vetted, and, in fact, assure the American people that we will not make, in the next Congress and in Congresses beyond, some of the mistakes that have been made in the past.

With that, I ask for early consideration of this version of the act and would note that we passed out of our committee unanimously, and by voice, not just in our committee, but in the last Congress, a bill substantially similar.

Mr. Speaker, I reserve the balance of my time.

Ms. NORTON. Mr. Speaker, I yield myself such time as I may consume.

I am pleased to rise in support of H.R. 2061, the DATA Act, and I am pleased to work with the chairman as we continue to reconcile this bill with the Senate bill.

The DATA Act will provide the public with information about how the government is spending its money. This will hold agencies accountable for their spending, and it will result in a more effective and efficient government.

The President emphasized the importance of access to data when he issued an executive order on May 9, 2013, that requires government information to be released in ways that make it easy to find and use. The DATA Act would require government spending data to meet those same requirements through data standards issued by the Office of Management and Budget.

The bill also requires that spending data be available through a single Web site.

H.R. 2061 authorizes, in addition, the Recovery Act Board through the year 2017, and requires the Recovery Board to conduct a pilot project involving direct reporting of spending information from recipients of Federal money.

There are a couple of issues that I hope will be resolved as the bill moves forward to the Senate. During the committee markup of this bill, Ranking Member ELIJAH CUMMINGS requested that the bill be amended to address two specific concerns.

One of those concerns was the need to ensure that stakeholders have an opportunity to provide feedback before OMB decides whether to extend the pilot project on recipient reporting.

The other issue was the need to ensure that OMB has the option to extend all the requirements under the pilot project, or just some of the requirements, if the Director determines that is the best course.

Just as the chairman led H.R. 2061 through our committee on a bipartisan basis, I am hopeful that Chairman ISSA will work on the same basis to address these outstanding issues.

This, however, is a good bill, Mr. Speaker; and I urge my colleagues to support this legislation.

I reserve the balance of my time.

Mr. ISSA. Mr. Speaker, it is now my pleasure to yield 1 minute to the gentleman from Virginia (Mr. CANTOR), the leader of the House, and a supporter of big data reform.

Mr. CANTOR. Mr. Speaker, I thank the gentleman from California. I want to thank him, as well as the gentlelady from the District of Columbia, for their work on the DATA Act.

Mr. Speaker, I do rise today in support of the Digital Accountability and Transparency Act. The American people deserve a functioning government that is both open and accountable. The DATA Act is an important step to achieving this goal because it will publish Federal spending data and transform it from disconnected documents into open, searchable data for people to see and read through online.

This easily accessible data will create an abundant amount of resources and opportunities for innovation to occur. It will bring about new start-ups and innovators, all of which will be aimed toward turning this data into actionable information.

This information can then be used to help solve some of our Nation's most pressing problems and help all of us better determine where we can better eliminate waste.

Over the last year, Mr. Speaker, I had the privilege of visiting a civic start-up called Code for America in California. It is an organization that is committed to helping solve problems, primarily at the local level.

It has a long list of programmers and developers who are ready to take action across the country. They want to use their skills and apply those skills to help government and its citizens be more efficient. But they, first, need to know, when they go into a locality, whether the kind of information they need is going to be accessible.

We can begin to do that today here at the Federal level. With the passage of the DATA Act, we will be one step closer to the American people being able to hold government bureaucracies accountable. Plain and simple, Federal spending data will be easier to access under this bill.

Mr. Speaker, there has been a lot of controversy surrounding the rollout of ObamaCare over the last month. And beyond the core problem of the law's causing the cancellation of individuals' insurance, beyond the core problem of the law's causing the increase in costs to millions of Americans for their health care, one of the more frustrating issues is a lack of transparency on the part of government bureaucracy.

We just cannot tell what the information is right now. How many people have really signed up for ObamaCare?

We don't know whether it is people who have purchased plans on the healthcare.gov site, or whether it is people who have just put them into their shopping carts. Again, very, very frustrating, not only for folks around the country, but for those of us who want to try and help the situation so that government is not cramming down on anyone its prescribed method of health care coverage.

So the DATA Act is an opportunity for both parties to come together and to demonstrate that we are serious about creating a more open and effective government and about holding government accountable. Let's pass this bill so we can begin to restore trust with the American people.

Again, I want to thank the gentleman from California, Chairman DARRELL ISSA, as well as the gentlelady from the District of Columbia, for their work on this bill, the other members of the Oversight and Government Reform Committee for their hard work; and I urge my colleagues to support the bill.

Ms. NORTON. Mr. Speaker, I have no further speakers, and I yield back the balance of my time.

Mr. ISSA. Mr. Speaker, I yield myself such time as I may consume in closing.

I want to thank the gentlelady from the District of Columbia, and particularly note that this has been one of those shining, shining examples of bipartisan behavior by the committee and, I suspect, the entire Congress.

I might note that earlier this month the Senate Homeland Security and



Government Affairs Committee voted unanimously to pass the Senate version of this act, so upon our passage, we will very shortly be in an opportunity to begin making these kinds of changes, and I look forward to that. I look forward to this kind of legislation in the future.

I urge all Members to vote positively on this fundamental reform, and I yield back the balance of my time.

Ms. EDDIE BERNICE JOHNSON of Texas. Mr. Speaker, I want to begin by thanking Chairman ISSA and Ranking Member CUMMINGS for working with the university community to address a number of their concerns with specific provisions of H.R. 2061. I understand that the universities are still seeking some improvements to the legislation in order to ensure a transparent, fair, and effective process for improving the collection of data on federal funding, including of research grants to universities. I hope that the Chairman and Ranking Member will continue to work with the universities as this bill moves forward.

What concerns me most about this legislation is the sudden inclusion of major portions of H.R. 313 in this otherwise unrelated bill. I expressed my concerns about H.R. 313 when it was under consideration earlier this year, and these concerns remain in place today. I think we can all agree that federal agencies need to be wise and judicious in their use of travel funds, and that highly publicized past abuses, while very much the exception, were a wake-up call for us to exercise stricter oversight of taxpayer dollars. The Administration itself, through the Office of Management and Budget (OMB), has also sought to curb these abuses by instituting new travel caps and new reporting requirements on all agency travel and I applaud them for taking this seriously.

However, the scientific community, which includes tens of thousands of federal scientists and engineers at agencies such as the Department of Energy and NASA, depend on face-to-face interaction through conferences and workshops to foster innovation and launch new scientific directions. The scientific community, therefore, is rightfully concerned about the unintended consequences of travel restrictions stifling innovation and stunting economic growth by preventing federal scientists from participating fully in scientific exchanges with their fellow scientists and engineers from across the country and the world.

Once again, I want to thank Chairman ISSA for taking into consideration some of the concerns expressed by the agencies and the scientific community regarding the travel restrictions in H.R. 313 that have now been incorporated into H.R. 2061. However, this legislation still requires significant improvement. While OMB requires all agencies to publicly report on conference expenses in excess of \$100,000, H.R. 2061 would require even more detailed reporting for an agency sending even a single employee to a conference for which the conference's total cost—which may or may not be borne by taxpayer dollars—exceeds \$10,000. In other words, while the intent may have been otherwise, the language as written would not create any reasonable threshold for agency reporting. Are we really going to pay agency staff to post an explanation of how the participation of an employee advanced the mission of the agency for every \$30 roundtrip train ticket to a large meeting or workshop? It

seems to me that in any given fiscal year, the cost of the additional bureaucratic resources necessary to meet this requirement will exceed the actual expenses incurred.

I also remain concerned about what I see as arbitrary limits on the number of agency employees who may participate in large, international, scientific conferences and on the total amount an agency may spend not just next year, but through fiscal year 2018. I hope that, if this bill should continue to move forward, my colleagues on the other side of the aisle will work with our colleagues in the other body to continue to perfect this bill. As the Ranking Member of the Committee on Science, Space, and Technology, I stand by to assist in whatever way I can to ensure that we do not implement new regulations with unintended negative consequences for the progress of U.S. health, science, and innovation.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. ISSA) that the House suspend the rules and pass the bill, H.R. 2061, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. ISSA. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this motion will be postponed.

□ 1715

#### CLARIFICATION OF DETERMINATION OF COMPENSATION OF CHIEF FINANCIAL OFFICER OF DISTRICT OF COLUMBIA.

Mr. ISSA. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 3343) to amend the District of Columbia Home Rule Act to clarify the rules regarding the determination of the compensation of the Chief Financial Officer of the District of Columbia.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 3343

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. CLARIFICATION OF DETERMINATION OF COMPENSATION OF CHIEF FINANCIAL OFFICER OF DISTRICT OF COLUMBIA.

(a) DETERMINATION OF COMPENSATION.—Section 424(b)(2)(E) of the District of Columbia Home Rule Act (sec. 1-204.24(b)(2)(E), D.C. Official Code) is amended to read as follows:

“(E) PAY.—The Chief Financial Officer shall be paid at a rate such that the total amount of compensation paid during any calendar year does not exceed an amount equal to the limit on total pay which is applicable during the year under section 5307 of title 5, United States Code, to an employee described in section 5307(d) of such title.”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to pay periods beginning on or after the date of the enactment of this Act.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from

California (Mr. ISSA) and the gentleman from the District of Columbia (Ms. NORTON) each will control 20 minutes.

The Chair recognizes the gentleman from California.

#### GENERAL LEAVE

Mr. ISSA. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. ISSA. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, a capable chief financial officer is paramount to the physical health and integrity and defensiveness of any organization that he or she oversees. The District of Columbia is no exception. Just the opposite. The Federal city is perhaps the most important place for people to look at a microcosm of whether or not the Federal Government can be fiscally responsible.

In the 1990s, when the District of Columbia was bankrupt, Congress, at its discretion and the direction of this committee, stepped in with sweeping legislation to help the city's sinking financial ship. Included in these reforms was the establishment of an independent chief financial officer to oversee the city's finances. Since the creation of this position, Congress has come to rely upon the D.C. CFO to give an objective, unvarnished picture of the city's finances. The D.C. CFO is our best window into the financial status of the Federal city.

The bill before us today spends no Federal dollars. It simply allows the District to use its own locally generated funds to pay its CFO as much as a member of the Federal Government's Senior Executive Service can receive in total compensation. Now, I know that the men and women here on the floor understand the Senior Executive Service. But for those who may not, we have, throughout the government, hundreds and hundreds and hundreds of positions that are very senior that make, in fact, at times more than Members of Congress. These are specialists. These are highly trained career professionals that, in fact, make up to but not more than the Vice President.

Back in the 1990s when we created this position, we established an amount that seemed reasonable at the time. Today, establishing a more flexible amount, one that can change over time as the Senior Executive Service changes, makes more sense. Ultimately, there are CFOs throughout government—some of them controlling less responsibility and smaller amounts of funds and certainly, in many cases, less significant and complex relationships than that of a city of over 500,000 with countless different departments, including, obviously, the



education of children, the security of the Federal city, and the like. For that reason, it seems only fitting that we link it to a salary that can be at least as great as a senior Federal service.

Now, ultimately, we are not mandating a salary. We are only allowing the city to recruit someone who is created by an act of Congress to serve this body as a window into our oversight of the Federal city. This legislation was supported unanimously by the Oversight and Government Reform Committee last month, and I urge all Members to support this important technical change to the charter for the city of the District of Columbia.

I reserve the balance of my time.

Ms. NORTON. Mr. Speaker, I associate myself with the remarks of the chairman.

I rise in support of this important legislation, with special appreciation to Majority Leader ERIC CANTOR and particularly to Chairman ISSA and Ranking Member CUMMINGS for quickly marking up this bill so that it could come to the floor expeditiously, as the District is in the throes of hiring a new CFO. I will have more to say on their indispensable support presently.

The District of Columbia's independent chief financial officer is a unique office in the United States created by Congress. The city cannot obligate or expend funds without the CFO's approval, and the CFO can only be terminated for cause.

Today's bill, which contains a formula developed by Chairman ISSA, is an important example of the chairman's continuing commitment to assist the city in improving and safeguarding its vital operations.

When the current CFO announced his retirement earlier this year, the Mayor formed a CFO search committee, led by Alice Rivlin, the former head of the D.C. Financial Control Board, the Office of Management and Budget, and the Congressional Budget Office, and former Mayor Anthony Williams.

The search committee determined that the allowable compensation that is in the bill is necessary for the recruitment and retention of a CFO, but the District government does not have the authority under the Home Rule Act to alter the CFO's compensation. This bill would amend the Home Rule Act to permit the D.C. government to pay its CFO an amount that may not exceed the pay of members of the Senior Executive Service in agencies with an Office of Personnel Management-certified appraisal system.

Currently, the Home Rule Act sets the CFO's pay at the basic pay for level I of the executive schedule. The bill's compensation standard, as with the term of an interim CFO under the D.C. Chief Financial Officer Vacancy Act, which we got enacted earlier this year, was established by Chairman ISSA and is supported by the city. I am particularly grateful to the chairman and also to Majority Leader CANTOR for their continued partnership on legislation to

improve the efficiency and effectiveness of the District of Columbia government.

As with today's bill, their assistance was indispensable last month as the Congress, with bipartisan help from the Senate, agreed for the first time to remove the threat of a D.C. government shutdown by permitting the city to spend its local funds, its own locally raised taxpayer funds, for the entire fiscal year 2014.

While Federal agencies' spending authority expires on January 15, the CR that Congress approved matches the city's responsibility to raise local funds with its right to, therefore, spend these funds, consistent with budget autonomy for the District, which Majority Leader CANTOR, Chairman ISSA, and Ranking Member CUMMINGS have all supported.

Again, I want to offer not only my own but also the gratitude of the city. The District has chosen a CFO; but, unfortunately, that matter is still pending because it has to lay over here in the Congress. The city is faced with the issue of two sovereigns that must approve a piece of legislation. Whenever I have had anything approaching that kind of emergency, the chairman has gone out of his way to see to it that we proceeded and that the city was not inconvenienced or, dare I say, embarrassed. I very much appreciate the way in which he expedited this bill and got it on a markup—and there have not been a lot of markups—but he made sure this got on the most recent markup. I particularly appreciate his innovation in devising a formula that would, in fact, be approved as I believe and hope it will today by this House.

Mr. Speaker, I urge my colleagues to join me in supporting this bill, and I reserve the balance of my time.

Mr. ISSA. I yield myself such time as I may consume.

In closing, to my colleague from the District of Columbia, Eleanor, thank you. Thank you for the work you do for the District. It is our committee's jurisdiction to oversee the Federal city, and it is an honor; but it wouldn't be possible if not for the engagement of Delegate NORTON, if it wasn't for the cooperation we have had with the Mayor and members of the council and with the outgoing CFO.

So we don't often get an opportunity on the House floor to talk about, candidly, the fact that we are hosted by a city here. We have jurisdiction over it; but, ultimately, the day-to-day operation is not a burden to Congress but, rather, a benefit to Congress that we have by having this unique relationship.

So as I urge all Members to vote for this important change, I want to thank the majority leader and all those who have brought this bill in a timely fashion to the floor so that we could make a decision and go to hiring a new CFO so we would never be without a person to oversee the finances and to report to Congress in a timely fashion so that we

can have confidence that the people who so kindly host us, in fact, will remain fiscally responsible and solvent throughout anything that may come their way.

So, again, to the gentlewoman from the District of Columbia (Ms. NORTON), I thank her. Mr. Speaker, I thank you for this bill, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. ISSA) that the House suspend the rules and pass the bill, H.R. 3343.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

#### EXTENSION AND EXPANSION OF ADMINISTRATIVE PENALTY AUTHORITY OF FEDERAL ELECTION COMMISSION THROUGH 2018

Mrs. MILLER of Michigan. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 3487) to amend the Federal Election Campaign Act to extend through 2018 the authority of the Federal Election Commission to impose civil money penalties on the basis of a schedule of penalties established and published by the Commission, to expand such authority to certain other violations, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 3487

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. EXTENSION OF ADMINISTRATIVE PENALTY AUTHORITY OF FEDERAL ELECTION COMMISSION THROUGH 2018.

Section 309(a)(4)(C)(iv) of the Federal Election Campaign Act of 1971 (2 U.S.C. 437g(a)(4)(C)(iv)) is amended by striking "December 31, 2013" and inserting "December 31, 2018".

#### SEC. 2. EXPANSION OF ADMINISTRATIVE PENALTY AUTHORITY OF FEDERAL ELECTION COMMISSION.

(a) APPLICATION TO QUALIFIED DISCLOSURE REQUIREMENTS.—Section 309(a)(4)(C)(i) of the Federal Election Campaign Act of 1971 (2 U.S.C. 437g(a)(4)(C)(i)) is amended by striking "any requirement of section 304(a) of the Act (2 U.S.C. 434(a))" and inserting "a qualified disclosure requirement".

(b) SCHEDULE OF PENALTIES FOR EACH VIOLATION.—Section 309(a)(4)(C)(i)(II) of the Federal Election Campaign Act of 1971 (2 U.S.C. 437g(a)(4)(C)(i)(II)) is amended by inserting "for violations of each qualified disclosure requirement," before "under a schedule of penalties".

(c) DEFINITION OF QUALIFIED DISCLOSURE REQUIREMENT.—Section 309(a)(4)(C) of the Federal Election Campaign Act of 1971 (2 U.S.C. 437g(a)(4)(C)) is amended—

(1) by redesignating clause (iv), as amended by section 1, as clause (v); and

(2) by inserting after clause (iii) the following new clause:

"(iv) In this subparagraph, the term 'qualified disclosure requirement' means any requirement of—

“(I) subsections (a), (c), (e), (f), (g), or (i) of section 304; or  
“(II) section 305.”.

### SEC. 3. EFFECTIVE DATE.

The amendments made by this Act shall take effect on the earlier of—

- (1) December 31, 2013; or
- (2) the date of the enactment of this Act.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Michigan (Mrs. MILLER) and the gentlewoman from California (Mrs. DAVIS) each will control 20 minutes.

The Chair recognizes the gentlewoman from Michigan.

#### GENERAL LEAVE

Mrs. MILLER of Michigan. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks on the bill.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Michigan?

There was no objection.

Mrs. MILLER of Michigan. Mr. Speaker, I yield myself such time as I may consume.

I rise in support of H.R. 3487, reauthorizing the Federal Election Commission's Administrative Fines Program. This program, which was established in the year 2000, provides the FEC with a consistent, transparent process for determining and administering fines for campaign finance reporting violations primarily related to late or incomplete filings with the Commission. It also provides filers with an inexpensive and efficient alternative to full investigations and enforcement proceedings to resolve very minor filing violations.

Using a public formula that takes multiple factors into consideration, like length of delay and repeat offenses, the FEC's program simply assesses the appropriate fines associated with a minor violation.

For example, if a Political Action Committee or Federal candidate files their quarterly expenditures 24 hours past the submission deadline, the Administrative Fines Program will automatically determine the financial penalty using its formula and then send a notification. If there is no dispute, the fine is just simply paid.

H.R. 3487 also expands this successful program to include reports filed by other types of organizations if the FEC's commissioners adopt a formula of fines for them. This effective program saves the agency, filers, and taxpayers money. However, without this bill, the program will expire on December 31 of this year.

With that, I certainly want to thank the gentleman from Pennsylvania (Mr. BRADY) as well as the other members of our committee, the House Administration Committee, for their support of this bill. And I would urge my colleagues to support this reauthorization.

I reserve the balance of my time.

Mrs. DAVIS of California. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of H.R. 3487, a bill to reauthorize the Federal Election Commission's Administrative Fines Program through 2018.

□ 1730

This program allows the FEC to streamline “straightforward disclosure violations” and enact a penalty. Since its introduction in 1999, the AFP has improved the enforcement process, decreased late filings, and assessed over \$4 million in fines. Reauthorizing the AFP program is a reasonable and appropriate step.

The FEC is a small agency charged with the monumental task of overseeing the massive, complex, and eroding campaign funding system. In the wake of Citizens United, we need them more than ever. Instead, the agency has been mired in partisan games, distracting it from important functions such as conducting audits or issuing regulations, advisory opinions, and enforcement actions. But now, with a new, confirmed full slate of commissioners, I look forward to the agency moving ahead and returning to its core duties instead of the partisan squabble of the past.

Even though my Republican colleagues and I don't always see eye-to-eye on these campaign finance issues, we all agree that the AFP program has been successful. I am very proud to stand with Chairman MILLER on this issue.

I urge all Members to support H.R. 3487. I urge an “aye” vote, and I yield back the balance of my time.

Mrs. MILLER of Michigan. Mr. Speaker, I would just close by saying that, as a former secretary of state from the great State of Michigan and a former chief elections officer of my State, I think this is a very common-sense, cost-efficient, cost-effective program. It has worked very, very well for the agency, for the FEC, and certainly for filers as well as taxpayers.

I would urge my colleagues to support H.R. 3487 and reauthorize the Federal Election Commission's Administrative Fine Program.

I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Michigan (Mrs. MILLER) that the House suspend the rules and pass the bill, H.R. 3487.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

### AUTHORIZING USE OF EMANCIPATION HALL FOR CONGRESSIONAL GOLD MEDAL CEREMONY FOR NATIVE AMERICAN CODE TALKERS

Mrs. MILLER of Michigan. Mr. Speaker, I move to suspend the rules and concur in the concurrent resolution (S. Con. Res. 25) authorizing the

use of Emancipation Hall in the Capitol Visitor Center for activities associated with the ceremony to award the Congressional Gold Medal to Native American code talkers.

The Clerk read the title of the concurrent resolution.

The text of the concurrent resolution is as follows:

#### S. CON. RES. 25

*Resolved by the Senate (the House of Representatives concurring),*

### SECTION 1. USE OF EMANCIPATION HALL FOR GOLD MEDAL CEREMONY FOR NATIVE AMERICAN CODE TALKERS.

Emancipation Hall in the Capitol Visitor Center is authorized to be used on November 20, 2013, for a ceremony to award the Congressional Gold Medal to Native American code talkers. Physical preparations for the conduct of the ceremony shall be carried out in accordance with such conditions as may be prescribed by the Architect of the Capitol.

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from Michigan (Mrs. MILLER) and the gentlewoman from California (Mrs. DAVIS) each will control 20 minutes.

The Chair recognizes the gentlewoman from Michigan.

#### GENERAL LEAVE

Mrs. MILLER of Michigan. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks on the concurrent resolution.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Michigan?

There was no objection.

Mrs. MILLER of Michigan. Mr. Speaker, I yield myself such time as I may consume.

I rise in very strong support of Senate Concurrent Resolution 25, authorizing the use of Emancipation Hall on Wednesday, November 20, for a ceremony to award the Congressional Gold Medal to Native American code talkers who assisted the United States military and our ally powers. This ceremony, Mr. Speaker, is a very long overdue recognition of all Native American code talkers that served this Nation during times of foreign conflict.

Although the contributions of the Navajo code talkers during the World Wars have been the most celebrated, many, many other Native American tribes deserve recognition for their courage and dedication to this Nation as well. Thousands of Native Americans from over a dozen tribes across the country saw the threats to humanity being posed and joined with our military forces to protect our common homeland. It was a call to action that they selflessly and successfully accomplished.

I want to thank our former colleague from Oklahoma, Mr. Boren, for his leadership on H.R. 4544, the Native American Code Talkers Act, which provides for this overdue recognition and celebration.

Mr. Speaker, I urge all my colleagues to support this resolution, and I reserve the balance of my time.

Mrs. DAVIS of California. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I join the chair in supporting S. Con. Res. 25, which authorizes the use of Emancipation Hall for a ceremony to award the Congressional Gold Medal to Native American code talkers. I am very pleased to support the efforts to honor these patriotic Americans and their service to our Nation during some of its most trying times. This honor is extremely well deserved, and I urge my colleagues to support this resolution.

I reserve the balance of my time.

Mrs. MILLER of Michigan. Mr. Speaker, it is my great honor to yield such time as he may consume to the gentleman from Oklahoma (Mr. COLE), a member of the Rules Committee and also recently named last week as the chairman of the Subcommittee on Legislative Branch Appropriations. Also, Mr. COLE is a member of the Chickasaw Nation and the Chickasaw Hall of Fame.

Mr. COLE. I thank my friend, the chairman, for yielding me the time and for her gracious remarks.

Mr. Speaker, Native Americans have fought against, with, and for the United States more than any other group of people in the history of our country, and it is still true today. Native Americans enlist in the American military at a higher rate than any other race or ethnicity in the United States. That sense of protecting one's place and one's land, which is such an integral part of Native American history, is deep and alive and has benefited this country.

As my friend the chairman mentioned, most Americans are certainly aware of the distinguished role of the Navajo code talkers in the Second World War. What many of them are not aware of, though, is how many others served not only in that war, but as far back as the First World War.

This ceremony will recognize 33 tribes whose members are considered DOD code talkers. Ten of those tribes are from my home State of Oklahoma, and three of them—the Choctaws, Comanches, and Kiowas—reside in my district. It is a privilege for me, as a Native American, to support this resolution and urge its adoption.

It is right that we recognize the contribution of these Americans—the first Americans—who were so often discriminated against at the time in which they contributed to the defense of our country and, in some cases in the First World War, still did not have the rights of other American citizens. Most Native Americans did not actually achieve the right to vote until 1924. So the fact that they were willing to go and lay their life on the line to assist this country, I think, speaks volumes about their patriotism and their commitment.

So I thank my friends for bringing the resolution to the floor. I look forward to voting in support of it, and I urge its adoption by the House.

Mrs. DAVIS of California. Mr. Speaker, I reserve the balance of my time.

Mrs. MILLER of Michigan. Mr. Speaker, it is my great privilege to yield such time as he may consume to the gentleman from Oklahoma (Mr. MULLIN), a member of the Transportation and Infrastructure and Natural Resources Committees. He is also a citizen of the Cherokee Nation.

Mr. MULLIN. Mr. Speaker, I would like to thank the gentlelady from Michigan for yielding me time to speak on such an important issue.

The Cherokee Nation has a rich history of pride and heritage inside this country. At a very young age, I had the special privilege of meeting a gentleman, another former member of the Cherokee Nation, Wayne Russell.

Wayne Russell was taken care of by my grandparents. My grandad, Kenneth Morris, is also a Cherokee member, who fought in the European theatre as a combat engineer. Wayne Russell was a neighbor of my granddad.

My grandmother and granddad took care of Wayne until he passed away. At a young age, I got the privilege of getting to know him. We share the same birthday, and so it was a common bond for us. Wayne used to tell me stories of how he got to use his native language to help this great Nation win a war against a group of individuals that had very bad intentions not just in our country, but in this world.

Wayne never asked for anything. Wayne simply stood up each day and did his job when he was in uniform. When he came home, he didn't ask for anybody to give him anything. He didn't ask for a handout. He was just proud to serve.

Before I even knew what code talkers were, Wayne used to tell me about it all the time, because he used to teach the Cherokee language in the school I went to in Westfield. So Wayne would talk to me in our native tongue and tell me about the stories that he had from the war.

He didn't realize he was special. I didn't really realize he was special. But today, I get to stand up and talk about him. What an honor it is for me to stand on this House floor as a Member of the United States Congress and get to bring Wayne Russell's name up and tell people what he did.

Wayne has passed. When he left, he left me all his medals. And we get to stand up this week and vote on something to honor not just Cherokee members, but the members of Native Americans in Indian Country all across this great Nation that didn't ask for anything, but just simply did their job. They didn't realize they were special; they just did what it took to win. Because we have pride in Indian Country. We take great pride in this great country we call America. And for us to stand up and speak up for them, what an opportunity for this House to reach across the aisle and show bipartisan support to honor a group of people.

So it is an honor to stand up here, Mr. Speaker, and it is an honor that the gentlelady from Michigan has

given me time to talk about Wayne Russell and something important to me.

I urge my colleagues to support this. Let's stand together and say "thank you" to a group of people that is well overdue.

Mrs. DAVIS of California. Mr. Speaker, I must say, I hope that all of us are looking forward to this ceremony because I think it is going to be a very impressive one and give us a chance to honor, again, these wonderful, patriotic Americans.

I urge an "aye" vote, and I yield back the balance of my time.

Mrs. MILLER of Michigan. Mr. Speaker, I don't know how I follow on from the two previous speakers we had on our side that talked very eloquently from their heart about their pride in their heritage and their pride as being Americans and now as Members of the Congress about this bipartisan bill, and it is a ceremony that I tell my colleague from California we are all looking forward to.

As I mentioned in my opening remarks, it is certainly a ceremony that is long overdue for the recognition of all Native Americans, and particularly these code talkers and what they did to keep America free. They are great ambassadors of liberty, freedom, and democracy.

I urge all my colleagues to support Senate Concurrent Resolution 25, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from Michigan (Mrs. MILLER) that the House suspend the rules and concur in the concurrent resolution, S. Con. Res. 25.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the concurrent resolution was concurred in.

A motion to reconsider was laid on the table.

#### GENERAL WILLIAM H. GOURLEY FEDERAL OUTPATIENT CLINIC: A JOINT VA-DOD HEALTH CARE FACILITY

Mr. WENSTRUP. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 272) to designate the Department of Veterans Affairs and Department of Defense joint outpatient clinic to be constructed in Marina, California, as the "General William H. Gourley Federal Outpatient Clinic: A Joint VA-DOD Health Care Facility", as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 272

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. NAME OF THE DEPARTMENT OF VETERANS AFFAIRS AND DEPARTMENT OF DEFENSE JOINT OUTPATIENT CLINIC, MARINA, CALIFORNIA.

(a) DESIGNATION.—The Department of Veterans Affairs and Department of Defense joint outpatient clinic to be constructed at

the intersection of the proposed Ninth Street and the proposed First Avenue in Marina, California, shall be known and designated as the "Major General William H. Gourley VA-DOD Outpatient Clinic".

(b) REFERENCES.—Any reference in a law, regulation, map, document, record, or other paper of the United States to the Department of Veterans Affairs and Department of Defense joint outpatient clinic referred to in subsection (a) shall be deemed to be a reference to the "Major General William H. Gourley VA-DOD Outpatient Clinic".

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Ohio (Mr. WENSTRUP) and the gentlewoman from California (Mrs. DAVIS) each will control 20 minutes.

The Chair recognizes the gentleman from Ohio.

#### GENERAL LEAVE

Mr. WENSTRUP. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and insert extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection.

Mr. WENSTRUP. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in strong support of H.R. 272, which designates the Department of Veterans Affairs and Department of Defense joint outpatient clinic to be constructed in Marina, California, as the General William H. Gourley VA-DOD Outpatient Clinic.

I want to commend Representative SAM FARR of California for sponsoring this legislation.

□ 1745

Mr. Speaker, the late Major General William H. Gourley gave this Nation 36 years of committed and distinguished service in the United States Army. That service took him to far off places such as Vietnam, Korea, Turkey, and Germany, where he had an immediate and positive impact on the soldiers and officers with whom he served.

When General Gourley's service to the Nation was done, he returned to his beloved Monterey, California, to retire. He became actively involved in the Monterey community, helping to oversee the restructuring of Fort Ord for civilian reuse following the Base Realignment and Closure decision to shut down that Army post.

Mr. Speaker, General Gourley was also instrumental in paving the way for the joint VA-DOD outpatient clinic to be constructed in Marina, California, which is why it is fitting that that clinic, which when completed will serve our Active Duty and retired military, their families and veterans, be named the General William H. Gourley VA-DOD Outpatient Clinic.

General Gourley dedicated his life to serving the military. The VA-DOD clinic will stand as a reminder of his service to all those who will benefit from the health care provided by the clinic in the future.

Mr. Speaker, I urge all Members to support this bill, and I reserve the balance of my time.

Mrs. DAVIS of California. Mr. Speaker, I yield myself such time as I may consume.

Major General William Gourley was truly a soldier's soldier. His long and storied career can be summed up by the motto he took with him across the Army to every unit he commanded: "Soldiers first." He insisted that support of the military must focus on the needs of soldiers, and this mantra soon became the standard across the entire Army personnel community.

After more than 30 years in uniform, General Gourley continued fighting for the well-being of soldiers and their families. His bigger-than-life persona and caring nature endeared him to Active Duty soldiers and veterans alike, and he could often be seen at the former Fort Ord—at the commissary or at the PX—inquiring as to how service-members were and as to how he could help them. He was a fixture at the local VA clinic, but dreamed of a larger facility that could seamlessly integrate care over the life of a soldier.

It was this desire, coupled with his penchant for helping others, which led him to play an instrumental role in the planning and development of the soon-to-be joint VA-DOD hospital. It would only be fitting to see this new and innovative facility named after a true American hero.

I reserve the balance of my time.

Mr. WENSTRUP. Mr. Speaker, at this time, I have no further requests for time. I am prepared to close after my colleague has yielded back her time.

I continue to reserve the balance of my time.

Mrs. DAVIS of California. Mr. Speaker, I yield such time as he may consume to my colleague from California (Mr. FARR), the sponsor of this legislation.

Mr. FARR. Thank you, Mr. Chair, and thank you, Congresswoman DAVIS, for yielding.

Mr. Speaker, I rise in support of, obviously, the legislation I have authored, but I really appreciate the statements that have been made here about General Gourley. He was a very special human being—tall-statured, an incredible soldier, and a retiree who kind of brought together the retiree community of the military along the entire Monterey Peninsula.

We still have nine military missions, including the Naval Postgraduate School, the Defense Language Institute, at which all the languages of the world are taught, the Manpower Development Center, Fort Hunter Liggett, Camp Roberts, and so on. So we have a lot of military there.

He recognized that not only did the Active Duty soldiers—men and women in uniform who have a clinic at the Defense Language Institute—have to live off of TRICARE but, really, so did their spouses and children. A lot of the doc-

tors in the community wouldn't accept TRICARE because the reimbursement rates were so low. So here were underserved populations. There was a widow population of military retirees, who, after the base closed and the hospital closed and where there was space available, they weren't really familiar with how to use TRICARE or how to find TRICARE doctors. There was the Active Duty military, and then there was this incredible veterans community. So, for the first time in the history of this country, we got the Department of Veterans Affairs and the Department of Defense together, and we decided that they ought to plan a clinic.

General Gourley was so instrumental in getting that sort of one-stop, proud-to-serve opportunity to be in the design of a building and in the operation of a building, and it was no small task because all of these agencies want to be joined. I always remind people that you can't be a veteran without having walked through the Department of Defense first. In the old days, when you left the Department of Defense, then you had to find your way. You had to find your papers and get them all transferred and do all of this heavy lifting, and there was always bureaucracy and a loss of papers and a loss of stuff. So this one-stop system, which we all think is much more cost-effective and a proud way to say "thank you" to those who serve, is really going to be implemented in this brand new clinic on which we just broke ground on Veterans Day, a week ago.

From my seat on the Military Construction Appropriations Subcommittee, I have learned that we really need to find this unity. When we had found it, it had always been advocated by General Gourley. Unfortunately, he passed away a couple of years ago, but just before he passed away, I was able to do an oral interview with him to archive in the Library of Congress because Congress has developed this oral history archive. I would urge all of my colleagues in Congress to take part in doing these interviews with veterans and to archive their experiences.

General Gourley served in many, many places in this country. He was always a leader and was outspoken. He was critical of things that needed to be criticized. When he was head of the War College in Carlisle, Pennsylvania, he insisted that soldiers couldn't go to class unless they brought their wives, so that those spouses would come to understand that the Army mindset, in the form of a greater bond within the family, is a shared duty and a shared sacrifice. In that sense of unity, he always used to say, "Leave a better Army." Leave it better than you found it.

I think he left this world a lot better than he found it. One way the community would like to pay tribute to him for his using his retirement to continue to bring this collaboration and this "thinking outside the box" together is to name this new clinic after him. He

□ 1830

## AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. HOLDING) at 6 o'clock and 30 minutes p.m.

## ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on motions to suspend the rules previously postponed.

Votes will be taken in the following order:

H.R. 2061, by the yeas and nays;

H.R. 272, by the yeas and nays.

The first electronic vote will be conducted as a 15-minute vote. The second electronic vote will be conducted as a 5-minute vote.

## DIGITAL ACCOUNTABILITY AND TRANSPARENCY ACT OF 2013

The SPEAKER pro tempore. The unfinished business is the vote on the motion to suspend the rules and pass the bill (H.R. 2061) to expand the Federal Funding Accountability and Transparency Act of 2006 to increase accountability and transparency in Federal spending, and for other purposes, as amended, on which the yeas and nays were ordered.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. ISSA) that the House suspend the rules and pass the bill, as amended.

The vote was taken by electronic device, and there were—yeas 388, nays 1, not voting 41, as follows:

[Roll No. 588]

YEAS—388

Aderholt	Butterfield	Cuellar
Amash	Calvert	Cummings
Amodei	Camp	Daines
Andrews	Cantor	Davis (CA)
Bachmann	Capito	Davis, Danny
Bachus	Capps	Davis, Rodney
Barber	Capuano	DeFazio
Barletta	Cardenas	DeGette
Barr	Carney	Delaney
Barrow (GA)	Carson (IN)	DeLauro
Barton	Cartwright	DelBene
Bass	Cassidy	Denham
Beatty	Castor (FL)	Dent
Becerra	Castro (TX)	DeSantis
Benishek	Chabot	DesJarlais
Bera (CA)	Chaffetz	Deutch
Bilirakis	Chu	Diaz-Balart
Bishop (GA)	Cicilline	Doggett
Bishop (NY)	Clarke	Doyle
Bishop (UT)	Clay	Duckworth
Black	Cleaver	Duffy
Blackburn	Clyburn	Duncan (SC)
Blumenauer	Coffman	Duncan (TN)
Bonamici	Cohen	Edwards
Boustany	Cole	Ellison
Brady (PA)	Collins (GA)	Ellmers
Brady (TX)	Collins (NY)	Enyart
Braley (IA)	Connolly	Eshoo
Bridenstine	Conyers	Esty
Brooks (AL)	Cook	Farenthold
Brooks (IN)	Cooper	Farr
Broun (GA)	Costa	Fattah
Brownley (CA)	Cotton	Fincher
Buchanan	Cramer	Fitzpatrick
Burgess	Crawford	Fleischmann
Bustos	Crowley	Fleming

Flores	Lofgren	Rogers (KY)
Fortenberry	Long	Rogers (MI)
Foster	Lowenthal	Rohrabacher
Fox	Lowey	Ros-Lehtinen
Frankel (FL)	Lucas	Roskam
Franks (AZ)	Luetkemeyer	Ross
Frelinghuysen	Lujan Grisham	Rothfus
Fudge	(NM)	Roybal-Allard
Gabbard	Lujan, Ben Ray	Royce
Gallego	(NM)	Ruiz
Garamendi	Lummis	Runyan
Garcia	Lynch	Ruppersberger
Gardner	Maffei	Ryan (OH)
Garrett	Maloney,	Ryan (WI)
Gerlach	Carolyn	Salmon
Gibbs	Maloney, Sean	Sánchez, Linda
Gibson	Marino	T.
Gohmert	Massie	Sanford
Goodlatte	Matheson	Sarbanes
Gowdy	Matsui	Scalise
Granger	McCarthy (CA)	Schakowsky
Graves (GA)	McCaul	Schiff
Graves (MO)	McClintock	Schneider
Grayson	McCollum	Schrader
Green, Gene	McDermott	Schweikert
Griffin (AR)	McGovern	Scott (VA)
Griffith (VA)	McHenry	Scott, Austin
Grimm	McIntyre	Scott, David
Guthrie	McKeon	Sensenbrenner
Hahn	McKinley	Serrano
Hall	McMorris	Sessions
Hanabusa	Rodgers	Sewell (AL)
Hanna	McNerney	Shea-Porter
Harper	Meadows	Sherman
Harris	Meehan	Shuster
Hartzler	Meeks	Simpson
Hastings (FL)	Meng	Sinema
Hastings (WA)	Messer	Sires
Heck (NV)	Mica	Slaughter
Heck (WA)	Michaud	Smith (MO)
Hensarling	Miller (FL)	Smith (NE)
Higgins	Miller (MI)	Smith (NJ)
Himes	Miller, Gary	Smith (TX)
Hinojosa	Miller, George	Smith (WA)
Holding	Mullin	Southerland
Honda	Mulvaney	Speier
Horsford	Murphy (FL)	Stewart
Hoyer	Murphy (PA)	Stivers
Hudson	Nadler	Stockman
Huelskamp	Napolitano	Stutzman
Huffman	Neal	Swalwell (CA)
Huizenga (MI)	Negrete McLeod	Takano
Hultgren	Neugebauer	Terry
Hunter	Noem	Thompson (CA)
Hurt	Nolan	Thompson (PA)
Israel	Nugent	Thornberry
Issa	Nunes	Tiberi
Jackson Lee	Nunnelee	Tierney
Jeffries	O'Rourke	Tipton
Jenkins	Olson	Titus
Johnson (GA)	Owens	Tonko
Johnson (OH)	Palazzo	Tsongas
Johnson, E. B.	Pallone	Turner
Johnson, Sam	Pascarell	Upton
Jones	Pastor (AZ)	Valadao
Jordan	Paulsen	Van Hollen
Joyce	Payne	Vargas
Kaptur	Pearce	Veasey
Keating	Pelosi	Vela
Kelly (IL)	Perlmutter	Velázquez
Kelly (PA)	Perry	Visclosky
Kennedy	Peters (MI)	Wagner
Kildee	Peterson	Walberg
Kilmer	Petri	Walden
Kind	Pingree (ME)	Walorski
King (IA)	Pittenger	Walz
King (NY)	Pitts	Waxman
Kinzinger (IL)	Pocan	Weber (TX)
Kirkpatrick	Poe (TX)	Webster (FL)
Kline	Polis	Welch
Kuster	Pompeo	Wenstrup
Labrador	Posey	Westmoreland
LaMalfa	Price (GA)	Whitfield
Lamborn	Price (NC)	Williams
Lance	Quigley	Wilson (FL)
Langevin	Rahall	Wilson (SC)
Lankford	Rangel	Wittman
Larsen (WA)	Reed	Wolf
Larson (CT)	Reichert	Womack
Latham	Renacci	Woodall
Latta	Ribble	Yarmuth
Levin	Rice (SC)	Yoder
Lipinski	Rigell	Yoho
LoBiondo	Roby	Young (AK)
Loeback	Roe (TN)	Young (IN)

NAYS—1

Holt

would be so proud. I was at his burial at Arlington National Cemetery in 2008. In honor of his lifetime of service to our country, to our troops, to our veterans, I am really proud to have introduced this bill, which is to name the clinic after this American hero. I am proud to have been his friend, and I ask your support in passing the bill.

Mrs. DAVIS of California. Mr. Speaker, we have no further requests for time, and I yield back the balance of my time.

Mr. WENSTRUP. Mr. Speaker, health care is a morale staple of our military, both in Active Duty and when we become veterans, whether it is in theatre or at home, as those who have served or who are serving know that, on the health care side, we have their backs. General Gourley understood that.

I urge all to vote in favor of this bill in order to give him the recognition that is due.

Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Ohio (Mr. WENSTRUP) that the House suspend the rules and pass the bill, H.R. 272, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. WENSTRUP. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this motion will be postponed.

## COMMUNICATION FROM THE CLERK OF THE HOUSE

The SPEAKER pro tempore laid before the House the following communication from the Clerk of the House of Representatives:

OFFICE OF THE CLERK,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, November 18, 2013.

Hon. JOHN A. BOEHNER,  
The Speaker, House of Representatives,  
Washington, DC.

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 2(h) of Rule II of the Rules of the U.S. House of Representatives, the Clerk received the following message from the Secretary of the Senate on November 18, 2013 at 4:21 p.m.:

That the Senate passed without amendment H.R. 3204.

With best wishes, I am

Sincerely,

KAREN L. HAAS.

## RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess until approximately 6:30 p.m. today.

Accordingly (at 5 o'clock and 54 minutes p.m.), the House stood in recess.

## NOT VOTING—41

Bentivolio	Gosar	Richmond
Brown (FL)	Green, Al	Rogers (AL)
Bucshon	Grijalva	Rokita
Campbell	Gutiérrez	Rooney
Carter	Herrera Beutler	Rush
Coble	Kingston	Sanchez, Loretta
Conaway	Lee (CA)	Schock
Courtney	Lewis	Schwartz
Crenshaw	Marchant	Shimkus
Culberson	McCarthy (NY)	Thompson (MS)
Dingell	Moore	Wasserman
Engel	Moran	Schultz
Forbes	Peters (CA)	Waters
Gingrey (GA)	Radel	Watt

□ 1857

Mr. STIVERS, Ms. CHU, Ms. MICHELLE LUJAN GRISHAM of New Mexico, Mr. CARSON of Indiana, Ms. CLARKE, and Mr. RUPPERSBERGER changed their vote from “nay” to “yea.”

So (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

# GENERAL WILLIAM H. GOURLEY FEDERAL OUTPATIENT CLINIC: A JOINT VA-DOD HEALTH CARE FACILITY

The SPEAKER pro tempore. The unfinished business is the vote on the motion to suspend the rules and pass the bill (H.R. 272) to designate the Department of Veterans Affairs and Department of Defense joint outpatient clinic to be constructed in Marina, California, as the “General William H. Gourley Federal Outpatient Clinic: A Joint VA-DOD Health Care Facility”, as amended, on which the yeas and nays were ordered.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Ohio (Mr. WENSTRUP) that the House suspend the rules and pass the bill, as amended.

This is a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 388, nays 0, not voting 42, as follows:

[Roll No. 589]

## YEAS—388

Aderholt	Brady (PA)	Chabot
Amash	Brady (TX)	Chaffetz
Amodei	Braley (IA)	Chu
Andrews	Bridenstine	Cicilline
Bachmann	Brooks (AL)	Clarke
Bachus	Brooks (IN)	Clay
Barber	Broun (GA)	Cleaver
Barletta	Brownley (CA)	Clyburn
Barr	Buchanan	Coffman
Barrow (GA)	Burgess	Cohen
Barton	Bustos	Cole
Bass	Butterfield	Collins (GA)
Beatty	Calvert	Collins (NY)
Becerra	Camp	Connolly
Benishek	Cantor	Conyers
Bera (CA)	Capito	Cook
Bilirakis	Capps	Cooper
Bishop (GA)	Capuano	Costa
Bishop (NY)	Cárdenas	Cotton
Bishop (UT)	Carney	Courtney
Black	Carson (IN)	Cramer
Blackburn	Cartwright	Crawford
Blumenauer	Cassidy	Crowley
Bonamici	Castor (FL)	Cuellar
Boustany	Castro (TX)	Cummings

Daines	Jordan	Perlmutter
Davis (CA)	Joyce	Perry
Davis, Danny	Kaptur	Peters (MI)
Davis, Rodney	Keating	Peterson
DeFazio	Kelly (IL)	Petri
DeGette	Kelly (PA)	Pingree (ME)
Delaney	Kennedy	Pittenger
DeLauro	Kildee	Pitts
DelBene	Kilmer	Pocan
Denham	Kind	Poe (TX)
Dent	King (IA)	Polis
DeSantis	King (NY)	Pompeo
DesJarlais	Kinzinger (IL)	Posey
Deutch	Kirkpatrick	Price (GA)
Diaz-Balart	Kline	Price (NC)
Doggett	Kuster	Quigley
Doyle	Labrador	Rahall
Duckworth	LaMalfa	Rangel
Duffy	Lamborn	Reed
Duncan (SC)	Lance	Reichert
Duncan (TN)	Langevin	Renacci
Edwards	Lankford	Ribble
Ellison	Larsen (WA)	Rice (SC)
Ellmers	Larson (CT)	Rigell
Enyart	Latham	Roby
Eshoo	Latta	Roe (TN)
Esty	Levin	Rogers (KY)
Farenthold	Lipinski	Rogers (MI)
Farr	LoBiondo	Rohrabacher
Fattah	Loeb	Ros-Lehtinen
Fincher	Loftis	Roskam
Fitzpatrick	Long	Ross
Fleischmann	Lowenthal	Rothfus
Fleming	Lowe	Roybal-Allard
Flores	Lucas	Royce
Fortenberry	Luetkemeyer	Ruiz
Foster	Lujan Grisham	Runyan
Fox	(NM)	Ruppersberger
Frankel (FL)	Luján, Ben Ray	Ryan (OH)
Franks (AZ)	(NM)	Ryan (WI)
Frelinghuysen	Lummis	Salmon
Fudge	Lynch	Sánchez, Linda
Gabbard	Maffei	T.
Gallego	Maloney,	Sanford
Garamendi	Carolyn	Sarbanes
Garcia	Maloney, Sean	Scalise
Gardner	Marino	Schakowsky
Garrett	Massie	Schiff
Gerlach	Matheson	Schneider
Gibbs	Matsui	Schrader
Gibson	McCarthy (CA)	Schweikert
Goodlatte	McCauley	Scott (VA)
Gowdy	McClintock	Scott, Austin
Granger	McCollum	Scott, David
Graves (GA)	McDermott	Sensenbrenner
Graves (MO)	McGovern	Serrano
Grayson	McHenry	Sessions
Green, Gene	McIntyre	Sewell (AL)
Griffin (AR)	McKeon	Shea-Porter
Griffith (VA)	McKinley	Sherman
Grimm	McMorris	Shuster
Guthrie	Rodgers	Simpson
Hahn	McNerney	Sinema
Hall	Meadows	Sires
Hanabusa	Meehan	Slaughter
Hanna	Meeks	Smith (MO)
Harper	Meng	Smith (NJ)
Harris	Messer	Smith (TX)
Hartzler	Mica	Smith (WA)
Hastings (FL)	Michaud	Southerland
Hastings (WA)	Miller (FL)	Speier
Heck (NV)	Miller (MI)	Stivers
Heck (WA)	Miller, Gary	Stockman
Hensarling	Miller, George	Stutzman
Higgins	Mullin	Swalwell (CA)
Himes	Mulvaney	Takano
Hinojosa	Murphy (FL)	Terry
Holding	Murphy (PA)	Thompson (CA)
Holt	Nadler	Thompson (PA)
Honda	Napolitano	Thornberry
Horsford	Neal	Tiberi
Hoyer	Negrete McLeod	Tierney
Hudson	Neugebauer	Tipton
Huelskamp	Noem	Titus
Huffman	Nolan	Tonko
Huizenga (MI)	Nugent	Tsongas
Hultgren	Nunes	Turner
Hunter	Nunnelee	Upton
Hurt	O'Rourke	Valadao
Israel	Olson	Van Hollen
Issa	Owens	Vargas
Jackson Lee	Palazzo	Veasey
Jeffries	Pallone	Vela
Jenkins	Pascrell	Velázquez
Johnson (GA)	Pastor (AZ)	Visclosky
Johnson (OH)	Paulsen	Wagner
Johnson, E. B.	Payne	Walberg
Johnson, Sam	Pearce	Walden
Jones	Pelosi	

## NOT VOTING—42

Bentivolio	Green, Al	Rokita
Brown (FL)	Grijalva	Rooney
Bucshon	Gutiérrez	Rush
Campbell	Herrera Beutler	Sanchez, Loretta
Carter	Kingston	Schock
Coble	Lee (CA)	Schwartz
Conaway	Lewis	Shimkus
Crenshaw	Marchant	Stewart
Culberson	McCarthy (NY)	Thompson (MS)
Dingell	Moore	Wasserman
Engel	Moran	Schultz
Forbes	Peters (CA)	Waters
Gingrey (GA)	Radel	Watt
Gohmert	Richmond	
Gosar	Rogers (AL)	

□ 1904

So (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

The result of the vote was announced as above recorded.

The title was amended so as to read: “A bill to designate the Department of Veterans Affairs and Department of Defense joint outpatient clinic to be constructed in Marina, California, as the ‘Major General William H. Gourley VA-DOD Outpatient Clinic’.”

A motion to reconsider was laid on the table.

## PERSONAL EXPLANATION

Mr. AL GREEN of Texas. Mr. Speaker, today, I missed the following votes:

H.R. 2061—Digital Accountability and Transparency (DATA) Act of 2013. Had I been present, I would have voted “yes” on this bill.

H.R. 272—To designate the Department of Veterans Affairs and Department of Defense joint outpatient clinic to be constructed in Marina, California, as the “General William H. Gourley Federal Outpatient Clinic: A Joint VA-DOD Health Care Facility. Had I been present, I would have voted “yes” on this bill.

# REPORT ON RESOLUTION PROVIDING FOR CONSIDERATION OF H.R. 1965, FEDERAL LANDS JOBS AND ENERGY SECURITY ACT, AND PROVIDING FOR CONSIDERATION OF H.R. 2728, PROTECTING STATES' RIGHTS TO PROMOTE AMERICAN ENERGY SECURITY ACT

Mr. BISHOP of Utah, from the Committee on Rules, submitted a privileged report (Rept. No. 113-271) on the resolution (H. Res. 419) providing for consideration of the bill (H.R. 1965) to streamline and ensure onshore energy permitting, provide for onshore leasing certainty, and give certainty to oil shale development for American energy security, economic development, and job creation, and for other purposes, and providing for consideration of the bill (H.R. 2728) to recognize States' authority to regulate oil and gas operations and promote American energy security, development, and job creation, which was referred to the House Calendar and ordered to be printed.



## OBAMACARE

(Mr. THOMPSON of Pennsylvania asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. THOMPSON of Pennsylvania. Mr. Speaker, I rise today to address what has really been going on behind the scenes in the Affordable Care Act. You see, if millions of people didn't lose their coverage, the architects of the law knew the exchanges would be full just of sick and elderly, without healthier populations subsidizing those plans.

No matter which way you spin it, the President's broken promises—this one, in particular—should concern us all. We were promised we could keep our policies, coverage, and doctors; yet these choices are now being denied for millions of Americans.

Many of us are not surprised. For the fact of the matter is that the Affordable Care Act is not about consumer choice. It is about governmental control, control over our lives, control over our decisionmaking. This is social engineering at its worst.

The lackluster performance of a Web site will disappear over time. Unfortunately, the insurance cancellations and cost increases are going to continue regardless of an executive order or another "promise" from the White House. The American people deserve better, Mr. Speaker; and they surely can't afford more broken promises.

#### TRIBUTE TO GERARDO I. HERNANDEZ OF PORTER RANCH, CALIFORNIA

(Ms. JACKSON LEE asked and was given permission to address the House for 1 minute.)

Ms. JACKSON LEE. Mr. Speaker, today there was a memorial in Washington in honor of a great public servant, Gerardo I. Hernandez, the first transportation security officer to be killed in the line of duty. It is with great sorrow that I offer my deepest sympathy to his family and pay tribute to him. He died on Friday, November 1, 2013, in Los Angeles of gunshot wounds received from an assailant while he was doing his duty as a transportation security officer. He was the first one to be killed in the line of duty.

He was born in El Salvador and became an American citizen. He met Ana, the love of his life, who he married in 1998, and they have two wonderful children.

In 2010, he joined the Transportation Security Administration. Everyone indicated what a great public servant he was. He was always excited to go to work and enjoyed the interaction with the passengers at LAX. He was a joyful person, always smiling, took pride in his duty for the American public and for the TSA mission.

As a senior member of the Homeland Security Committee, I offer my deepest sympathy and ask for a 1-minute ac-

knowledge of this great and fine public servant. May he rest in peace.

Mr. Speaker, it is with great sorrow but also great admiration that I rise to pay tribute to Gerardo I. Hernandez of Porter Ranch, California.

Mr. Hernandez died on Friday, November 1, 2013, in Los Angeles of gunshot wounds received from an assailant while he was doing his duty as a Transportation Security Officer at the Los Angeles International Airport.

He was the first TSA officer killed in the line of duty in the 12 year history of the agency. He was only 39 years old.

Gerardo Hernandez was born in El Salvador in 1973 and at the age of 15 immigrated to the United States to escape the civil unrest of that war-torn country in 1988.

Four years later, Gerardo met Ana, the love of his life, whom he married in 1998. Together, Gerardo and Ana were the loving parents of two wonderful children, Louis and Stephanie.

Mr. Speaker, in 2010, Gerardo Hernandez joined the Transportation Security Administration, an agency created from the ash and rubble and heartbreak of the terrorist attack of September 11. He did so because he loved his adopted country and wanted to do what he could to help keep her safe. According to his wife Ana:

[Gerardo] was always excited to go to work and enjoyed the interactions with the passengers at LAX. He was a joyful person, always smiling. He took pride in his duty for the American public and for the TSA mission.

Mr. Speaker, as a senior member of the Homeland Security Committee and former chair of its Transportation Security Subcommittee, I can tell you that Gerardo Hernandez was a good man and reflected TSA at its best.

He will be greatly missed by his family and friends and colleagues and by countless members of the flying public who will remember how he also greeted them with a smile and treated them with respect.

Gerardo Hernandez was a special person but happily for our country he is not unique.

Every day thousands of TSA employees carry out their mission of keeping the airways safe for the flying public. The importance of TSA in safeguarding transportation throughout the nation cannot be understated.

On average, TSA officers screen 1.7 million air passengers at more than 450 airports across the nation, which in 2012 amounted to 637,582,122 passengers.

TSA provides security for the nation's airports, maintains a security force to screen all commercial airline passengers and baggage, and works with the transportation, law enforcement and intelligence communities to ensure the security of the air transit industry.

Mr. Speaker, sometimes we tend to forget just how horrible was that September 11 day twelve years ago. That day changed forever the way we gain access to commercial airplanes.

From that day on Americans understood that a little temporary inconvenience in exchange for the more permanent security of a safe and uneventful flight was a small price to pay.

It is people like Gerardo Hernandez who do their best to make the necessary screening as unintrusive and unburdensome as possible

consistent with the mission of ensuring the security of all members of the flying public.

And they are willing to risk their lives to ensure the job gets done.

We owe the men and women of the TSA a debt of gratitude. They have earned our respect and appreciation and our support. Their hearts ache over the loss of their friend and colleague.

But they recognize and understand that the best way to honor the memory of the great Gerardo Hernandez is to continue doing what he always did: treat everyone with respect, greet them with a smile, and discharge their duties so that all passengers screened board their flights secure in the knowledge that every precaution has been taken to ensure that they reach their destination and return safely home to the families and friends who know them best and love them most.

Mr. Speaker, I ask the House to observe a moment of silence in honor of Gerardo I. Castillo, the first Transportation Security Officer to lose his life in the line of duty.

#### ARE THE PEOPLE THE ENEMY OF THE STATE?

(Mr. POE of Texas asked and was given permission to address the House for 1 minute.)

Mr. POE of Texas. Mr. Speaker, from Bubba in southeast Texas to the Pope, no one is off limits to the surveillance of the National Spy Agency, NSA. Americans are fighting the Soviet-style surveillance by filing thousands of open records requests on the NSA. Citizens want to know if the "snoop and spy" agency has monitored their emails, phones, computers, and location devices. Rather than transparency, the citizens have received just a form letter with no answer to their questions, all because it is a spy secret. Citizen Joel writes, "I should have the right to know if I am under surveillance."

Courts should put a stop to the NSA Soviet-style surveillance and grant injunctions and open records requests. The NSA is addicted to spying and snooping. It has no authority under the PATRIOT Act nor the Constitution to impose domestic dragnet surveillance on citizens. This is a clear violation of the Fourth Amendment.

NSA acts like the people are the enemy of the state. However, this NSA activity is the enemy of personal privacy in the United States.

And that's just the way it is.

#### SAFE CLIMATE CAUCUS

(Mr. TONKO asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. TONKO. Mr. Speaker, in the past week, we have seen yet another devastating storm claim the lives and communities of thousands of people in the Philippines as well as a string of tornadoes that cut through 12 States, from New York to Tennessee. These powerful storms last for a matter of days, while recovery from their destruction takes years.

Hurricane Irene began as a tropical storm on August 20, 2011. By the time it completed its path on August 29, it had wreaked havoc from Puerto Rico to New England, becoming the seventh most costly hurricane in our Nation's history, while taking 56 lives. The storm lasted a mere 10 days, no more than 36 hours in any one spot; but in my district and other affected areas, people are still recovering more than 2 years later. Infrastructure still needs to be repaired or replaced or improved upon. Businesses have not fully recovered, and many families are still struggling to rebuild their homes and their lives.

The costs continue to mount. We have denied our responsibility to deal with climate change for far too long. The time to act is now.

□ 1915

#### PROTECTING AMERICAN INNOVATION AND JOBS

(Mr. PAULSEN asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. PAULSEN. Mr. Speaker, I rise today to express my strong concern about the increasingly discriminatory trade and investment environment in India.

The United States and India share a very important trade and security relationship. But our trading relationship is being threatened by an alarming array of discriminatory and internationally inconsistent actions and decisions recently. This is particularly the case in the area of intellectual property.

Intellectual property is the engine that drives the U.S. economy. The attacks on our IP not only harm U.S. job creation and competitiveness, but also chip away at the overall global IP framework that is essential to the innovation of new medicines. Since 2012, India has inappropriately revoked or denied patents on at least 14 lifesaving and life-enhancing drugs. These decisions harm the R&D system, hurting patients and their families who rely on the development of new cures and treatments.

That is why earlier this year Representative JOHN LARSON and myself were joined by 170 other Members of this body in urging the administration to raise these issues at the highest level of discussions with the Indian government. It is critical that we send a strong message to our trading partners that we will not sit idly by while India blatantly undermines intellectual property rights and discriminates against our businesses.

#### FIGHTING FOR THE MIDDLE CLASS

(Mr. PERRY asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. PERRY. Mr. Speaker, I was visited today in my district office by an individual who is one of my constituents—and one of my bosses—who told me about his disappointment with me and our government here in Washington and our inability to positively affect his life.

He told me a story about how he and his wife lost their health care policy. What is worse, he told me about his diagnosis of cancer, which has wracked his body and is spreading throughout his organs. He told me how he felt Washington didn't care at all about him and how he had been lied to. He wanted someone to fight for him and the other people in the middle class.

I just wanted to come to the floor today, Mr. Speaker, and echo that account so that he knows that someone is here fighting for him. I dedicate myself to fighting on his behalf and for the other millions of Americans just like him.

#### A PROMISE MADE IS A PROMISE KEPT

(Mr. COLLINS of Georgia asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. COLLINS of Georgia. Mr. Speaker, where I come from in northeast Georgia, a promise made is a promise kept.

This is my constituent, Theresa, from Commerce, Georgia. She wasn't initially opposed to ObamaCare. For 12 years, Theresa has been paying on a plan that provides no deductible and reasonable copays. As a 54-year-old on a fixed income, this plan has worked well for her. A few weeks ago, she found out that her plan will be terminated at the end of this month. Alternative coverage will cost her at least \$5,000 more a year and will not provide as many benefits as her current plan. Theresa says many of her family and friends will have their health insurance premiums double, thanks to an unaffordable Affordable Care Act.

House Republicans don't just talk about giving Americans the opportunity to keep their insurance coverage if they want to, but we have wanted that all along. We are listening to the American people, even if the President won't.

#### CONGRESSIONAL BLACK CAUCUS: HUNGER IN AMERICA

The SPEAKER pro tempore (Mr. CRAMER). Under the Speaker's announced policy of January 3, 2013, the gentleman from Nevada (Mr. HORSFORD) is recognized for 60 minutes as the designee of the minority leader.

##### GENERAL LEAVE

Mr. HORSFORD. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and include extraneous materials into the

RECORD on the subject of this Special Order.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Nevada?

There was no objection.

Mr. HORSFORD. Mr. Speaker, this evening, we come to this Special Order to bring attention to the issue of hunger in America.

In just a little more than over a week, many of us will spend time around our tables celebrating Thanksgiving dinner. And as we give thanks for the incredible benefits that we enjoy, there are many Americans who will go without. They will go without a nutritious meal. They will go without meals in the classrooms or after school. Many of our veterans will go without meals as well.

And so tonight, the Congressional Black Caucus uses its hour in this Special Order to bring attention to these important issues, particularly at this time in the debate about our budget.

Earlier this month, on November 1, the 2009 Recovery Act's temporary increase in funding for the Supplemental Nutrition Assistance Program, or SNAP, expired, resulting in an additional benefit cut to all households. According to the Center on Budget and Policy Priorities, this is approximately a \$25-per-month or \$300-a-year cut to nutritional benefit programs for a family of four. SNAP benefits will now average less than \$1.40 per person per meal in 2014, down from \$1.50 previously.

Bringing attention to these issues is critical, particularly, as I said, when we are entering negotiation on the farm bill as well as negotiation on the budget. So tonight you will hear from members of the Congressional Black Caucus who see these issues as priorities in these negotiations.

I would like to extend time now to the chair of the Congressional Black Caucus, a lady who serves on the Agriculture Committee and who has been a champion for the issues of SNAP as well as other food assistance programs in the farm bill. I yield to the gentlelady from Ohio, Representative FUDGE.

Ms. FUDGE. I thank the gentleman for yielding.

I would like to thank my colleagues, Congressmen HORSFORD and JEFFRIES, for continuing to lead the Special Order and for tonight leading on a Special Order hour that addresses another important topic, and that is hunger in America.

In 10 days, Americans will come together with family and friends to celebrate Thanksgiving, but for many families around the country, their Thanksgiving tables will be sparse and some even bear. As one of the wealthiest countries in the world, it is shameful that this Nation has not and will not address the issue of hunger.

As ranking member on the House Agriculture Subcommittee that oversees our country's nutrition programs, I am working hard to end hunger in America.

One in every six Americans struggle with hunger or food insecurity. This is an issue that plagues nearly every community, from our inner cities to our rural countryside. While Americans are still struggling to rebound from the recent recession, many families have already seen a setback as they experience a reduction in SNAP, which my colleague talked to you about just a moment ago. The Center on Budget and Policy Priorities reports that this reduction is equal to the loss of 16 meals for a family of three.

When children are hungry, they are not able to focus in school. When seniors have limited resources and limited incomes, they are forced to make the difficult choice between purchasing medicine and sufficient groceries.

Mr. Speaker, when the House adjourns this Thursday, many of us will go home to spend the Thanksgiving holidays with our families. Some will serve the less fortunate in our communities. But let's all take the time to talk to workers at food banks and other charities, ask about the impact of Federal benefits cuts, the increased demand on charitable antihunger programs and what has been done to fill the gap. Just a short discussion with those who have fallen on hard times can be a sobering reminder of the impact a little help can provide.

And to the American people who are struggling this Thanksgiving, please know that the CBC has not forgotten you. As the conscience of the Congress, we continue to fight for you every single day. The fight is far from over, but as long as one American is suffering, we will fight on.

I thank the gentleman.

Mr. HORSFORD. Thank you to the chair of the Congressional Black Caucus. As she said, we will fight on. These are issues that are not going to go away.

With the farm bill negotiations, I am optimistic that, despite the fact that when that bill was brought here to the House of Representatives in October and there was an incomprehensible \$40 billion cut to SNAP, we can bridge that gap between now and the end of the year and pass a farm bill that includes the important policy for farm subsidies in this country that are necessary, but do so by not including special subsidies for Big Agriculture and other corporations while cutting \$40 billion in SNAP food assistance to the poor.

Again, these are issues that are critically important to American families across this great country. They are issues that we are hearing about daily from our constituents.

Many people don't realize that it is not only good for the individual who is on food assistance, but it is also good for our economy because this is money that goes back into our local grocery stores that keeps people employed and helps our local economy. So it is a benefit in two ways.

I would now like to turn attention to the gentleman from Indiana, Rep-

resentative CARSON from the Seventh Congressional District, for his remarks during this Special Order.

Mr. CARSON of Indiana. Thank you to my dear colleague from Nevada, Congressman HORSFORD, also to my colleague from Brooklyn, Representative JEFFRIES, and also Chairwoman MARCIA FUDGE of the CBC.

Mr. Speaker, a special ed teacher contacted my office last month, worried about cuts to food stamps and the impact that they would have on her classroom. One of her sixth grade students had burst into tears in the middle of her lesson because she heard on the news that benefits would be cut on November 1.

Mr. Speaker, this teacher was compassionate enough to take the child's concerns quite seriously. She gave them a voice by contacting our office. I rise today, Mr. Speaker, to be this child's voice—and the voice of all of those who live in the wealthiest Nation on Earth but still live in hunger.

Mr. Speaker, if you look at the list of the most food insecure districts in the country, you see populations of every race and every ethnicity. Even in the State with the least food insecurity, 15 percent of families still struggle to find their next meal. So while I speak today as a member of the esteemed Congressional Black Caucus, we stand with all Americans.

Sadly, my congressional district in the great Hoosier State of Indiana holds the dubious distinction of having one of the highest rates of food insecurity in the entire country. Over 30 percent of families in Indiana struggle to put food on the table and don't always know where their next meal is coming from.

To be clear, this is not a criticism of the local food banks or not-for-profits that serve the poor very honorably. Hoosiers take care of one another, which is why we have some of the best service organizations in the entire country. But sadly, even the best food banks can't pull food out of thin air.

Over the past few years, Mr. Speaker, I have heard from many Indiana food banks that donations are down as more people struggle to make ends meet in our economic downturn. With high unemployment and underemployment, Federal assistance simply isn't buying enough food to meet their demand. The shelves just aren't as full as they used to be. This leaves many low-income constituents to rely on SNAP, also known as food stamps, a program that will be cut by \$5 billion next year as recovery provisions expire.

Even with ideal funding levels, food stamps never means large, multicourse meals for poor families. The average person receives less than \$1.50 per meal.

□ 1930

For many of these families, Mr. Speaker, a healthful meal is already a luxury that remains out of reach. These families just want to put food on

the table. The program means a few hundred dollars a month per family, which is enough for some bread, cereal, and canned food, but rarely is it enough for fresh vegetables or meat. No one gets rich off of food stamps, but at least they can eat. Yet, for some reason, the program remains one of the prime targets of the Members of Congress who are now fighting to cut nearly 4 million people from this program. This is unacceptable, and it has real-life implications.

Fortunately, in our district, the Seventh Congressional District of Indiana, we have the Indy Hunger Network, the Butler University's Center for Urban Ecology, the Indiana Healthy Weight Initiative, Indiana's Family and Social Services Administration, FSSA, and the Indy Food Council. They are working with our local farmers' markets to encourage people who are receiving assistance to reinvest in our local economy by matching the SNAP dollars spent on fresh fruits and vegetables. These types of partnerships are not supported when we decide to cut benefits and eligibility. We must invest in these types of creative initiatives, programs that feed our communities and incentivize healthy living, programs that create jobs and rebuild our economy so that people are fed and healthy enough to go to school, to work and to contribute to our economy.

Some of my colleagues argue that our debt is out of control, that we need to rein in spending, and that every American should be asked to sacrifice equally, but we have to put this thing into perspective. If you are a person who makes millions of dollars every year, you might lose hundreds of thousands of dollars, maybe. If you own a business, you might decide to invest a little less. By contrast, if you make a minimum wage and live under the poverty line year after year, what might you lose? Monetarily, very little—\$50 here, \$100 there. There would be a small impact on our debt, but that small amount—those few dollars here and there—equates to food on the table.

When looking for so-called "equitable treatment," no one is ever asking a wealthy person to go hungry, but that is exactly what some of my Republican colleagues are doing with their proposal to cut \$39 billion to SNAP. They are suggesting that some Americans, like those in poor neighborhoods in Indianapolis, simply don't deserve to eat because it is too expensive. Other Republicans argue that SNAP is only meant as a temporary stopgap.

For most people, Mr. Speaker, poverty isn't a temporary stop on the way to prosperity. If a family is fortunate enough to pull itself out of poverty, it could take many years, maybe even a decade. Unfortunately, our recession pushed many families in the wrong direction, costing jobs, incomes, and homes. It also moved people deeper into poverty. This means more children will go to school on empty stomachs. It means more aging seniors already on

fixed incomes are forced to choose between buying groceries and medication. It means more poverty, not less. In fact, between 2007 and 2012, during the height of the Great Recession, the number of food stamp users rose 77 percent because more people needed them.

I am standing here with my brilliant and esteemed colleagues, Representative HORSFORD and Representative JEFFRIES and the Congressional Black Caucus, because our districts are some of the hardest hit, but this isn't a Black issue, Mr. Speaker. This is a nationwide problem that impacts every color and ethnicity in every city, county, and town. Yet some of our colleagues in this House are willing to ignore millions of their constituents—those who are struggling to eat—just to pass a bill to cut SNAP by \$39 billion. We should be increasing SNAP funding, not decreasing it. We should learn the lessons of European austerity measures. We should be debating an extension of expiring provisions to avoid benefit reductions next year. We should be focused on ending hunger in America, not just on cutting programs that might reduce the debt.

Mr. Speaker, as I close, many of us take for granted that we can grab a sandwich or make a salad when we need to eat. Most people here—I know I will—will celebrate Thanksgiving next week and will have tables full of good food, some of the best food that money can buy. Yet, for many in America, Thanksgiving is just another day spent in hunger. For these people, a traditional Thanksgiving meal is simply out of reach. Yet we believe that struggling families across the country would say that, on Thanksgiving, they are thankful for any amount of food they can buy—the food that SNAP helps them buy.

Instead of taking this away, let's fight for a higher quality of life, and let's stand together to make sure our neighbors, our children, and our vulnerable seniors never go hungry.

Mr. HORSFORD. I would like to thank the distinguished gentleman from Indiana for his remarks and for highlighting the fact that this is an issue that affects all American families across this country. We all know someone who relies on SNAP benefits or we have come into contact with individuals—our neighbors, our friends, our veterans—who rely on these benefits as well. To somehow suggest that this is an issue that only a certain number of communities should care about is simply false, and it is why we are having this conversation, Mr. Speaker. This is a conversation that we have on each and every Monday that we have the opportunity to come to the floor of the House in order to raise important issues like the one we are raising tonight on hunger.

I want to encourage people who are listening right now to send us your comments and to share your experiences with SNAP benefits. You can do so by sending us a tweet at #cbctalks,

and we will try to share your comments and your questions so that we can have this conversation here on the floor of the House, because it is a conversation that many families across America are confronting.

I would like to invite up my esteemed colleague from New York, with whom I have the honor of co-anchoring the CBC Special Order hour. It has been a great opportunity to get to know him and to work with him on these important issues. I would like to start a bit of a conversation with him, if I can, on these issues. There are a number of things I would like to touch on with the gentleman from New York.

The first is on which households are most affected by this food insecurity across America. Will you touch upon that? Then I would like to talk about how the attack on SNAP also plays into the Affordable Care Act.

I yield now to the gentleman from New York (Mr. JEFFRIES).

Mr. JEFFRIES. Congressman HORSFORD, thank you very much for yielding, and thank you very much for the tremendous leadership that you have shown on this issue and for anchoring the CBC Special Order, this hour of power during which, for 60 minutes, members of the Congressional Black Caucus consistently, every Monday that we are in session, have the opportunity to take to the floor of the House of Representatives and to speak directly to the American people about an issue of great significance affecting their quality of life. Today, we are tackling an extremely important issue in a country that is the wealthiest Nation in the world. It is the issue of hunger.

For the life of me, I haven't been able to figure out why in this country, with all of this wealth—I come from the city of New York, where Wall Street is the engine that drives the world's economy. Yet, in neighborhoods that are in the shadows of Wall Street, you have children and seniors who are going to bed hungry and who are waking up the next day without any hope as to how they will be able to satisfy their nutritional needs.

Across this country, it appears that there are approximately 50 million people who are food insecure—50 million Americans who go to bed hungry at night. Approximately 16 million of those Americans are children born into very difficult circumstances not of their doing. They are not hungry by choice. They are hungry based on the urgency of their situations. It seems that, in this great Nation, we should be doing everything possible to deal with that food insecurity.

Now, as it relates to Americans and to those who are most impacted by food insecurity and hunger, approximately 1 in 10 Caucasian households is food insecure; one in seven overall households in America is food insecure; and approximately one in four African American households—25 percent of the people in the African American com-

munity—goes to bed hungry. Not a single person, whether he is Black or White, Asian or Latino, old or young, should be food insecure in the greatest Nation in the world.

The reality of the situation is that, as opposed to making progress on this issue in America, we stand here today on the floor of the House of Representatives and are at the risk of going backwards because there are some in this Chamber on the other side of the aisle who, for some reason, think that it makes sense to balance the budget on the backs of children and seniors and of those who are hungry in America. There is no other way, Representative HORSFORD, to explain the fact that, in this Chamber, you had people voting for a \$39 billion cut to the Supplemental Nutrition Assistance Program, colloquially known as “food stamps”—a \$39 billion cut.

Now, the explanation that is often given to us is that this is a fiscally responsible approach to the reality that, from a financial standpoint, we are on an unsustainable path in America. Certainly, as a member of the Budget Committee, I am of the view that there are some challenges that we have to confront in moving forward, particularly as they relate to the growth of the older American population and to the fact that people in America are living longer. Those two realities are going to create a strain on health care costs in America, and it is something that we are going to have to confront in moving forward. When you hear doom and gloom statements made about the deficit and the debt in America, it is important to unpack those statements and to really and truly evaluate what has driven the explosion of the debt in America.

It certainly hasn't been the fact that there are hungry people in this country whom we are trying to help. That is not driving the debt explosion in America. It is a failed war in Iraq while in search of weapons of mass destruction, weapons that to this day have not and will never be found because they didn't exist; a mis-prosecuted war in Afghanistan that has carried on much longer than it needed to because we were off on a diversion in Iraq; the Bush tax cuts that were passed in 2001 and in 2003, which helped to explode the deficit, that were unpaid for and that benefited disproportionately the wealthy and the well off in America.

These are the reasons we are in the debt and deficit situation that we confront in this country today. It is not because we have got 50 million Americans who are food insecure whom we are trying to help in the greatest Nation in the world.

Now, I am thankful for organizations like the Food Bank For New York City, back at home, which provides assistance to those who are trying to make it on a day-to-day basis with food banks all across the city, including many in the district that I represent.

□ 1945

But there is a role for government to play in providing assistance to needy Americans. These aren't individuals who have chosen poverty as a lifestyle. They have not chosen hunger as a lifestyle. These are individuals who find themselves in a difficult spot, and we as a government should be doing everything we can to help them turn their lives around.

In 2008, the economy collapsed. It was the worst situation financially that we found ourselves in since the Great Depression. Since that moment, the recovery that we have experienced, as I have talked about from time to time on the floor of the House of Representatives, has been a very schizophrenia one. It has been an uneven one. It has been a recovery that has benefited some in America while others have been left behind.

Earlier today, the stock market crossed over to the 16,000 point mark for the first time, I believe, in our Nation's great history. The stock market is way up, CEO compensation is way up, corporate profits are way up, the productivity of the American worker is way up. Yet unemployment remains stubbornly high and consumer demand is stagnant and working families and middle class folks are struggling. Income inequality has reached levels in some places in this country not seen since the Great Depression; and, as we have discussed, far too many Americans are hungry.

It seems that in the midst of this uneven, schizophrenia, economic recovery, where the corporate titans are doing well and those with robust stock portfolios are doing extremely well, and CEOs and companies are doing extremely well, that we can find the compassion in this House and in the Congress and in our great government to make sure that in America, the richest Nation in the world, we can embrace the principle that no child, no senior, no individual should go to bed hungry; and that we can't rest until every single American has been able to benefit from the turnaround that began to take place under this administration, but that still has a ways to go in order for all Americans to be included in getting up off the ground, moving forward, and putting them in a place where they can pursue life and liberty and happiness consistent with that principle included in that grand document of our Founding Fathers.

Let me close by making an observation. Earlier this week, or a few days ago over the weekend, I had an opportunity to attend a farmers market in the east New York portion of the district. At this farmers market, there was a whole host of healthy food options that were being sold, many of which were grown in the community garden that was immediately adjacent to this farmers market. It was a wonderful sight to see seniors and young people and others who were out with the opportunity to purchase healthy

food options—fruits and vegetables—at an affordable price. It was an example for me of what can be done on a community level to help tackle this issue.

I resolved myself that as I came back down to the Congress, I would commit to doing all that I can to replicate that effort for the people in the Eighth Congressional District back home, for the people in Nevada, for the people all across this country to deal with the hunger issue, but also to make sure that healthy food options are made more available, because we recognize that the consequence, not just of hunger, but of poor diet, bears a direct relationship to the fact that many in urban America and in other parts of the country are disproportionately suffering from a wide range of ailments—respiratory disease, heart disease, childhood obesity—that directly relate to poor nutrition.

That is one of the reasons why we on this side of the aisle have remained committed to the Affordable Care Act as something that is good for America. All of these issues that we work on here in this country ultimately tie toward trying to do things that are good for America—for children, for seniors, for working families, and for the middle class.

That is why I am proud to stand with my colleague, Representative HORSFORD, as well as the members of the Congressional Black Caucus, in tackling the issue of food insecurity, tackling the issue of the Affordable Care Act, and continuing to work on behalf of the betterment of America.

Mr. HORSFORD. Thank you to the gentleman from New York, the co-anchor for this Special Order hour, Representative JEFFRIES. I look forward to a dialogue on this, but let me just underscore what it is we are faced with in this House of Representatives.

Our colleagues on the other side, the House Republicans, proposed \$40 billion in food assistance cuts to low-income families over 10 years. This would affect 210,000 children who currently receive free school meals and would affect some 170,000 veterans—yes, veterans—who also depend on SNAP benefits in our country, and would cost an estimated 55,000 job cuts in just the first year of cuts alone.

At a time when we should be growing the economy, adding jobs, helping our veterans, helping the poor, and those who are striving to be part of the middle class, the bill that was passed in October has these devastating cuts to children, to seniors and, yes, even to our veterans.

Now, I have said before, and I will say it again, we should not be cutting the safety net for our most vulnerable while maintaining costly government subsidies for the well-off industries. That is what my colleague from New York just talked about. Littered in this farm bill are subsidies for Big Ag, some of which they themselves didn't even ask for and they know should be expiring in order for us to preserve

funding for children, seniors, and veterans.

So it is not a Nevada child in my district who receives just over \$4 a day to eat who is the problem with the Federal budget deficit. The problem is corporate welfare and the special interest giveaways that litter our Tax Code. It is time that we put a face to the individuals who are benefiting from these programs. That is what we are here to spotlight tonight.

I would like to share just three quick stories of constituents who have shared with me in my office their impact and reliance on the food assistance program, known as SNAP.

The first is Alma. She lives on Social Security in my district. She currently receives \$932 a month. Out of that she pays all of her bills—her rent, her utilities, she gets all of her necessities, and has very little left over. She has about \$91 a month that she can live off for food. Now, with these proposed cuts, it would be \$54 based on a history of cuts and adjustments. She doesn't want to be on SNAP benefits; but without that safety social net, she will go hungry.

Another constituent, Erin, is currently a pre-law student and is unemployed and recently found out she is pregnant. She is working really hard to make a better life for herself and her family, but right now she can only provide for herself; but she has a child to take care of and the SNAP cuts will hurt her ability to do that.

And, finally, there is Bertha, whose monthly SNAP benefit is \$310 a month. She is a single mom of four children, and that SNAP benefit gives her about 2 weeks' worth of food. Her paycheck barely covers daily expenses, so any cut—\$10, \$20, \$30—will have a serious impact on her family. And, oh, by the way, her kids are 9 months, 12 years old, 14, and 18.

So these are the real people who are being affected by these cuts, and it is not just the SNAP program. Unfortunately, this targeting of the poor for savings throughout the budget is nothing new by our colleagues on the other side. Those who are striving to break into the middle class face serious barriers to entry because the House Republicans' budget cut job training, they are about to cut unemployment benefits, they have cut child care assistance and funding for Head Start.

They are also trying to undermine the Affordable Care Act, which provides health insurance to many who could not afford it otherwise. I would like to tell you some stories of constituents in my district who have voluntarily shared their story and given me permission to share their story of the success of the Affordable Care Act.

One is Michelle. She is a constituent in Pahrump, Nevada, which is about an hour outside of Las Vegas in my district. Michelle enrolled in a plan on the exchange that will save her \$200 per month and allow her access to her OB/GYN services closer to home. She calls her enrollment in the program an

"overwhelmingly positive experience." Michelle is currently on a HIPAA-guaranteed plan that costs her about \$565 per month. If she gets sick and needs an urgent visit to the doctor or a mammogram or other OB/GYN service, she has to drive to Las Vegas from Pahrump, which I said is about an hour outside.

After enrolling in the Affordable Care Act, she will save more than \$200 a month and have access to local urgent visits and OB/GYN services in her community in Pahrump. Mr. Speaker, now is not the time to turn back the clock or leave constituents like Michelle behind.

There are other constituents who have also shared their stories with me—Jeronimo and Teresita. They have been without health insurance for 10 years and were finally able to receive affordable insurance through Nevada Health Link. So, if you are watching, go to [nevadahealthlink.com](http://nevadahealthlink.com) and sign up today.

There is another one—Victor and Yumaria. They had never had insurance before. They are a father and a daughter who were approved for a qualified health plan at an affordable price, and they are very happy and thankful to finally have insurance.

Then there is Lisa, who is also enrolled in Medicaid for her and her family, which she is entitled to based on the eligibility requirements.

In my home State, there are some 21 percent of Nevadans who are currently uninsured. More than 30 percent of the children in my State are uninsured. So not only is it the cuts to SNAP, the cuts to Head Start, to job training, to vital services that so many families depend on, but it is this undermining of vital social safety net programs that people in the middle class are striving to be a part of.

So I want to ask my colleague, Representative JEFFRIES, from New York, what are some of the positive economic impacts to the SNAP program? How can we help to reinforce this message that not only is this good for the families that we are talking about, but it is also good for the economy? And what about those 55,000 jobs that could be cut in the first year alone if the House GOP plan to cut these services goes into effect?

I yield the time to the gentleman from New York.

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Mr. JEFFRIES. I thank the distinguished gentleman from the Silver State, and I think it is very important to note that in addition to the compassionate reasons to provide food assistance to hungry Americans in the greatest Nation in the world—that, it seems to me, should be sufficient enough reason for the government to act. But if that, for whatever reason, does not provide adequate motivation for my colleagues on the other side of the aisle to deem it significant, to allow for the robust Supplemental Nutrition Assist-

ance Program to remain in effect, I would suggest that there are also economic benefits to making sure that we provide assistance to low-income Americans.

Every economist who has studied the sluggish nature of our economic recovery recognizes that perhaps the biggest problem that we confront is the inadequate nature of our consumer demand, that Americans, for a wide variety of reasons, aren't spending enough. One of the reasons on the low-income side of the socioeconomic strata is because poorer Americans just don't have the resources. One of the reasons why I support an increase in the minimum wage is because independent economists have clearly indicated that, if you put additional dollars in the hands of lower-income Americans, the likelihood is they will spend those dollars, which increases economic productivity because of the increase in consumer demand.

Similarly, if you have Americans who are food insecure and you provide them with additional resources in order to deal with the hunger problem in their household, they are not going to save that money. They are going to spend that money to deal with their food insecurity and that of their children. But that has a stimulant effect on the economy. It helps our economy grow. That was the reason why increased SNAP benefits were included in the Recovery Act.

As my colleague from Nevada indicated, as of November 1 of this month, those increased SNAP benefits have lapsed; therefore, you have got people all across America with \$20 to \$24 less per month that they can spend in trying to address the food insecurity issues that they have. That is a problem in America. That is why one of the reasons when we as Democrats talk about things that should be done to turn the economy around, to invest in America, we support a balanced approach to deficit reduction and economic recovery. The other side supports an approach that balances the budget on the backs of the most vulnerable in our society. My friends on the other side of the aisle will say: That is just hyperbole; what facts do you have to support that charge?

Well, is it hyperbole when you cut \$39 billion from the Supplement Nutrition Assistance Program that your intent is to balance the budget on the backs of the hungry in America? When your budget cuts \$168 billion in higher education spending, is it hyperbole to suggest that your intent is to balance the budget on the backs of younger Americans in pursuit of the American Dream through a college education? Is it hyperbole to suggest that when you cut \$810 billion from Medicaid, as your budget does, that your intent is to balance the budget on the backs of the sick and the afflicted and the poor in America? That is not hyperbole. These are the facts that your budget, your legislative action, have laid on the table.

Mr. HORSFORD. I would like to underscore a couple of points that the gentleman is making here. The first is the fact that this does disproportionately affect the poor and those who are striving to become a part of the middle class. At the same time, there are corporate subsidies, billions of dollars of corporate subsidies for the agriculture industry in the farm bill and in other legislation that has come before this House that they will move expeditiously and then leave the food behind in the farm bill, for the first time that I am aware of that we have approved a farm bill without also including the food assistance component to it. They later came back and included it, but with a \$40 billion cut.

And the positive economic impacts of this cannot be underscored either. I hear from representatives from the retail industry who tell me that SNAP creates some \$340 million in farm production for each \$1 billion of retail that is generated. There is some 3,300 farm jobs that are created for each \$1 billion of funding that is provided for; that for every \$1 billion of SNAP benefits, it also creates between 9,000 to 18,000 full-time jobs. So not only is this the right thing to do, not only is it the morally conscionable thing to do, it is also good for the economy.

And so as we make this argument, how important it is to debunk some of the myths surrounding SNAP, one of them being that there is fraud in the SNAP program and that is why the cuts aren't going to hurt the poor or those who are striving to be part of the middle class.

Mr. JEFFRIES. I think if I had a dollar for every time that a Member on the other side of the aisle claimed wage, fraud, or abuse in order to justify some egregious, draconian cuts, I would be a multimillionaire right now.

It is unfortunate that in the absence of legitimate facts, in order to justify going after these programs, that the allegation of waste or fraud or abuse, without a scintilla of systematic evidence, is laid on the table to justify actions, but let's be clear. The reason that my colleagues on the other side of the aisle, Mr. Speaker, have made the decision to go after programs like SNAP and higher education funding and a wide variety of our social safety net programs that have made America great in many ways is because, essentially, in the budget supported by the majority, passed in this House, Representative HORSFORD, the majority wants to take the top tax rate in America, 39.6 percent, and what they do in this budget, after making all of these egregious cuts, is to lower that top tax rate from 39.6 percent all the way down to 25 percent. Now, the argument is always made that the reason this is being done is because of stimulating the economy as a result of some well-worn, tired, trickle-down theory that has been proven to be discredited based on the facts as we know them over the previous two administrations.



And I will just briefly make that point related to why in the world would you, in 2013, make the argument that if you drop the tax rate from 39.6 percent to 25 percent and then cut \$39 billion from SNAP in order to try and do it, cut billions of dollars from higher education funding, voucherize Medicare, cut hundreds of billions from Medicaid, it is because you expect America to accept the argument that that is going to create a stimulating effect on the economy. Well, when the top tax rate was 39.6 percent during the 8 years of Bill Clinton's Presidency, 20 million jobs were created; when, under the Bush administration, the top tax rate was dropped to 35 percent, we lost approximately 650,000 jobs. The facts don't support the nature of your argument.

That is why we think that there is just absolutely no justification to engage in alleged cost-cutting behavior, such as cutting \$39 billion from SNAP in support of an economic theory that has widely been discredited.

Mr. HORSFORD. I thank the gentleman.

I would like to debunk another myth, and that is: just let the charities handle it. We have a number of great nonprofits out there, the church community, the faith-based community, can step up and fill the void.

Well, I would like to turn your attention to this chart which shows that, with all the great work that the nonprofits and the faith-based community is doing in addressing hunger and food insecurity, that amounted to about \$5 billion in estimated value of all food that is distributed by U.S. charities this year. That compares to \$5 billion that has already been cut since November 1 because of the setback, the so-called hunger cliff. This does not take into account the additional cuts that are on the horizon both in the Senate plan, which is about \$4.1 billion of additional cuts, compared to the House GOP plan, which again is estimated to be \$39 billion.

Now, I support the charities in my local communities. Three Square is our local food bank. They do a phenomenal job in southern Nevada in helping both our rural and urban areas, getting the needs of the families and the food that they need in those communities.

While my family and I will be making a donation to our local food bank and helping families get meals for Thanksgiving, that is not going to absorb the \$39 billion of cuts that are proposed by the other side. This is just another one of those examples where the arguments don't support reality.

We are living in reality. The families who are struggling on these benefits whose stories we have shared tonight are dealing with reality. It is not a mother who is raising her children who is struggling to make ends meet who wants to rely on SNAP benefits that is the problem with our budget. It is simply not. It is not the veterans who have served our country with distinction

and honor and who have come back, and because of the environment in their communities, they are also relying on SNAP benefits. They are not the problem with the Federal budget deficit. It is not the seniors at the Pahrump food bank that I visit who literally are having their meals cut back because of their draconian budget cuts. These American families are simply relying on a safety net that has been there and should be there in the wealthiest country in the world.

Now, I agree with my colleague who says that from a budget standpoint we have to tackle these problems, but there is a way to do it right. There is a way to do it without costing more in human toil, and there is a wrong way to do it. And the proposal by House Republicans to balance the budget on the backs of our children, our seniors, our veterans, the working poor and those who are striving to be part of the middle class is not it.

We will work with you on other ways to balance the budget, but it shouldn't be by making more families food insecure.

Mr. Speaker, may I ask how much time we have remaining?

The SPEAKER pro tempore. The gentleman has 5 minutes remaining.

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Mr. HORSFORD. Mr. Speaker, in that remaining time, I would like to yield to my colleague, Mr. JEFFRIES, for any concluding remarks that he has, and then I will close out this Special Order hour.

Mr. JEFFRIES. I thank the distinguished gentleman again for his tremendous leadership in bringing to the House floor such an important issue of concern to the African American community, but really of concern to all Americans.

Hunger is an issue that should be nonpartisan in nature. It affects urban America and parts of suburban America and certainly rural America. It affects individuals who are Black, who are White, who are Latino, who are Asian, all different religious groups and ethnic persuasions. It is an issue that we should be willing to work on on a nonpartisan basis to find common ground with folks on the other side of the aisle to address an issue that should trouble every single Member of the House of representatives.

How can it be that we accept the fact that there are 50 million Americans who are food insecure in the wealthiest Nation in the world?

I have traveled all over the district that I represent, and I hear the arguments of some on the other side of the aisle that the Supplemental Nutrition Assistance Program, or SNAP, as it is sometimes referred to, is a program that creates dependency. Well, I haven't met a single one of my constituents who chooses hunger as a lifestyle. It seems to me that is a rough style to choose.

These individuals, for one reason or another, find themselves in a tough

spot, and we in the Congress should be doing everything we can to try and help them out, to get them back on their feet, to put them in a position where they can move forward and make progress for themselves and for their families. Ultimately, that would mean progress for the community and for this country.

I thank the gentleman again for his leadership, and I look forward to working with you on this issue as we move forward.

Mr. HORSFORD. I thank the gentleman from New York for your leadership and commitment to this issue. You have come to this floor on many occasions to talk about the important issues facing our country, and you are always inclusive and factual. You make a compelling argument for why this body needs to take up these issues.

Let me just conclude, Mr. Speaker, by saying not only do we reject \$40 billion in cuts to the food assistance program, but we are actually calling on our colleagues on the other side to work with us, to help make SNAP work even better for America's families, to build on the great things that SNAP already does. This program is actually one of the most successful antihunger programs that we have. It lifts more families out of poverty than most other programs.

Let me just close by sharing one example that we can be addressing. The example I want to close with is the Thrifty Food Plan, which is currently how SNAP benefits are currently calculated. The TFP is the lowest cost of the four food plans developed by the USDA, and it is unrealistic for a family of four.

A family of four receiving \$632 per month doesn't go very far in buying those fresh fruits and vegetables that my colleague talked about at the local farmers market. The current TFP formula fails to calculate difficulties associated with the lack of food availability. The fact that in many of our communities, both rural and urban, the accessibility to nutritious, wholesome meals and fruits and vegetables isn't even available. That falls disproportionately on the poor to have to pick up those costs. For example, it doesn't include the cost of transportation. It doesn't include food preparation time that so many working families struggle with. It leaves the average family of four with a \$200 monthly benefit shortfall.

Again, this is simply unacceptable. As the wealthiest Nation in the world, no American—not our children, not our veterans, not our seniors—should be forced to survive on what is now \$1.40 per meal. That is why, Mr. Speaker, we are here this hour to bring attention to this issue and to call upon our colleagues to work with us, to not implement these cuts and to make these programs work—not only SNAP, but Head Start and the other vital programs that so many families are depending on as part of that social safety net and the fabric of the American society.

Mr. Speaker, I yield back the balance of my time.

Ms. EDDIE BERNICE JOHNSON of Texas. Mr. Speaker, I rise today to recognize the devastating impact of hunger in America. The debate surrounding cuts to nutrition assistance coupled with nationwide food insecurity is a recipe for disaster for our neediest citizens.

The Supplemental Nutrition Assistance Program (SNAP) is a vital tool that help feed Americans struggling economically. More than 90 percent of SNAP beneficiaries are children, elderly, veterans, or disabled. Four to six million low-income people will be affected by cuts to SNAP funding, including the 450,000 residents in Dallas County, that are food insecure, 300,000 of which are children.

The GOP's efforts to cut \$40 billion in SNAP are unconscionable and we must stand strong for the 16.4 percent of our population that remains food insecure. According to the USDA, one in every five Texas households experiences food insecurity. Out of the estimated 1.8 million Texas children, one in four live in food insecure households. Approximately 3.6 million Texas residents receive some type of federal food assistance.

In my district, I chair the Dallas Coalition for Hunger Solutions which is composed of organizations dedicated to fighting hunger and making Dallas County food secure. I strongly support the federal programs that work to support the needs of our citizens nationwide. I urge my colleagues to oppose any proposed cuts to nutrition assistance. Collectively, we can do so much to confront food insecurity in our nation.

Mr. CONYERS. Mr. Speaker, on November 1st, thousands of families in my congressional district saw a cut to their SNAP (food stamps) benefits. A family of four saw a loss of up to \$36 a month. Over the course of the next 12 months, many families across my district will lose more than 24 million meals. Michigan families are already struggling to put food on the table, and the last thing we should do is take food away from those who need it most. Unfortunately, this has already happened.

There's no sugarcoating it: we have a hunger problem in Michigan and across the United States. The majority of households receiving SNAP are those with children. It is our responsibility to protect—not cut—critical programs like SNAP for the families and kids who rely on them. That's why I introduced H.R. 3353, the "Extend Not Cut SNAP Benefits Act" which would extend the Recovery Act's 13.6% increase in SNAP for an additional year.

This extraordinarily low level of SNAP benefits under the new levels will force families to find ways to stretch their already limited benefits even further at the grocery store in order to put healthy, nutritious food on the table for their kids. With less money to spend on groceries each month, the importance of nutrition education becomes even more real.

Yet the House and Senate proposed deep cuts within the Farm Bill could cut SNAP by as much as an additional \$40 billion (on top of the cut we just saw on November 1st) and would cut funding for SNAP Education (SNAP-Ed). Keeping SNAP and SNAP-Ed strong isn't just the right thing to do—it's also the smart thing to do. Children who get enough of the healthy food they need, as a rule, face fewer health problems, do better in school and grow up to lead stronger, more productive lives.

## THE ABUSE OF POWER BY THE IRS

The SPEAKER pro tempore (Mr. RODNEY DAVIS of Illinois). Under the Speaker's announced policy of January 3, 2013, the gentleman from Texas (Mr. FLORES) is recognized for 60 minutes as the designee of the majority leader.

Mr. FLORES. Mr. Speaker, thank you for the recognition. This evening, I would like to lead the discussion about the blatant abuse of power by the Internal Revenue Service, specifically regarding its targeting of Americans because of their political beliefs.

In early 2012, the Waco Tea Party contacted me to express concern about overly onerous information requests regarding their request to become a 501(c)(4) organization. I subsequently contacted the IRS to get answers, and I also contacted the House Ways and Means Committee and the House Oversight and Government Reform Committee to inform them of the situation that I had been made aware of. Unfortunately, following my inquiry into the IRS, the issue did not go away and, in fact, it got worse. I began to learn that this targeting was wide and spread throughout the country.

In April of 2012, I, along with 62 of my House colleagues, sent a letter to then-IRS Commissioner Doug Shulman requesting a response as to why the IRS was targeting and intimidating conservative groups. We received a basic, nonresponsive letter from the IRS that outlined how applications are processed and that in no way answered our questions on the targeting and the onerous questioning of the grassroots groups.

On May 10, 2013, just a little over a year later, the IRS officially apologized for inappropriately targeting conservative groups like the Waco Tea Party. The House Oversight and Government Reform Committee and the House Ways and Means Committee started and continued to conduct hearings into this targeting of conservative groups.

News reports would go on to reveal that senior IRS personnel knew about this practice as far back as 2011, directly contradicting earlier testimony of senior IRS personnel, who claimed that they did not know of these practices. I, along with my colleagues here on the House floor tonight, are far from satisfied with just an apology.

We have several letters from groups that we are going to share with you tonight. This needless and abusive targeting has burdened many conservative groups throughout the country. I have invited several of my colleagues to come to the House floor and to join me as we bring back to the forefront this blatant abuse of power from the IRS on conservative groups. Tonight, I would like to present the injustice that has been done by reading letters to Congress from these targeted groups that go into detail about their experiences.

The first letter is from a group in my district, Texas District 17. It is the

Waco Tea Party. Here is what their letter says:

We are writing to you to explain to you and to your colleagues what it is like to be targeted by the government via the Internal Revenue Service. We are not writing to explain the facts and details—that is all a matter for public record and the courts—but rather to explain what happens to United States citizens who simply exercise their rights under the law.

When we began the Waco Tea Party, we were regular Americans who spoke out about being taxed enough already. We weren't political operatives or politicians. For the most part, we were new to the world of politics. We were naive. We believed our government had problems, but we didn't realize that it would target citizens for their political beliefs, that it would put us on a "be on the lookout," or BOLO, list, for short, for using the words "Tea Party" in our name; that some Members of Congress would write to the IRS and demand action against us because we held a different position on policy.

We weren't targeted because we broke the law; we were targeted because we were compliant with the law. We weren't targeted because we spoke out; we were targeted because our viewpoints weren't acceptable to government bureaucrats at the IRS. The law was wrongly used against us in an attempt to shut us out and to shut us up.

The toll this IRS targeting is taking on our lives is immeasurable. The financial burden on our small grassroots group has been staggering, requiring many of us to dip into our household budgets to cover expenses, the sleepless nights worrying about what would happen if we couldn't find someone to help us, the emotional stress of explaining to your spouse, your children, family, and friends why you have to miss a special event or special day because we had to work on inane and intrusive demands by the IRS, questions that had nothing to do with our application but were instead used as a weapon of intimidation.

The countless nights that we have laid in our bed not able to sleep, the times that we quietly cried into a pillow because we don't want our spouse to know how scared we are, or the isolation we have felt because of how the media and even some Members of Congress have demonized us, none of this matters to an agent of the government. We are not seen as people. We deeply love our country. We are patriotic, and we are dedicated to preserving our birthrights guaranteed by the Constitution and passing them on to the next generation.

Our grandfathers, fathers, and others fought wars against countries that use government to squelch freedom and liberty of their citizens, only to find that out our own government was now engaging in these tactics. We are not ashamed of our country, but we are disgusted with our government and those who condone the IRS tactics.

We implore you to act to preserve political speech, free speech, to hold people accountable for what they have done to the American citizens. We pray that you and your colleagues will act to restrain government, punish those who were responsible, and restore our First Amendment rights to what the Founders intended.

Sincerely, Toby Marie Walker, Carol Waddell, Becky Kodrin, and Bobby Keith, Waco Tea Party members, supporters and volunteers.

Mr. Speaker, as I told you, there are several letters we have to share tonight. The next person I would like to invite to speak is RANDY WEBER from Texas District 14, and he will share

what some of his constituents have written to him.

Mr. WEBER of Texas. Mr. Speaker, I thank my friend from Texas.

As we all know, in May of 2013, it was unearthed—that is probably a pretty good word, because they had it deeply buried in the government bureaucracy—that the IRS was unjustly targeting conservative 501(c)(4) groups and using aggressive intimidation tactics. Today, I rise with my colleagues to share the story of organizations that were unlawfully targeted by the IRS or Internal Revenue Service, as I like to refer to them.

In southeast Texas, in my district, Texas District 14—they are on the gulf coast—the Clear Lake Tea Party was just such a group, one of many that fell victim to the IRS' illegal—and I want to underscore that—illegal maneuvers.

On November 23, 2009, the Clear Lake Tea Party filed their 501(c)(4) tax exempt status. After having received no word from the IRS for almost 8 months, the founder of the Clear Lake Tea Party made an inquiry regarding the status of their application. What they got back from the IRS should shock and appall every American. Here is what Mary Huls, president of the Clear Lake Tea Party, sent our office, what they got back on July 12, 2010:

The Clear Lake Tea Party received an additional information request from Elizabeth Hofacre in the Cincinnati, Ohio, office of the IRS demanding 19 more nontax-related items to complete our application.

The Clear Lake Tea Party board was duly alarmed by the broad and personal nature of the information required, which we would have to deliver and declare under penalties of perjury. We judged the questions to be far outside the normal purview of a nominal request for a tax exempt designation.

For example, number one: they were requested to provide a list of speakers and their qualifications for events that the Clear Lake Tea Party have had in the prior year. They were asked to provide copies of information that was easily found on Facebook and Twitter.

□ 2030

And then, believe it or not, the Clear Lake Tea Party there in Galveston, Texas, Clear Lake, League City, Galveston County area, was asked to explain their relationship with the King Street Patriots, another Tea Party.

Now, Mr. Speaker, I was born at night, but it wasn't last night. What in the world does that have to do with their application for their own tax exempt (c)(4) status?

Number 4, they were asked to—and let me just hasten to add, they were not asked to explain their relationship with ACORN or moveon.org or Organizing For America.

Number 4, they were asked to explain the Operation Pink Slip Program and to provide literature concerning this program. How did you decide who would be fired?

Of course, the Clear Lake Tea Party, their immediate reaction upon receiving this information was confusion. You see, they had already been investigated by an IRS agent.

Well, after the IRS' beyond intrusive and illegal, I might add, investigation of the Clear Lake Tea Party, the Clear Lake Tea Party's board met and made the executive decision to withdraw their 501(c)(4) application and to file with the State of Texas as a Texas non-profit corporation that pays taxes in order to practice and protect their First Amendment freedom of speech.

We got a subsequent email from Ms. Huls, president of the Clear Lake Tea Party, and she stated in that email that they would not be intimidated by this Federal agency or any other, and they would go down a different path. And so they chose to file as a Texas nonprofit.

Mr. Speaker, it is an absolute shame, and I will say a travesty, that the head of the IRS, the former head, could come up to testify in front of our committees, stick her finger in the face of the American taxpayer, in the eye, I would say, and say, I am going to claim the Fifth Amendment. I don't have to answer your questions. I don't have to be accountable to you. I don't have to be accountable to the American taxpayer.

And what I said to my district was, try that one on for size when the IRS wants to audit you. Get in front of their agents, their Gestapo, their henchmen and say, I plead the Fifth Amendment. I don't have to answer your questions, and see how that works.

It is unbelievable, Mr. Speaker, that in the United States of America, we are scrutinized for the applications we file and words are chosen like conservatives, King Street Patriots, and we are so deeply scrutinized as to drive the Clear Lake Tea Party to withdraw their (c)(4) tax exempt status.

Not in America should this ever happen. I am urging my colleagues in the House to join me and my fellow patriots all across this land to continue that cry that the justified scrutiny of the IRS to make sure two things, that those who did this are held accountable, and that it never, ever can happen again in the land of the free and the home of the brave.

Mr. Speaker, I am RANDY WEBER, and I love my country. It is the government I fear.

Mr. FLORES. I thank my friend from Texas (Mr. WEBER). And I am now honored to yield to another friend from the great State of Tennessee, MARSHA BLACKBURN, who represents the Tennessee Seventh.

Mrs. BLACKBURN. I thank the gentleman from Texas for yielding, and Mr. FLORES has really done a wonderful job of outlining the problem that we have come to the floor to address tonight.

Quite frankly, Mr. Speaker, it is a problem and a situation that so many of our constituents never thought that they would witness or experience in this great Nation. They always felt that they had the right to free speech because it is a guaranteed right.

How dare that they, or their groups, find themselves subjected to mistreatment by a Federal Government agency because of what they chose to say or to do, all in defense of liberty and the Constitution of this great land.

Well, we had some of our Tennessee groups that were unjustly targeted through this process. They brought that to our attention because they realized that they were the brunt of this mistreatment, that they were facing a Federal Government agency who came bearing the power of the Federal Government to try to fear and intimidate citizens.

Yes, indeed, it is the example of the government turning against the citizens and the power of the government being used to silence the citizens.

So many of our constituents that were involved with this process said, What happened? How did this change? What has caused this to take place?

And what they began to say to us was, if they can do this to others, what are they going to do to us?

If they can do this to us in our group, what will they end up doing to others?

So we have worked very closely and continue to follow what is happening with these groups and, of course, have been very concerned, as we have heard and watched the hearings for how the IRS carried out this data-mining and these word searches.

I have to tell you, Mr. Speaker, it is no doubt at all, no doubt in my mind at all why the American people are so concerned about the security of the President's health care law. They know that their data may be used against them because they have living proof with the IRS, that they took information, applications, donors to groups, and then they turned that information against those donors from those groups in order to silence them and to impair their free speech.

I want to read a letter tonight from one of the groups in my district, in our State, that has been unfairly and unjustly treated by the IRS. And this one comes from Linchpins of Liberty. It is stating their posture as of October 21 of this year.

And the gentleman who is the executive director of Linchpins of Liberty is a gentleman named Kevin Kookogey, who started his organization because he loves his country. He loves freedom. He wants to preserve this for his children and future generations.

So he did what a lot of Americans do, decided to put together an organizational structure that individuals could come together under to further the cause of freedom, something more individuals could and should do.

But this is what happened to him, and I am quoting from his letter, which I will enter, Mr. Speaker, as a part of the permanent record for the proceedings of this evening:

Dear Congresswoman Blackburn,

As you know, I am president and founder of Linchpins of Liberty, an American Leadership Development Enterprise.

On January 2, 2011, we filed our application with the IRS seeking to obtain a 501(c)(3) status as an educational organization.

Now, Mr. Speaker, that date is important. January 2, 2011:

For over 33 months now, the IRS has unlawfully delayed and obstructed that application. Under threat of perjury, the IRS has demanded that I disclose the identities of my students, some of whom are minors. One letter from the IRS contained in excess of 90 inquiries of intimidation intended to force me to disclose my donors and to identify the political affiliation of my mentors.

This has come at great cost to me. I have already lost a \$30,000 grant from a reputable nonprofit whose executive director advised me that he had never seen such treatment of a 501(c)(3) applicant in his 25 years of making grants.

On June 5, 2013, the day after I testified before Congress, I then lost most of my business when my largest client advised me that it was uncomfortable with the public expression of my political views in defending my constitutional rights.

A few days later, Congressman McDermott suggested on national television that I may have lied before Congress simply because I was not under oath when I testified. Perhaps he was projecting, because I don't make a distinction between whether or not I am under oath. I tell the truth all the time.

If the intent of the administration is to intimidate and silence the voices of freedom, then it has grossly misjudged its citizens. The government is not our master. It is our agent. We are the principals, and we delegate our rights. We do not surrender them.

I therefore respectfully appeal to you to confront this abuse of power by the executive branch, and, in so doing, to protect, defend and preserve human liberty for ourselves and our posterity.

Sincerely, Kevin Kookogey, president and founder, Linchpins of Liberty.

Mr. Speaker, when you read the letters such as the one from Mr. Kookogey, such as the ones that you are going to hear from other organizations tonight, what you realize is there is an outstanding field of questions relative to what has transpired with the IRS:

Why did they go about this?

What was their purpose?

Was it maliciousness?

Were their actions purposeful?

Was it intended to silence, to silence those that stand in opposition to the practices and the positions of this administration?

Those are some of the questions that our constituents are still seeking to find the answers to. They would like to have their IRS designation because they recognize we are a Nation of laws. We abide by the law, and they would seek to operate within the law.

OCTOBER 21, 2013.

Re Linchpins of Liberty—The Cost of Speaking for Freedom

Hon. MARSHA BLACKBURN,  
Washington, DC.

DEAR CONGRESSWOMAN BLACKBURN: As you know, I am President and Founder of Linchpins of Liberty: An American Leadership Development Enterprise.

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I therefore respectfully appeal to you to confront this abuse of power by the Executive Branch, and in so doing to protect, defend, and preserve human liberty, for ourselves and our posterity.

Sincerely,

KEVIN KOOKOGEY,

President & Founder, Linchpins of Liberty.

Mr. FLORES. I thank the Congresswoman from Tennessee.

Mr. Speaker, I appreciate the words that were shared with us from the gentle lady from Tennessee, from one of her constituents. And we hear firsthand the agonizing feelings of her constituents as they have experienced the abuse of an overreach of Federal power by this feared agency, the IRS.

I am now pleased to yield to another one of my good friends. Representative LANKFORD from Oklahoma will share what some of the folks in Oklahoma Five think about what the IRS has done.

□ 2045

Mr. LANKFORD. Thank you to my colleague for hosting this.

Mr. Speaker, about 3½ years ago, Americans started getting more and more frustrated. It is really a product of several years of building, this sense of helplessness as they struggled and watched their Nation—I don't even know how to begin to describe the emotions that really welled up about 4 years ago when Americans watched their health care beginning to slip away. This absolute divide that happened as a Nation between Republicans and Democrats—and they used to try to work together to try to resolve things—went out the window on a pure partisan vote to push through a health care change that not a single Republican voted for. And Democrats, in a skittish way, pushed it with glee while others stepped back and said, I hope this works the way it is being advertised.

As we know now, it is not working. It is working exactly as many Republicans said it would work. And the im-

pulse of the Federal Government to take over more and more would actually cause serious problems in the process.

At the same time, the United States Government began to overspend more than it ever had in the history of the United States. Mr. Speaker, \$1.45 trillion of overspending in a single year led millions of Americans to stop and to gather—many of them for the first time—gather in small groups and say, Our government is really struggling. This is not going, as a Nation, how we thought it would go. And they gathered together in small groups, which were spontaneously called these Tea Party groups, groups of patriots and individuals, housewives, moms, business leaders, and guys that owned locksmith shops, and all of these different places that were around just started gathering together to say, What can we do? Just normal Americans.

As they began to form and to meet in groups of five, 10, 20, 25—sometimes they would meet with huge rallies of 100 or 200 people. But most of the time, it is at somebody's house. Most of the time it is at a VFW meeting place or some other spot. They determined, Well, we need to get organized, and we need to be able to pass out materials and do some things. And to do that in our governmental system, they have got to try to find some way to be able to organize that money together, which means they need to contact the Internal Revenue Service and be able to access and get a revenue number. Well, they started that.

One of those groups was in Oklahoma, a group called Oklahoma City Patriots in Action. This group of individuals are just normal Oklahoma great folks. They got together, submitted their application, and went through the process they needed to do. And then they get a letter back with 21 questions, some of them having up to nine subquestions to it. Sixty-five total requests came back to this group of individuals saying, We will give you your number if you will tell us all of this information. And to accentuate it, the letter begins with first them needing to sign this statement:

Under penalties of perjury, I declare that I have examined this information, including accompanying documents, and, to the best of my knowledge and belief, the information contains all the relevant facts relating to the request for the information, and such facts are true, correct, and complete.

And then they go on to make 65 different data requests, many of them incredibly long.

There is no question this letter is intended to intimidate people; but I can tell you from knowing these Oklahomans, they tried to intimidate the wrong people with this.

So let me just give you an example of some of the things they began to ask for in this long list of questions. They asked things like:

Do you directly or indirectly communicate with members of legislative bodies? If so,

provide copies of the written communications and contents of other forms of communications.

In other words, if you redress grievances to your elected officials, as our Constitution allows you to do, please provide us a copy of everything you said when you went to your government for a redress of grievances.

How about this:

Give detailed examples on how you will educate the public concerning key legislation and the positions of political candidates and elected officials on that legislation.

Please explain how you obtain the current legislative information, both State and Federal, and the turnaround time to post on your Web site.

Why in the world does it matter what their turnaround time is—whether they post it in a day or 10 days—for your IRS application?

How about this:

Please provide copies of your current Web pages from your Web site.

Wouldn't it be easier just to ask for the Web site name and then go search it themselves? They wouldn't have to print out copies of every page.

And here are two sets of my favorites, of this long list. I could go on and on with it. This asks:

Have you conducted or will you conduct rallies or exhibitions for or against any public policies, legislation, public officers, political candidates, or like kinds? If yes, please explain and provide the following: State the time, location, and content schedule of each rally or exhibition. Provide copies of handouts you provided or will provide to the public. The names of persons from your organization and the amount of time they have spent or will spend on the event.

One last piece—and again, I could go on and on with this. This is the one that, when I read through this, it continued just to make my blood boil:

Have any candidates running for public office spoken or will they speak at a function of your organization? If so, provide the names of the candidates, the functions at which they spoke, any materials distributed or published with regard to their appearance and the event, any video or audio recordings of the event, and a transcript of any speeches given by the candidates.

Now, these are a gathering of 20 people sitting around in someone's house. They are not transcribing every part of everything that is said. These are normal Americans getting together to discuss what is going on in their government. And the IRS said, If you want to continue to do this and be organized, we need to get a transcript of every speech that was done around your kitchen table.

And to add insult to injury, remember what I said at the beginning, Under penalties of perjury, if you don't provide completely everything in this, you are not eligible.

What is this intended to do? This is intended to silence. This is intended to tell good, hardworking Americans, Be quiet, sit around your dining room table, don't organize, don't keep moving.

Now when our committee asked about this, the Oversight and Govern-

ment Reform Committee, which I serve on, when we asked about this initially and began pushing forward to get more information—because as the folks in Oklahoma City know, this is not an isolated event. Letters like this, with other questions, went to other places all over the country, to everyone who had the name “Tea Party,” had the word “liberty,” or had the word “patriot” in their name. They were assigned to a specific group in Cincinnati, and they dead-ended all in that one group.

Now, initially, when we asked individuals about it, we were told this was just a crazy group of folks in Cincinnati that went rogue, as if they all worked for WKRP, and they were out there just being crazy in Cincinnati.

When we asked those quote-unquote “rogue” agents in Cincinnati to come before our committee and to tell us about it, what we were told was very clear. They were following the instructions they got from Washington, D.C., on what to do with these applications. And a special group was set up that all they did was take in applications that had “Tea Party,” “liberty,” or “patriot” in it. And when they arrived at that location, they were to sit there and wait for instructions from Washington, D.C.

So we asked the Cincinnati folks, Who gave you those instructions in Washington, D.C.? Those individuals were then called before our committee. And we asked those individuals, Did you give instructions to the Cincinnati office? Yes. Why did you do that? Here was their statement:

Because we were told by the IRS counsel to wait on their instructions.

We are now in the process of doing interviews with the IRS counsel to say, Why was the decision made to say, people with certain names, send them letters like this with no intention of ever answering them? That they would get 65 detailed requests like this, each providing a very long response needed? And that then when it was finally collected, they would dead-end in Cincinnati. Why? We are still trying to get that answer.

Why does that matter? Because Americans, whether they be liberal, conservative, anything in between should have a government that serves them, rather than intimidates them. It is right that we continue to walk through this process. It is right that good, hardworking Americans are not intimidated by their government.

This is something that needs to be resolved and will be resolved, and though the headlines have faded away on it, we have not forgotten these individuals. And we will continue to work through the process to be held to account and to make sure this doesn't happen to anyone again in the days ahead.

I thank the gentleman for hosting this time so that these folks in Oklahoma City and around the country are not forgotten.

Mr. FLORES. I thank the gentleman from Oklahoma (Mr. LANKFORD) for sharing with us more chilling evidence of a Federal Government that has gone wild and how the Federal Government can target you based on what is in your name.

I would now like to yield to my good friend from Texas, Mr. LOUIE GOHMERT, from Texas' District One.

Mr. GOHMERT. I thank my dear fellow alumnus of Texas A&M. We do go way back, knowing each other from undergraduate days.

I want to follow up, and I am very grateful for my friend from Texas (Mr. FLORES) taking charge of this hour, setting it up to talk about the IRS and the abuses.

And I know we have been talking about the abuses of Tea Party conservative groups, pro-Israel groups; but I wanted to just touch in brief on the extent of the arrogance of the IRS. They feel like they are above the law. Lois Lerner never showed any remorse for what certainly appears not only to have been perjury but also to have been a crime. There is a specific criminal code provision dealing with abuses of the Internal Revenue office.

And you have Kathleen Sebelius. And right now, of course, people all over the country, millions are losing or have lost their health insurance. And there was this article here in October. This was from CNN News:

In an interview with CNN's Dr. Sanjay Gupta Tuesday night, Health and Human Services Secretary Kathleen Sebelius said she won't be enrolling in the problem-plagued health insurance system that she was charged to implement. “I have created an account on the site. I have not tried signing up, because I have insurance.”

Well, she—like the IRS—has Federal employee insurance, and they don't care about everybody else, but we know the head of Health and Human Services says she is not going to bother with it.

And as we look into the arrogance of the Internal Revenue Service—and I especially appreciate my friend from Texas, BILL FLORES, bringing this up because I don't know how many CPAs we have in Congress—but I know the CPA exam was a lot tougher than the bar exam. And I certainly appreciate somebody that knows about dealing with the IRS.

But this article, “IRS Employees' Union Urges Members to Oppose Obamacare—For Themselves.” And the article goes on. So NTEU, which is the union for Treasury employees, is strongly urging its members, including the IRS agents tasked with implementing ObamaCare, to oppose DAVE CAMP's legislation which would compel them to personally participate in the same health care program they will be enforcing. On the NTEU Web site, union members are urged to email their Congressmen and Senators and ask them to oppose H.R. 1780. It provides a sample letter that they should provide, saying:

I am a Federal employee and one of your constituents. I am very concerned about legislation that has been introduced by Congressman Dave Camp to push Federal employees out of the Federal Employees Health Benefits Program and into the insurance exchanges established under the Affordable Care Act.

It is just the height of arrogance that the IRS, while they are investigating groups that believe in the propriety and fidelity of the United States Constitution—because somehow they are a threat to the United States Constitution because they believe in it—at the same time, they know they are gearing up to enforce ObamaCare and to delve into the most private information that people have. It is not enough to just look at financial information. They are going to be looking to see about their health care and their health care coverage and can get even more detail than what we have been hearing during this hour.

I can't imagine a worse prescription for abandoning the Constitution than that. And not only that, we have heard that ObamaCare—correctly, apparently—that it will cause the hiring of 17,000, 18,000 new IRS agents. And although I was not a math major, I love math and did very well every time I took it, but if you multiply 56,000 times 18,000 IRS employees, in 1 year you have added over \$1 billion to health care costs. And there is not one of those 18,000 IRS agents, as arrogant as they may be and as personal as they are going to get, that are going to do anything but create a need for health care and not provide any whatsoever.

□ 2100

They may cause some ulcers. They are certainly not going to solve or be a solution for someone's ulcers. We still don't have proper accountability for the IRS.

One other thing about the IRS and their handling of this. We keep being told that there are 5 million people that have lost their policies. As I understand it, it is 5 million policies. We are talking about a lot more than 5 million people. And when you think about the people that are going to have to pay for their health care and the extra billion dollars for new IRS agents and the billions of dollars over time that will be paid for the navigators and all those people that won't provide any health care whatsoever, it is staggering.

People across America, from the polls, are figuring out this isn't about their health care. This is about the GRE—the government running everything.

And some people I know wonder, well, what solution is there? Even if you had a fair tax or a flat tax, you still have got to have an IRS.

And I love Arthur Laffer, Reagan's economic adviser. He said, Louie, you don't have to have the IRS. You ought to do away with it.

The problem with the IRS is that, of course, they are going to get arrogant

because they pick who they are going to audit, just like we have seen with all these abuses. They pick what all they are going to audit, just as we have been hearing. They get so intrusive, so personal, and then they decide what your punishment is going to be.

There is no other area like it in America, and I don't think the Founders anticipated that the IRS or any entity would ever exist that could be the prosecutor, the judge, the jury, and the executioner all. And that is why Arthur Laffer says you need to get rid of the IRS and have an auditing agency that is a fraction of the size of the IRS.

They don't get to pick whom they audit. That is done completely at random. They never get to pick whom they audit. And they never get to decide what will be done with their auditing. It has to be passed on to Justice or to the collection of the taxes if they have not been paid. They never get to participate in that. And I like the way that sounds, especially the more we hear about the abuses of people that are just freedom-loving Americans.

So I appreciate very much my friend taking this time so we can talk about the IRS. And I realize that he knew when he signed up for this hour that there would be others to come. And it is a brave thing because he is risking an audit as we go in because he knows better than anybody just how abusive the IRS can get.

Mr. FLORES. Mr. Speaker, I appreciate the comments of Mr. GOHMERT. I think he raises an issue that all Americans rightly need to be concerned about, and that is the invasion of our privacy that we expect to have under our Constitution when you have an IRS that is looking into your personal records.

Mr. Speaker, I did get a letter from the IRS about 6 weeks after I wrote my letter to them demanding an answer for what they were doing to the Waco Tea Party. So I think they are targeting everybody. They don't care who they target. It seems like they are on a mission to try to squelch opposition to this administration's policies.

I would now like to yield to a brand-new freshman Member from Florida. Mr. DESANTIS from Florida's Sixth District is going to share some stories about what his constituents have experienced with the IRS.

Mr. DESANTIS. I thank the gentleman from Texas.

Mr. Speaker, the power to tax is the power to destroy, and so when you have the government using that taxing power to target individual Americans based on their exercise of First Amendment rights, that really is the utmost seriousness in terms of the threat that that represents to constitutional government.

I received a letter from one of my constituents a couple of weeks back named Carole McManus, and she is a leader in a conservative group in northeast Florida. They are basically dedicated towards educating about con-

stitutional government, individual freedom, the rule of law, and traditional American principles. I would think that that would be something that we would be applauding, especially in this day and age.

Well, they had to go through this situation with the IRS. So they submitted an application and they waited for a month, 3 months, 6 months, a year. It took 18 months for the IRS to respond to their inquiry; and when the IRS responded, did they approve the group, as would be a matter of course, particularly for groups that were recognized as representing a liberal perspective? No. They were given a list of very intrusive questions about the operation of their group.

I actually saw this firsthand during the 2012 election, because I went just to shake hands with folks one night just to see how people were doing, and all the group leaders were scared that I was there because they didn't want to get hit by the IRS. They didn't want to do anything wrong.

And so what the IRS was able to do by stretching this out, by submitting all these intrusive questions, they really chilled these folks from feeling confident in being able to exercise their First Amendment rights. And they did look scared about what could happen to them just because I happened to show up even though it was not a partisan event. I was shaking hands and we were talking about this stuff.

So I appreciate the gentleman from Texas organizing this hour.

The frustrating thing about it is, yes, you may have impropriety in any given administration, but what we have now with the IRS is we have a lot of career bureaucrats who have their own ideological bent. We have people like Lois Lerner, who take it upon themselves to target groups that they think deserve targeting. And the problem with that is nobody ever elected Lois Lerner to anything. Essentially, she is a nameless, faceless bureaucrat that you have just got to hope the point of view that you are trying to pursue is not one that she finds objectionable.

That lack of accountability, not knowing whether the bureaucracy will come down on you, that is a problem with the IRS. That is a problem in any of these agencies, quite frankly.

So I think the more that Americans understand the threat that is posed by a runaway bureaucracy, I think the better. I would like to see some far-reaching reforms so that we are protecting taxpayers and we are protecting American citizens in the exercise of their right.

And you know what? If the bureaucracy steps out of bounds, there ought to be consequences for that. The idea that somehow Lois Lerner is going to retire with full pay and benefits and not be held responsible at all, even though she couldn't even testify in front of the Oversight Committee, I think that rubs a lot of Americans wrong.



So I thank the gentleman from Texas for organizing this. I really appreciate the attention that you have focused on this issue.

Mr. FLORES. Mr. Speaker, I thank the gentleman from Florida for that heartfelt testimony today. I would also like to thank him for his years of service in the United States Navy and as a current member of the United States Naval Reserve. We appreciate having people like this that serve our country.

It is a shame that Americans who serve their country, whether they are in Congress or just a member of a local Tea Party, are targeted because of the fact that they are concerned about what is happening in Washington, what is happening from an administration or from the nameless, faceless bureaucrats that you heard of a few minutes ago.

Mr. Speaker, may I inquire how much time we have left?

The SPEAKER pro tempore. The gentleman has 13 minutes remaining.

Mr. FLORES. Thank you, Mr. Speaker.

We have, as I told you at the outset of this conversation, many letters that we received from folks all over this country. And I am not going to read all these letters, but I am going to include some of them in the RECORD of tonight's proceedings.

One letter is from Amen, or Abortion Must End Now, that talks about how they were targeted. The Greenwich Tea Party Patriots of South Jersey wrote in about how they were targeted and the IRS treated them.

You heard Mr. DESANTIS from Florida talk about the First Coast Tea Party and how they were targeted, so their letter is going to be part of the RECORD. The Hawaii Tea Party writes in and talks about their experiences with the IRS. The Kentucky 9/12 Project has written in to talk about what they experienced.

The Manassas Tea Party next door in Virginia has written in to talk about how long it took for them to have their application reviewed and how they were bullied and insulted.

You heard Mr. LANKFORD talk about the OK Tea Party and Patriots in Action Association. The Patriots Educating Concerned Americans Now, or PECAN for short, in California, we got a letter from them. The Roane County Tea Party from Tennessee, we have got a letter from them.

We also have a letter from the San Fernando Valley Patriots in California that talks about the IRS treatment and the abuse. Actually, this one is sort of interesting because it has a poem, so I am going to read this one.

Again, this is from the San Fernando Valley Patriots in California. This letter starts with a poem entitled, "Our Grassroots Voice," by Karen Kenney, coordinator, San Fernando Valley Patriots:

The faces of the San Fernando Valley Patriots are different from our voice.

We are Democrats, Republicans, and Independents, but patriots all.

We speak as one with a love of God and country.

But our voice is a whisper against the roar that is this government.

We began as a "tea party" group in May 2009 near Los Angeles; born from the tax burdens within the American Recovery and Reinvestment Act.

A government too big, makes each citizen small, we thought. The First Amendment would offer a platform for us to speak politically, but we were wrong. Our government unsheathed its sword: the IRS.

The IRS did what tyranny does: threaten and control. The questionnaires sent to us were consuming; their intent to test our resolve.

But liberty prefers to stand and be heard.

We held more than 85 events in 2 years, but donations dropped and costs rose. We could afford fewer speakers, rallies, and handouts.

In July 2012, we withdrew our application for tax-exempt status with the IRS after 20 months of delays and grueling red tape.

We must now pay nonprofit taxes in California. The minimum is \$800 annually.

We have little money, but more people.

On June 4, 2013, the Ways and Means Committee heard our voice.

Now, our voice is stronger and more heard. God bless America.

And here is their letter:

On June 4, 2013, we told our story to the Ways and Means Committee. We did not plead the Fifth. We did not hide the facts. We did not lie. Our voice rose against the tyranny that is the IRS scandal. We told the truth of how a government too big makes each citizen small. We told the truth of abuse of power by the fist of a grinding bureaucracy.

We spoke of demand-and-delay tactics that cut our funds and public face. The IRS kept pounding, and we stopped our application for tax relief. But we did not stop meeting, teaching, and talking about the Constitution.

Now we have fewer speakers, fewer rallies, and fewer resources. But our resolve is undaunted. You see, we stand firmly with the First Amendment, not the Fifth.

God bless this Nation. God bless its people. God bless our liberty.

Karen Kenney, San Fernando Valley Patriots.

We have a letter from the Shelby County Liberty in Ohio. We have the Unite in Action from Nashville, Tennessee. We have the Wetumpka Tea Party from Alabama, who wrote in about their treatment at the hands of an overreaching IRS.

The Liberty Township Tea Party from Ohio has written in. The Richmond Tea Party, again, from next door in Virginia, has a letter that they want Americans to know about. The Rochester Tea Party Patriots in Minnesota, and the Greater Phoenix Tea Party Patriots in Arizona have written in.

On our Web site at flores.house.gov we have a timetable of when the IRS started this and what processes they went through and the lies that were told to the American people about what they were doing. And then we also had some testimony about when they came clean and when IRS officials started to resign. So it would be fascinating for Americans to be able to see that.

Mr. Speaker, the IRS is supposed to enforce our tax laws with integrity and

fairness. Yet here we are, 6 months later, and the Obama administration has done nothing more than to try and ride out the storm without taking action.

Lois Lerner and Doug Shulman have resigned from the IRS. However, they are still entitled to live the rest of their lives living on the backs of the hardworking American taxpayers that they abused when they were with the IRS.

□ 2115

Mr. Speaker, folks like Lerner and Shulman should never be allowed to get away with behavior like this and to get on Federal retirement. The IRS must stop targeting certain individuals and groups for partisan reasons. It is time that the administration gives Congress the information that we have requested over and over and over again so that the American people will know the facts and so that they will know that these practices are no longer being done. Americans deserve and demand transparency from government agencies, and they deserve compliance with law and with the Constitution.

My colleagues and I remain committed to finding answers and to putting a stop to this injustice. Mr. Speaker, I would like for every Federal bureaucrat who has tried to abuse the American people to have to submit their testimony with this same language that they requested from these everyday Americans who were just trying to stand up and exercise their First Amendment rights. I would like them to say:

Under penalties of perjury, I declare that I have examined this information, including the accompanying documents, and to the best of my knowledge and belief, the information that all the relevant facts relating to the request for information and such facts are true, correct and complete.

This is what Lois Lerner should have had to provide, not plead the Fifth. As I said before, my colleagues and I remain committed to finding answers and to putting a stop to this injustice.

Mr. Speaker, I thank you for allowing us to bring this issue back to the forefront as we continue to look for answers and demand action. We will reassure the American public that the IRS and other Federal agencies will not scrutinize individuals and groups for political or ideological party reasons.

I also submit for the RECORD the letters that we received tonight.

I would ask that all Americans tonight continue to pray for their country during these difficult times for our military men and women and for our first responders.

I will close by saying, God bless America.

Mr. Speaker, I yield back the balance of my time.

AMEN (Abortion Must End Now)

AMEN (Abortion Must End Now) is a faith-based organization dedicated to defending the sanctity of life from its moment of conception. The Internal Revenue Service targeted AMEN, accusing us of being political.

Months into our 501c3 filing, AMEN received a letter from the IRS, not fully understanding the terminology, I phoned them. The IRS specialist shared with me that we could be seen as being "too political". The specialist continued to explain that the references to religion within our Mission statement could be an issue. The IRS also informed me that our name, AMEN (Abortion Must End Now) could be seen as "political" because it infers, "we aim to abolish abortion." I questioned, "We would have to change our name and Mission?" the IRS Specialist responded, "Most likely." I shared with the specialist that if we changed our name and Mission, we would no longer be the same organization.

It is because of the statements made by the IRS that we ignored future letters to pursue our tax-exempt status. We felt with abortion silencing the voices of over 3,200 American babies each day, we could not allow the IRS to silence ours.

The abuse of the IRS has truly impacted our organization. We operate on a very low budget, as many are unable to donate without having the advantage of a tax credit. We feel that our growth has been stunted due to the unethical actions of the IRS. We also feel that we continue to be a target as after our application for tax exemption in 2009, 2 out of 3 Directors of AMEN have been audited.

AMEN was targeted because we believe in defending the Unalienable Right to Life. The IRS has acted unlawfully and it is this unlawful abuse that must be aborted.

God Bless America,

KRISTY LIEN, *President.*

Greenwich Tea Party Patriots of South Jersey (New Jersey)

In early 2011, our organization, The Greenwich Tea Party Patriots of South Jersey filed an application for an exemption from Federal income tax and are still "in the process."

It is the desire of our organization to simply educate and informs the public concerning policies and issues that are taking place in our society. Membership includes a large number of elderly who do not have computers so newsletters are sent at least monthly via regular mail. Our primary reason for asking for this exemption was simply to get a better rate when mailing newsletters. Although we do take advantage of the "bulk rate" price allowed to us due to the number of pieces we send, the price for an exempted organization is significantly lower.

Most Americans historically are extremely intimidated by the IRS and the scandal that was created by the IRS and has made most citizens even more apprehensive.

Our organization has been irreparably affected by this scandal.

For instance, we have had a booth at our county fair for several years now. In the past, many people wanted to sign up on our mail list to get information. This year, only a few people wanted to put their name on the "sign-up" form with most saying, "I'm not putting my name on that and risk being audited by the IRS."

Many people have also told us that they would love to give us a nice donation but are afraid the "IRS will find out and they will be targeted."

All we wanted was a better rate for mailing our newsletters and we are still awaiting the process.

Sincerely,

BRENDA ROAMES, *President.*

FIRST COAST TEA PARTY (FLORIDA)

I know you are familiar with the First Coast Tea Party that encompasses members

in the NE area of Florida (specifically most members are from Duval, St. Johns and Clay counties). I wanted to bring our group's IRS issue (following our 8/31/10 501c4 application) to your attention.

As our group was going thru a transition with the leadership of our organization, in early 2012, we received a letter from the IRS requesting additional information before the IRS could/would complete their consideration of our application for exemption. Early 2012, was a hectic period for our volunteer tea party group.

Leadership changes and the kick-off of our 2012 focused goals to help with getting out the vote, was now interrupted with the IRS request for responses to 11 comprehensive questions regarding our organization. This request came nearly 18 months after we sent in our application. (Note: The letter from the IRS was dated January 31, 2012 with a request for our response by February 21, 2012.)

At the time of this request from the IRS, I was responsible for answering the questions with the assistance of our CPA and the help of volunteers with the FCTP.

As a young volunteer organization, our files, etc. were not fully established and yet the window to complete the request was upon us. Gathering the data and providing samples (where specifically asked) was time intensive and costly. We met the deadline and sent off 4 pounds of paper to the IRS.

We had not provided the information completely, in the eyes of the IRS, so on July 16th with an added request for information from 2 comprehensive questions, the FCTP responded to the IRS on August 7, 2012. Again, this interruption to our 2012 election year focus was frustrating and seemed like a diversion. We worked with Mr. Grant Herring from a Cincinnati, Ohio office of the IRS.

We received our 501c4 status in November of 2012.

Regards,

CAROLE MCMANUS.

HAWAII TEA PARTY

Hawaii Tea Party also known as TEA Party Maui is a non-partisan educational group which sought recognition and standing with the IRS under provision 501(c)4 for Tax-Exempt, Non-Profit status.

From the very beginning of our 755 day ordeal, which began with our original application in May 2010, and continued until our eventual receipt of official IRS approval in July 2012; we were targeted, thwarted, intimidated, and subjected to unreasonable and over-reaching demands that were far afield of the intent of the screening of such applications. Bear in mind that normally, 501(c)4 applications were routinely granted by the IRS within 90 to 180 days. The IRS delays in returning follow-up telephone calls and emails and their stonewalling of our requests for information only served to exacerbate our in-limbo status; which in effect shrunk attendance at our meetings, lessened participation in our events, and diminished the donations we did receive. But most significantly, the IRS actions created in the general public a fear of association and identification with the TEA Party name; and with our membership, an overwhelming fear of personal identification and harassment by the IRS. All of this conspired to place us in the unenviable position of not being able to fully participate in the democratic process for the important 2010 mid-term election cycle, as well as the 2012 national elections.

As of this writing, October 2013, we have learned that our suspicions during the 755-day ordeal of an IRS campaign targeting suppression of our Freedom of Speech, Freedom of Assembly, and Freedom to Redress

our Grievances have proved to be true. We believe that all Americans should find this illegal activity by the IRS outrageously egregious and demand full accountability by the persons involved and that they be prosecuted to the full extent of the law.

Sincerely,

TEA PARTY MAUI BOARD OF DIRECTORS.

KENTUCKY 9/12 PROJECT

It is with sadness for our country that I write this to inform you of what we went through and implore you to fix what we have become. Kentucky 9/12 Project filed its application for 501(c)(4) in December, 2010 with great confidence that all of its activities, relations, and dealings fell well within the bounds of that which defines that status. We as citizens were then targeted and held hostage by this administration at the arms of the IRS for over two years. During this time of uncertainty we were directly hindered in our fund raising and abilities to serve the people that shared our principles in the communities and state we live in. This is far greater than a financial impact and to us this was never about a bureaucracy verses some large organization but a government directly attacking and trying to silence ordinary individual people and thought. Personally this fundamentally changed me and it was with great consternation for me and my family that we went forward with a federal lawsuit against the IRS and United States of America. I would hope that those we elected and our representatives on both side of the isle would see the severity of this as a wakeup call to what we have become. As for me, I shall and we should be forever fearful of what government has become and can and may do to any of us.

Respectful Regards,

ERIC WILSON.

#### MESSAGE FROM THE SENATE

A message from the Senate by Mrs. Curtis, one of its clerks, announced that the Senate has passed bills of the following titles in which the concurrence of the House is requested:

S. 1471. An act to authorize the Secretary of Veterans Affairs and the Secretary of the Army to reconsider decisions to inter or honor the memory of a person in a national cemetery, and for other purposes.

S. 1545. An act to extend authorities related to global HIV/AIDS and to promote oversight of United States programs.

#### FREEDOM AND TECHNOLOGY

The SPEAKER pro tempore. Under the Speaker's announced policy of January 3, 2013, the Chair recognizes the gentleman from California (Mr. ROHR-ABACHER) for 30 minutes.

Mr. ROHRABACHER. Mr. Speaker, there is a piece of legislation that will be going through the Judiciary Committee on Wednesday that the American people need to be alerted about. It goes right to the heart of our prosperity, right to the heart of our national security, right to the heart of the well-being of average Americans.

Our Founding Fathers believed that with technology and freedom—and, yes, with the profit motive—that those things would uplift all of humankind and that this would be the formula that would make America a great Nation. In fact, they wrote into our Constitution a mandate that guarantees

the rights of inventors and authors. It is the only place in the body of the Constitution that the word “right” is used.

I quote article I, section 8, clause 8 of the Constitution of the United States:

The Congress shall have the power to promote the progress of science and useful arts by securing for limited times to authors and inventors the exclusive right to their respective writings and discoveries.

This provision has served America well, leading to general prosperity, national security, and also to the decent living of average people.

This is compared to the anxieties and the horror stories that the common man was living in, which prevailed in the days when our Constitution was written. Throughout the world, ordinary people lived in poverty, and they lived under repression and in a constant state of oppression. What broke this cycle of repression and deprivation and what built a great country here in the United States—an example to the world—was freedom and technology, yes, and guaranteed freedom and technology through the rule of law through our Constitution.

The Americans worked hard to build this great country, yes, but that is not what made the difference. That is not what made us a great country, of how we broke out of that cycle of repression that mankind suffered under for so long. What made the difference was that technology multiplied the results of the hard work of our people. People have been working hard since ancient times. People still work hard today all over the world. The difference is that Americans brought technology to bear on these problems, multiplying the creation of wealth and, thus, the uplifting of ordinary people.

It was our strong patent system that ensured that technology and freedom would work its magic. We can see now that we have had the strongest and the best patent system throughout our country's history, and it has been heralded throughout the world. Yet, today, multinational corporations, some of them run by Americans—and some wonder, when the Americans are running these companies, whose allegiance they have—want to diminish the patent protection of the American people.

In my 25 years, battles have been fought over and over again, often turned back sometimes through compromise, but these efforts over these last 25 years have been aimed at dramatically weakening our patent system. So, basically, the argument has been made over and over again that we need to harmonize America's patent system with the rest of the world's. We have the strongest patent system in the world. We have rights that are guaranteed. Our other rights to speech and prayer, we would never think about harmonizing those with the rest of the world's—we would want to have the strongest constitutional protec-

tions—but now these big companies want to weaken the protection of the intellectual property of our own Americans by harmonizing our law with the weaker laws in Japan and Europe. I say, if they want to harmonize laws, they should be demanding that those other countries strengthen their laws so that the individuals in those countries are protected as Americans have been.

How did that play specifically in terms of demands to change the law, demands which we have managed to thwart over these last 25 years?

Basically, in Europe and Japan, if someone applies for a patent, after 18 months, that patent is published even if that patent has not been granted, meaning the application that the inventor has given out to show his genius is disclosed to everybody in the world. They wanted to do that to the American inventor. If you filed your patent, after 18 months, even if you hadn't received your patent, they were going to publish it. Talk about an invitation to steal. We beat that back, but it was a tough fight. These same people right now are the ones that we are fighting. They are trying to change the patent system in the bill that is going through on Wednesday in the Judiciary Committee.

What do they also want to do? On what else did we have to fight back?

In the United States, as the Constitution says, for 17 years, if someone files for a patent and is granted the patent, no matter how long it takes, you are going to have 17 years in which you own that new idea, that new concept. Guess what? Overseas, that is not the way it is. The minute you file overseas—let's say it takes 15 years for you to get your patent because it is very complicated, and it deals by its very nature with new science and new ideas—guess what? The clock starts ticking immediately when you file for the patent. Sometimes people will have all of their patents' time eaten up by the bureaucracy, which, of course, gives these major corporations in Europe the edge of influencing the bureaucracy when they are going to want to approve or to disapprove of a new innovation, a new piece of technology, for which someone is asking for a patent. Thus, these big corporations are able to force small inventors into deals for their creations, saying that we can fence you in, and you won't ever be able to use it anyway.

We won most of these fights, and the two I just mentioned. Trying to make sure that a patent application that hasn't been granted won't be published, we beat that back. We beat back the idea that the clock is going to start ticking right away so that, if it takes a long time for a patent to be issued, the inventor won't lose all of his rights. We won most of those, and there were some compromises, but this fight never ends with these big companies, with these globalists who have a global sense of the economy, a global

sense of freedom, a global sense of the American people in that we are not so unique and that we are just part of the global system. They keep coming back and coming back.

As for the multinational corporations which have sought to remove these other things that I was mentioning a while ago and to put those in place, they now have another offensive on the way, and I find myself fighting for the small inventors, who are struggling to defend their patent rights, and for the patent rights of all Americans and America's innovators. Of course, we don't see these big corporations presenting an idea to Congress, saying we want to lessen the patent protection of ordinary Americans. No. Instead, they always have to come up with a very sinister-sounding word. Then they hire the best PR people in the world to promote this image in the public's mind.

Before that sinister force that we had to diminish our patent protection for—that we had to make sure that our own inventors could have their patent applications published after 18 months or have the clock ticking away so they would never have a right to enforce their patents—that sinister portion in those days was called a “submarine patent.” It was described in these sinister, derogatory terms, and, boy, they almost succeeded, but we beat them back in their attempt to use a scare tactic to get the American people to fundamentally change our patent system, which has worked so well for us and has affected the standard of living of ordinary Americans.

Now there is another term that is being used. It is even more sinister sounding. I wonder what PR firm was paid how many hundreds of thousands of dollars to come up with it and then millions of dollars to promote this sinister phrase so that people would accept it. The term is “patent troll.” Yes, “patent troll.” There is a good, sinister term. There are patent trolls out there; thus, we have got to change the basics of our patent system in a way that hurts the little guy's ability to protect his own intellectual property rights when it comes to his patent.

These so-called “patent trolls” are patent holders or they are companies which represent patent holders. They are engaged in defending their rights as part of the Constitution—their intellectual property rights—against the infringement of those patents which they own. They are their patents. We are not talking about someone who is stealing a patent from someone. We are not talking about a frivolous suit. We are talking about someone who owns a patent that has been issued to him by the Patent Office. Those patents that they own are just as valid as, perhaps, all of the other patents that are granted by the Patent Office. Yet these huge corporate entities would infringe on the patent rights of the little guy and would give them the middle finger and tell them “sue me if you think you can

get any enforcement of it." No, no, no. These people would have us believe that patent trolls—people who are defending patents that are legitimate patents—are in some way doing something evil.

What makes the patents of these people who are what they call "patent trolls" different than the good patents which are owned by these very same multinational corporations, by these very same corporations who bring very similar litigation forward when their patents are being violated?

The so-called "patent troll" has been identified as being out for profit. This is where they say they are different, that they are out for profit, not from actually seeing technology being used, or that they are out for profit by getting involved in something that he or she did not invent. Surprise, surprise. We have got lawyers who are engaged in litigation only for the fact that they are going to make some money out of the litigation.

Yes, we have frivolous lawsuits, and we should do what we can to stop them in this country, but that doesn't mean that you change the fundamental rights of those people whose rights are being violated. If the small inventor doesn't have the resources to enforce his or her patent, an individual or a company can buy those rights just like it could buy some land from someone who didn't have the resources to plant it or it could commercially try to sell it or to create a partnership.

□ 2130

They can also, or create a partnership.

The small inventor can now go into a partnership or sell his patent rights to someone else. Basically, if they can't enforce their rights because a big company is infringing upon them, they need help. Up until now, they have been legally entitled to get it.

I have consulted with a number of outside individual inventors and groups, and they have reaffirmed that the legislation being proposed in the Judiciary Committee further disadvantages the little guy against the deep-pocketed, multi-national corporations. Many of these multi-national corporations, what they do now is they don't do patent searches when they are utilizing new technology to upgrade the machines and the equipment that they own. They don't do patent searches so that they can just say they didn't know.

Well, in the past, they have taken great pains to make sure they weren't stepping on somebody's toes. Now, if somebody comes to them, they have intentionally not educated themselves to the ownership rights of this individual and they just tell them, well, sue me in court, knowing that most of these people are such little guys they can't enforce their rights.

By the way, this is true of not just patents, but across the board. The little guys in our country need the help of

lawyers who sometimes have to work on contingency or are many times just working on a profit motive to help a little guy against a big guy who has infringed on their rights.

This guise of targeting the so-called "patent trolls," meaning this person or a company who has contracted with the inventor to see that his or her patent rights are respected, that these guys are supposedly horrible. Well, how horrible it is making a business out of helping small inventors or just seeing that an inventor who has not had the ability to commercialize and to enforce his patents, that instead what we have got is people who are out to help that person now enforce the rights that he has under our Constitution, just the same if someone decided not to farm their land. If you own a piece of land and you have decided not to farm it and you want to turn it into some sort of a bird sanctuary, that is your right as long as you own that land. Our Constitution says that people who invent some new ideas have 17 years of ownership, property ownership, on their idea. Now they are trying to stop that; they are trying to change that.

Proponents of this legislation that will go through the Judiciary Committee on Wednesday are covering up the fact that what we are dealing with here is someone who has stolen someone else's patent rights, and now they want to change the system so they can get away with that theft. That is the primary purpose behind this legislation. Now, they will say, oh, we just don't want these big companies, these multi-nationals, to be taken advantage of by someone who owns a patent, a lawful patent, and now is trying to enforce it after not having enforced it for a long period of time.

Well, I would hope that all people will try their best to get their patent on the market and to do good things with these new technologies. In fact, 95 percent of the people I know who are inventors struggle their hardest to get their patent sold and into the commercial market and being put to use because they know other inventions are coming along that are going to take their place. So this is a very small issue, if it is one at all. But the fact is the market is coping with this, is encouraging people who own patents to put them in play. Let the marketplace, let our companies utilize those patents, because they will make a profit out of it.

Tonight, I draw attention of the American people and my colleagues to H.R. 3309, the Innovation Act they call it this time, introduced by Chairman GOODLATTE with 14 bipartisan cosponsors. This bill is scheduled, as I said, to be marked up in the House Judiciary Committee this week even though the committee has only held one hearing on this bill since the introduction of the bill, and that hearing was only 10 legislative days ago.

There are major other forces besides these multi-national corporations that

are at play here, whether we are talking about hospitals and doctors or whether we are talking about other groups in our society like universities and others who own patents. There are a lot of people who are going to lose if this goes through, and they need time to communicate with their representatives. Instead, they are ramrodding this through very quickly.

The witnesses at the hearing that they did have included former Patent Office Director Kappos, who made it clear that we should move slowly and with very great care in making such great changes to the patent law, especially in light of the fact that no one yet understands the implications of the last patent law they passed during the last Congress called the America Invents Act, the AIA. That was Congress' last patent bill, which is right now in the process of being implemented and interpreted by the Patent Office and by the courts.

So we haven't even digested the last bite that Congress has taken out of the patent law apple, and now they want to gobble down a few more bites. In and of itself, this legislation is too broad, its implications are too unclear, and its effects are unknowable. That is what is going to happen. They are going to put that bill right through the process starting on Wednesday at the Judiciary Committee. That is what witnesses and other experts have indicated to us. The conclusion: move forward with caution. But that is not what is happening.

Congress is being railroaded to pass this legislation on top of the last legislation. Well, what is going on here? The congressional ramrodding exemplifies the battle to diminish America's patent system that has been going on for 25 years, the same globalist multinational corporations who may or may not have had interest of the American people at heart.

According to the sponsors of H.R. 3309, it is an attempt to combat the problem of patent trolls. Oh, my gosh, be afraid of patent trolls and weaken the rights of our patent holders, even though a study that was mandated by Congress in the last patent bill that passed just a couple years ago, that study hasn't even been consulted and been made part of this debate. That study showed that this "problem" supposedly that we have, this patent troll thing that has come up now is not really a major driver of lawsuits.

A study that was commissioned by the last patent bill has decided it is not—not—a major driver of lawsuits and has not caused a surge of new lawsuits. Most of the provisions in the legislation that they will pass through the committee this week will make it much more complicated, much more costly, and much more challenging to bring a lawsuit for patent infringement rather than making it simpler, cheaper, and easier to defend against baseless accusations of infringement.

We are being told that these people who are leading the trolls have some

sort of an unjustified claim, that these are false patents, these things shouldn't be enforced. But they haven't done that. What they are doing is preventing people who have regular claims, people who have legitimate claims, from seeking damages from big companies, big guys, who intentionally are infringing upon them.

We are being asked to raise the bar for the inventor to bring a lawsuit to defend his or her rights. We are making it more difficult for the inventor, rather than easier for these big companies to brush away frivolous lawsuits. We instead are making it harder on inventors to defend their legitimate property rights. So rather than lowering the bar to allow small business to defend itself against frivolous lawsuits, we are basically raising the bar when it comes to inventors to protect their rights.

In addition, under the claim of "technical correction," this legislation proposes to remove the patent system's only independent judicial process. That is in section 45 of title 35. If this passes, inventors who are not satisfied that the Patent Office has actually treated them fairly, that the bureaucracy has worked within the law, that they have not been cheated, there is not some collusion going on, the fact is there will be no recourse to an inventor who feels that he has been wronged by our own bureaucracy.

Although this safeguard that we have had that prevents the bureaucracy from doing things that are illegal or out of procedure or violating someone's rights, those safeguards of having a judicial review have been part of our American law system since 1836. It isn't some antiquated process; it is independent judicial review. Last year, the Supreme Court of the United States in *Kappos v. Hyatt* reaffirmed the importance of this provision.

Now the Patent Office has been requested that judicial review be done away with because it is so burdensome—so burdensome—to have a judicial review in case some people within our bureaucracy are acting illegally or incompetently. Oh, we can't allow that because it is too burdensome for the bureaucracy to defend their actions in a courtroom even though this happens on very rare occasions, very rare occasions because we have that recourse. Take away that recourse and those problems will be a lot more. They will grow because there will be nothing to stop them from wrong action in the bureaucracy. The Patent Office wants to strip away the rights of Americans because it is inconvenient to their bureaucracy.

The legislation going before the Judiciary Committee here in the House this week is consistent with the decades-long battle being waged on America's independent inventors by multinational corporations. Here are a few of the provisions:

Might I ask the Chair how much more time I have remaining.

The SPEAKER pro tempore. The gentleman has 4 minutes remaining.

Mr. ROHRBACHER. The Innovation Act will create more paperwork when the inventor files for an infringement claim, thus increasing the cost to defend their rights and a potential for having the case dismissed on a technicality is greatly expanded.

The Innovation Act will switch us to a "loser pays" system, which means the little guy is going to fight some future corporation who has got lawyers on their payroll. That little guy now has to realize he is going to pay enormous costs where the, of course, big corporation only has to pay the legal fees. If you have loser pays, that is what that provision is all about. The big corporation will only have to pay for that little guy. The little guy will have to pay huge expenses and thus, what is it, he is deterred from protecting his own rights. Let's just say loser pays is a loser for the little guy and a big winner for the big guy.

This is so broad they are expanding now who will have to pay with the loser pays. This bill actually brings in people who will now be expected to pay the expenses of these big corporations who are infringing. If that guy loses, if the little guy loses, anybody who has even helped the little guy will be brought in and they will be libel for the loser pays provisions. What does that mean? That means little guys will never be able to get outside help from people to invest in their suit. Philo Farnsworth, the inventor of the picture tube, had to get people to help him because RCA was ripping him off and he had people invest to help pay for his legal fees. This bill would eliminate that by making all of those people libel.

Section 4 of this new bill, the Innovation Act, would create new requirements that a patent holder must meet, once filing a claim of infringement, by providing information about all parties. When he files for an infringement, he has to give information of all the parties, including those people who may have invested in his suit. Thus, we have a blanket. Now we have people exposed to all sorts of harassment. Just for what? For backing up someone's right and saying, I will give you some money to defend your rights.

There is no reason for us to have this type of exposure that has never been required before. This will, again, put great pressure on people not to get involved to help those people whose patents are being infringed upon.

□ 2145

There is a provision in the bill that actually limits the amount of time and things that can be required in discovery, which means the little guy will now have to have many motions of discovery, and every motion will cost him money, rather than having one motion. These things are very complicated and very hard to understand for the American people, but what they add up to,

they have been thought out very well because the big companies know how to beat the little guys down, and that is what this bill is all about.

If we were instead trying to eliminate frivolous lawsuits, which we should, there would be a whole different approach to this. This would be enabling those large companies to defeat frivolous lawsuits. Instead, what we have going through our Judiciary Committee is a bill that makes it harder for those people who are the innovators and the inventors to defend their intellectual property rights.

I would ask my fellow colleagues to join me in opposing this bill. And I ask the American people to pay attention to what is going on and make sure that this attempt to, again, diminish the patent rights of the American people is defeated and, again, that the rights of our people to live in prosperity and to have national security based on our great innovation is protected from multinational corporations who are motivated simply by greed and not for the benefit of the people of the United States.

I yield back the balance of my time.

#### LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Mr. CONAWAY (at the request of Mr. CANTOR) for today on account of attending a funeral.

Mr. CULBERSON (at the request of Mr. CANTOR) for today on account of illness.

Mr. DANNY K. DAVIS of Illinois (at the request of Ms. PELOSI) for today on account of business in the district.

#### SENATE BILL REFERRED

A bill of the Senate of the following title was taken from the Speaker's table and, under the rule, referred as follows:

S. 1471. An act to authorize the Secretary of Veterans Affairs and the Secretary of the Army to reconsider decisions to inter or honor the memory of a person in a national cemetery, and for other purposes; to the Committee on Veterans' Affairs, in addition to the Committee on Armed Services for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

#### ADJOURNMENT

Mr. ROHRBACHER. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 9 o'clock and 46 minutes p.m.), under its previous order, the House adjourned until tomorrow, Tuesday, November 19, 2013, at 10 a.m. for morning-hour debate.

#### EXECUTIVE COMMUNICATIONS, ETC.

Under clause 2 of rule XIV, executive communications were taken from the Speaker's table and referred as follows:

3685. A letter from the Deputy Secretary, Department of Defense, transmitting a letter regarding recommendations to the Military Compensation and Retirement Modernization Commission; to the Committee on Armed Services.

3686. A letter from the Chairman and President, Export-Import Bank, transmitting a report on transactions involving U.S. exports to the Kingdom of Saudi Arabia pursuant to Section 2(b)(3) of the Export-Import Bank Act of 1945, as amended; to the Committee on Financial Services.

3687. A letter from the Administrator, Department of Energy, transmitting a report on The Availability and Price of Petroleum and Petroleum Products Produced in Countries Other Than Iran; to the Committee on Energy and Commerce.

3688. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Montana; Revisions to the Administrative Rules of Montana — Air Quality, Subchapter 7, Subchapter 16 and Subchapter 17 [EPA-R08-OAR-2012-0846; FRL-9817-4] received November 13, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3689. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Ohio; Ohio NOx SIP Call Rule Revisions [EPA-R05-OAR-2010-0997; FRL-9901-38-Region 5] received November 13, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3690. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Ohio; Ohio SO<sub>2</sub> Air Quality Rule Revisions [EPA-R05-OAR-2011-0672; FRL-9902-03-Region 5] received November 13, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3691. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Florida; Approval of Revision to the State Implementation Plan [EPA-R04-OAR-2012-0385; FRL-9902-98-Region 4] received November 13, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3692. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Mississippi; Transportation Conformity SIP — Memorandum of Agreement [EPA-R04-OAR-2013-0228; FRL-9902-58-Region 4] received November 13, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3693. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Texas; Control of Air Pollution by Permits for New Construction or Modification; Permits for Specific Designated Facilities [EPA-R06-OAR-2006-0593; FRL-9903-00-Region 6] received November 13, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3694. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Tebuconazole; Pesticide Tolerances [EPA-HQ-OPP-2012-0427; FRL-9392-1] received November 13, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3695. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Virginia; Removal of the Regulation for the National Low Emission Vehicle Program [EPA-R03-OAR-2013-0407; FRL-9902-53-Region 3] received November 6, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3696. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Tennessee; Infrastructure Requirements for the 2008 Lead National Ambient Air Quality Standards; Correction [EPA-R04-OAR-2012-0582; FRL-9902-65-Region 4] received November 6, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3697. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Texas; Procedures for Stringency Determinations and Minor Permit Revisions for Federal Operating Permits [EPA-R06-OAR-2010-0355; FRL-9902-50-Region 6] received November 6, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3698. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Boscalid; Pesticide Tolerances [EPA-HQ-OPP-2012-0710; FRL-9401-5] received November 6, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3699. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — FD & C Green No. 3; Exemption from the Requirement of a Tolerance [EPA-HQ-OPP-2013-0003; FRL-9402-7] received November 6, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3700. A letter from the Director, Regulatory Management Division, Environmental Protection Agency, transmitting the Agency's final rule — Prothioconazole; Pesticide Tolerances [EPA-HQ-OPP-2012-0876; FRL-9400-4] received November 6, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

3701. A letter from the Director, Defense Security Cooperation Agency, transmitting Transmittal No. 13-59, Notice of Proposed Issuance of Letter of Offer and Acceptance, pursuant to Section 36(b)(1) of the Arms Export Control Act, as amended; to the Committee on Foreign Affairs.

3702. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting a report concerning methods employed by the Government of Cuba to comply with the United States-Cuba September 1994 "Joint Communiqué" and the treatment by the Government of Cuba of persons returned to Cuba in accordance with the United States-Cuba May 1995 "Joint Statement", together known as the Migration Accords; to the Committee on Foreign Affairs.

3703. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting pursuant to section 3(d) of the Arms Export Control Act, as amended, certification regarding the proposed transfer of major defense equipment (Transmittal No. RSAT-13-3485); to the Committee on Foreign Affairs.

3704. A letter from the Acting Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-116, pursuant to the reporting re-

quirements of Section 36(d) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3705. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-153, pursuant to the reporting requirements of Section 36(c) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3706. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-157, pursuant to the reporting requirements of Section 36(c) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3707. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-126, pursuant to the reporting requirements of Section 36(c) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3708. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-135, pursuant to the reporting requirements of Section 36(c) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3709. A letter from the Acting Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-119, pursuant to the reporting requirements of Section 36(c) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3710. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-075, pursuant to the reporting requirements of Section 36(c) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3711. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-144, pursuant to the reporting requirements of Section 36(c) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3712. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-0104, pursuant to the reporting requirements of Section 36(c) and 36(d) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3713. A letter from the Acting Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-090, pursuant to the reporting requirements of Section 36(c) and 36(d) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3714. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-175, pursuant to the reporting requirements of Section 40(g)(2) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3715. A letter from the Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-160, pursuant to the reporting requirements of Section 40(g)(2) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3716. A letter from the Acting Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-152, pursuant to the reporting requirements of Section 40(g)(2) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3717. A letter from the Acting Assistant Secretary, Legislative Affairs, Department of State, transmitting Transmittal No. DDTC 13-161, pursuant to the reporting requirements of Section 40(g)(2) of the Arms Export Control Act; to the Committee on Foreign Affairs.

3718. A letter from the Special Inspector General for Afghanistan Reconstruction,



transmitting the twenty-first quarterly report on the Afghanistan Reconstruction; to the Committee on Foreign Affairs.

3719. A letter from the Director, Office of Surface Mining, Department of the Interior, transmitting the Department's final rule — Mississippi Regulatory Program [SATS No. MS-023-FOR; Docket No.: OSM-2012-0018; S1D1SSS08011000SX066A00067F134S180110; S2D2SSS08011000SX066A00003 F13XS501520] received October 23, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Natural Resources.

3720. A letter from the Acting Deputy Director, Office of Sustainable Fisheries, NMFS, National Oceanic and Atmospheric Administration, transmitting the Administration's final rule — Atlantic Highly Migratory Species; Commercial Atlantic Aggregated Large Coastal Shark (LCS), Atlantic Hammerhead Shark, Atlantic Blacknose Shark, and Atlantic Non-Blacknose Small Coastal Shark (SCS) Management Groups [Docket No.: 120706221-2705-02] (RIN: 0648-XC881) received October 30, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Natural Resources.

3721. A letter from the Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — Tax Credits for Sections 25C and 25D [Notice 2013-70] received November 4, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

3722. A letter from the Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — Update of Weighted Average Interest Rates, Yield Curves, and Segment Rates [Notice 2013-66] received November 4, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

3723. A letter from the Assistant Director, Legal Processing Division, Internal Revenue Service, transmitting the Service's final rule — Credit for Production from Advanced Nuclear Facilities [Notice 2013-68] received November 4, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

3724. A letter from the Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — 2014 Cost-of-Living Adjustments to the Internal Revenue Code Tax Tables and Other Items [Notice 2013-35] received November 4, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

3725. A letter from the Assistant Director for Legislative Affairs, Consumer Financial Protection Bureau, transmitting the Annual Report of the Student Loan Ombudsman; jointly to the Committees on Financial Services and Energy and Commerce.

3726. A letter from the Program Manager, Department of Health and Human Services, transmitting the Department's final rule — Medicare Program; Conditions of Participation (CoPs) for Community Mental Health Centers [CMS-3202-F] (RIN: 0938-AP51) received October 29, 2013, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Energy and Commerce and Ways and Means.

## REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. UPTON: Committee on Energy and Commerce. H.R. 1900. A bill to provide for the timely consideration of all licenses, permits, and approvals required under Federal law with respect to the siting, construction,

expansion, or operation of any natural gas pipeline projects; with an amendment (Rept. 113-269). Referred to the Committee of the Whole House on the state of the Union.

Mr. ISSA: Committee on Oversight and Government Reform. H.R. 2061. A bill to expand the Federal Funding Accountability and Transparency Act of 2006 to increase accountability and transparency in Federal spending, and for other purposes; with an amendment (Rept. 113-270). Referred to the Committee of the Whole House on the state of the Union.

Mr. BISHOP of Utah: Committee on Rules. House Resolution 419. Resolution providing for consideration of the bill (H.R. 1965) to streamline and ensure onshore energy permitting, provide for onshore leasing certainty, and give certainty to oil shale development for American energy security, economic development, and job creation, and for other purposes, and providing for consideration of the bill (H.R. 2728) to recognize States' authority to regulate oil and gas operations and promote American energy security, development, and job creation (Rept. 113-271). Referred to the House Calendar.

## PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions of the following titles were introduced and severally referred, as follows:

By Mr. NEUGEBAUER:

H.R. 3519. A bill to amend the Consumer Financial Protection Act of 2010 to make the Bureau of Consumer Financial Protection an independent agency; to the Committee on Financial Services.

By Mr. BOUSTANY:

H.R. 3520. A bill to amend the Internal Revenue Code of 1986 to reform rules relating to 501(c)(4) organizations and provide certain taxpayer protections, and for other purposes; to the Committee on Ways and Means.

By Mr. MILLER of Florida:

H.R. 3521. A bill to authorize Department of Veterans Affairs major medical facility leases, and for other purposes; to the Committee on Veterans' Affairs.

By Mr. CASSIDY:

H.R. 3522. A bill to authorize health insurance issuers to continue to offer for sale current group health insurance coverage in satisfaction of the minimum essential health insurance coverage requirement, and for other purposes; to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. KINGSTON:

H.R. 3523. A bill to amend the Internal Revenue Code of 1986 to provide for audits of the Internal Revenue Service to ensure that employees and service contractors of the Internal Revenue Service file their Federal tax returns on time and pay Federal tax debts owed; to the Committee on Ways and Means.

By Mr. MCKINLEY (for himself and Mr. SCHNEIDER):

H.R. 3524. A bill to amend the Workforce Investment Act of 1998 to provide grants to States for on-the-job training programs for adults in economically disadvantaged areas; to the Committee on Education and the Workforce.

By Mr. SMITH of New Jersey:

H.R. 3525. A bill to amend the Foreign Assistance Act of 1961 to provide assistance for the treatment of hydrocephalus in children in developing countries, to train surgeons and other medical practitioners in innova-

tive methods to treat and cure hydrocephalus, to fund related research, and for other purposes; to the Committee on Foreign Affairs.

By Mr. SMITH of New Jersey:

H.R. 3526. A bill to permit persons subject to the jurisdiction of the United States to enter into transactions with certain sanctioned foreign persons that are customary, necessary, and incidental to the donation or provision of goods or services to prevent or alleviate the suffering of civilian populations, and for other purposes; to the Committee on Foreign Affairs, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. TERRY (for himself, Mr. ENGEL, Mr. MATHESON, Mr. ROSKAM, and Mr. KING of Iowa):

H.R. 3527. A bill to amend the Public Health Service Act to reauthorize the poison center national toll-free number, national media campaign, and grant program, and for other purposes; to the Committee on Energy and Commerce.

By Mr. WHITFIELD (for himself and Mr. PALLONE):

H.R. 3528. A bill to amend and reauthorize the controlled substance monitoring program under section 3990 of the Public Health Service Act; to the Committee on Energy and Commerce.

By Mr. PITTS (for himself, Mr. ELLISON, Mr. CHABOT, Mr. CONYERS, Mr. SENSENBRENNER, Mr. MCGOVERN, Mr. WOLF, Mr. SIREN, Mr. MEADOWS, Mr. MORAN, Mr. HUELSEKAMP, Mr. LEWIS, Ms. MCCOLLUM, Mr. GRIJALVA, and Mr. POLIS):

H. Res. 417. A resolution praising India's rich religious diversity and commitment to tolerance and equality, and reaffirming the need to protect the rights and freedoms of religious minorities; to the Committee on Foreign Affairs, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. MCGOVERN (for himself, Mr. PITTS, Mr. FRANKS of Arizona, and Mr. SMITH of New Jersey):

H. Res. 418. A resolution urging the Government of Burma to end the persecution of the Rohingya people and respect internationally recognized human rights for all ethnic and religious minority groups within Burma; to the Committee on Foreign Affairs.

## CONSTITUTIONAL AUTHORITY STATEMENT

Pursuant to clause 7 of rule XII of the Rules of the House of Representatives, the following statements are submitted regarding the specific powers granted to Congress in the Constitution to enact the accompanying bill or joint resolution:

By Mr. NEUGEBAUER:

H.R. 3519.  
Congress has the power to enact this legislation pursuant to the following:

Article I, Section 9, Clause 7—No Money shall be drawn from the Treasury but in Consequence of Appropriations made by Law; and a regular Statement and Account of the Receipts and Expenditures of all public Money shall be published from time to time

By Mr. BOUSTANY:

H.R. 3520.  
Congress has the power to enact this legislation pursuant to the following:

## Article I

By Mr. MILLER of Florida:

H.R. 3521.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8 of the United States Constitution.

By Mr. CASSIDY:

H.R. 3522.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, Clause 1 of the United States Constitution.

By Mr. KINGSTON:

H.R. 3523.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, Clause 18

The Congress shall have Power \* \* \* To make all Laws which shall be necessary and proper for carrying into Execution the foregoing Powers, and all other Powers vested by the Constitution in the Government of the United States, or in any Department or Officer thereof.

By Mr. MCKINLEY:

H.R. 3524.

Congress has the power to enact this legislation pursuant to the following:

According to Article I, Section 8, Clause 3 of the Constitution: The Congress shall have power to enact this legislation to regulate commerce with foreign nations, and among the several states, and with the Indian tribes.

By Mr. SMITH of New Jersey:

H.R. 3525.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8

By Mr. SMITH of New Jersey:

H.R. 3526.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, Clause 10

By Mr. TERRY:

H.R. 3527.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, Clause 3

Article I, Section 8, Clause 1

By Mr. WHITFIELD:

H.R. 3528.

Congress has the power to enact this legislation pursuant to the following:

Article I, section 8, clause 3 that grants Congress the power to regulate commerce with foreign nations, and among the several states, and with the Indian tribes;

## ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

H.R. 50: Mr. HONDA.

H.R. 351: Mr. SALMON and Mrs. LUMMIS.

H.R. 385: Mr. TURNER and Mr. LANGEVIN.

H.R. 494: Mr. BISHOP of Georgia.

H.R. 495: Ms. FOXX.

H.R. 647: Mr. ROYCE, Mr. MCHENRY, Mr. CONAWAY, Mr. CONYERS, Mrs. WAGNER, Mr. FLEMING, Mr. GRIMM, Mr. STOCKMAN, Mr. ISRAEL, Mr. LOBIONDO, and Mr. HINOJOSA.

H.R. 664: Mr. SCHIFF and Mr. TAKANO.

H.R. 669: Ms. SCHAKOWSKY.

H.R. 713: Mr. NADLER, Ms. SPEIER, Mr. RUSH, and Mr. COHEN.

H.R. 721: Mr. VARGAS.

H.R. 794: Mr. ISRAEL.

H.R. 798: Mr. WAXMAN.

H.R. 820: Mr. MORAN.

H.R. 855: Mr. RAHALL.

H.R. 915: Mr. HORSFORD.

H.R. 920: Mr. COLLINS of Georgia and Mr. RAHALL.

H.R. 942: Ms. ESTY and Mr. SERRANO.

H.R. 984: Mr. ISRAEL.

H.R. 1012: Mr. DEFazio.

H.R. 1024: Ms. KELLY of Illinois and Mrs. WALORSKI.

H.R. 1098: Mr. CARSON of Indiana.

H.R. 1105: Mr. DAVID SCOTT of Georgia.

H.R. 1180: Mr. RUPPERSBERGER, Ms. TITUS, Mr. PAYNE, Ms. TSONGAS, Mr. JEFFRIES, Ms. LORETTA SANCHEZ of California, Mr. HORSFORD, and Ms. CLARKE.

H.R. 1209: Ms. LORETTA SANCHEZ of California.

H.R. 1241: Mr. COSTA.

H.R. 1250: Mr. KENNEDY and Mr. SEAN PATRICK MALONEY of New York.

H.R. 1337: Mr. BROUN of Georgia.

H.R. 1339: Mr. GRIFFIN of Arkansas, Mr. THOMPSON of California, and Mr. HORSFORD.

H.R. 1429: Mr. LATHAM and Mrs. LOWEY.

H.R. 1501: Ms. MENG and Mr. HORSFORD.

H.R. 1563: Mr. BUCHSON.

H.R. 1603: Mr. FITZPATRICK.

H.R. 1629: Mr. MCGOVERN.

H.R. 1666: Mr. ISRAEL.

H.R. 1678: Mr. MICHAUD.

H.R. 1725: Mr. AL GREEN of Texas, Mr. PETERS of California, and Ms. WILSON of Florida.

H.R. 1726: Mr. NUGENT, Mr. VELA, Mr. ROONEY, Mr. BARTON, Mrs. BLACK, and Mr. BUCHANAN.

H.R. 1732: Mr. BLUMENAUER.

H.R. 1750: Mrs. BACHMANN, Mrs. BLACK, Mr. GIBBS, Mr. DAINES, Mr. POSEY, Ms. GRANGER, and Mr. WILLIAMS.

H.R. 1755: Mr. ENYART, Mr. SABLAN, and Mr. BISHOP of Georgia.

H.R. 1779: Mr. BARROW of Georgia.

H.R. 1787: Mr. WHITFIELD, Mr. HUELSKAMP, and Mr. SCHOCK.

H.R. 1795: Mr. O'ROURKE and Mr. HALL.

H.R. 1869: Mr. MEEHAN.

H.R. 1905: Mrs. BROOKS of Indiana and Ms. WILSON of Florida.

H.R. 1943: Mr. HOLT.

H.R. 1951: Mr. WOLF.

H.R. 1992: Mr. MEEKS.

H.R. 2001: Mr. WELCH, Mr. CÁRDENAS, and Ms. FRANKEL of Florida.

H.R. 2061: Mr. HONDA.

H.R. 2084: Mr. HORSFORD.

H.R. 2103: Mr. RUNYAN.

H.R. 2118: Mr. CARSON of Indiana.

H.R. 2214: Mr. HONDA.

H.R. 2237: Mr. MCGOVERN.

H.R. 2328: Mr. RIBBLE.

H.R. 2426: Mr. COHEN.

H.R. 2430: Mr. WATT.

H.R. 2459: Mrs. KIRKPATRICK.

H.R. 2482: Mr. MICHAUD.

H.R. 2499: Mr. PETERS of Michigan and Mr. ELLISON.

H.R. 2502: Mr. BUTTERFIELD, Mr. BECERRA, Mr. DINGELL, Mr. QUIGLEY, Mr. TIERNEY, Mrs. BEATTY, Mr. KIND, and Ms. SCHWARTZ.

H.R. 2509: Mr. KIND.

H.R. 2520: Mr. HONDA.

H.R. 2591: Mr. VEASEY, Ms. HERRERA BEUTLER, and Mr. TAKANO.

H.R. 2662: Ms. NORTON and Mr. MCGOVERN.

H.R. 2663: Mr. PETRI.

H.R. 2670: Mr. HONDA.

H.R. 2717: Mr. HASTINGS of Washington.

H.R. 2737: Mr. KIND.

H.R. 2778: Mr. LONG.

H.R. 2824: Mr. DAINES.

H.R. 2887: Mr. BEATTY.

H.R. 2902: Mr. TIERNEY, Mr. PALLONE, and Ms. TITUS.

H.R. 2918: Mr. BACHUS and Mr. WENSTRUP.

H.R. 2939: Mr. CÁRDENAS, Mr. SEAN PATRICK MALONEY of New York, Mr. WOLF, and Mrs. MCCARTHY of New York.

H.R. 2959: Mr. WOMACK, Mr. COLE, Mr. CASSIDY, Mr. LATTA, Mr. HANNA, Mr. MARCHANT, Mrs. CAPITO, Mr. BENISHEK, Mr. FINCHER, Mr. WALBERG, Mr. SCHOCK, Mrs. LUMMIS, Mr. SOUTHERLAND, and Mr. LABRADOR.

H.R. 3005: Mr. PETERS of California.

H.R. 3024: Mr. SCHOCK.

H.R. 3030: Mr. BEN RAY LUJÁN of New Mexico.

H.R. 3040: Ms. SCHAKOWSKY.

H.R. 3084: Mr. PETERS of California.

H.R. 3111: Mr. ROSS, Mr. ROTHFUS, Mr. LUETKEMEYER, Mr. SHIMKUS, Mr. HASTINGS of Washington, and Mr. GRIMM.

H.R. 3113: Mr. CARSON of Indiana.

H.R. 3121: Mr. HENSARLING and Mr. THOMPSON of Pennsylvania.

H.R. 3135: Ms. KUSTER.

H.R. 3150: Mr. HIGGINS.

H.R. 3168: Mr. CONAWAY.

H.R. 3172: Ms. CHU, Mr. TONKO, Mr. COHEN, and Ms. SCHAKOWSKY.

H.R. 3179: Mr. SCALISE and Mr. KENNEDY.

H.R. 3212: Mr. TIPTON and Mr. MCGOVERN.

H.R. 3240: Mr. VEASEY, Mr. PETERS of Michigan, Mr. FITZPATRICK, Mr. ROSS, Mr. LUCAS, Mr. MURPHY of Florida, and Mr. DAVID SCOTT of Georgia.

H.R. 3323: Mr. WOLF.

H.R. 3353: Mr. DOYLE.

H.R. 3357: Ms. WILSON of Florida and Mr. ELLISON.

H.R. 3360: Mr. TAKANO and Ms. DUCKWORTH.

H.R. 3364: Mr. PITTS and Mr. COLE.

H.R. 3369: Ms. BROWNLEY of California.

H.R. 3370: Mr. POE of Texas, Mr. MCKINLEY, Mr. SOUTHERLAND, Mr. LEWIS, Mr. PETERSON, and Mr. MILLER of Florida.

H.R. 3377: Mr. MCCLINTOCK.

H.R. 3391: Mr. BEN RAY LUJÁN of New Mexico.

H.R. 3410: Mr. KLINE, Mr. YODER, Mr. FLEISCHMANN, Mr. STEWART, and Mr. ROKITA.

H.R. 3413: Mr. FINCHER, Ms. HERRERA BEUTLER, Mr. HUELSKAMP, Mr. WHITFIELD, and Mr. BARROW of Georgia.

H.R. 3439: Mr. FARR and Ms. BROWNLEY of California.

H.R. 3449: Mr. HUFFMAN, Mr. MCGOVERN, Mr. HIGGINS, and Mr. ISRAEL.

H.R. 3453: Ms. TITUS, Mr. RANGEL, Mrs. BEATTY, and Mr. ENYART.

H.R. 3466: Mr. RANGEL.

H.R. 3467: Mr. POCAN.

H.R. 3468: Mr. PETERS of Michigan.

H.R. 3484: Mr. WAXMAN and Ms. LEE of California.

H.R. 3485: Mr. BUCHANAN, Mr. GARDNER, and Mr. MCCAUL.

H.R. 3489: Mr. MCKINLEY.

H.R. 3510: Mr. GRIJALVA.

H.R. 3511: Mr. MEEKS.

H. Res. 72: Mrs. BEATTY.

H. Res. 123: Mr. COHEN.

H. Res. 147: Mr. POE of Texas and Mrs. BACHMANN.

H. Res. 188: Mr. DUNCAN of South Carolina.

H. Res. 326: Mr. NUNNELEE.

H. Res. 356: Mr. LAMALFA.

H. Res. 394: Mr. POE of Texas.

H. Res. 401: Mr. HIMES, Mr. SEAN PATRICK MALONEY of New York, Mr. CONNOLLY, and Ms. SCHWARTZ.

H. Res. 404: Mr. CONNOLLY, Mr. DEUTCH, Ms. Frankel of Florida, Mr. HOLDING, Mr. LOWENTHAL, Ms. MENG, Mr. MESSER, Mr. RADEL, Mr. KENNEDY, and Mr. PERRY.

H. Res. 408: Ms. SCHAKOWSKY, Ms. WATERS, Mr. LEWIS, Mr. HORSFORD, Mr. POCAN, Mr. O'ROURKE, Mrs. MCCARTHY of New York, Mr. ENYART, and Mr. FARR.

H. Res. 411: Mr. PEARCE.

H. Res. 412: Mr. MULLIN, Mr. BARR, Mr. VEASEY, and Mr. O'ROURKE.

## CONGRESSIONAL EARMARKS, LIMITED TAX BENEFITS, OR LIMITED TARIFF BENEFITS

Under clause 9 of rule XXI, lists or statements on congressional earmarks, limited tax benefits, or limited tariff benefits were submitted as follows:

The amendment to be offered by Representative HOLT, or a designee, to H.R. 2728, the Protecting States' Rights to Promote American Energy Security Act, does not contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI.

OFFERED BY MRS. MILLER OF MICHIGAN

The provisions that warranted a referral to the Committee on House Administration in H.R. 3487, to amend the Federal Election Campaign Act to extend through 2018 the authority of the Federal Election Campaign Commission to impose civil money penalties

on the basis of a schedule of penalties established and published by the Commission, to expand such authority to certain other violations, for other purposes, do not contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI.



United States  
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# Congressional Record

PROCEEDINGS AND DEBATES OF THE 113<sup>th</sup> CONGRESS, FIRST SESSION

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No. 164

## Senate

The Senate met at 2 p.m. and was called to order by the President pro tempore (Mr. LEAHY).

### PRAYER

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

Our Father, be with us not only in great moments of experience but also during mundane and common tasks of life. Through the power of Your Spirit, may our Senators mount up with wings like eagles, running without weariness and walking without fainting. Lord, give them the wisdom to be patient with others, ever lenient to their faults and ever prompt to appreciate their virtues. Rule in their hearts, keeping them from sin and sustaining their loved ones in all of their tomorrows. Surround them with the shield of Your favor, as You provide them with a future and a hope.

We pray in Your sovereign Name. Amen.

### PLEDGE OF ALLEGIANCE

The President pro tempore led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### RECOGNITION OF THE MAJORITY LEADER

The PRESIDENT pro tempore. The majority leader is recognized.

### NATIONAL DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 2014—MOTION TO PROCEED

Mr. REID. Mr. President, I move to proceed to Calendar No. 91, S. 1197.

The PRESIDENT pro tempore. The clerk will report the bill by title.

The legislative clerk read as follows:

Motion to proceed to Calendar No. 91, S. 1197, a bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military con-

struction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

### DRUG QUALITY AND SECURITY ACT

#### Pending:

Reid amendment No. 2033, to change the enactment date.

Reid amendment No. 2034 (to amendment No. 2033), of a perfecting nature.

Reid motion to commit the bill to the Committee on Health, Education, Labor and Pensions, with instructions, Reid amendment No. 2035, to change the enactment date.

Reid amendment No. 2036 (to (the instructions) amendment No. 2035), of a perfecting nature.

Reid amendment No. 2037 (to amendment No. 2036), of a perfecting nature.

Mr. REID. I now ask unanimous consent that the cloture motion with respect to H.R. 3204, the pharmaceutical drug compounding bill, be withdrawn, the pending motion and amendments be withdrawn, and the Senate vote on the passage of the bill.

The PRESIDING OFFICER (Mr. KAINE). Without objection, it is so ordered.

The bill (H.R. 3204) was ordered to a third reading and was read the third time.

### ANIMAL DRUG COMPOUNDING

• Mr. ISAKSON. Mr. President, I wish to thank Mr. ALEXANDER for his work on this legislation. I am happy to see that all sides have been able to reach an agreement on clarifying the oversight of large compounding facilities, while also ensuring that patients continue to have access to customized medicines at their local pharmacy. I am grateful to the chairman and ranking member for clarifying that the intent of this legislation is to maintain current law with respect to patients' and physicians' access to drugs compounded for office use. I am also very encouraged that we are finally moving forward on creating a uniform national standard for the pharmaceutical supply chain, which will allow patients to have more confidence in the safety of the drugs they receive while also ensuring that national distributors and

third-party logistics providers do not face the burden of dealing with a confusing and inconsistent patchwork of State-by-State rules.

I would like to take a moment to discuss an issue that is not directly addressed in the bill before us. I have heard from my constituents that there are serious problems, similar to the ones we are seeking to address today, with the inappropriate compounding of animal drugs. As with human drugs, mass production of compounded animal drugs with inadequate safety standards has resulted in suffering and death.

While the compounding of animal drugs according to a prescription from a veterinarian for an individual patient is legal, necessary, and appropriate, it is important to draw a line between compounding and manufacturing. I am especially troubled by reports that some entities characterizing themselves as "compounding pharmacies" are producing large quantities of animal drugs that are essentially copies of FDA-approved products. They are then mass-marketed as cheap alternatives to approved products, without being subject to any of the safety requirements and quality controls that manufacturers must comply with.

As with human drugs, the FDA has had mixed success in taking enforcement action against questionable or abusive animal drug compounding practices. While I understand that animal drug compounding raises complicated issues that the bill before us does not address, I want to make it clear that the absence of animal drug provisions in this legislation does not constitute an endorsement of the status quo. I hope that in the months ahead, Congress can begin to investigate the issues surrounding animal drug compounding in more depth, with an eye toward spurring the FDA to make this a higher enforcement priority.

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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Mr. ALEXANDER. Mr. President, I agree that there are issues associated with animal drug compounding that should be examined. This bill does not change the current animal drug regulatory structure, and it is my hope that FDA would exercise its current enforcement authorities, as well as work with State pharmacy boards, to ensure that the law is being followed with respect to animal drug compounding, including compounding from bulk chemicals and the copying of approved drugs. In addition, Congress should utilize its oversight authorities to ensure that the agency acts accordingly. I plan to work with my colleagues in the Senate and the House to ask the Government Accountability Office to look at compounding of animal drugs.

Mr. ISAKSON. I thank the chairman, and I look forward to working with him.●

#### ACCESS TO COMPOUNDED DRUGS

Mr. ALEXANDER. Mr. President, I have been working very hard with Senator HARKIN, members of the HELP Committee, and members of the House Energy and Commerce Committee on legislation to provide options for patients and providers who want compounded drugs made in FDA-regulated facilities. As we debate this bill today, I want to make clear that all involved on this legislation have no intent of limiting patient or provider access to quality compounded drugs that fill a clinical need.

The process in the HELP Committee began as soon as news of the outbreak broke in Tennessee, and I cannot thank enough the folks at the Tennessee Department of Health, including Dr. Kainer, for all their good work that prevented so many further cases and lives being destroyed.

We have been working very hard to reach an agreement on how compounding should be regulated—and we have come a long way. Stakeholders including pharmacists, public health groups, and the FDA, have been sitting around a table to find a consensus solution. We have made good progress, and I want to talk about this legislation.

For traditional pharmacy, currently regulated under 503A of the Food, Drug, and Cosmetic Act, we strike the provisions found unconstitutional by the Supreme Court related to marketing.

In addition, and what will help prevent another New England Compounding Center, NECC, the Drug Quality and Security Act establishes a completely separate and distinct section 503B that authorizes FDA to regulate an optional category for larger compounding facilities. Sterile compounding facilities that do not want to comply with the patchwork of State laws and requirements can choose instead to have FDA regulate their compounding. 503B establishes rigorous quality standards, registration, adverse event reporting, inspections, and fees. If there are unintended consequences to this legislation, I stand ready to work with my col-

leagues and provide necessary oversight.

It has been almost 10 years since the Supreme Court decision that left a great deal of uncertainty in the regulation of pharmacy compounding. We clarify that 503A applies nationwide, and create an FDA regulated source for sterile compounded drugs. Nothing in the legislation is intended to limit access to quality compounded drugs for providers and patients or alter the practice of medicine but, rather, create a whole new alternative for safe sources of sterile compounded drugs that are held to a nationwide quality standard. The legislation does not change current law on office use compounding or repackaging.

Chairman HARKIN will discuss the importance of this language, and I thank him for working with me so hard on this over the last year.

Mr. HARKIN. Mr. President, as Senator ALEXANDER has indicated, we have been working together for a long time to develop legislation that will ensure that patients have access to the compounded drug products they need and that they can have greater confidence that their compounded drugs are safe. We ultimately landed on a package that preserves current law for traditional compounders but creates a new option for entities that choose to operate outside the bounds of traditional pharmacy practice to allow them to serve as safe sources of the compounded drugs that providers and their patients need.

We have worked very hard to craft a proposal that preserves patient access to clinically necessary medications while helping to ensure that providers have access to safe sources of compounded drugs. As Senator ALEXANDER noted, section 503A of the current Federal Food, Drug, and Cosmetic Act governs traditional compounding. This bill preserves current 503A but removes the unconstitutional advertising provisions so 503A is the uniform policy nationwide.

Similarly, we do not change current law regarding repackaging or biologics. The Senate bill established a new regulatory regime for repackaging and biologics, but ultimately, after our bipartisan, bicameral discussions, we made no changes to current law on those subjects nor do we change current law on the compounding of animal drugs. The existing restrictions on animal drug compounding have not been rigorously enforced. We will be asking GAO to take a closer look at the laws regulating animal compounding because we weren't able to address it in this package.

This bill also creates an entirely new source of quality compounded drugs. It permits entities that want to serve as outsourcers for entities that need large volumes of clinically necessary compounded drugs to provide those drugs, as long as they register with FDA and pay a registration fee, adhere to high quality standards, submit to FDA in-

spection, and tell the agency if adverse events occur.

I recognize that many patients need drugs that are not available from pharmaceutical manufacturers, and I have no interest in cutting off patients' access to those drugs. But I do want to ensure that when patients do need a compounded drug, it is safe. By ensuring that current law—FDCA section 503A—applies nationwide and creating a new safe source of outsourced drugs, this bill should enhance patients' ability to get the drugs they need without having to worry about their safety.

#### PRACTICE OF MEDICINE

Mr. COBURN. Mr. President, I wish to express support moving forward with the Drug Quality and Security Act but want to express my concern that this legislation should not be used by the FDA to interfere with a doctor's ability to practice medicine and choose the best therapy for his or her patients. Patients have allergies, conditions, and diseases on an individual basis. So often drugs in the form made by manufacturers are not the best option for an individual patient's needs, especially in some specialties such as ophthalmology. A varying strength or dose may need to be made by the pharmacy and many States have laws permitting physician compounding as well.

I understand and have received assurances from my colleague Senator ALEXANDER that limiting access to necessary treatments by providers and patients was not the intent of this legislation and look forward to working with him should any unintended consequences arise.

Mr. ALEXANDER. Mr. President, I thank my friend Dr. COBURN for his remarks, concern, and assistance with this legislation. I agree with him, and want to clarify that nothing in this legislation will constrain a doctor's options to practice medicine. The legislation tries to ensure that if a doctor or patient needs access to compounded drugs, that there is an FDA-regulated source for those drugs where the quality standards are uniform nationwide. Doctors know their patients best and should have access to accurate information on the safety and quality of the drugs they use.

If there are unintended consequences to this legislation, I stand ready to work with my colleagues and provide necessary oversight.

Mr. ALEXANDER. Mr. President, I rise today to speak about the Drug Quality and Security Act and also to thank the members and staff who have worked with us to reach an agreement and pass this bill. The legislation addresses the current ambiguity around the regulation of compounding pharmacies, one of which is tied to more than 60 deaths. It also establishes a workable system to get to unit level tracing of the nearly 4 billion prescriptions filled a year in the U.S. within a decade. In addition to bipartisan support in Congress, the bill enjoys broad support from the biomedical industry,

patient groups, consumer groups, and other stakeholders.

Over a year ago, staff began to work on identifying the cause and possible solutions to help prevent another meningitis outbreak. A group of staff from Republican and Democratic offices on the Health, Education, Labor, and Pensions Committee began a series of standing meetings and proceeded to meet every week for several months. They met with stakeholders and discussed policy solutions that each member thought would solve the problem. After much discussion of the benefits, costs, and possible unintended consequences, members agreed to a list of policy concepts. That bill, S. 959, is a strong bill, and was voted out of committee unanimously. While I believe our Senate bill was a stronger solution, it would not have gotten through the Chamber on the other side of the Capitol.

We held bipartisan and bicameral meetings throughout August to try to find a consensus that could pass both Chambers, and that legislation is what you see before you. Is it perfect? No, but I believe it is a good first step and a market-driven solution to this terrible tragedy.

I would like to thank Senator HARKIN for his tireless work on this bill, along with Chairman UPTON and Ranking Member WAXMAN of the Energy and Commerce Committee. Senator HARKIN's staff has also worked tirelessly on this bipartisan bill. They worked many late evenings, long weekends, and through countless discussions to get the bill to where it is today.

Specifically, I want to recognize and thank Jenelle Krishnamoorthy, Elizabeth Jungman, and Nathan Brown. I also want to thank Pam Smith, Senator HARKIN's staff director, for her leadership in getting this bill to the finish line.

I also would like to thank Jennifer Boyer with Senator ROBERTS and Hannah Katch with Senator FRANKEN for all their help as well.

Senators BENNET and BURR were instrumental in the drug tracing title on which they have been working for almost 2 years. Rohini Kosoglu with Senator BENNET and Anna Abram and Margaret Coulter with Senator BURR worked very hard to craft this section, and I would like to thank them, too. I would also like to thank our Senate legislative counsels Stacy Kern Scherer and Kim Tamber, and from the Congressional Budget Office Julia Christensen, Jean Hearne and Ellen Werble.

Finally, I would like to thank my staff—Grace Stuntz, and my Health Policy Director, Mary-Sumpter Lapinski. I also want to thank my staff director, David Cleary, for his work on this bill. My staff has been working around the clock for many days and weeks, and I sincerely appreciate their dedication to getting this bill passed.

I know Members are pulled in many different directions and there is always

a lot of work to complete. We have a bipartisan bill that we believe will pass the Senate later today and passed the House on Saturday, September 28th, that takes a big step in addressing the regulation of compounded drugs and preventing counterfeit, stolen, and substandard drugs from reaching consumers. I urge my colleagues to support this compromise.

Mr. BOOZMAN. Mr. President, more than a year ago we witnessed the fatal New England Compounding Center meningitis outbreak. The Food and Drug Administration failed to pursue enforcement action against NECC, despite clear warning signs. Moreover, the Massachusetts Board of Pharmacy did not do its job. It failed to provide basic oversight. This inaction allowed a criminal compounder to operate with impunity—ending the lives of many Americans.

In contrast, the Arkansas Board of Pharmacy is competent and thorough. It does a great job. Arkansas regularly inspects all pharmacies. We are a small State, but we run a tight ship.

However, Arkansas has no way of knowing whether other State pharmacy boards are doing their job.

We need to take steps to protect patients from precarious, poorly inspected, out-of-State drugs. However, I want to make clear of something before we move on this legislation.

The practice of pharmacy, including pharmacy compounding, is a State issue. Nothing in this law changes that. Compounded drugs for office-use is a State issue. Nothing in this law changes that. Commonplace drug repackaging for drugs—like Avastin—is a State issue. I relied on compounders regularly when I practiced in a surgery center. Office-use compounding and repackaging is acceptable under Arkansas law. Nothing in this law changes that.

The omission of office-use from section 503(a) of the Food, Drug, and Cosmetic Act should not signal to the FDA that it has the authority to encroach upon State authority to regulate office-use. This is not the intent of the law, and I will closely monitor FDA implementation as this process moves forward.

If the State of Minnesota wants to prohibit drug repackaging and compounding—that is its decision. But again, this law is by no means a green light for the FDA to usurp the rights of States. I want to make that crystal clear.

Lastly, contrary to much of what has been said, compounders have really stepped up to assist providers in need. Today, America faces a serious drug shortage problem. Sterile injectable generic drugs constitute 80 percent of the drugs in short supply.

Not surprisingly, government pricing caps have caused these shortages. Thankfully, compound pharmacists in Arkansas and across the country have been meeting critical market needs that manufacturers have been unable

to satisfy. Compounders have helped address supply chain gaps and sudden spikes in demand—particularly in rural and neglected areas. They have plugged holes in the system, and they have tended to overlooked markets.

Without compounders, doctors would not perform surgeries. Without compounders, oncologists would be forced to administer alternative chemotherapy drugs. Without compounders, patients would suffer from limited access. These are real issues and real problems, and we must take these realities into consideration. I look forward to working with all stakeholders to ensure commonsense compounding, repackaging, and office-use administration of compounded drugs.

Mr. LEVIN. Mr. President, the Senate is poised to pass legislation aimed at strengthening the safety of compounded pharmaceuticals and the security of the drug supply chain. It has been more than 1 year since the public became aware of what quickly became a far reaching fungal meningitis outbreak affecting citizens in 20 States, including my home State of Michigan. Following an investigation by the Centers for Disease Control and Prevention and the Food and Drug Administration, along with local health departments, it became clear the outbreak was caused by contaminated steroid injections produced by the now defunct New England Compounding Center, NECC, a compounding pharmacy in Framingham, MA. This tragedy brought a spotlight to bear on the opaque regulation of mass compounding pharmacies.

According to the CDC, over 750 people from across the United States were affected by tainted pain steroid injections produced by NECC. Victims numbering 264, more than one third of the hundreds made severely ill from contaminated injections, reside in Michigan. Sixty-four of the victims lost their life as a result of illness, including 19 Michiganians. While it is certainly important that we clarify Federal regulatory responsibilities to help ensure similar tragedies are not repeated in the future, we could have begun debate on a solution far earlier. A legislative response is surely long overdue.

Colleagues on both sides of the aisle and the Capitol have worked through this issue to produce a bill that will both strengthen Federal authority to regulate mass-compounding facilities and will lay the groundwork for a nationwide system to track prescription drugs. While not as far reaching as some may have initially intended, the bill we are considering does represent an important and necessary step forward and was unanimously passed by the House of Representatives in September.

It is important to draw a distinction, as this bill does, between so-called traditional compounding—where a pharmacist tailors a particular drug to meet the unique needs of a patient, such as removing a certain dye or altering the dosage level of an adult



medication to be suitable for a child—and the mass compounding of drugs for wholesale distribution. Compounding pharmacists have long been regulated by State boards of pharmacy. However, as was made clear in the investigation that followed the meningitis outbreak, NECC, a mass compounding pharmacy, was operating in a regulatory gray area where neither the State nor Federal Government took full responsibility for ensuring their facility and compounding practices were safe and sterile.

The Drug Quality and Security Act aims to address this regulatory gray area by clarifying the responsibilities of the FDA with regard to the oversight of mass compounded pharmaceuticals. Specifically, it further defines the distinction between traditional compounding and compounding manufacturers that make large volumes of drugs without individual prescriptions.

Under this bill, mass compounding pharmacies can choose to register as outsourcing facilities that would be subject to new FDA regulatory oversight similar to that of other pharmaceutical manufacturers. And, in an effort to provide patients with better information about compounded drugs, this legislation calls for detailed labeling of compounded drugs and directs the FDA to make available on their website a list of FDA-regulated facilities. Importantly, this legislation also will implement a new system for tracking drugs from the manufacturer to the pharmacy in an effort to ensure accountability at every step along the way. This new system will replace the current State tracing laws with a uniform standard and also will establish nationwide drug serial numbers to allow for efficient tracing.

While this legislation will not compensate those who have been harmed or bring back those who we have lost, I am hopeful it will help to ensure Americans are not faced with a similarly tragic, avoidable situation in the future. I urge my colleagues to join me in supporting final passage of this important legislation.

Mr. WARNER. Mr. President, hundreds of people in Virginia were sickened and 2 died from an outbreak of fungal meningitis last year that was traced to a single compounding pharmacy in Massachusetts. Hundreds more in several States became sick, and dozens perished. This public health crisis highlighted the critical need for better oversight of pharmacies that are producing compounded drugs.

The Compounding Quality Act and Drug Supply Chain Security Act, which the Senate will consider for final passage today, includes important provisions that ensures that patients and providers have access to safe compounded drugs.

This legislation also includes important provisions that deal with how to better monitor and track the drug distribution supply chain. It improves on

patient safety by developing a workable pathway that will ultimately result in tracing for the entire country. Additionally, it strengthens licensure requirements for wholesale distributors and third-party logistics providers, and establishes nationwide drug serial numbers. Finally, this legislation works to address the growing problem of pharmaceutical theft, counterfeiting and diversion. The Compounding Quality Act and Drug Supply Chain Security Act is the most significant piece of legislation on drug distribution supply chain in 25 years.

I am appreciative of Senators HARKIN, ALEXANDER, and all members of the Health, Education, Labor and Pension committees for their tireless work on putting together these smart, bipartisan provisions which will help improve the lives of countless Virginians and Americans.

I offer my strong support to the Compounding Quality Act and Drug Supply Chain Security Act, and encourage its swift passage.

Mrs. FEINSTEIN. Mr. President, I am proud today to support the Drug Quality and Security Act because it marks an important step forward in protecting the safety and integrity of our Nation's drug supply. California has been a leader in addressing this issue and played a key role in creating a solution.

Patients deserve peace of mind when it comes to purchasing drugs. When a parent walks into a pharmacy to pick up a prescription for a sick child, she should be confident that the drugs she is picking up are safe and have not been tampered with. What is perhaps not known to many people, however, is that in today's drug supply system, there is no standard process for oversight to trace drugs through the supply chain system and make sure they were in the right hands and properly stored the whole time.

We hear occasionally about infected or counterfeit drugs. These are shocking stories. Last year, New England Compounding Center, or NECC, a compounding manufacturer from Framingham, MA, produced contaminated medicine that sickened over 750 people all across the country. I'm very sad to say that 64 people have died, needlessly, because of these contaminated drugs.

A report by the Senate Health, Education, Labor, and Pensions, HELP, Committee from earlier this year found that NECC was known to produce drugs that were mislabeled, did not contain the correct dosage of active ingredients and were made using equipment that was not properly sterilized.

You might think that a story like this is rare. What we have learned is that it is not. The report by the HELP Committee found that in the 8 months immediately after the outbreak caused by NECC-manufactured drugs, 48 other compounding companies were found to be producing drugs that were either unsafe or were made in unsafe environments.

The problems do not stop with the manufacturers. People often do not realize that drugs do not usually travel directly from a manufacturer to a pharmacist. In fact, they may make many stops along the way. Manufacturers, resellers, wholesalers, distributors—these are some of the entities that can receive, resell and ship drugs before they get to the pharmacist or patient. At any time in the delivery process, there is opportunity for counterfeit drugs to enter the supply chain or real drugs to be diverted for illegitimate uses.

In 2009, for example, 129,000 vials of insulin were stolen. These vials later reappeared and were then sold to pharmacies and hospitals. We do not know who was handling these vials after they were stolen, or if they were stored under appropriate conditions—a real threat to patients.

This bill does the following:

First, it establishes a comprehensive, electronic, interoperable framework for tracing the distribution history of every individual unit that passes through the drug supply chain. The effect of this part of the bill is to establish a "chain of custody" or "pedigree" for each prescription drug dispensed to patients. Should a drug be diverted, this "chain of custody" will provide important information to Federal regulators when counterfeit drugs are detected in the supply chain.

Second, it clearly distinguishes the scope of what constitutes the traditional pharmacy practice of drug compounding from those, like NECC, who seek to exploit a patchwork of current Federal laws and regulations to produce large quantities of unsafe drug products under the guise of compounding.

I am proud that California has led the Nation in taking real steps to address the issue of pharmaceutical supply chain safety.

In fact, California passed a law to require more oversight of the drug supply chain in 2004. Since then, the State Board of Pharmacy and State legislators have worked together with representatives from industry to perfect the law.

This action by California has been a key influence in drafting language on the Federal level. The Board of Pharmacy has provided many hours of technical assistance and has really been a team player. I commend the hard work of Chairman HARKIN, Ranking Member ALEXANDER, and his predecessor Senator ENZI, as well as Senators BENNET and BURR and their staff who have worked tirelessly to bring this legislation to the finish line. Many stakeholders were involved in drafting this bipartisan, bicameral solution that addresses the issue of substandard manufacturing practices and drug supply chain safety.

This is a remarkable step toward improved safety of medicine that Americans rely on every day.

Mr. BURR. Mr. President, we worked to ensure that the Drug Quality and

Security Act achieves a balanced approach to strengthen the safety, security and accountability of our Nation's pharmaceutical drug supply chain. This legislation establishes a uniform electronic unit-level system over the next decade that will increase security and ensure a safer pharmaceutical drug supply chain from manufacturers to dispensers. The charitable distribution of prescription drugs from the manufacturer to patients through patient assistance programs, PAPs, is a valuable and unique approach to providing American patients access to critical, lifesaving medicines. As this legislation is implemented, the varied and unique approaches of PAPs should be taken into consideration to ensure patients who access needed treatments through these effective programs are able to continue accessing the prescription drug medications provided through PAPs.

The PRESIDING OFFICER. Is there further debate? If not, the question is on passage of the bill.

The bill (H.R. 3204) was passed.

Mr. REID. I ask unanimous consent that the motion to reconsider be laid upon the table, with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

• Ms. WARREN. Mr. President, today the Senate passed the Drug Quality and Security Act. I am proud to have worked together with Chairman HARKIN, Ranking Member ALEXANDER, and all of the Senators on the HELP Committee from both sides of the aisle over several months to develop this law, which will create commonsense oversight of the pharmaceutical compounding industry and the pharmaceutical supply chain.

Some politicians use the word "regulation" as if it were a curse. Certainly no one wants bad regulations or over regulation, but the impact of failing to regulate when public safety is at risk can be dangerous and even deadly.

We have an example just how deadly right in front of us—and an example of what happens when Congress fails to regulate. It starts with compounding pharmacies.

Compounding pharmacies serve individual patients who need specialized drugs. Without these customized products, some of our most vulnerable patients would not be able to get the precisely formulated medications they need. But customers have no way to evaluate the safety or purity or cleanliness of the compounded medications they receive. That is what regulations are for.

For too long, bad actors in this industry have taken advantage of lax State enforcement and confusion about Federal regulations. The consequences of too little regulation and too little enforcement were brought into sharp focus last year when a compounding pharmacy in Massachusetts, the New England Compounding Center, was identified as the source of a widespread

fungal meningitis outbreak that sickened 751 people and killed 64. I wish NECC were an isolated case, but companies like it have engaged in shoddy practices for years practices that have caused sickness and injuries and even death.

There have been many attempts to fix the law and require FDA oversight in this area. In 2007 Senator Kennedy worked with Senator ROBERTS to develop bipartisan legislation that would have addressed this issue. If that effort had succeeded, we might have been able to spare many people great suffering. Sixty-four people from just one incident would probably be alive today. But the industry lobbyists beat back their efforts. The result? People got sick and people died.

This issue is of particular importance to Massachusetts, and I am proud to have worked with my colleagues on the HELP Committee throughout my first year in the Senate to shape earlier versions of this legislation. Throughout the bipartisan development process and the public hearings and votes in the HELP Committee, I pushed for a bill that would subject compounding pharmacies to strong FDA oversight. Those efforts, and negotiations with the House of Representatives, have produced the Drug Quality and Security Act. The bill strengthens current law and establishes tough, new regulations that will keep us all safer.

The compounding provisions of this bill are not the final word in what is needed. I believe the FDA should have more authority to inspect the records of compounding pharmacies, and we have included in the bill a GAO study that will assess the impact and effectiveness of this new law and tell us if more work is needed. But this bill is big step forward in making people safer, so I support it strongly.

This legislation has another feature that will help make drugs safer. It creates an important new oversight system to ensure we have a secure supply chain for our pharmaceutical products. Today, we can track a gallon of milk in the grocery store all the way back to its producer, but we can't verify the origins of a prescription drug on the shelves of our pharmacies. Counterfeit or illegally imported drugs can be integrated into the supply chain, and currently there is no detection mechanism. This bill ensures that we can trace a particular drug from its manufacturer all the way to the pharmacy. It will allow consumers to buy prescription medications with greater confidence that the drugs are safe, legal, and free of counterfeit or substandard ingredients. It will allow patients to have greater confidence that the pills in the bottle from the pharmacy are exactly what their doctors have ordered—nothing more and nothing less.

I commend my colleagues for stepping up to the challenge and showing that it is possible for Congress to do what is right—pass commonsense reforms that protect patients and con-

sumers from harm. This is one of the basic functions of government: making sure that markets work by ensuring that no one cuts corners that the customer can't see or that put someone's family at risk. When all the manufacturers have to follow the same standards of cleanliness, when all of them have to account for where they got the chemicals they used in their products, the playing field is level and the customer is free to make good, independent decisions. This is how government should work—through actions to improve public health and public safety through smart, fair, and reasonable regulations that will improve the lives of all Americans. I hope that the Drug Quality and Security Act will do just that. I am proud to support it. •

Mr. HARKIN. Mr. President, today, with final passage of the Drug Quality and Security Act, we have helped to ensure the safety of compounded drug products and secure the pharmaceutical supply chain. We have clarified the law governing traditional compounding and created a new source of high-quality compounded products for hospitals and other providers who need large volumes of compounded drugs. We have also set in motion a revolution in the distribution of pharmaceuticals—within a decade we will know exactly how our drug products travel through the often-complicated distribution system so that we can identify counterfeit and adulterated drugs before they get into American medicine cabinets.

By passing the Drug Quality and Security Act, we have taken an important step to improve American families' access to lifesaving drugs and medical devices.

The bipartisan process that produced this bill has been quite remarkable. I have worked closely with my colleagues on both sides of the aisle and both sides of the Capitol, as well as industry stakeholders, patient groups, and consumer groups, to solicit ideas and improvements on the critical provisions in this bill. We have a better product thanks to everyone's input.

I would like to extend a special thank you to my colleague, Ranking Member ALEXANDER. I have been working with Senator ALEXANDER on this since he became ranking member, and it has been a wonderful and cooperative partnership. I can honestly say that we would not have gotten this done without his excellent leadership and wise counsel. I thank the Senator.

I also thank all of the HELP Committee members, as well as members off the committee and their staff, who were thoroughly engaged with this process from the beginning as part of the bipartisan working groups. Each of you has contributed significantly to this legislation, and I am sincerely grateful for your contributions.

On that note, I specifically thank the staff of Ranking Member ALEXANDER's office. I thank David Cleary, Mary-Sumpter Lapinski, and Grace Stuntz. I

also thank Hannah Katch from Senator FRANKEN's staff, Rohini Kosoglu from Senator BENNET's staff, Jennifer Boyer from Senator ROBERTS staff, and Anna Abram and Margaret Coulter from Senator BURR's staff. I know that they have developed close working relationships with my staff throughout this process, and I am sincerely grateful for your dedicated efforts.

I also thank my own staff on the HELP Committee, who have spent many a night and weekend with Senator ALEXANDER's staff, other member offices, and our colleagues in the House working to come to consensus on the critical policy issues in this legislation. I thank Pam Smith, Jenelle Krishnamoorthy, Elizabeth Jungman, Nathan Brown, Emily Schlichting, Allison Preiss, Kate Frischmann, Abraham White, Jim Whitmire, Chung Shek, Frank Zhang and Evan Griffis.

We would be remiss if we did not also thank the Congressional Budget Office for their knowledgeable and capable team that dedicated many hours to estimating the budgetary effects of this legislation. Finally, we owe an enormous debt of gratitude to the staff members in the Legislative Counsel's Office—specifically Kim Tamber, Stacy Kern-Sheerer, and Bill Baird. They, too, worked long hours, nights, and weekends to assist my staff in drafting this legislation and working out technical issues.

This bill's final passage is a victory for the millions of Americans who need safe medicines—a victory that would not have been possible without the dedicated work of our Senate family. I thank you all for your extraordinary public service.

#### WELCOMING BACK SENATOR INHOFE

Mr. REID. Mr. President, I see our friend here who has returned from his surgery and the death of his son, if he wishes to say something before I complete my remarks.

Mr. INHOFE. Mr. President, the majority leader should go ahead. My remarks will be longer.

Mr. REID. Mr. President, through the Chair to the senior Senator from Oklahoma, we are glad to have him back. We all empathize with something only a parent can understand. I am grateful to him for the example he sets for all of us.

#### SCHEDULE

Mr. President, we are going to be in a period of morning business until 5 o'clock today. Following morning business, the Senate will proceed to executive session to consider the nomination of Robert Wilkins to be U.S. Circuit judge for the DC Circuit. At 5:30, there will be up to two rollcall votes, including cloture on the Wilkins nomination. If cloture is not invoked, there will be a second cloture vote on the Defense authorization bill.

#### NOMINATIONS

Mr. REID. Mr. President, today the Senate will consider yet another qualified nominee to be a DC Circuit Court

of Appeals judge, considered by many to be the second highest court in all the land.

It is troubling that Senate Republicans, for the fourth time this year, appear poised to reject an exceedingly capable nominee to this court for blatantly political reasons. Republicans have blocked three highly qualified female DC Circuit nominees in a row: Caitlin Halligan, Patricia Millett, and Nina Pillard. Today they are expected to block confirmation of District Judge Robert Wilkins, an extremely competent and experienced nominee and one who has bipartisan support. I say that because no one has questioned his qualifications or abilities; likewise, no Senator objected to the qualifications of Ms. Halligan, Ms. Millett or Ms. Pillard. Instead, Republicans have blocked these nominees solely to deny President Obama his constitutional right to appoint judges.

In years passed, my Republican colleagues agreed to block judicial nominees only in "extraordinary circumstances." These are their words, not mine.

In 2005, the senior Senator from South Carolina LINDSEY GRAHAM defined extraordinary circumstances for the benefit of this body. Being a highly qualified trial lawyer, I think he is qualified to respond and set this definition that we all agreed with. Here is what he said:

Ideological attacks are not an "extraordinary circumstance." To me, it would have to be a character problem, an ethics problem, some allegation about the qualifications of a person, not an ideological bent.

No Senator—I repeat, no Senator—has questioned the character, ethics, or qualifications of these three women that have already been rejected for the DC Circuit. No one has questioned the character, ethics or qualifications of Judge Wilkins. So I am frustrated that Republicans would once again filibuster such a highly qualified nominee—a nominee so highly qualified, in fact, that he was confirmed 3 years ago by voice vote to become a district court judge.

Judge Wilkins is an Indiana native who graduated cum laude with a degree in chemical engineering, and then he got a law degree from Harvard Law School. He has worked as a staff attorney for the DC Public Defender Service. He was a partner specializing in white-collar defense, intellectual property, and complex civil litigation at the private law firm of Venable. That is an outstanding law firm with lawyers all over the country.

Judge Wilkins also helped shine a national spotlight on national profiling when he brought a landmark lawsuit against the Maryland State Police in 1992 after he and three family members were stopped and searched. Why? Because they were African Americans. It is landmark litigation.

This nominee has a bright legal mind and a remarkable dedication to the rule of law. Under normal cir-

cumstances, such as the circumstances of his 2010 confirmation, he would be quickly confirmed, but now he faces a Republican filibuster. Unfortunately, the type of Republican obstruction we face today has become quite commonplace. President Obama's circuit court nominees, including nominees for the vital DC Circuit, have waited seven times longer than those nominated by President Bush.

Republicans claim they are blocking nominees to this crucial court because the court is underworked and doesn't need to fill its complement of judges. Republicans also claim that filling these three vacancies would amount to court packing. That is absurd on its face. My Republican colleagues were happy to confirm four Bush nominees to this court. In fact, 15 of the last 19 to the DC Circuit were appointed by Republican presidents. Appointing judges to fill vacant judicial seats is not court packing, it is the President's right as well as his duty.

I do not ask Republican Senators to support President Obama's nominees or even that they vote for them, but it is right and proper that they should give President Obama's nominees the same fair consideration afforded the nominees that came before them.

#### RESERVATION OF LEADER TIME

Would the Chair announce the business of the day.

The PRESIDING OFFICER. Under the previous order, the leadership time is reserved.

#### MORNING BUSINESS

The PRESIDING OFFICER. Under the previous order, the Senate will be in a period of morning business until 5 p.m. with Senators permitted to speak therein for up to 10 minutes each.

The Senator from Oklahoma.

#### ORDER OF PROCEDURE

Mr. INHOFE. Mr. President, I ask unanimous consent that my 10 minutes might be extended by about 10 more minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### THANKS TO THE MAJORITY LEADER

Mr. INHOFE. Mr. President, let me start off, before the leader leaves the floor—and I was hoping to do this before the Chaplain of the Senate, Dr. Barry Black, left. I had a horrible loss eight days ago, losing a son. It was so touching to me—and I thank Barry Black, who included a good bit of some things about my son and about me in his opening prayer. Also, the comments that were made, the very gentle comments, and very helpful, that were made by the majority leader. So, through the Chair, I wish to thank HARRY REID very much for the comments he made.

NATIONAL DEFENSE  
AUTHORIZATION ACT

Mr. INHOFE. Mr. President, we have something coming up that we are going to be talking about this week, and I am a little disturbed because I don't know exactly when it is going to be coming up, and I don't know how many objections there are going to be. I just know there are some people who want to delay, since it is a must-pass bill, the National Defense Authorization Act. We have passed it every year for, I think, 51 years. We have never failed to pass it. This is not going to be the first year that we fail to pass it. But I am hoping our Members will recognize how significant this is.

First of all, as the ranking member on the Senate Armed Services Committee, I thank my colleague, the chairman of the committee, Senator LEVIN, for his leadership and for his cooperation, which we enjoyed during the committee markup of this bill. We got it through the committee in pretty fast order. People realized there are some things that had to be taken up on the floor—three very controversial issues. Fine. This is where it should be taken up. It will be taken up. There will be amendments I will strongly oppose and some I will support. But I have always considered the National Defense Authorization Act to be the most important piece of legislation Congress considers each year.

This bill contains crucial authorizations that support our men and women in harm's way in Afghanistan and around the world. It supports training of our servicemembers and maintenance and modernization of their equipment to ensure they are prepared to overwhelm any adversary and return home safely to their loved ones. But—and this is a big but—it does so only as the reduced defense spending will allow.

It authorizes research and development efforts that will ensure we maintain technological superiority over our enemies and can successfully defeat the threats of tomorrow. But, again, it does so only—this is different; this has never happened before—when we are facing a reduction in our military spending. It is so unacceptably low that it has caused our leaders in all core services, which I will read in just a moment, to talk about how this is life-threatening.

But, most importantly, one thing we will continue to do is provide for the pay and the benefits of the brave men and women who are in harm's way to defend this Nation. In an era increasingly defined by partisan gridlock, the NDAA—the National Defense Authorization Act—is one of the rare occasions where Members of both parties can come together out of a shared commitment to our military men and women. This enduring commitment was exemplified this year again by the overwhelming bipartisan majority that supported the passage of the NDAA from the committee in June. I look for-

ward to continuing this tradition and this cooperation until we get this bill passed.

Consideration of this year's NDAA comes at a pivotal moment for our national security. The global security environment we face is more volatile and dangerous than any other time in my memory or, I suggest, in the history of the country. Yet our ability to protect the country against these growing threats is at serious risk. After losing \$487 billion—that just came out of the defense budget through the first 4½, 5 years of this administration—we now are looking at sequestration. Sequestration is an outcome thought to be so egregious and irresponsible that it would never be allowed to happen. None of us believed it would happen, that we would—after already losing \$487 billion from our defense system—have to be facing sequestration.

I never can say “sequestration” without reminding people why it is only 18 percent of our budget goes to defending America. Yet they have been forced to endure 50 percent of the cuts. It is wrong. But, nonetheless, that is what has been happening over the last—it has been in effect for 8 months. Its drastic across-the-board cuts are exacerbating the effects of an already declining national security budget.

As a result, the military is experiencing a dramatic decline in readiness and capabilities. I have a chart in the Chamber.

General Odierno, the Chief of Staff of the Army, recently said that his forces are at the—I am quoting now—“lowest readiness levels I've seen within our Army since I've been serving for the last 37 years” and that only two brigades are ready for combat—only two brigades. This is General Odierno.

The reason I wanted this chart put up is because it tells us where we are today. The part shown in orange, which is the huge cuts coming from sequestration, is far greater than the rest of it. That is readiness. That is what we are talking about.

We do hear a lot about the cost of personnel and all of that, but that is shown in the lower colored blue. So you are not talking about if you are able to do away with those actually coming up with any major reductions. The part shown in yellow is force structure. Now we are talking about, as General Odierno said, being down to only two brigades that are ready for combat. That is because of what has already been happening in the last 8 months in the force structure.

The modernization is shown in green on the chart. Modernization is always the first to be cut when force cuts come in because they figure that is something you don't feel the pain of today. But I want you to concentrate on the part shown in orange because that is where it really would hurt us.

So we had General Odierno saying his forces were at the lowest readiness levels he has seen in his 37 years in the U.S. Army. I was in the Army many

years ago, and I can remember back then when it always had priority over everything. Defending America seemed to be the thing.

Admiral Greenert, Chief of Naval Operations, said:

... because of fiscal limitations and the situation we're in we don't have another strike group trained and ready to respond on short notice in case of a contingency. We're tapped out.

That is our Navy.

Our top military leaders now warn of being unable to protect American interests around the world. Admiral Winnefeld—he is the Vice Chairman of the Joint Chiefs of Staff, the next-to-the-highest military person—said earlier this year: “There could be, for the first time in my career, instances where we may be asked to respond to a crisis and we will have to say we cannot.”

General Dempsey, the No. 1 military person, the Chairman of the Joint Chiefs of Staff, has warned that continued national security cuts will—and I am again quoting—“severely limit our ability to implement our defense strategy. It will put the nation at greater risk of coercion, and it will break faith with the men and women in uniform.”

That is why I am so troubled by this disastrous path we are on. In the face of mounting threats to America, prolonged budgetary uncertainties and the mindless sequestration cuts are crippling the people who are vital to our security, our men and women in the military.

To be clear, our military was facing readiness shortfalls even before sequestration took effect. Sequestration has only been in effect for 8 months. We never dreamed it would, after all the cuts we have gotten out of it from, quite frankly, this administration.

So the equipment, the problems we have—rather than rebuilding the ability of our military to defend the country, we are digging ourselves deeper into a hole. The longer we allow military readiness and capabilities to decline, the more money and time it will take to rebuild.

We are falling victim to the misguided belief that as the wars of today wind down, we can afford to gut investments in our Nation's defense. This is an irresponsible and dangerous course. I remember back during the middle of the 1990s. They talked about a peace dividend at that time. I can remember them saying: Well, the Cold War is over. We no longer need that strong of a military. Now, in this day and age, it is so much more serious than it has been in the past.

Our top military leaders agree. In testimony before the Armed Services Committee last week, General Amos—he is the Commandant of the Marine Corps—testified that if he is asked to respond to a contingency in the current budget environment—I am quoting—“we will have fewer forces arriving less-trained, arriving later to the fight. This would delay the buildup

of combat power, allow the enemy more time to build its defenses, and would likely prolong combat operations altogether. This a formula for more American casualties.”

That is the Commandant of the Marine Corps.

Such an outcome would be immoral and a dereliction of duty. If we expect the men and women of our military to go into harm's way to protect America, we have an obligation to provide them with the training, technology, and capabilities required to decisively overwhelm any adversary at any time and return safely home to their loved ones. Under this sequestration, we cannot do it. That is what we are talking about right here when I say we are talking about our obligation to provide the training, technology, and capabilities. That is shown in all that orange on the chart. That means that is what we are not going to do.

This is why ending sequestration and protecting the readiness of our military men and women remains my top priority. However, something must be done now to mitigate the devastating impacts to readiness until we can find a long-term solution.

Again, I am just talking a little bit about the significance of having our Defense authorization bill come to the floor, get it started, start working on amendments. This is what is important. But in order to address the shortfalls we have, I have an amendment that would phase sequester in a way that would allow our senior military leaders to enact reforms without disproportionately degrading our ability to train and prepare our military men and women to protect this country.

Let me say quickly, one of my closest friends in this Chamber is one of the Senators from Alabama, JEFF SESSIONS. JEFF SESSIONS, as we speak, is on a plane on his way back from California, so he cannot be here. JEFF SESSIONS has come up with an amendment. He is on the Budget Committee. He is a real budget hawk, and he still is willing to increase the military by 1 percent with a proposed amendment he might have. When JEFF SESSIONS gets back, I am going to talk to him about going together on his amendment so we can maybe merge the two amendments.

My amendment seeks to leverage what General Odierno refers to as “ramping,” a rephrasing of the sequestration cuts that reduces the impact in fiscal year 2014 and 2015 to a more manageable level and shifts the remainder of the required cuts across the remaining years. So we are talking about that you would not feel it as much in these first 2 years, and yet we would make up for it, and that is why it is budget neutral. The Congressional Budget Office has told me this amendment will not score. That is very important to a lot of people.

Let me be real clear: I remain committed to ending sequestration of our military men and women. My amendment does not fix sequestration nor

will it impede my continued push for fixing sequestration. We are going to continue to do that. It is immoral that we are not doing it. However, the damage being done to our military is so egregious and reckless under the current sequester mechanism that I have no choice but to take this step to avoid an even greater readiness catastrophe that would seriously damage our national security.

I talked just a few minutes ago to General Odierno. He is the Commander, the top person in the U.S. Army. I made a couple of notes here. I want to make sure I do not misquote him because he said if we can do what we are trying to do with this amendment—in other words, backload some of this stuff—it would actually save money 3 or 4 years from now because if you start cutting right now across the board, as would be mandated by sequestering, then you are going to be cutting in areas where it is going to cost you more to come back and do that. So I think you will find most of the military is very anxious to do that.

Again, I am not going to offer this until we have a chance to talk to Senator SESSIONS and hopefully come up with something that will be sellable to this body.

In addition to my concerns about sequestration, this bill contains several provisions that I find deeply problematic. In particular, I strongly oppose the sections that would loosen restrictions on the transfer of detainees from Guantanamo Bay into the United States or to countries such as Yemen that remain vulnerable to Al Qaeda and its terrorist affiliates.

I have to ad-lib here a little bit because I cannot remember how many years I have been trying to save one of the greatest assets this country has, and that is Guantanamo Bay. I say to my good friend, the Presiding Officer, this is one of the few good deals we have because we have had Guantanamo Bay since 1904, and it has cost us—I think the total is \$4,000 a year—and Castro forgets to collect about every other year. So it is one of the few good deals we have out there.

It is the only place you can put these combatants where they are in a position where they can be interrogated and we can save American lives, and I do not know why this President, President Obama, has this obsession to turn these people out of Guantanamo Bay back into the United States. He first did this his first year—4 years ago. He had a plan. He had located, I think it was, 17 places in America where he could send these terrorists.

One of them happened to be in my State of Oklahoma at Fort Sill. I will always remember that. I went down to Fort Sill, I say to the Presiding Officer, because I found out we have a small prison down there. And the major, a female who runs that prison, said to me: I can't understand what is wrong with you people in Washington. You have that perfectly good facility down there

that will save American lives, and people are treated better than they have ever been treated before. One of the major problems we have down there is obesity because they are eating so much. So it is not a matter of not being treated fairly.

Well, for some reason this President has had a—and one of the problems with turning these people back in to America into our system is that a terrorist is not a criminal. A terrorist teaches others. They are in the business of teaching other people to be terrorists. You put them in our prison system and they are going to be working on the people who are there. That is why I have such strong feelings about the closing of Guantanamo—or the President trying to do that. We have stopped him from doing that for 4½ years now. We will continue. However, they are trying to make it easier for them to take people out of Guantanamo Bay and send them to my State of Oklahoma and throughout America. Hopefully we can defeat that part of this bill.

While I am pleased the bill fully funds the budget request for missile defense and includes a provision that would establish a radar site on the east coast, I remain concerned that we are vulnerable to a growing ballistic missile threat from the Middle East.

Let me comment here. I was upset. The first budget that President Obama had, I knew—and again, when you say “liberal” and “conservative” that is not name calling. “Liberal” simply means you want government to have more involvement in our lives, and he is a liberal person. And most liberals do not think we need a military, to start with.

I always remember his first budget. I went over to Afghanistan so I could be there when he announced his budget, knowing if I was doing it from there with tanks going back and forth, I would get some attention on it. Sure enough, it worked.

In that first budget, the President, in his budget, did away with our only fifth-generation fighter, the F-22; did away with our lift capacity, the C-17; did away with our future combat system, which had been the first advance in ground capability in probably 50 years.

But I think the worst of everything was, he did away with the site that we were building in Poland and the Czech Republic to be a ground-based interceptor that would take care of something coming from that direction into the United States.

You see, we have 33 ground-based interceptors. They are all located on the west coast. Our intelligence has told us since 2007 that Iran is going to have the capability of a weapon and a delivery system—by weapon, I am talking about a nuclear weapon—and a delivery system by 2015. We are talking about in less than a year and a half from now. He is going to have that capability. So we were building that for

the purpose of being able to catch something coming from that direction. Well, he took that out, and we stopped that.

There are other problems with that too because I remember when we were trying to sell Poland and the Czech Republic on the idea. They said: Are you sure now? If we agree and we make Russia angry at us by agreeing to have a ground-based interceptor in Poland and the radar in the Czech Republic, are you sure that some President is not going to come along and pull the rug out from under us?

I said: I am absolutely positive.

That is exactly what happened.

I only mention that because the radar site on the east coast certainly would not be effective by the time they are going to have that capability. Nonetheless, we are addressing it.

I am pleased that under Chairman LEVIN's leadership the committee was able to reach a compromise during the markup to address the scourge of sexual assault in the military. The Senate bill includes 16 provisions that are specifically targeted to improving the tools the Department, the services, and the commanders have at their disposal for fighting sexual assault. It includes an additional 12 provisions to make important improvements to the military justice system and the Uniform Code of Military Justice. This is a comprehensive, targeted legislative initiative that would address that. That is going to be controversial. I understand that.

I think a lot of us served in the military. It happens that I was in the military court many years before most of you guys were born. At that time the one thing I learned—and this was way back then—was that the commander's influence in discipline is necessary. We are all going to keep that in mind as we look at some of these amendments.

I look forward to bringing this to the floor as soon as we can, getting these controversial issues out of the way. I am hoping I will get favorable consideration on my amendment that is going to make it much less devastating to the military.

I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. ALEXANDER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### DRUG QUALITY AND SECURITY ACT

Mr. ALEXANDER. Mr. President, this afternoon the Senate passed and sent to the President legislation that Tennesseans and Americans will welcome because it deals with the terrifying fungal meningitis outbreak that occurred more than a year ago that killed 16 Tennesseans and made many others sick.

The problem at that time was sterile compounded drugs that turned out not to be sterile. So when they were injected into patients for back pain or neck pain, those tainted drugs caused fungal meningitis and caused a number of Tennesseans to die and many others to become sick. Had it not been for the heroic efforts of the Tennessee State Department of Public Health, many others across the country may have been injected with that tainted medicine and become sick.

This is a very important piece of legislation which Senators and House Members have been working on for a year. I am glad it passed. I am sure the President will sign it. In our State, we know how personal this was. There is the story of Diana Reed from Brentwood, TN, who was the caregiver for her husband, who has Lou Gehrig's disease. She had neck pain—maybe because of helping him in and out of a wheelchair—went to the doctor, and got an injection for her neck pain. The next thing she knew, she had fungal meningitis and she died. Still, her husband with Lou Gehrig's disease lives on.

That story has been told in many States. We have been told by the Commissioner of the Food and Drug Administration that if we do not act, it will happen again. If we do not act, Commissioner Hamburg said, the question is not if but when there will be another tragedy. We have acted. No one should believe we can guarantee such a tragedy will never happen again, but for two reasons, it is much less likely we will have another tragedy like fungal meningitis as the result of contaminated drugs.

No. 1, we have cleared up the question of accountability. After this happened, and it was discovered that the tainted drugs came from the Massachusetts compounding pharmacy, there was a lot of finger pointing back and forth between the FDA and the State board about who should have been regulating this pharmacy, because there were other trouble signs. This never should have happened and would not have happened if they had been either properly regulated either by the State or the Federal agency, the FDA.

That often happens when there is not accountability, when it is not clear who is on the flagpole, as I like to say—when it is not clear who is in charge. We have used the example of Admiral Hyman Rickover, who was a Navy officer. In the 1950s, when he was assigned the job of the nuclear Navy, he told his captains two things: No. 1, you are in charge of the ship; and, No. 2, you are in charge of the reactor. If anything goes wrong with the nuclear reactor, your career is over.

As a result of that level of clear accountability, since the 1950s there has never been a death as a result of a reactor accident on one of our nuclear ships. This legislation creates that kind of accountability for compounded drugs.

It preserves the traditional role of States to regulate drugstores. Compounding is something almost every drugstore does. We have 60,000 of those, and that is an important job to the States. Most States do an excellent job.

It preserves the role of the Food and Drug Administration for manufacturers, those who manufacture large amounts of drugs which are prepared without an individual prescription. But it creates a new sort of facility which we call outsourcing facility. This facility is regulated by the FDA.

Two things have happened. One is either the FDA or the State is in charge of a compounding pharmacy. It will be one or the other. The second is there is a new outsourcing facility. A doctor or a hospital in Virginia or Tennessee may choose to buy all of its sterile drugs, for example, from a compounding pharmacy that is regulated by the FDA. It doesn't have to, but it may choose to do that.

We believe many will choose to do that, particularly with the sterile drugs that are sent across State lines without a prescription. This legislation affects the health and safety of millions of Americans.

There was a second part this legislation that was passed this afternoon that is equally as important and in some ways more far-reaching. We call it track and trace. That is the shorthand name for it. Four billion prescriptions are written every year.

What this legislation does is attach a serial number to each drug that is manufactured and follows it all the way from the drug manufacturer to the individual pharmacy. Why is that important. It is important so that one will know, if given a prescribed drug, that it works, is not counterfeit, and that it is safe. It will take several years to implement this, but the drugs that make the 4 billion prescriptions will now be able to be tracked and traced from the manufacturer to the pharmacy.

Many of our disputes are well advertised around the Senate. In fact, one could argue that is what we are for—the resolution of disputes. If there weren't a dispute, we probably wouldn't be here. We would work everything out at the city council, the Governor's office or somewhere else.

The big issues of the day stand here. Some of those are hard to resolve. ObamaCare is hard to resolve, fixing the debt is hard to resolve. We have very different points of view.

On this issue, which was difficult to do, we worked for more than 1 year on the compounding pharmacy bill and more than 2 years on the track-and-trace bill. It was very difficult to do. We were able to do it.

I commend Senator HARKIN, who is chairman of our committee, Senator FRANKEN, Senator ROBERTS, Senator BURR, Senator BENNET, and many other Members of the committee. We were able to involve many people in it and



come out with the unanimous recommendation of our committee, and it was unanimous today.

Just because it was unanimous, I don't want anyone to think it was easy. It was hard work. Because it was unanimous, I don't want anyone to think it is not important.

It is important in Tennessee to those 16 families who had a family member die. It is important to the dozens of families with a member of their family who is sick because of those injections. It is important to those families who may still become sick in our State and other States.

No. 1, it is important to know after this who is on the flagpole. It is either the FDA or the State agencies, and there will be no more finger pointing.

No. 2, any doctor or hospital that chooses to buy its sterile compounded drugs that are shipped interstate in large amounts without prescription from an FDA-related facility may do that.

This is a day of results in the Senate, which I am pleased to see.

I yield the floor.

The PRESIDING OFFICER. The Senator from Arizona.

Mr. MCCAIN. While the Senator is on the floor, I wish to thank my colleague from Tennessee for this legislation and the hard work he has done on it. Also, there was significant pain and difficulties experienced by his constituents in Tennessee. This is something that I think will benefit all Americans and a rare bipartisan occasion in the Senate, which we should all celebrate. I thank my colleague from Tennessee.

#### DEFENSE AUTHORIZATION

Mr. MCCAIN. First, I obviously wish to join all of my colleagues in welcoming back our dear friend, the Senator from Oklahoma, JIM INHOFE. We know he has gone through a very terrible family tragedy, and our thoughts and prayers continue to be with him and the members of his family. We are very happy to see him return, working and leading on this very important aspect of our work, the National Defense Authorization Act.

Today I will have filed an amendment on behalf of Senator SESSIONS and myself—Senator SESSIONS, as we all know, is the ranking member of the Budget Committee—to try to address the issue of this terrible effect on our defense establishment as a result of sequestration. Rather than go into the background of why it happened, the fact is that now in 2012, 2013, and into 2014, we see a continued decline in funding for national defense and then a rise, as it is currently planned. This is current law.

Obviously, it is not a rational approach because our defense business and people in the Pentagon do not plan on a day-to-day or week-to-week or month-to-month basis.

What this amendment does is it preserves sequestration—which I am op-

posed to—but the fact remains that in order to try to ease the burden of sequestration on our military, this would smooth out this dip that has taken place over an 8-year period until the expiration of current law in 2021, and next year and the years after for 2014, 2015, 2016, and 2017 it would give increases in spending and then reductions in those outyears and still achieve the same reductions in spending as dictated by sequestration.

The reason I say this is because we are looking at a dramatic impact on our military if we allow spending to go down to that level for 2014 before we start climbing back up.

What is happening to our military today? It has a large impact, it is disgraceful, and it is harmful. In this very unsettled world we live in, we are seeing unprecedented reductions and impact on our national security that we have not seen since the end of the Vietnam war.

Two weeks ago the Armed Services Committee held a hearing to understand how the sequester had impacted the Department of Defense. We learned, according to the Chief of Staff of the Army, GEN Ray Odierno, that continued sequestration along this line will cause the Army to end, restructure or delay over 100 acquisition programs. The Army, already drawing down by 80,000 Active-Duty troops, will be forced to reduce and eliminate an additional 60,000. The Guard and Reserve would also be forced to remove tens of thousands of men and women from their ranks. It amounts to an almost 20-percent cut in troop strength over the next 5 years and will result in an Army that has tens of thousands fewer soldiers than it had in 2011. Unit training has been curtailed such that by the end of 2014, if we go down this scale, General Odierno forecasts that only 15 percent of Army brigade combat teams will be fully ready in the event of a contingency.

The Chief of Naval Operations, Admiral Greenert, testified that sequestration means the Navy will operate more sparsely across the globe and be less able to reassure our allies that U.S. interests around the world are properly served. The Navy is the most visible sign of America's strategic deterrent, and we are putting that deterrent at risk.

The Commandant of the Marine Corps, Gen. James Amos, said that because of sequestration, he was "mortgaging" long-term modernization to pay for keeping his marines trained and ready today, but he also said the plan is not sustainable. As equipment and facilities age, he won't be able to pay for their upkeep while simultaneously paying for training. What will give, unfortunately, is readiness.

As all the service chiefs testified, "readiness" means lives. The lower their readiness, the greater the risk to the lives of soldiers, sailors, airmen, and marines in the event of a deployment.

The Chief of Staff of the Air Force, Gen. Mark Welsh, told us that the Air Force had to ground 13 combat squadrons—had to ground 13 combat squadrons—because they lacked funding due to sequestration. Other squadrons' flying hours were cut in half. He warned that continued cuts to flying hours, which are a certainty under this present plan, will guarantee that many more squadrons will forego mission readiness in the coming years. General Welsh's least damaging plan to pay for sequestration is to cut some 25,000 airmen and 500 aircraft, almost 10 percent of the aircraft inventory.

Obviously, what is not reflected in these numbers is the impact on morale and retention. The Air Force is deeply concerned about the number of pilots it is losing to private industry. My colleagues may not know that there is a large exodus of airline pilots that will be leaving the airlines due to retirement in the next few years.

There is a recent story where a number of Air Force pilots were offered a bonus of \$225,000 to remain in the U.S. Air Force and most of them turned it down. Why are they turning it down? It is because they are not flying, and they are not sure whether they are going to be flying.

We are cutting their flying hours to the bone. We are grounding entire squadrons. We are harming the morale and readiness of our military today in all of the services.

I provide those examples, but as one Air Force leader said recently: "If you're not flying your aircraft because it's grounded, you might as well go fly something else."

I provide these examples because it is important for us to understand that our actions in Congress are presently and materially degrading our military's ability to defend the Nation and protect our interests abroad. This is not an abstraction, especially at a time when international threats and instability are growing and not lessening.

I acknowledge there is a fatigue after more than a decade of war. Cutting the defense budget seems an easy way to ameliorate the Nation's dire budget problems, but such thinking is wrong.

I remember the troop cuts and the budget reductions after Vietnam. I remember that it took us 15 years to restore the military to the proficiency, capability, and professionalism that we have today.

Defense represents less than 20 percent of total government spending. We could zero out the entire defense budget and would still, with the growth of entitlement spending and the prevalence of tax loopholes, not be able to reduce the Federal deficit.

I have worked with colleagues for 2 years trying to address this issue. I have toured the country with KELLY AYOTTE and LINDSEY GRAHAM and met with community and business leaders. I joined with our distinguished chairman CARL LEVIN and hosted a series of meetings with Senators to find common ground. None was to be found.

So here we are, with an obvious impact for next year of sequestration which would dramatically impact our ability to defend this Nation. In desperation, I am asking my colleagues to at least agree to smoothing out this path—which would end up with the same reductions in the spending but at least not hit this bottom level which would cause us to have planes that will not fly, ships that can't sail, and men and women in the military unable to train and operate. Once we reduce and impact operations and maintenance, readiness suffers, and readiness incapability only shows up over time.

I spent last Sunday with my friend Senator ALEXANDER. The Senator from Tennessee and I were at Fort Campbell, KY, where we spent some time with the men and women who are serving in the military. We were briefed by the military leadership and the command master sergeants of the various units based at Fort Campbell, KY. We found that already the ability to train, the ability to retain, the ability to act with the kind of proficiency which is necessary in today's world is already being seriously degraded.

So I ask my colleagues, in working with Senator SESSIONS via the Sessions amendment, to consider this amendment to the National Defense Authorization Act so we can at least soften the blow, to some degree, of sequestration.

Senator LAMAR ALEXANDER and I were taken by the patriotism, the hard work, and the quality of the men and women serving our Nation in the United States Army at Fort Campbell, KY. Senator ALEXANDER and I were both deeply alarmed at the fact that these people are literally having to budget and operate on a month-to-month basis. They are not able to sustain the level of readiness and capability that this Nation needs at this very difficult time.

So I urge my colleagues to consider this amendment that Senator SESSIONS will be sponsoring. I look forward to debating and hopefully passing this legislation to give our men and women the relief they need to serve this country with the patriotism and the efficiency we need in these difficult times.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. COATS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### SEVERE NOVEMBER STORMS

Mr. COATS. Mr. President, I am here to talk about legislation I have introduced that I hope my colleagues will join me in supporting, but first I would like to make a couple of comments about the terrific storms that roared through the Midwest, including my

State, yesterday afternoon and evening. Mother Nature was in full fury and caused significant damage to my State. Fortunately, no deaths were reported, but there were injuries, destroyed buildings, turned-over cars, and downed trees and power lines. There was quite a bit of damage across our State affecting a significant number of towns—Muncie, Kokomo, Marion, Lebanon, Washington, Lafayette, and others. It was a line of storms that packed a lot of power and did a lot of damage.

We were fortunate in Indiana not to suffer loss of life. Our neighbors to the west in Illinois took the brunt of this storm. Our thoughts and prayers go out to those families and those loved ones who were lost in that storm.

There has been a good response by FEMA. People are on the ground already. Assessments are being made and Hoosiers are rolling up their sleeves and cleaning it up, as we fully expect them to do. The response has been terrific. I certainly have to acknowledge that this caused some severe damage but the response addressing it has been terrific.

#### NATIONAL CEMETERIES ACT

Mr. COATS. The bill I would like to talk about is S. 1471, the Alicia Dawn Koehl Respect for National Cemeteries Act, which hopefully will come before the Senate this week. I wish this legislation were not necessary. It should not be. Tragic events happened on May 30, 2012. Obviously, we wish that had never happened and wish there never had to be a bill named after Alicia Dawn Koehl. I regret that the Department of Veterans Affairs made a mistake that resulted in even more pain and heartbreak for this family who is already suffering from heartbreak from the loss of Alicia Dawn Koehl.

These are the circumstances. On May 30, 2012, Michael LaShawn Anderson went on a shooting spree at an Indianapolis apartment complex, injuring three people and taking the life of Alicia Dawn Koehl, a devoted wife and loving mother of two children. As police were arriving at the scene, Anderson then killed himself.

Shortly after the Koehl family faced the unimaginable—putting their mother and wife to rest—they discovered that the local Department of Veterans Affairs had made a very disturbing mistake. The VA erroneously granted the shooter a burial with military honors at Fort Custer National Cemetery in Augusta, MI, on June 6, 2012. Although Anderson was a U.S. veteran, his unthinkable act made him ineligible by law to be buried in a national cemetery. We passed a law prohibiting a veteran who has committed a federal or state capital crime, even though they have given service, from benefiting from the honors of a military cemetery burial.

After learning that Anderson was given this distinct honor of being bur-

ied alongside our country's heroes in a national cemetery, the Koehl family requested that the VA disinter his remains. They contacted our staff, me, and for over a year, together, we worked and we have been working with the VA and the Koehl family to remove Anderson's remains from the Custer National Cemetery in Michigan.

However, earlier this year the VA informed me personally that it could not exhumate the remains of Anderson because the Department does not believe it has the legal authority to do so without the Congress passing legislation and signature by the President. In other words, the VA was not permitted under current law to bury Anderson at the national cemetery, but the Department's legal interpretation of the law says it does not have the legal authority to fix that mistake and exhumate the remains of this ineligible veteran. Legislation had to be offered to right this wrong. The bill that is being presented here would grant both the Department of Veterans Affairs and the Department of Defense the authority to disinter ineligible veterans buried at national cemeteries who have committed a Federal or State capital crime. It would give the VA the authority it needs to exhumate the remains of Michael Anderson.

Last month I testified in support of this bill before the Senate Veterans' Affairs Committee hearing, and I was pleased to be joined by Alicia's father-in-law Frank and mother-in-law Carol, who traveled from Fort Wayne, IN, in support of this particular bill. I thank chairman BERNIE SANDERS and ranking member RICHARD BURR and members of the committee for immediately grasping the nature of this and being willing to do everything possible to help us move this legislation. It could not have been done without their support, and their efforts have been advanced and expedited by their commitment to support this and to have Senate action on the legislation as soon as possible.

I am here today to urge my colleagues to support and pass this Alicia Dawn Koehl Respect for National Cemeteries Act. The victims and family members of this tragic shooting have suffered enough and should not be forced to wait much longer to have their requests met. As a veteran myself, I have the deepest respect for those who have worn the uniform to serve and defend our country. But no veteran who commits a capital crime should be given the honor of a military burial and being laid to rest next to our Nation's military heroes. That is the law today, and we need to make sure that law is followed. By passing this legislation, we can resolve an unacceptable mistake and help provide the family with a sense of peace and closure.

My Indiana colleague, Congresswoman SUSAN BROOKS, has introduced legislation in the House and is working to carry this across the finish line.

I urge my colleagues to pass S. 1471, the Alicia Dawn Koehl Respect for National Cemeteries Act, and ensure that our fallen veterans can rest in peace next to loved ones and fellow servicemembers, not criminals who were guilty of such a horrendous crime.

Mr. President, I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. DURBIN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. KING). Without objection, it is so ordered.

#### CALLING FOR THE RELEASE OF YULIA TYMOSHENKO

Mr. DURBIN. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of Calendar No. 95, S. Res. 165.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The assistant legislative clerk read as follows:

A resolution (S. Res. 165) calling for the release from prison of former Prime Minister of Ukraine Yulia Tymoshenko in light of the recent European Court of Human Rights ruling.

The PRESIDING OFFICER. There being no objection, the Senate proceeded to consider the resolution, which had been reported from the Committee on Foreign Relations, with an amendment and an amendment to the preamble, as follows:

(Strike out all after the resolving clause and insert the part printed in italic.)

(Strike the preamble and insert the part printed in italic.)

#### S. RES. 165

*Whereas, in August 1991, the Ukrainian Parliament declared independence from the Soviet Union and approved decrees to mint its own currency and take command of all Soviet military units on its soil;*

*Whereas, in December 1991, 90 percent of Ukrainians voted in a referendum to support independence from the Soviet Union;*

*Whereas Ukraine has experienced increased economic and political cooperation with Europe and the United States since its independence from the Soviet Union;*

*Whereas, in 1996, Ukraine adopted its first democratic constitution that included basic freedoms of speech, assembly, religion, and press;*

*Whereas in 2004, Ukrainians organized a series of historic protests, strikes, and sit-ins known as the "Orange Revolution" to protest electoral fraud in the 2004 presidential election;*

*Whereas Yulia Tymoshenko was a leader of the Orange Revolution and was first elected as Prime Minister in 2005;*

*Whereas, in the 2010 presidential election, incumbent President Viktor Yushchenko won only 5.5 percent in the first round of voting, which left former Prime Minister Viktor Yanukovich and then Prime Minister Yulia Tymoshenko to face one another in a run-off election;*

*Whereas Mr. Yanukovich defeated Ms. Tymoshenko by a margin of 49 percent to 44 percent;*

*Whereas, on October 11, 2011, Ms. Tymoshenko was found guilty and sentenced to seven years in prison on charges that she abused her position as Prime Minister in connection with a Russian natural gas contract;*

*Whereas, on January 26, 2012, the Parliamentary Assembly Council of Europe (PACE) passed a resolution (1862) that declared that the articles under which Ms. Tymoshenko was convicted were "overly broad in application and effectively allow for ex post facto criminalization of normal political decision making";*

*Whereas, on May 30, 2012, the European Parliament passed a resolution (C153/21) deploring the sentencing of Ms. Tymoshenko;*

*Whereas, on September 22, 2012, the United States Senate passed a resolution (S. Res. 466, 112th Congress) that condemned the selective and politically motivated prosecution and imprisonment of Yulia Tymoshenko, called for her release based on the politicized charges, and called on the Department of State to institute a visa ban against those responsible for the imprisonment of Ms. Tymoshenko and the other political leaders associated with the 2004 Orange Revolution;*

*Whereas, on April 7, 2013, President of Ukraine Viktor Yanukovich pardoned former interior minister Yuri Lutsenko and several other opposition figures allied with Ms. Tymoshenko;*

*Whereas, on April 30, 2013, the European Court of Human Rights, which settles cases of rights abuses after plaintiffs have exhausted appeals in their home country courts, ruled that Ms. Tymoshenko's pre-trial detention had been arbitrary; that the lawfulness of her pre-trial detention had not been properly reviewed; that her right to liberty had been restricted; and, that she had no possibility to seek compensation for her unlawful deprivation of liberty;*

*Whereas, on April 30, 2013, Department of State Spokesman Patrick Ventrell reiterated the United States call that Ms. Tymoshenko "be released and that the practice of selective prosecution end immediately" in light of the European Court of Human Rights decision;*

*Whereas Ukraine hopes to sign an association agreement with the European Union during the Eastern Partnership Summit in November 2013; and*

*Whereas, after the European Court of Human Rights ruling, European Parliament Committee on Foreign Affairs chairman Elmar Brok stated that "Ukraine is still miles away from fulfilling European standards" and must "end its selective justice" before signing the association agreement: Now, therefore, be it*

*Resolved That the Senate—*

*(1) calls on the Government of Ukraine to release former Prime Minister Yulia Tymoshenko from imprisonment based on politicized and selective charges and in light of the April 2013 European Court of Human Rights verdict;*

*(2) calls on the European Union members to include the release of Ms. Tymoshenko from imprisonment based on politicized and selective charges as a criterion for signing an association agreement with Ukraine at the upcoming Eastern Partnership Summit in Lithuania;*

*(3) expresses its belief and hope that Ukraine's future rests with stronger ties to Europe, the United States, and others in the community of democracies; and*

*(4) expresses its concern and disappointment that the continued selective and politically motivated imprisonment of former Prime Minister Yulia Tymoshenko unnecessarily detracts from Ukraine's otherwise strong relationship with Europe, the United States, and the community of democracies.*

Mr. DURBIN. Mr. President, I rise to speak to an issue relative to the nation of Ukraine. It is the continued imprisonment of former Ukrainian Prime Minister Yulia Tymoshenko. Sadly, for over 2 years now, she has been languishing in prison on politicized

charges that she abused her position in connection with a natural gas contract with Russia.

This is a photo showing the former Prime Minister's trial in Ukraine. This occurred, as I said, more than 2 years ago.

I am not going to judge the wisdom of that contract—one of an endless series of policy decisions any chief executive makes in most nations. But this is an imprisonment that has been recognized by the international community and countless human rights organizations and by the European Court of Human Rights as selectively prosecuted and politically motivated. This is an imprisonment that has a whiff of the neighboring nation of Belarus, where those who run for President against strongman dictator Alexander Lukashenko not only always lose the election but virtually always get thrown in jail—talk about a disincentive to run for office—but not from Ukraine, which has looked to solidify its place among the community of democracies, do we expect this kind of conduct.

When I visited Ukraine last May, I had the opportunity to meet with President Yanukovich, the Prime Minister, and the Foreign Minister. I was grateful they gave me their time. During those discussions, I always raised the issue of Ms. Tymoshenko's imprisonment, hoping it would be solved. They gave me kind of indirect assurances that it would in a very brief time.

Last year, Senator INHOFE of Oklahoma, as well as Senators BOXER, CASEY, MENENDEZ, and I, introduced a Senate resolution calling for her release. It passed unanimously last September—over 1 year ago. Yet here we are today, more than 1 year later and a few weeks before an important opportunity for Ukraine to strengthen its ties to the West by potentially signing an agreement with the European Union, and Ms. Tymoshenko is still in jail.

This is not only embarrassing, it is disgraceful. This is a costly distraction from all the other important issues in the Ukraine, a nation which has such great potential. It plays into Russian President Putin's hands, who would like nothing more than to see the European Union Association Agreement scuttled because of the failure of the Ukrainian Government to release Ms. Tymoshenko. Why would Ukraine's leaders want to succumb to Russian bullying and jeopardize political ties to the West over a simple grudge regarding the previous Prime Minister?

I am dismayed by the seeming inability to find a reasonable compromise that would allow Ms. Tymoshenko to seek medical treatment abroad, a move that would allow us to instead focus on strengthening the important ties between the United States, the European Union, and Ukraine.

Ukraine is our friend and ally. It helped us in Libya and in Afghanistan.

Its leadership rightly sees Ukraine's future with the West. But when you join the community of democracies, you simply do not throw your former political opponents in jail over policy disagreements. You instead offer better ideas and beat them in an election.

That is why this summer, regrettably, I introduced a followup resolution again calling for the release of Ms. Tymoshenko. I am happy to note that Senators BARRASSO, BOOZMAN, BOXER, CARDIN, INHOFE, MENENDEZ, MURPHY, PORTMAN, RUBIO, SESSIONS, and SHAHEEN have joined me on that resolution. Let me add that is not a group of Senators we see agree on too many issues. We all agree on this. For months, we have been waiting, assured that a resolution to Ms. Tymoshenko's case would come to fruition. We saw Ukraine take promising steps toward political reform. We saw some of Ms. Tymoshenko's allies pardoned.

Over the course of the last few weeks in particular, we were optimistic that the negotiations led by former President of the European Parliament Pat Cox and former Polish President Aleksander Kwasniewski were seemingly making headway toward a solution in which Ms. Tymoshenko would leave to go to Germany for medical treatment. We were hopeful such a solution would come in time for Ukraine to sign an association agreement with the EU during the Eastern Partnership Summit in Vilnius at the end of this month—a step strongly supported by the United States.

We held off in calling this resolution with the hope that real progress would take place. But last Wednesday, after 2 years of delay and obfuscation on this issue, the Ukrainian Parliament postponed a vote on the bill that would have secured this resolution—a move that only adds to the long list of missed opportunities in Ukraine. That is why today, with some disappointment, my colleagues and I have decided to move forward and pass this resolution in the Senate.

There is still time to find a solution before the Eastern partnership summit takes place at the end of the month, so I am hopeful our friends in the Ukraine will be able to find an honorable way forward to put the best interests of the country first and end Ms. Tymoshenko's detention.

I ask unanimous consent that the committee-reported substitute amendment to the resolution be agreed to; the resolution, as amended, be agreed to; the committee-reported amendment to the preamble be agreed to; the preamble, as amended, be agreed to; and the motions to reconsider be considered made and laid upon the table, with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The committee amendment in the nature of a substitute was agreed to.

The resolution, (S. Res. 165), as amended, was agreed to.

The amendment to the preamble was agreed to.

The resolution, as amended, with its preamble, as amended, was agreed to.

#### TORNADOES IN ILLINOIS

Mr. DURBIN. Mr. President, search and rescue operations are underway in several Illinois communities today after deadly tornadoes tore through my home State yesterday.

Eight people died as a result of the storms—six in Illinois—and dozens are seriously injured.

My heart goes out to the people who have lost so much and today are beginning to sort through the rubble.

Take a look at what the people in Washington, IL, near Peoria, woke up to this morning.

This photo shows what is left of the neighborhood on Devonshire Road.

It is difficult to know which property is which because the homes have been reduced to splinters.

The tornado cut a path from one end of Washington to the other, knocking down power lines, rupturing gas lines, and ripping off roofs.

This is another picture of the devastation in Washington, IL. It looks as though this whole neighborhood has been destroyed.

Mayor Gary Manier says between 2,000 and 3,000 homes were damaged by tornadoes in his city, alone. He credits the advance warning system for saving many lives. Mayor Manier estimates people in Washington had about 4-to-5 minutes to take cover.

Washington is a city of about 15,000 people. It is about 150 miles southeast of Chicago.

At least 400 homes were destroyed there—wiped off their foundations.

Standalone homes, multifamily homes, and apartment buildings were damaged. Rescue teams are searching the debris to make sure all the victims of the storm are accounted for.

Several stories have been reported of debris from Washington ending up near Streator, IL, which is more than 50 miles away. People in Streator found part of a plastic recycling bin with the Washington city emblem on it and a UPS package addressed to one of Washington's hardest hit neighborhoods. A person in Lockport, IL; which is two hours away, found a savings bond with a Washington, IL, address.

Many other Illinois communities were struck by the twisters. This photo shows some of the aftermath in Brookport, IL, which is in Massac County, in the southern part of the State.

Several people in Brookport said some homes moved as much as 20-feet off their foundations. Seventy homes were destroyed and many more are damaged.

Three of the six people who died in Illinois lived in Massac County.

The Village of Gifford, IL, a small community of 500 people, suffered severe damage. About 160 homes were destroyed there. People there say it looks as though half of the town has been wiped away.

In Washington County, two siblings, Joseph Hoy, who was 80 years old, and Frances Hoy, who was 78, died in the storms. They lived in the Village of New Minden.

Coal City, Nashville, East Peoria, Pekin—many Illinois communities were struck by the tornadoes.

In the face of all this devastation, people all over the State are beginning the painful task of assessing the damage.

In fact, we are starting to hear stories of bravery during the tornadoes.

In Washington, a 6-year-old boy is being credited for saving the lives of his mother and older brother.

Six-year-old Brevin Hunter was playing a video game when he heard the wail of the siren yesterday. He urged his mom to go down to the basement.

His mother, Lisa Hunter, had heard the siren, too, but said the skies looked deceptively calm, so she thought it was a drill.

Brevin wouldn't let up. He told his mother that he learned in school that when you hear the siren, you have to go somewhere safe.

Brevin, his mother, and Brevin's older brother, Brody, grabbed a futon and went to the basement just minutes before the tornado slammed into their duplex in Washington Estates.

Lisa Hunter credits her little boy for saving their lives.

Lorelei Cox, a teacher in the City of Washington, credits a former student for saving her life and her husband's.

Cox's house was directly in the path of the storm. She and her husband, Dave, took shelter when they heard the sirens, but they were buried by debris when the twister hit. They survived but could not get out.

Cox says she and her husband were dug out from under the rubble by one of her former students.

Governor Pat Quinn has declared seven Illinois counties State disaster areas.

Champaign, Grundy, LaSalle, Massac, Tazewell, Washington, and Woodford Counties are receiving the trucks, communications equipment, and heavy equipment needed to remove debris. More than 60 National Guardsmen are helping with recovery.

Earlier today I spoke with Jonathon Monken, the head of the Illinois Emergency Management Agency. He assured me that FEMA representatives are in the State, assessing the damage, and working with State and local officials to help people.

The State has dispatched technical rescue teams to a number of locations across the State, and is providing emergency generators, light towers, and communications systems.

The extent of the damage is breathtaking. I commend the mayors and first responders who are on the front lines, bringing order to the chaos, and Governor Quinn and his team, who are getting immediate help to the communities hardest hit.

And I am confident that the State will need Federal assistance to help

with the cleanup and recovery. I stand ready to help ensure there is Federal assistance to augment the arduous but critical recovery work that the municipalities and the State already have begun.

Tornadoes aren't new to Illinois. They are pretty common in our part of the world, but this is an unusual situation we face. In the last 27 years, there have been approximately 194 tornadoes in our State recorded in the month of November; 101 of them were recorded yesterday—again, 194 in 27 years, and 101 yesterday. Is the weather changing in America? I think the people in Illinois would say it is changing for the worse when it comes to the incidences of tornadoes out of season in our State of Illinois.

There are two things I can predict about this disaster, without fail. One year from now, we will go back to these scenes and we will see the most amazing work having been done by so many families and so many neighbors to pitch in and rebuild. They never quit and never give up. They will be back. They will be back with their homes and playgrounds and churches and schools and shops. They will be back.

The second thing I can predict without fail—and it is not unique to Illinois, but I am so proud of it—is that neighborly quality where people pitch in to help one another in ways large and small, from showing up last night in Washington, IL, at one of the shelters with 35 hot pizzas; somebody just brought them in and said give them to whoever wants them. It is the little gestures such as that, and many others, large and small, which I am so proud to report that are just part of who we are. Again, not unique to Illinois, not unique to the Midwest, maybe not even unique to America, but time and again in times of crisis it comes out and shows itself over and over again.

#### WILKINS NOMINATION

Mr. DURBIN. Mr. President, I rise to speak about the President's nominations to fill vacancies on the Court of Appeals for the DC Circuit.

The DC Circuit, which is considered to be the second most important court in America, has 8 active judges of the 11 judgeships authorized by law. My colleagues on the other side of the aisle have argued that the Senate should not confirm any of President Obama's nominees for these vacancies. But when there are vacancies in the Federal judiciary, it is the duty of the President to fill them, and it is the duty of the Senate to advise and consent in an honest and professional way to the filling of these vacancies. The Senate does not have the right to unilaterally determine that certain judicial seats and posts should never be filled by certain Presidents. That is exactly what is happening today in the U.S. Senate.

Today we are considering the nomination of Judge Robert Wilkins to

serve on the DC Circuit. He currently serves as a Federal judge for the U.S. District Court for the District of Columbia. He was confirmed by the Senate in 2010 by a voice vote—no controversy. Seventy of my colleagues, including 28 Republicans, were here for that confirmation.

There is no question that Judge Wilkins has the experience, qualifications, and integrity to be an outstanding circuit court judge. He is a native of Indiana and a graduate of Harvard Law. He worked for 11 years as a public defender in Washington, DC, and then joined the Venable law firm, where he served as a partner for nearly a decade.

As a judge, he has presided over hundreds of civil and criminal cases. He has a reputation, an unblemished reputation, for fairness and integrity. The Leadership Conference on Civil and Human Rights, which strongly supports his nomination, said he has a "wealth of experience and impartiality" and a "steadfast commitment to enforcing the rule of law."

He has been rated "unanimously well-qualified" to serve on the DC Circuit by the nonpartisan American Bar Association.

No Senator—not one—questioned his qualifications during his hearing before the Senate Judiciary Committee. As a sitting Federal judge, he has already demonstrated sound judgment and integrity.

He deserves an up-or-down vote on his nomination. And he deserves to be confirmed. But my Republican colleagues have made it clear that, once again, they are going to filibuster President Obama's nominee to the DC Circuit. It has nothing to do with Judge Wilkins, they say. They just do not want any Democratic President to fill this vacancy on this important court, period. This is becoming a pattern, an embarrassing pattern, in the U.S. Senate, and this court is exhibit A in the abuse of the filibuster.

President George W. Bush made six nominations for the DC Circuit during his Presidency. Four were confirmed by the Senate. President Obama has made five nominations for the DC Circuit. If the Republicans filibuster Judge Wilkins today, as they have threatened, then four out of the five of this President's nominees will have been filibustered.

Let's go through these nominees, just to recollect.

Caitlin Halligan, Patricia Millett, and Nina Pillard—some of the finest attorneys in the country, some of the most outstanding women who have ever been nominated for a Federal judgeship—were all filibustered and stopped by the Republicans.

My Republican colleagues say this is an argument about caseload because there is not enough work to justify these judges. This argument does not make sense. My Republican colleagues were eager to confirm nominees for the 9th, 10th, and 11th seats on the DC Circuit when it was a Republican Presi-

dent. You did not hear them talk about caseload then. This is a manufactured excuse for them to filibuster President Obama's nominees.

When it comes to DC Circuit nominees by our current Democratic President, it looks as though we will see four times as many filibusters as confirmations. This is unacceptable. It is disgraceful. These judicial vacancies are authorized by law, and the President has nominated extraordinarily well-qualified women and men to fill them. These nominees do not deserve a filibuster. They deserve a chance to be judged on their merits.

I urge my Republican colleagues to stop these filibusters now and to allow an up-or-down vote on Judge Wilkins and these other outstanding nominees.

We reached a bit of an agreement here a number of years ago that we would not stop these nominees unless there were "extraordinary circumstances." That was the term that was used. It turns out one of those extraordinary circumstances is when a Democratic President named Barack Obama makes a nomination. Too many Republicans think that is extraordinary and that they can stop well-qualified, good people from serving our Nation and serving on this important court.

We will have a chance this afternoon. I hope Judge Wilkins will be given that chance to serve on this important court.

I yield the floor.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Ms. WARREN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### RETIREMENT CRISIS

Ms. WARREN. Mr. President, I rise today to talk about the retirement crisis in this country—a crisis that has received far too little attention and far too little response from Washington.

I have spent most of my career studying the economic pressures on middle-class families—families who worked hard, who played by the rules, but who still found themselves just hanging on by their fingernails. Starting in the 1970s, even as workers became more productive, their wages flattened, while core expenses such as housing and health care and sending their kids to college kept going up.

Working families did not ask for a bailout. Instead, they rolled up their sleeves. They sent both parents into the workforce. But that meant higher childcare costs, a second car, and higher taxes. So they tightened their belts more, cutting spending wherever they could.

Adjusted for inflation, families today spend less than they did a generation

ago on food, clothing, furniture, appliances, and other flexible purchases. When that still was not enough to cover rising costs, they took on debt—credit card debt, college debt, debt just to pay for the necessities.

As families became increasingly desperate, unscrupulous financial institutions were all too happy to chain them to financial products that got them into even more trouble—products where fine print and legalese covered the true costs of credit. These trends are not new. There have been warning signs for years about what is happening to our middle class.

One major consequence of these increasing pressures on working people—a consequence that receives far too little attention—is that the dream of a secure retirement is slowly slipping away.

A generation ago, middle-class families were able to put away enough money during their working years to make it through their later years with dignity. On average, they saved about 11 percent of their take-home pay while working. Many paid off their homes, got rid of all their debts, and retired with strong pensions from their employers. And when pensions, savings, and investments fell short, they could rely on Social Security to make up the difference.

That was the story a generation ago. Since that time the retirement landscape has shifted dramatically against our families. Among working families on the verge of retirement, about a third have no retirement savings of any kind and another third have total savings that are less than a year's annual income. Many seniors have seen their housing wealth shrink as well. According to AARP, in 2012, one out of every seven older homers was paying down a mortgage that was higher than the value of their house.

And just as they need to rely more than ever on pensions, employers are withdrawing from their traditional role in helping provide a secure retirement. Two decades ago, more than a third of all private sector workers—35 percent—had traditional defined benefit pensions—pensions that guaranteed a certain monthly payment that retirees knew they could depend on. Today that number has been cut in half. Only 18 percent of private sector workers have defined benefit pensions. Employers have replaced guaranteed retirement income with savings plans, such as 401(k) plans, that leave the retiree at the mercy of a market that rises and falls and sometimes at the mercy of dangerous investment products. These plans often fall short of what retirees need and nearly half of all American workers do not even have access to those limited plans. This leaves more than 44 million workers without any retirement assistance from their employers.

Add all of this up—the dramatic decline in individual savings and the dramatic decline of guaranteed retirement

benefits and employer support in return for a lifetime of work—and we are left with a retirement crisis, a crisis that is as real and as frightening as any policy problem facing the United States today.

With less savings and weaker private retirement protection, retirees depend more than ever on the safety and reliability of Social Security. Social Security works. No one runs out of benefits and the payments do not rise or fall with the stock market. Two-thirds of seniors rely on it for the majority of their income in retirement, and for 14 million seniors—14 million—this is the safety net that keeps them out of poverty. God bless Social Security.

And yet even Social Security has been under attack. Monthly payments are modest, averaging about \$1,250, and over time those benefits are shrinking in value. This puts a terrible squeeze on seniors.

With tens of millions of people more financially stressed as they approach retirement, with more and more people left out of the private retirement security system, and with the economic security of our families unraveling, Social Security is rapidly becoming the only—only—lifeline that millions of seniors have to keep their heads above water. And yet instead of taking on the retirement crisis, instead of strengthening Social Security, some in Washington are fighting to cut benefits.

Just this morning the Washington Post ran an editorial mocking the idea of a looming retirement crisis. To make sure no one missed the point, they even put the words “retirement crisis” in quotation marks.

No retirement crisis? Tell that to the millions of Americans who are facing retirement without a pension. Tell that to the millions of Americans who have nothing to fall back on except Social Security. There is a \$6.6 trillion gap between what Americans under 65 are currently saving and what they will need to maintain their standard of living when they hit retirement. Mr. President, \$6.6 trillion—and that assumes that Social Security benefits are not cut. Make no mistake, there is a crisis.

The call to cut Social Security has an uglier side to it too. The Washington Post framed the choice as more children in poverty versus more seniors in poverty. The suggestion that we have become a country where those living in poverty fight each other for a handful of crumbs tossed off the tables of the very wealthy is fundamentally wrong. This is about our values, and our values tell us that we do not build a future by deciding first who among the vulnerable will be left to starve.

Look at the basic facts. Today Social Security has a \$2.7 trillion surplus. If we do nothing, Social Security will be safe for the next 20 years and even after that will continue to pay most benefits. With some modest adjustments, we can keep the system solvent for many more years—and we could even increase benefits.

The tools to help us build a future are available to us now. We do not start the debate by deciding who gets kicked to the curb. We are Americans. We start the debate by figuring out how to create better efficiencies, how to make small changes that will make the system fairer, how to grow the pool of those who contribute, and how to rebuild the system that every single one of us can rely on to make sure there is a baseline in retirement that no one falls below.

We do not build a future for our children by cutting basic retirement benefits for their grandparents. No. We build a future for our kids by strengthening our economy, by investing in education and infrastructure and research, by rebuilding a strong and robust middle class in which every kid gets a chance and the most vulnerable have a strong safety net.

The most recent discussion about cutting benefits has focused on something called the chained CPI. Supporters of the chained CPI say it is a more accurate way of measuring the cost-of-living increases for seniors. That statement is simply not true. Chained CPI falls far short of the actual increases in costs that seniors face. Pure and simple, chained CPI is just a fancy way to say cut benefits.

The Bureau of Labor Statistics has developed a measure of the real impact of inflation on seniors. It is called the CPI-E. If we adopt it today, it would generally increase the benefits for our retirees, not cut them. Social Security is not the answer for all of our retirement problems. We need to find a way to tackle the financial squeeze that is crushing our families. We need to help families start saving again. We need to make sure more workers have access to better pensions. But in the meantime, so long as those problems continue to exist and as long as we are in the midst of a real and growing retirement crisis, a crisis that is shaking the foundations of what was once a vibrant and secure middle class, the absolute last thing we want to do is cut Social Security benefits. The absolute last thing we should do in 2013, at the very moment that Social Security has become the principal lifeline for millions of our seniors, is allow the program to be dismantled inch by inch.

Over the past generation, working families have been hacked at, chipped, and hammered. If we want a real middle class, a middle class that continues to serve as the backbone of our country, then we must take the retirement crisis seriously. Seniors have worked their entire lives and have paid into this system. But right now more people than ever are on the edge of financial disaster once they retire. The numbers continue to get worse. That is why we should be talking about expanding Social Security benefits, not cutting them.

Senator HARKIN from Iowa, Senator BEGICH from Alaska, Senator SANDERS from Vermont, and others have been



pushing hard in that direction. Social Security is incredibly effective. It is incredibly popular. The calls for strengthening it are growing louder day by day.

The conversation about retirement and Social Security benefits is not a conversation just about math. At its core this is a conversation about our values. It is a conversation about who we are as a country and who we are as a people. I believe we honor our promises. We make good on a system that millions of people paid into faithfully throughout their working years. We support the right of every person to retire with dignity.

I yield the floor and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. McCONNELL. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### HEALTH CARE

Mr. McCONNELL. Mr. President, as I noted last week, despite the repeated promises of President Obama, millions of people are losing their health insurance, health insurance they very much like and were assured that they could keep. It has been reported that so far 3.5 million Americans have lost their health insurance under ObamaCare. That includes over one-quarter of a million in Kentucky, one-third of a million people in Florida, and almost a million people in California. This is a serious problem that the President and congressional Democrats need to do something about. Unfortunately, they appear to be relying on half measures and creative accounting, not real solutions.

For example, we learned over the weekend that the administration's goal is to have the Web site serve only 80 percent of users, which is probably why our Democratic colleagues want to spend 100 percent of their time discussing other subjects, which brings us to the vote we will have today.

#### NOMINATIONS

For the third time in this work period, the majority will have the Senate vote on yet another nominee to the DC Circuit. This is not because the court needs more judges. It is the least busy court in our entire country. In fact, it is far less busy now than it was when Senate Democrats pocket-filibustered President Bush's nominee to that court, Peter Keisler, for 2 whole years. This is according to our Democratic colleagues' own standards.

Our colleagues are having the Senate spend time on this because doing so furthers their twin political goals: first, to quote a member of the Democratic leadership, to fill up that court because the President's agenda, according to an administration ally, runs

through the DC Circuit; second, to divert as much attention as possible from the problem-plagued ObamaCare rollout at this formative stage of the 2014 campaign, according to published reports. In other words, rather than focusing on keeping their commitment to the American people, they are focusing on what appeals to their base. Rather than change the law that is causing so many problems for so many, they want to change the subject.

Unfortunately, the Senate will not be voting on legislation to allow Americans to keep their health insurance if they like it, as they were promised again and again and again. Rather, we will be voting on another nominee for a court that does not have enough work to do. The Senate ought to be spending its time dealing with a real crisis, not a manufactured one. We ought to be dealing with an ill-conceived law that is causing millions of Americans to lose their health insurance. Instead, we will spend our time today on a political exercise designed to distract the American people from the mess that is ObamaCare, rather than trying to fix it.

Last week I also suggested that if our Democratic colleagues are going to ignore the fact that millions of people are losing their health insurance plans, they should at least be working with us to fill judicial emergencies that actually exist, rather than complaining about fake ones. I noted there are nominees on the Executive Calendar who would fill actual judicial emergencies, unlike any of the DC Circuit nominations. Several of them, in fact, have been pending on the calendar longer than the nomination on which we will be voting today. Another week has gone by without any action by the majority to fill these actual judicial emergencies. Rather than work with us to schedule votes on them in an orderly manner as we have been doing, the majority chose to leapfrog over them in order to concoct a crisis on the DC Circuit so it can distract Americans from the failings of ObamaCare.

Unfortunately, our friends appear to be more concerned with playing politics than with actually solving problems. So like last week, I will vote no on this afternoon's political exercise. As I said last week, I hope the Senate will focus on what the American people care about rather than spend its time trying to distract them.

I yield the floor.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. Mr. President, if I am in order, I would like to speak on the judicial nomination, the vote we are having.

The PRESIDING OFFICER. The Senator is recognized.

#### WILKINS NOMINATION

Mr. GRASSLEY. I am going to vote not to bring up the nomination of Judge Wilkins. I have some concerns

about his record, but I am not going to focus on those concerns today, because there are a lot bigger issues we are dealing with. I have said it before and I will say it again: By the standards the Democrats established in the year 2006, we should not confirm anymore judges to the DC Circuit, especially when those additional judges cost approximately \$1 million per year per judge.

The fact of the matter is, this DC Circuit they want to make three more appointments to—and this will be the third of these appointments we have dealt with—is underworked. The statistics make it abundantly clear, but I am not going to go through them all again as I have in the past. I will mention a couple brief points regarding the caseload. The DC Circuit ranks last, for instance, in both the number of appeals filed and the appeals terminated. These are the cases coming to the court and going out. Not only does DC rank last, but it is not even close. To give you a frame of reference compared to DC, the Eleventh Circuit, which has the highest caseload, has over five times as many appeals as are filed here in the DC Circuit. The same is true for appeals terminated. Again, it is not even close. The Eleventh Circuit has over five times as many appeals terminated as the DC Circuit.

The bottom line is that the DC Circuit does not have enough work as it is right now, let alone if we were to add even more judges, in this case the President's desire to add three.

That is why the current judges on the court, the current judges, have written to me and said things such as: "If any more judges were added now, there wouldn't be enough work to go around."

As I said last week, at least some on the other side concede that the DC Circuit's caseload is low, but they claim DC's caseload numbers don't take into account the complexity of the court's docket based upon the number of administrative appeals filed in that circuit.

As I have said, this argument doesn't stand against scrutiny. My colleagues argue that the DC Circuit docket is complex because 43 percent of its dockets are made up of administrative appeals. Of course, there is a reason they cite a percentage rather than a number. That is because it is a high percentage of a very small number.

When we look at the actual number of these so-called complex cases per judge, the Second Circuit has almost twice as many as the DC Circuit. In 2012 there were 512 administrative appeals filed in the DC Circuit, but in the Second Circuit there were 1,493 filed.

Stated differently, in DC there were only 64 administrative appeals per active judge. The Second Circuit has nearly twice as many with 115 files. Again, that is 64 administrative appeals per judge in DC compared with almost twice as many with the Second Circuit at 115.

This entire argument about complexity, I hope, comes out to be nonsense to most of my colleagues. To hear the other side, it is an outrage that we would hold them to the same standards they established in 2006 when they blocked Peter Keisler's nomination to the DC Circuit based upon caseload.

Since that time, by the standard that the other side established, the court's caseload has declined even further. It has declined so much, in fact, that the number of appeals back then, with 10 acting judges, is roughly the same as there are now with 8 active judges. Again, we didn't set this standard, the Democrats did.

That standard may be inconvenient for Democrats today, but that is not a reason to abandon the standard they established. Remember, the other side established the Keisler standard after the so-called Gang of 14 agreement. Even if that agreement hadn't expired by its own terms at the end of the 109th Congress, the Democrats established the Keisler standard after that agreement supposedly took effect.

As I have said, the other side has run out of legitimate arguments in support of these nominations. That is why they seem to be grasping at straws.

When the other side gasps at straws, they get desperate. When the other side gets desperate, they turn to their last line of defense, accuse us Republicans of bias.

Over the last week or so, my colleagues on the other side have argued that Republicans are opposing nominees based on gender. That argument—as I said last week and I still say—is offensive and patently absurd.

It is so absurd, in fact, that even the Los Angeles Times called the Democrats' attempt to play the "gender card" a "pretty bogus argument," noting that in the past Republicans have "happily confirmed female nominees."

The fact is that the Republicans have supported over 80 women nominated to the bench by this President as well as a host of other nominees of diverse backgrounds. Those are the facts. It is unfortunate but sadly predictable that facts may not mean much.

These allegations of gender bias are unfortunate because they represent cheap attacks that the other side knows are untrue. It also is unfortunate because the entire exercise is designed to create the appearance of a crisis where there is no crisis. There is no crisis in the DC Circuit because they don't have enough work to do as it is. There is a crisis occurring now all across the country as a result of the health care reform bill that often goes by the terminology of ObamaCare.

Millions of Americans are losing their health insurance, even though the President promised over and over—we know the quote: "If you like your health care, you can keep it."

Even though we have a very real and serious crisis facing this country because of ObamaCare, the other side is

desperately trying to divert attention to anything but the ObamaCare disaster.

This is how the Roll Call newspaper described this strategy:

Senate Democrats . . . are readying their next assertive moves on three other issues important to their base:

Abortion rights  
Minimum wage  
Federal judiciary

The goal is to divert as much attention as possible away from the problem-plagued ObamaCare rollout.

Let me get this straight. A crisis is unfolding all across this country as millions of Americans are losing their health insurance because of ObamaCare. Yet the Democrats' strategy, according to Roll Call, is to conceal the ObamaCare crisis by using the DC Circuit as a smokescreen.

That is breathtaking, even by Washington, DC, standards. The other side is so eager to divert attention from the millions of Americans losing their insurance because of ObamaCare that they are willing to manufacture a crisis in the DC Circuit, even though the current judges say: "If any more judges were added now, there wouldn't be enough work to go around."

Not only that, but after running out of legitimate arguments to justify the President's attempt to stack the deck on this court, the other side has resorted to making allegations of gender bias. I have already explained that these allegations are offensive and absurd. But since the other side's strategy is to conceal the ObamaCare train wreck with a DC Circuit smokescreen and on top of that is willing to go so far as to accuse our side of gender bias, then I am going to take the opportunity to share some of the frustrations being experienced by my constituents in Iowa, meaning women in Iowa, as a result of ObamaCare.

A woman from Vinton, IA, writes:

After 28 days of complete frustration, I got to look at 30 plans on the Iowa health care exchange at healthcare.gov. The CHEAPEST one is \$1,886 per year with a \$6,300 deductible.

Last year, I spent \$1,484 on health care. TOTAL. OUT OF MY OWN POCKET. I wouldn't even meet the deductible paying almost \$350 a month on the one plan offered.

At that rate, what I spent TOTAL last year would be spent on premiums in 4 months.

With more and more policies being cancelled by the insurance companies; with more and more doctors refusing to serve patients with Obamacare; and with the increasing anger towards elected officials, including President Obama, how do you plan to fix this mess???

Another woman from Sioux City, IA, writes:

My company just had a meeting inform us of the changes to our healthcare plan thanks to "Obamacare".

It is going to cost me \$190 more each month next year for my family coverage.

I am going to have to work more overtime, reduce my 401K contributions and opt out of my Flex 125 contributions to try to recover the extra money coming out of my paycheck because of the new laws. . . .

While I suppose I should count myself lucky I didn't lose my employer health in-

surance coverage, I sure don't feel happy about the extra money I am going to have to pay for the same coverage I was getting this year. What a joke.

I wish there was something that could be done about this. Socialized health care . . .

Then she used a word that I can't repeat in the Senate.

From a mom in Dayton, IA:

Our family's health insurance agency contacted us last week to set up an appointment to talk to us about the changes in our health coverage due to Obamacare.

We went to the meeting and found out that our HSA that we currently have will no longer be available because of Obamacare, plus our monthly rate will go from \$350.00/month to \$570.00/month.

We have no idea how we are going to afford this increase. We feel blindsided. I know that you are committed to helping Iowans, as well as all Americans, so I ask that you keep fighting for affordable healthcare.

My final message is from a woman in Melbourne, IA, who writes:

I got a full in your face understanding of just how horrible it was today when I went to renew my insurance.

I currently pay \$110 every two weeks for insurance for my whole family.

Next year I will have to pay over \$500 every two weeks to insure my family.

The healthcare website Obamacare created is no better. I can't even get the website to work properly. It will not allow me to put my husband on a joint policy with me. . . . I actually have to weigh which is cheaper . . . paying the fine or paying for insurance. Sadly it will probably be paying the fine.

These are real stories from real women facing a real crisis in only 1 State of the 50 States, my State of Iowa. Of course, this isn't happening only in my State. Far from it. This is happening to millions of Americans all across the country.

Rather than focus on this crisis, a real crisis, the other side has developed a strategy specifically designed to divert attention from it. That strategy is to use the DC Circuit as a smokescreen.

In summary, the judges themselves say: "If any more judges were added now, there wouldn't be enough work to go around."

Even though we shouldn't fill these seats based upon the Democratic standard set in 2006 and even though filling these seats would waste \$3 million per year in taxpayers' money that we don't have, the other side seems, in an unreasonable way, bent upon manufacturing a crisis for cynical, political reasons.

I urge my colleagues on the other side to come to their senses. Let us start focusing on the real crisis facing this country. I urge my colleagues to vote no on the Wilkins cloture petition.

I yield the floor, and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. MORAN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

# TRIBUTE TO CONGRESSMAN DICK NICHOLS

Mr. MORAN. Mr. President, last month I was at the World War II Memorial greeting a number of Kansans who had arrived on an Honor Flight, and I certainly want to pay tribute to each of our service men and women and veterans. What a great experience it was on a beautiful day at the memorial. One of those veterans is someone I wish to talk about this evening to my colleagues here in the Senate.

Getting off the bus that day was my friend and a former Member of the U.S. House of Representatives for the Fifth Congressional District of Kansas, Dick Nichols. There are many things I admire about Kansans. Folks from my home State always look out for others. They commit their lives to helping and improving the lives of their communities, our State, and our Nation in order to make certain there is an even better opportunity for the next generation. Congressman Nichols is certainly one of those individuals. I wish to pay my regards to him today.

Dick was born in Kansas, raised in Fort Scott, and served during World War II as an ensign in the U.S. Navy. After serving our Nation with great integrity and humility, he pursued and achieved a bachelor's degree in science from Kansas State University in 1951. Congressman Nichols is a supporter of education but particularly a supporter of education that comes from Kansas State University. He is a Wildcat through and through.

Dick worked in a number of roles related to agriculture and banking in both the Topeka and Hutchinson communities in our State before he moved to McPherson—his home now. In McPherson, he began his career as a longtime community banker at the Home State Bank. He became president of that bank in 1969, and in 1986 he was elected to serve as president of the Kansas Bankers Association.

That same year Dick got some national notoriety: He was stabbed on the Staten Island Ferry by a homeless refugee from Cuba while touring the Statue of Liberty. While recuperating in the hospital, he was visited by then-New York Mayor Ed Koch, who apologized on behalf of the city of New York for the event. He was also invited to the Johnny Carson show to tell of his experiences in New York City. But even during that particular event, what he said on the talk show and what he told Mayor Koch was that he always looked for the best in every person and in every situation.

Dick continued as an active banker and served as the president and chairman of the board of his bank until he was elected to the U.S. Congress in 1990. Due to reapportionment in our State following the 1990 census, his district, the Fifth District, was eliminated and we went from five congressional districts to four, and Dick returned to the Home State Bank as chairman of its board. But whether he

was a Congressman representing the Fifth District, a community banker in his hometown, or an ensign in the U.S. Navy, Dick always put service to others above self-interest.

Prior to his election to office in Congress, he was active in Kansas politics and particularly Republican politics. In my first campaign in 1996 for the U.S. House of Representatives, it was an honor for me to have him agree to serve as my campaign's honorary chairman.

In addition to his political involvement, Dick was also engaged in so many other things, many of them related to the community he cares so much about, McPherson, KS, including the chamber of commerce and the Rotary Club. He became the commanding general of the Kansas Cavalry, which is a group of business men and women from across our State who band together to recruit and encourage new businesses to come to our State, and he continued to serve other service men and women and veterans through his membership and participation in the American Legion and VFW.

Dick has often been quoted as saying:

Much of life is in our mental attitude. If you think great things might happen, they do. If you question them ever happening, they won't.

I agree with that sentiment, and I have seen Dick Nichols live that in his life. Because of his attitude and character, many—including me—were inspired not only to get to know him but then to try to model their public service after his.

In McPherson, there are few people more loved and respected than Dick Nichols. It is a privilege for me to be able to call him a friend and mentor. When I initially ran for Congress and needed advice about his community and his county, he was the first person I reached out to. I always remember, as I was campaigning for the very first time for office in Congress, I had people tell me: If you are a friend of Dick Nichols', you are a friend of mine. And it is an opportunity we all ought to take to remember that how we conduct ourselves influence and affect so many others.

While I know that what happens here in the Senate and what happens in Washington, DC, has huge consequences and effect upon Kansans and Americans—and, in fact, people around the globe—I continue to believe that we change the world one person at a time, and it happens in communities across my State and across the country. Dick Nichols represents the kind of person who changes lives—in fact, changes the life of every person he meets.

So today, having seen Dick Nichols just a few weeks ago at the World War II Memorial, built in his and other World War II veterans' honor, I express my gratitude to Congressman Nichols for his service to his community, to our State of Kansas, and to our Nation. And I use this opportunity to remind

myself about the true nature of public service, about caring for other people. I wish Dick and his wife Linda and their families all the very best.

Mr. President, I yield the floor, and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. CARDIN. Mr. President, I ask unanimous consent the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

## CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

## EXECUTIVE SESSION

### NOMINATION OF ROBERT LEON WILKINS TO BE UNITED STATES CIRCUIT JUDGE FOR THE DISTRICT OF COLUMBIA CIRCUIT

The PRESIDING OFFICER. Under the previous order, the Senate will proceed to executive session to consider the nomination of Robert Leon Wilkins to be United States Circuit Judge.

The assistant legislative clerk read the nomination of Robert Leon Wilkins, of the District of Columbia, to be United States Circuit Judge for the District Of Columbia Circuit.

The PRESIDING OFFICER. Under the previous order, the time until 5:30 p.m. will be equally divided and controlled in the usual form.

The Senator from Maryland.

Mr. CARDIN. Mr. President, I rise today in strong support of the nomination of Judge Robert L. Wilkins to be a circuit judge for the United States Court of Appeals for the District of Columbia Circuit. I was pleased to introduce Judge Wilkins to the Judiciary Committee in September, and the committee favorably reported his nomination in October.

Judge Wilkins currently serves as Federal District Judge for the U.S. District Court for the District of Columbia, and was unanimously confirmed by the Senate for this position in 2010. I urge the Senate to invoke cloture to allow an up-or-down vote on this extremely qualified nominee.

Judge Wilkins is a native of Muncie, IN. He obtained his B.S. cum laude in chemical engineering from Rose-Hulman Institute of Technology, and his J.D. from Harvard Law School.

Following graduation, Judge Wilkins clerked for the Honorable Earl B. Gilliam of the U.S. District Court for the Southern District of California. He later served as a staff attorney and as head of Special Litigation for the Public Defender Service for the District of Columbia. He then practiced as a partner with Venable LLP, specializing in white collar defense, intellectual property, and complex civil litigation, before taking the bench as a judge.

Besides Wilkins' professional accomplishments as an attorney, he also played a leading role as a plaintiff in a landmark civil rights case in Maryland involving racial profiling. During his tenure with the Public Defender Service and in private practice, Judge Wilkins served as the lead plaintiff in *Wilkins, et al. v. State of Maryland*, a civil rights lawsuit against the Maryland State Police for a traffic stop they conducted of Judge Wilkins and his family.

In 1992, Judge Wilkins attended his grandfather's funeral in Chicago, and then began an all-night road trip home with three family members. Judge Wilkins was due back in Washington, DC that coming morning for a court appearance as a public defender. A Maryland State Police trooper pulled over their car. The police detained the family and deployed a drug-sniffing dog to check the car, after Judge Wilkins declined to consent to a search of the car, stating there was no reasonable suspicion. The family stood in the rain during the search, which did not uncover any contraband.

It is hard to describe the frustration and pain you feel when people pressure you to be guilty for no good reason, and you know that you are innocent . . . [W]e fit the profile to a tee. We were traveling on I-68, early in the morning, in a Virginia rental car. And, my cousin and I, the front seat passengers, were young black males. The only problem was that we were not dangerous, armed drug traffickers. It should not be suspicious to travel on the highway early in the morning in a Virginia rental car. And it should not be suspicious to be black.

After the traffic stop, Judge Wilkins began reviewing Maryland State Police data, and noticed that while a majority of those drivers searched on I-95 were black, blacks made up only a minority of drivers traveling there.

Judge Wilkins filed a civil rights lawsuit, which resulted in two landmark settlements that were the first to require systematic compilation and publication by a police agency of data for all highway drug and weapons searches, including data regarding the race of the motorist involved, the justification for the search and the outcome of the search. The settlements also required the State police to hire an independent consultant, install video cameras in their vehicles, conduct internal investigations of all citizen complaints of racial profiling, and provide the Maryland NAACP with quarterly reports containing detailed information on the number, nature, location, and disposition of racial profiling complaints.

These settlements inspired a June 1999 executive order by President Clinton, Congressional hearings and legislation that has been enacted in over half of the 50 States.

It was a landmark case. It pointed out the right way in which we should conduct oversight and the right way to end racial profiling. Judge Wilkins took the leadership and did something that many of us would have had a hard time doing, putting himself forward in order to do what was right.

As my colleagues know, I have introduced S. 1038, the End Racial Profiling Act—ERPA—which would codify many of the practices now used by the Maryland State Police to root out the use of racial profiling by law enforcement. The Judiciary Committee held a hearing on ending the use of racial profiling last year, and I am hopeful that with the broader discussion on racial profiling generated by the tragic Trayvon Martin case that we can come together and move forward on this legislation.

Judge Wilkins played a key role in the passage of the federal statute establishing the National Museum of African American History and Culture Plan for Action Presidential Commission, and he served as the Chairman of the Site and Building Committee of that Presidential Commission. The work of the Presidential Commission led to the passage of Public Law No. 108-184, which authorized the creation of the National Museum of African American History and Culture. This museum will be the newest addition to the Smithsonian, and it is scheduled to open in 2015 between the National Museum of American History and the Washington Monument on the National Mall.

Judge Wilkins continues his pro bono work to this day. He currently serves as the Court liaison to the Standing Committee on Pro Bono Legal Services of the Judicial Conference of the DC Circuit. He is committed to public service and equal justice under the law.

As a U.S. district judge for the District of Columbia since 2011, Judge Wilkins has presided over hundreds of civil and criminal cases, including both jury and bench trials. Judge Wilkins already sits on a Federal bench which hears an unusual number of cases of national importance to the Federal Government, including complex election law, voting rights, environmental, securities, and administrative law cases. Indeed, Judge Wilkins has been nominated for the appellate court that would directly hear appeals from the court on which he currently sits. He understands the responsibilities of the court that he has been nominated to by President Obama.

The American Bar Association gave Judge Wilkins a rating of unanimously well qualified to serve as a Federal appellate judge, which is the highest possible rating from the nonpartisan peer review.

The U.S. Court of Appeals for the District of Columbia Circuit is also referred to as the Nation's second-highest court. The Supreme Court only accepts a handful of cases each year, so the DC Circuit often has the last word and proclaims the final law of the land in a range of critical areas of the law. Only 8 of the 11 seats of the court authorized by the Congress are filled, resulting in a higher than 25-percent vacancy rate on this critical court.

This court handles unusually complex cases in the area of administrative

law, including revealing decisions and rulemaking of many Federal agencies in policy areas such as environmental, labor, and financial regulations. Nationally, only about 15 percent of the appeals are administrative in nature. In the DC Circuit, that figure is 43 percent. They have a much larger caseload of complex cases. The court also hears a variety of sensitive terrorism cases involving complicated issues such as enemy combatants and detention policies.

I have a quote from former Chief Judge Henry Edwards who said:

[R]eview of large, multiparty, difficult administrative appeals is the staple of judicial work in the DC Circuit. This alone distinguishes the work of the DC Circuit from the work of other circuits. It also explains why it is impossible to compare the work of the DC Circuit with other circuits by simply referring to raw data on case filings.

Chief Justice Roberts noted that "about two-thirds of the cases before the DC Circuit involved the Federal Government in some civil capacity, while that figure is less than twenty-five percent nationwide." He also described the "D.C. Circuit's unique character, as a court with special responsibility to review legal challenges to the conduct of the national government."

We have a person who is imminently qualified for this position in Judge Wilkins. We have a need to fill these vacancies. The Senate should carry out its responsibility and conduct an up-or-down vote on Judge Wilkins' nomination. We are going to have a chance to do that in a few moments.

Let me remind my colleagues that the Senate unanimously confirmed Judge Wilkins in 2010 for his current position, and he has a distinguished lifelong record of public service.

I ask the Senate and my colleagues to vote so we can move forward and get an up-or-down vote on this imminently qualified judge, and I hope my colleagues will support his confirmation.

Mr. HATCH. The Senate today takes yet another unnecessary cloture vote on a nomination to the U.S. Court of Appeals for the DC Circuit, a court that needs no more judges. Applying the same standards that Democrats used to oppose Republican nominees to this court shows without a doubt that it needs no more judges today.

In July 2006, Judiciary Committee Democrats—including four still serving on the committee today—wrote chairman Arlen Specter explaining two reasons for opposing more DC Circuit appointments. The caseload of the court had declined, Democrats wrote, and more pressing "judicial emergency" vacancies had not been filled. Today, as we also debate nominees to the DC Circuit, Democrats will not only mention, let alone apply, the criteria they used in the past. But if we are going to have more than a totally political, completely partisan judicial confirmation process, I believe we should do just that.

In 2006, Democrats opposed more DC Circuit appointments because written

decisions per active judge had declined by 17 percent. Since 2006, written decisions per active judge have declined by an even greater 27 percent. In 2006, Democrats opposed more DC Circuit appointments because total appeals had declined by 10 percent. Since 2006, total appeals have declined by an even greater 18 percent. The DC Circuit's caseload not only continues to decline, but is declining faster than before.

In 2006, Democrats opposed more DC Circuit appointments because there were 20 judicial emergency vacancies and there were nominees for only 60 percent of them. Since 2006, judicial emergency vacancies have nearly doubled and the percentage of those vacancies with nominees has declined to less than 50 percent.

These are not my criteria. I did not pull these criteria out of the air this morning because they helped the political spin surrounding this cloture vote. After all, it takes only an agenda and a calculator to create a politically useful statistic. No, these are the very same criteria that Democrats used to oppose Republican nominees to this very same court. No Democrat has yet admitted that they were wrong to use these criteria in 2006 or explained why we should use different criteria today simply because the other political party controls the White House.

Since these facts are so uncomfortable, Democrats simply ignore them and try a new tactic, claiming that the DC Circuit's caseload is at least not the lowest in the country. I really wish the truth mattered more around here, especially when it is so easy to identify. The Administrative Office of the U.S. Courts ranks the 12 circuits of the U.S. Court of Appeals on different measures of their caseload and have posted on its website the rankings for the past 17 years. Without exception, the DC Circuit has ranked last, 12th out of 12 circuits, in both appeals being filed and appeals being terminated.

Some, including the Judiciary Committee chairman just last week, claim that the DC Circuit is busier than the Tenth Circuit, which includes my State of Utah. I have no idea how that is relevant to whether the DC Circuit needs more judges today. But even if that made sense, the claim is simply not true. The only caseload measure he now mentions is "pending cases," which is least relevant because it is a snapshot rather than a measure of the flow of cases through the court. But here's what a brief look at the Administrative Office's database quickly shows. This year is the only year in nearly two decades when the Tenth Circuit ever had more pending cases than the DC Circuit.

The Tenth and DC Circuits have been the same size for many years, and since 2008 the DC Circuit has had one fewer authorized judgeship. This year, the Tenth Circuit had 87 percent more new appeals, 150 percent more written decisions per active judge, and 220 percent more appeals terminated on the merits.

Rather than using an irrelevant criterion from a single year, as Democrats do, I looked at these relevant criteria over the last 20 years. The Tenth Circuit has always had a higher caseload than the DC Circuit and, if anything, the gulf between them has increased over time.

Why are my Democratic colleagues trying so hard to ignore or distort the cold, hard facts? What is so crucial about appointing these particular nominees to this particular court at this particular time? The most obvious reason is also the most political. This court has jurisdiction over actions of the executive branch agencies that President Obama needs to pursue his political agenda. His go-it-alone strategy increasingly avoids Congress, the only branch directly elected by and representing the American people. He appears to think that the three branches are interchangeable, that the political ends justify the political means.

The DC Circuit is evenly balanced today, with four Republican and four Democratic appointees. So President Obama sees this as his chance to stack the DC Circuit with judges he believes will approve his agenda.

If we still believe in an independent judiciary, if we want to preserve at least a little integrity and not lose all confidence of the American people in the confirmation process, then we should stop this partisan gambit. We should do what Democrats in 2006 did. We should use meaningful, objective criteria to conclude that the DC Circuit needs no more judges today and instead focus on confirming qualified nominees to courts that need them.

The PRESIDING OFFICER. The Senator from Vermont.

Mr. LEAHY. Mr. President, I listened to the words of my good friend from Maryland. He is absolutely right in what he said. It is a strange time. I have been here almost four decades, and I have experienced some dramatic changes in the Senate majorities and leadership styles going back and forth between both parties. But nothing at all has compared to the change that has occurred in the last 5 years.

Since President Obama was sworn in as President of the United States, what has occurred here is something I have never seen with any other President, and I have been here since the time of President Ford. Senate Republicans have made it their priority to obstruct at every turn the consideration of nominations that he has put forward. The Republican leader has said that his main goal was to have the President fail. Confirmation votes that regularly occurred by consent, now require a lengthy cloture process. Bipartisan and home state support for a nominee no longer ensures a timely confirmation.

Make no mistake, through this obstruction, Senate Republicans have crossed the line from use of the Senate rules to abuse of the Senate rules. It is the same kind of abuse that shut down

our Federal Government recently and cost the taxpayers billions of dollars. One of the things that concerns me, as chairman of the Senate Judiciary Committee, is what it is doing to undermine, and eventually destroy, both the integrity and independence of our Federal judiciary.

One of the great glories of our country's three-part government is the independence of the Federal Judiciary. But, over the last 5 years, Senate Republicans have dragged it into politics. This severely impacts the ability of our Federal justice system to serve the interests of the American people.

If you are a litigant and need the protection of our Federal courts, you do not care whether a judge is a Republican or Democrat. You do not care whether they were nominated by a Republican or a Democratic President. All you expect—whether you are a plaintiff or defendant, State or respondent—is to be able to go into that courthouse and be treated fairly. But, if you go to that courthouse now, there is nobody there due to the 93 vacancies caused by the stonewalling on the other side of the aisle.

The same Republicans who are stonewalling now once insisted that filibustering judicial nominees was unconstitutional. The Constitution has not changed but when a Democrat was elected to the White House, they reversed course and filibustered this President's very first judicial nominee. Can you imagine? Within a very short time after the President was sworn in, the very first person was filibustered. That was the precedent they started.

Incidentally, that judicial nominee had the strong support of the most senior Republican then serving in the Senate. The most senior Republican Senator supported that nomination, but his leadership said: No, we have to filibuster and block the nomination because, after all, it was President Obama's nomination, not President Bush's nomination.

This is the pattern Senate Republicans continued to follow, filibustering 34 of President Obama's judicial nominees. This is nearly twice as many nominees than required cloture during President Bush's two terms. Almost all of these nominees were, by any standard, noncontroversial, but it took a great deal of effort by the Senate Judiciary Committee members and by Majority Leader REID to get to a simple up or down vote on those confirmations. Most of these nominees were supported by well-known names in the law, both Republicans and Democrats, but we still had to fight and get cloture to get them through.

Most recently, Senate Republicans have decided to filibuster well-qualified nominee after well-qualified nominee for the United States Court of Appeals for the DC Circuit. This court has three vacant seats.

During the Bush Administration, the Senate confirmed President Bush's nominees to the 9th, 10th, and 11th

seats. Then when there was again a vacancy in the 10th seat, and the Senate confirmed President Bush's second nominee for the 10th seat. But, now, when a new President has been elected—and I might say reelected by a solid majority—the Senate Republicans say: Oh, no, wait a minute. We needed those judges when there was a Republican President. We don't need them now that there is a Democrat President. The Senate Republican blockade of DC Circuit nominees is at an unprecedented level of obstruction. In my four decades here, I have never seen anything like what the Senate Republicans are doing—by either party. As Maine's former senior Senator Olympia Snowe recently said, "When you have these back-to-back rejections of nominees, at some point it may be trying to reverse the results of the election."

I fear that the obstruction will continue tonight, when we will try to end the filibuster against Judge Robert Wilkins. Judge Wilkins was unanimously confirmed to the U.S. District Court for the District of Columbia less than three years ago. He has presided over hundreds of cases and issued significant decisions in various areas of the law, including in the fields of administrative and constitutional law. Prior to serving on the bench, he was a partner for nearly 10 years in private practice and served more than 10 years as a public defender in the District of Columbia.

This is a man who under past Presidents and in past Senates would probably be confirmed by a voice vote after dozens of Senators of both parties stood on the floor to praise him. The difference today is that Judge Wilkins was nominated by President Obama, and suddenly Republican Senators are trying to block him.

During his time at the Public Defender Service, Judge Wilkins served as the lead plaintiff in a racial profiling case, which arose out of an incident in which he and three family members were stopped and detained while returning from a funeral in Chicago. This lawsuit led to landmark settlements that required systematic statewide compilation and publication of highway traffic stop and search data by race.

These settlements inspired an Executive order by President Clinton, legislation in the House and Senate, and legislation in at least 28 States prohibiting racial profiling or requiring data collection. It was a landmark case. The distinguished Presiding Officer and I come from States where we hope we do not have racial profiling. But, many Senators here know there are cases of racial profiling. I am aware of that happening even to members of my own family. I believe this practice should be stopped.

Despite the progress made in the past several decades, the struggle to diversify our Federal bench continues. If confirmed, Judge Wilkins would be only the sixth African American to

have ever served on what is often considered the second most powerful court in our country, the DC Circuit.

Judge Wilkins has earned the ABA's highest possible rating of unanimously well qualified. Most attorneys nominated to the federal courts by Republicans or Democrats wish they had Judge Wilkins' professional experience and qualifications. Judge Wilkins also has the support of the National Bar Association, the nation's largest professional association of African-American lawyers and judges, as well as several other prominent legal organizations. I ask unanimous consent to have printed in the RECORD a list of letters in support of Judge Wilkins.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

LETTERS IN SUPPORT OF THE NOMINATION OF  
JUDGE ROBERT WILKINS

July 31, 2013—Diverse group of 97 organizations in support of Judge Wilkins, and the other two D.C. Circuit nominees, Patricia Millett and Nina Pillard. The organizations include National Bar Association, National Conference of Women's Bar Associations, Hispanic National Bar Association, American Association for Justice, National Association of Consumer Advocates, NAACP, and National Employment Lawyers Association.

August 28, 2013—Joseph C. Akers, Jr., Interim Executive Director, on behalf of National Organization of Black Law Enforcement Executives (NOBLE)

September 10, 2013—Benjamin F. Wilson, Managing Principal, Beveridge & Diamond, P.C. and John E. Page, SVP, Chief Legal Officer, Golden State Foods Corp. and Immediate Past President, National Bar Association on behalf of an "ad hoc group of African American AmLaw 100 Managing Partners and Fortune 1000 General Counsel"

September 10, 2013—Nancy Duff Campbell and Marcia D. Greenberger, co-Presidents, on behalf of the National Women's Law Center

September 10, 2013—Doreen Hartwell, President, Las Vegas Chapter of the National Bar Association

September 11, 2013—The National Bar Association testimony in support.

September 18, 2013—William Martin, Washington Bar Association

September 27, 2013—Douglas Kendall, President, and Judith Schaeffer, Vice President, Constitutional Accountability Center

October 1, 2013—National Bar Association

October 1, 2013—Michael Madigan, Orrick, Herrington & Sutcliffe LLP

September 10, 2013 and October 2, 2013—Wade Henderson, President & CEO and Nancy Zirkin, Executive Vice President on behalf of The Leadership Conference on Civil and Human Rights

Mr. LEAHY. Republicans said the DC Circuit should be operating at full strength when President Bush held office. What is the difference between President Obama and President Bush's nominees? If it made sense to be operating at full strength with a Republican President, shouldn't it be operating at full strength under a Democratic President?

The Senate should consider Judge Wilkins based on his qualifications, and not hide behind some pretextual argument that most Americans can see through. As today's Washington Post editorial states, "It's transparently

self-serving of GOP lawmakers to oppose D.C. Circuit nominees only when it's a Democrat's turn to pick them." I as unanimous consent to have this editorial printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Washington Post, Nov. 17, 2013]

JUDICIAL NOMINEES FACE UNFAIR HURDLES IN  
THE SENATE

(By the Editorial Board)

Senate Republicans on Monday are likely to take a vote that is unfair, unwise and bad for the functioning of the government. Again.

For the third time in three weeks, the Senate will consider a presidential nominee to the powerful U.S. Court of Appeals for the District of Columbia Circuit. The first two nominees, Patricia Millett and Cornelia Pillard, failed to attract the 60 votes necessary to clear GOP filibusters. There's little reason to think that dynamic will change for the third, Judge Robert Wilkins.

Senate Republicans are not assessing these nominees on their merits, as each deserves. Rather, Republicans have made them victims of a toxic and unresolvable "debate" about the proper size of the D.C. Circuit. Republicans accuse President Obama of attempting to tilt its ideological balance, which, of course, he is. And they argue that the court isn't busy enough to require its vacant seats to be filled. Democrats insist the court still needs more active judges, and they point out that Republicans attempted to fill the court during the George W. Bush years, when the caseload wasn't much different.

But the question of whether the D.C. Circuit needs all 11 of its judicial slots doesn't need to be resolved to offer the president's legitimate nominees a fair up-or-down vote, and Republicans are wrong to use that as a pretext to block them. It's transparently self-serving of GOP lawmakers to oppose D.C. Circuit nominees only when it's a Democrat's turn to pick them. If Republicans truly are concerned that the court is too large, they should offer a plan to reduce its size—in future presidencies. That would separate raw partisan motivation from authentic concern about the state of the court system, and it's the only sensible way to make changes to its size amid sharp partisan contention. In the meantime, Republicans should give the president's legitimate, well-qualified nominees a fair hearing, instead of degrading further the already-broken process of staffing the government and the courts.

If the "debate" about the D.C. Circuit's size should doesn't end that way, Democrats might end it in another. Some of them would like to unblock the road for the president's nominees by forcing rules changes that would limit the filibuster. Following the rejection of the two women and Mr. Wilkins, who is African American, even some fairly even-keeled senators might be inclined to agree. That's a perilous path for the chamber that both sides probably would regret taking.

Instead, adults in the GOP should finally get together with Democrats and hammer out an understanding—the way previous judicial nomination crises have been resolved.

Mr. LEAHY. The halls are full of people talking about whether we are going to have a change in the cloture rule. I hope it does not come to that. But, make no mistake: the reason there is momentum toward considering a change in our rules is this kind of pettifoggery, delay for the sake of delay,



and treating this President differently from past Presidents.

If the Republican caucus continues to abuse the filibuster rules and obstruct these fine nominees without justification, then I believe this body must consider anew whether a rules change should be in order. As I stated above, that is not a change that I want to see happen but if Republican Senators are going to hold nominations hostage without consideration of their individual merit, drastic measures may be warranted.

Earlier this year, nearly every single Senate Democrat pushed the Majority Leader for a rules change in the face of Republican obstruction. I was one of the few members of the majority who voiced concern about changing the Senate rules. I believe that if Republicans filibuster yet another well-qualified nominee to this court tonight, it will be a tipping point. Senate Republicans have blocked three well-qualified women in a row from receiving a confirmation vote and now they are on the brink of filibustering the next nominee, Judge Robert Wilkins. I fear that after tonight the talk about changing the cloture rules for judicial nominations will no longer be just talk. There will be action. We cannot allow this unprecedented, wholesale obstruction to continue without undermining the Senate's role provided in the Constitution and without harming our independent Federal judiciary.

I yield the floor.

#### CLOTURE MOTION

The PRESIDING OFFICER. All time has expired.

Under the previous order and pursuant to rule XXII, the Chair lays before the Senate the pending cloture motion, which the clerk will report.

The assistant legislative clerk read as follows:

#### CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, hereby move to bring to a close debate on the nomination of Robert Leon Wilkins, of the District of Columbia, to be United States Circuit Judge for the District of Columbia Circuit.

Harry Reid, Patrick J. Leahy, Tom Udall, Mark Begich, Brian Schatz, Al Franken, Barbara Boxer, Richard J. Durbin, Christopher A. Coons, Tammy Baldwin, Debbie Stabenow, Benjamin L. Cardin, Sheldon Whitehouse, Patty Murray, Barbara A. Mikulski, Kirsten E. Gillibrand, Tom Harkin.

The PRESIDING OFFICER. By unanimous consent, the mandatory quorum call has been waived.

The question is, Is it the sense of the Senate that debate on the nomination of Robert Leon Wilkins, of the District of Columbia, to be United States Circuit Judge for the District of Columbia Circuit, shall be brought to a close?

The yeas and nays are mandatory under the rule.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. HATCH (when his name was called). "Present."

Mr. DURBIN. I announce that the Senator from Alaska (Mr. BEGICH), the Senator from Louisiana (Ms. LANDRIEU), and the Senator from Virginia (Mr. WARNER), are necessarily absent.

Mr. CORNYN. The following Senators are necessarily absent: the Senator from Missouri (Mr. BLUNT), the Senator from South Carolina (Mr. GRAHAM), the Senator from Georgia (Mr. ISAKSON), the Senator from Florida (Mr. RUBIO), and the Senator from Louisiana (Mr. VITTER).

The yeas and nays resulted—yeas 53, nays 38, as follows:

[Rollcall Vote No. 235 Ex.]

#### YEAS—53

Baldwin	Hagan	Murphy
Baucus	Harkin	Murray
Bennet	Heinrich	Nelson
Blumenthal	Heitkamp	Pryor
Booker	Hirono	Reed
Boxer	Johnson (SD)	Rockefeller
Brown	Kaine	Sanders
Cantwell	King	Schatz
Cardin	Klobuchar	Schumer
Carper	Leahy	Shaheen
Casey	Levin	Stabenow
Collins	Manchin	Tester
Coons	Markey	Udall (CO)
Donnelly	McCaskill	Udall (NM)
Durbin	Menendez	Warren
Feinstein	Merkley	Whitehouse
Franken	Mikulski	Wyden
Gillibrand	Murkowski	

#### NAYS—38

Alexander	Enzi	Moran
Ayotte	Fischer	Paul
Barrasso	Flake	Portman
Boozman	Grassley	Reid
Burr	Heller	Risch
Chambliss	Hoeven	Roberts
Coats	Inhofe	Scott
Coburn	Johanns	Sessions
Cochran	Johnson (WI)	Shelby
Corker	Kirk	Thune
Cornyn	Lee	Toomey
Crapo	McCain	Wicker
Cruz	McConnell	

#### ANSWERED "PRESENT"—1

Hatch

#### NOT VOTING—8

Begich	Isakson	Vitter
Blunt	Landrieu	Warner
Graham	Rubio	

The PRESIDING OFFICER. On this vote, the yeas are 53, the nays are 38. One Senator responded "Present." Three-fifths of the Senators duly chosen and sworn not having voted in the affirmative, the motion is rejected.

The majority leader.

Mr. REID. Mr. President, I enter a motion to reconsider the vote by which cloture was not invoked on the Wilkins nomination.

The PRESIDING OFFICER. The motion is entered.

#### LEGISLATIVE SESSION

The PRESIDING OFFICER. Under the previous order, the Senate will resume legislative session.

#### NATIONAL DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 2014—MOTION TO PROCEED—Continued

#### CLOTURE MOTION

The PRESIDING OFFICER. Pursuant to rule XXII, the Chair lays before the

Senate the pending cloture motion, which the clerk will report.

The bill clerk read as follows:

#### CLOTURE MOTION

We, the undersigned Senators, in accordance with the provisions of rule XXII of the Standing Rules of the Senate, hereby move to bring to a close debate on the motion to proceed to Calendar No. 91, S. 1197, a bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

Harry Reid, Carl Levin, Jack Reed, Angus S. King, Jr., Mark Begich, Richard Blumenthal, Benjamin L. Cardin, Tim Kaine, Christopher A. Coons, Tom Udall, Sheldon Whitehouse, Bill Nelson, Joe Manchin III, Mark R. Warner, Debbie Stabenow, Amy Klobuchar, Richard J. Durbin.

The PRESIDING OFFICER. By unanimous consent, the mandatory quorum call has been waived.

The question is, Is it the sense of the Senate that debate on the motion to proceed to S. 1197, a bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes, shall be brought to a close?

The yeas and nays are mandatory under the rule.

The clerk will call the roll.

The bill clerk called the roll.

Mr. DURBIN. I announce that the Senator from Alaska (Mr. BEGICH), the Senator from Louisiana (Ms. LANDRIEU), and the Senator from Virginia (Mr. WARNER) are necessarily absent.

Mr. CORNYN. The following Senators are necessarily absent: the Senator from Missouri (Mr. BLUNT), the Senator from Georgia (Mr. CHAMBLISS), the Senator from South Carolina (Mr. GRAHAM), the Senator from Georgia (Mr. ISAKSON), the Senator from Florida (Mr. RUBIO), and the Senator from Louisiana (Mr. VITTER).

The PRESIDING OFFICER (Mr. DONNELLY). Are there any other Senators in the Chamber desiring to vote?

The yeas and nays resulted—yeas 91, nays 0, as follows:

[Rollcall Vote No. 236 Leg.]

#### YEAS—91

Alexander	Coons	Hirono
Ayotte	Corker	Hoeven
Baldwin	Cornyn	Inhofe
Barrasso	Crapo	Johanns
Baucus	Cruz	Johnson (SD)
Bennet	Donnelly	Johnson (WI)
Blumenthal	Durbin	Kaine
Booker	Enzi	King
Boozman	Feinstein	Kirk
Boxer	Fischer	Klobuchar
Brown	Flake	Leahy
Burr	Franken	Lee
Cantwell	Gillibrand	Levin
Cardin	Grassley	Manchin
Carper	Hagan	Markey
Casey	Harkin	McCain
Coats	Hatch	McCaskill
Coburn	Heinrich	McConnell
Cochran	Heitkamp	Menendez
Collins	Heller	Merkley

Mikulski	Risch	Tester
Moran	Roberts	Thune
Murkowski	Rockefeller	Toomey
Murphy	Sanders	Udall (CO)
Murray	Schatz	Udall (NM)
Nelson	Schumer	Warren
Paul	Scott	Whitehouse
Portman	Sessions	Wicker
Pryor	Shaheen	Wyden
Reed	Shelby	
Reid	Stabenow	

## NOT VOTING—9

Begich	Graham	Rubio
Blunt	Isakson	Vitter
Chambliss	Landrieu	Warner

The PRESIDING OFFICER. On this vote, the yeas are 91 and the nays are 0. Three-fifths of the Senators duly chosen and sworn having voted in the affirmative, the motion is agreed to.

The majority leader.

Mr. REID. Mr. President, I ask unanimous consent that the first amendments in order to S. 1197, the Defense authorization bill, be the following two amendments. First, an editorial comment. These are two very important amendments that I think we should resolve. The Guantanamo amendment—I think most all Democrats accept what is in the bill. The White House accepts what is in the bill. The Republicans and a few others want to change what is in the bill. We should have debate and a vote on that. I think that is appropriate. Gillibrand—that is an amendment that has received a lot of attention, and we should have that debate now. It has received nationwide attention.

So let's start over. The reason I mentioned these two, and these two only, tonight—I ask unanimous consent that the first amendments in order to S. 1197 be the following: the Republican leader or designee relative to Guantanamo and Gillibrand or designee relative to sexual assault; that each amendment be subject to one side-by-side amendment relevant to the amendment it is paired with; that a McCaskill-Ayotte amendment be considered the side-by-side to the Gillibrand amendment and the majority leader or designee have the side-by-side to the Republican Guantanamo amendment; that no second-degree amendments be in order to any of these amendments; that each of these amendments and any side-by-side be subject to a 60-affirmative vote threshold; that each side-by-side amendment be voted on prior to the amendment to which they were offered; further, that no motions to recommit be in order during the consideration of the bill; finally, that upon disposition of these amendments, I be recognized.

The PRESIDING OFFICER. Is there objection?

The Senator from Oklahoma.

Mr. INHOFE. Mr. President, reserving the right to object, let me first say to my good friend the leader that I wholeheartedly agree that arguably the two most significant amendments and most controversial amendments that have to be addressed would be on Guantanamo and then, of course, the Gillibrand amendment on sexual as-

sault. I think we probably have different views and positions, but I think we agree that these need to be addressed immediately.

My wish has been that we could do that and line up some of the other amendments but at the same time put ourselves in a position where we could have open amendments on our side. There is a great demand in our conference to have open amendments. I would like to get to the point where we could do that and have them somehow regulated so that they be relative to the subject matter of the bill, S. 1197.

So that would be my concern, and for that reason I would object.

The PRESIDING OFFICER. Objection is heard.

The majority leader.

Mr. REID. Mr. President, I hope we can work on additional amendments beyond these two after they are disposed of. It is an important bill. We need to finish it before we leave here this week, and it is a big task to do that. It is my understanding that Senator LEVIN, working with the ranking member, has already had some serious conversations about how to move forward, conferencing, preconferencing, and even though the ranking member has been indisposed because of a medical condition that lasted just a short period of time, he has been in touch with his staff and Senator LEVIN on almost a daily basis. So I hope we can move beyond these two amendments. I would sure like to get these two amendments out of the way as soon as possible.

As far as an open amendment process, I think that was then and we are here now. I am not sure that is going to happen on this bill. If we could work something out for a finite list of amendments or something that could help us get this done, I would be happy to be as reasonable as I can.

Mr. LEVIN. Mr. President, would the majority leader yield?

Mr. REID. Of course.

Mr. LEVIN. The majority leader has said we have to finish this bill this week. If we can't make progress on amendments that we agree should be called up and are important amendments—one coming basically from each side, even though there will probably be votes from each side for and against these amendments—if we can't make progress on these amendments where everyone seems to agree we ought to start moving, I am worried about the prospects of finishing this week. Frankly, I am worried anyway. I am very much worried. It has to happen. We have to finish this week or else we can't get to conference. We have to get to conference and then come back. So I hope that in the morning perhaps the majority leader might renew that unanimous consent request because the objection to it is going to make it less likely we can get our bill passed.

The PRESIDING OFFICER. The majority leader.

Mr. REID. Mr. President, to the senior Senator from Michigan, the chair-

man of this most prestigious and important committee, what I think would be a real shame is if we wind up having to file cloture on the bill as it is written. I know the committee did great work. They worked very hard, and the vast majority of the time they did it on a bipartisan basis to get the bill to where it is now. It would be a shame to have to file cloture on the bill itself. I would hope that if we have to do that, we can get cloture on it and get on with the conference. But I am very troubled. Today is Monday, and I would be happy to renew my request as soon as I get here in the morning, but I would hope that the people who are working on these two important pieces of legislation at the very least would come and start talking about them. Everyone knows what the amendments are. They may not be able to pass a test on every word in the amendments, but we know the concept of the amendments. Let them come and start talking about these amendments. To this stage, they have been negotiated and debated in the press. Let's debate them here on the Senate floor.

Mr. INHOFE. Would the leader yield?

Mr. REID. I would be happy to yield for a question.

Mr. INHOFE. I hope the leader is aware that I have just as strong feelings about these amendments. It is a starting place. And the leader said we need to be talking about it. I came down today and talked about both of these amendments at some length.

While I say we may not be in agreement with the amendments, they need to be debated. Historically, every year since I have been here, I say through the Chair, we have had a lot of amendments. We have always been able to get it through—50, 51 years—Mr. REID. It was 52, I think.

Mr. INHOFE. Fifty-two, and we are going to do it this time and I hope satisfy some of the concerns in our caucus at the same time.

I thank the leader for his comments, and I want him to know we are in agreement on getting to these amendments.

The PRESIDING OFFICER. The majority leader.

Mr. REID. Mr. President, before I yield to my friend from Michigan, there are things in this bill that are not resolved in the Defense appropriations bill that authorize things to be done in the military that can only be done by authorizing them. So I myself am very concerned about being able to move forward on this bill. We do not live in a vacuum. We have to work something out with the appropriate committees in the House of Representatives and then have both the House and the Senate vote. That is what conferences are all about. Time is of the essence.

The PRESIDING OFFICER. The Senator from Michigan.

Mr. LEVIN. Mr. President, I thank the Senator from Oklahoma, my ranking member, the ranking member on

Armed Services, because I know how much he wants to get to this bill. I do not understand the objection that I know is not his personally but comes from his side. I do not understand how we are advancing this bill and advancing the cause of reaching debate on amendments on this bill by objecting to move to the amendments that I think everybody wants to debate. I do not understand how that advances any cause. I know this is not the approach of the Senator from Oklahoma. We have a very bipartisan committee.

Anyway, I will leave it at that. I hope in the morning we can find a way to do what I think everybody says they want to do, which is to begin an amendment process on this bill.

I want to end by again thanking him. He has not only had his personal health issue, but, as the majority leader and all of us know in this body, he has had a very tragic loss, and he is working very hard through that. We doubly and triply appreciate his service to this body and his bipartisan work on the Armed Services Committee. It is invaluable. I don't want anything that I say tonight about being frustrated that we cannot start debate on two amendments that everybody wants to debate in any way to imply anything other than a very positive relationship that we have.

Mr. REID. Reclaiming my time, I ask unanimous consent to yield back all postcloture time.

The PRESIDING OFFICER. Is there objection? Without objection, it is so ordered.

The question is on the motion to proceed.

The motion was agreed to.

#### NATIONAL DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 2014

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (S. 1197) to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 2123

The PRESIDING OFFICER. The majority leader is recognized.

Mr. REID. On behalf of Senator LEVIN, I have an amendment at the desk.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Nevada [Mr. REID] for Mr. LEVIN, for himself and Mr. INHOFE, proposes an amendment numbered 2123.

The amendment is as follows:

(Purpose: To increase to \$5,000,000,000 the ceiling on the general transfer authority of the Department of Defense)

On page 310, line 14, strike "\$4,000,000,000" and insert "\$5,000,000,000".

Mr. REID. I ask for the yeas and nays on that amendment.

The PRESIDING OFFICER. Is there a sufficient second? There appears to be a sufficient second.

The yeas and nays were ordered.

AMENDMENT NO. 2124 TO AMENDMENT NO. 2123

Mr. REID. Mr. President, on behalf of Senator LEVIN, I have an amendment at the desk. I ask the clerk to report.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Nevada [Mr. REID], for Mr. LEVIN, for himself and Mr. INHOFE, proposes an amendment numbered 2124 to amendment No. 2123.

The amendment is as follows:

(Purpose: To improve the amendment)

On page 1, line 2, strike "\$5,000,000,000" and insert "\$5,000,000,001".

Mr. REID. I have a motion to recommit S. 1197 with instructions.

The PRESIDING OFFICER. The clerk will report the motion.

The legislative clerk read as follows:

The Senator from Nevada [Mr. REID] moves to recommit the bill to the Committee on Armed Services with instructions to report back forthwith with the following amendment, No. 2125.

The amendment is as follows:

At the end, add the following:

This Act shall become effective 3 days after enactment.

Mr. REID. On that motion, I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second? There is a sufficient second.

The yeas and nays were ordered.

AMENDMENT NO. 2126

Mr. REID. I have an amendment to the instructions at the desk.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Nevada [Mr. REID], proposes an amendment numbered 2126 to the instructions of the motion to recommit.

The amendment is as follows:

In the amendment, strike "3 days" and insert "2 days".

Mr. REID. I ask for the yeas and nays on that amendment.

The PRESIDING OFFICER. Is there a sufficient second? There appears to be a sufficient second.

The yeas and nays were ordered.

AMENDMENT NO. 2127 TO AMENDMENT NO. 2126

Mr. REID. I have a second-degree amendment at the desk.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Nevada [Mr. REID], proposes an amendment numbered 2127 to amendment No. 2126.

The amendment is as follows:

In the amendment, strike "2 days" and insert "1 day".

#### MORNING BUSINESS

Mr. REID. Mr. President, I ask unanimous consent that we proceed to a period of morning business, with Senators permitted to speak for 10 minutes each until 8 o'clock this evening, and

as I thought I said, Mr. President, this will be for debate only.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from California.

Mrs. BOXER. Mr. President, what we have just seen on this floor tonight is just more and more of the same obstruction. This is now the fourth DC Circuit judge the Republicans have filibustered. That means they have not allowed us to have an up-or-down vote.

I am not going to go into the qualifications of these people; they are stellar. We will have more time to debate that. But it is extraordinary. We never heard that the DC court should become a smaller court when George Bush was President, or any other President. Now, all of a sudden they want to shrink the court when, in fact, this is probably—I would say it is the most important circuit in the country, and it has a very important caseload.

First we see that obstructionism, the filibuster of the court nominees, and then we see my dear friend the ranking member of the Armed Services Committee I think reluctantly object to moving forward with two amendments that are essential to the bill. There are two amendments; one has to do with Guantanamo, one has to do with sexual assault in the military.

My friend from Oklahoma, representing the Republicans, said: We want an open amendment process. Just so people know what that means, when someone says: We want an open amendment process, it means they want to offer amendments that have nothing to do with the Defense bill, to this particular bill. Again, we are stymied.

I was just home. People are saying: Why don't you guys get along? Why don't you get things done?

We are trying. We did not have one Democrat filibuster the judges. We didn't have one Democrat oppose moving forward with two critical amendments.

Mr. President, we see obstructionism here from my Republican friends. They are my friends. They are my friends, but I do not get this. This is a military bill. This is a dangerous world. We are bringing our troops back from hot spots around the world. They are still in great danger. We have sexual assault in the military that I am going to talk about that is rampant. We have so many issues we want to address. Yet we hear objection.

We can only hope that in the light of day tomorrow, cooler heads will prevail and we can begin debating and voting on these critical amendments. It is puzzling. It took us days and days to do the compounding bill, which is a bill necessary to make sure the pharmaceutical outlets that compound drugs are safe. It passed the House. It is uncontroversial—days and days because a Senator wants to talk about the health care of Members of Congress.

We better start doing the work of the people because that is why we are here.

We cannot go down any lower in public opinion. It is embarrassing—9 percent of the people think we are doing a good job. At first I thought it is our families, but now I am even doubting they think we are doing a good job. I don't know who the 9 percent is, but thank you, thank you, thank you. It will get better when we start working together.

I am very hopeful. I am going to chair the Water Resources Development Act conference. We are going to conference on that bill. It is 500,000 jobs. A bill passed the House. We have a good bill here in the Senate that passed. We hope to iron out our differences. I know Senator MURRAY and PAUL RYAN are trying to bring us agreement on the budget. I pray they get that done.

Meanwhile, we have a bill that should bring us together, the Defense Authorization Act. Yet what happens? Stymied. We have supremely qualified judges for the circuit court. What happens? They are filibustered. We cannot vote on them and they are left out there hanging, with all their qualifications. It is ridiculous.

Something has to give.

#### AMENDMENT NO. 2181

There are a couple of issues I have worked hard on in terms of this bill. I have a number of amendments, but I want to talk about two with which I have been very involved. One is my own amendment No. 2181, which is based on a bill I wrote with Senator GRAHAM, LINDSEY GRAHAM. The bill is quite bipartisan. We have an amazing list of cosponsors. I am going to read them in alphabetical order: AYOTTE, BAUCUS, BLUMENTHAL, BLUNT, CARDIN, CHAMBLISS, COLLINS, COONS, DONNELLY, FISCHER, GILLIBRAND, GRAHAM, HIRONO, KLOBUCHAR, MCCAIN, MCCASKILL, MURKOWSKI, SHAHEEN, TESTER, and WARNER. This is wonderful.

The amendment I have written is going to reform what we call the article 32 proceeding. In the military, when there is a sexual assault and the decision is made to move forward with a trial, there is first a pretrial investigation. This is called an article 32 proceeding. It is the equivalent of a civilian pretrial hearing. Even though there is supposed to be a rape shield law in place, it does not work. What is happening is these article 32 proceedings have become their own trials, an opportunity for the defense counsel to harass and intimidate sexual assault victims. In fact, according to the DOD, 30 percent of sexual assault victims who originally agree to help prosecute their offenders change their minds before the trial because they know and they told us they are revictimized by the process. I am going to give a few examples.

In April 2012, a 20-year-old female midshipman at the U.S. Naval Academy was raped by three football players at an off-campus party. The young woman testified during the article 32 proceeding, where she was forced to endure roughly 30 hours of relentless questioning by attorneys for her

attackers. The questioning included graphic questions about her sexual history and even what she was wearing under her clothes. Anyone who knows anything about the civilian legal system knows this would never, ever be allowed—never.

In October 2008, while stationed at Marine Corps Air Station Miramar in San Diego, Elizabeth Lyman was raped in her barracks by another marine. She was 11 weeks pregnant at the time. She was forced to testify at two article 32 proceedings before her case was sent to a court-martial. This is what she said:

My rapist hired a civilian attorney who asked me outrageous questions. . . . These questions were extremely upsetting to me. I had just been discharged from the hospital when I was told I had to take the stand for a second time and I was told I had no choice if I wanted the charges to go forward. This is what has become of the procedure for article 32.

I went to Senator LINDSEY GRAHAM because he is an expert and indeed an attorney. He has served in the position of counsel, and right away he said it was revictimization. It is wrong, it is a runaway train, and we have to fix it. I am so grateful to him for helping us.

In July 2012, a 23-year-old marine named Karalen Morthole was raped by a master sergeant in a bar on the grounds of the Marine Barracks in Washington, DC. Earlier this year she testified in an article 32 proceeding against her alleged attacker. According to her, "The overall experience was painful. It was the first time since the night of the rape that I saw the man who hurt me. It was a terrifying and uncomfortable experience. I felt dehumanized being made out as a liar, and blamed for everything that happened to me. . . . The intimidation tactics, the blaming, all in front of the man who raped me were completely overwhelming."

She supports this bipartisan amendment to reform article 32. She said people don't come forward because they know they are going to be revictimized, and so they walk away.

I am very pleased we have strong bipartisan support for this amendment. I know we have a very big debate going on and everybody is torn asunder on the other issue of whether to keep the prosecution decisions in the chain of command for serious offenses. But on this one—limiting the scope of article 32—we have broad support. I am proud to say that I even have support of Chairman LEVIN and Senator INHOFE. We have a tremendous group of people who have helped us.

We will have these proceedings presided over by a military lawyer when possible. The proceedings are going to be recorded. We will prevent victims from being forced to testify in these proceedings. They can have alternative forms of testimony instead. So these are the basic commonsense reforms.

I am very happy to say that with the strong support we have from so many of my colleagues on both sides of the aisle, as well as the support of Chair-

man LEVIN, I feel very positive. But to get this done and stop this revictimization of people who are distraught after having been attacked and brutally raped and hurt, we need a bill to come up, and we don't need objections so we can move forward. We need to move forward with this bill, and I truly hope we can.

This article 32 reform brings us all together. It brings CLAIRE MCCASKILL and KIRSTEN GILLIBRAND together. It brings Senator BLUNT and myself together. It is a very bipartisan reform. There are already several reforms in this bill we are proud of. Senator MIKULSKI is organizing us tomorrow to talk about those reforms, and this is one more we can add.

In closing my remarks tonight, I wish to take on the issue of the Gillibrand amendment No. 2099. I am so very proud to stand with a very bipartisan group of colleagues in support of KIRSTEN GILLIBRAND's amendment. These colleagues perhaps don't agree on much. When I am on the same side as TED CRUZ, that is something; right? When KIRSTEN GILLIBRAND is on the same side as RAND PAUL, that is something. It goes on and on down the line. We also have Senator GRASSLEY's support.

By the way, 17 of 20 women Senators support the Gillibrand amendment. I hope that is a message—that this is the right way to go, and I am going to explain it.

My involvement in this is deep and long. Twenty years ago we were all outraged to learn that nearly 100 women and men had been sexually harassed and assaulted by a group of naval aviators during a convention of the Tailhook Association. I think a lot of us who were around then remember that. I was a new Senator at the time, and I was completely shocked at what happened. They had a gauntlet that people walked through. They were harassed, hurt, and distraught when it was over.

In the wake of the Tailhook scandal, senior military leaders promised to crack down on the crime of sexual assault with then-Secretary of Defense Dick Cheney declaring a zero tolerance policy.

I will show how many times different Secretaries of Defense—Democrat and Republican—have promised they were going to take care of this. When the military comes to lobby us against this, I say to them: When are you going to embrace true reform? Because for 20 years we have been hearing this baloney, and I will read now.

Secretary Rumsfeld, who served from January 2001 to December 2006, said: "Sexual assault will not be tolerated in the Department of Defense."

Secretary William Cohen, who served from January 1997 to January 2001, said: "I intend to enforce a strict policy of zero tolerance of hazing, of sexual harassment, and of racism." He said that on January 31, 1997.

Secretary William Perry, who served from February 1994 until January 1997,

said: "For all of these reasons, therefore, we have zero tolerance for sexual harassment."

Secretary Cheney, who served from 1989 until 1993, said: "Well, we've got a major effort underway to try to educate everybody, to let them know that we've got a zero-tolerance policy where sexual harassment's involved."

I wish to correct the RECORD.

When Tailhook happened, I was in the House. I got to the Senate right after that because it was 1991, and I was elected in 1992. I continued my work on this when I got to the Senate. I have to be honest and say I believed the military when they said it would never happen again. I said: Well, that is it. This thing is out and it will never happen again. I was wrong. By the way, that is the worst thing a politician ever wants to say: I was wrong. Those are three words you never want to say: I was wrong.

I believed the Pentagon. I thought they would take care of it. They have never taken care of it. Now we have Chuck Hagel, who, to my knowledge, is now lobbying against the KIRSTEN GILLIBRAND approach.

Secretary Hagel said:

It's not good enough to say we have a zero tolerance policy. We do, but what does that mean? How does that translate into changing anything? I want to know.

He wants to know. I will tell him. Support the KIRSTEN GILLIBRAND amendment. Change and reform this. Take these serious offenses outside of the chain of command. It is not working.

Leon Panetta, who served from July 2011 until February 2013, said: "We have absolutely no tolerance for any form of sexual assault." He didn't take anything outside the chain of command either.

Secretary Robert Gates, who served from 2006 until 2011, said: "This is a matter of grave concern. I have zero tolerance for sexual assault."

Really? Every one of these men had zero tolerance for sexual assault. Yet not one of them ever lived up to the promise. Sexual assault is running rampant. We have 26,000 cases a year, and do you know what percent get reported? Ten percent get reported. Do you know what percent of cases don't get reported? Ninety percent. We have a 90-percent problem. There are 26,000 cases and only 10 percent get reported. Ninety percent don't get reported.

So then you say: Why? Why is it? The answer comes back from the victims: Nothing will happen. We will be revictimized. We will get blamed. They will blame us. We will get kicked out. We have to go to our commander. He is not trained in this. Please change it.

If a whole group of people who have been victimized tell you the reason why they will not report the crime, you ought to listen. They know better than any Senator. They know better than any Defense Department blue ribbon panel.

Speaking of panels, there is a panel that has a funny name called

DACOWITS, which stands for Defense Advisory Committee on Women in the Services. They have one job; that is to provide recommendations on policies relating to women in the military. Guess what. They endorsed the Gillibrand amendment. There was not one vote against it.

How can Senators—and I have friends on both sides of the aisle—stand with a straight face and say we can keep the status quo, when all the victims are saying no, and the one committee that has advised the military on women for over 60 years says no. I say listen to the victims, listen to the military's advisory committee. Don't listen to the top brass who are running around, going to everybody's offices trying to undermine us. Just for the record, they have not come to my office because they know where I stand.

If they came to my office, the first thing I would do is look at them and say: What would you do if this happened to your daughter? What would you do? Would you tell her to report it to a commander who may be very friendly with the guy who did this?

Let me tell you, there is a moment in time when you see an issue clearly, and it happens in funny ways. The woman who has been nominated to be Under Secretary of the Navy made a statement about this issue. When I read this statement, you will understand why the victims are so right.

I know the Presiding Officer has worked hard on this issue as well. Dr. Jo Ann Rooney, the nominee to be Under Secretary of the Navy was asked the following question: In your view, what would be the impact of requiring a judge advocate outside the chain of command to determine whether allegations of sexual assault should be prosecuted?

In other words, she was asked about the Gillibrand amendment. Should we take the prosecution of military sexual assault and other serious crimes outside the chain of command? Listen to her answer. This is the advertisement for the Gillibrand amendment.

She said:

A judge advocate outside the chain of command will be looking at a case through a different lens than a military commander. I believe the impact would be decisions based on evidence . . .

Can you believe that? She said: "I believe the impact would be decisions based on evidence . . ."

I ask rhetorically: Isn't that what justice is about, decisions based on the evidence? She goes on to say, " . . . rather than the interest in preserving good order and discipline." I would argue, A, you base these decisions on the evidence; and, B, there is no good order and discipline when there are 26,000 cases of sexual assault and only 10 percent are reported.

What kind of order is that? We have thousands of perpetrators running around the military, and there are thousands of victims scared to death. They are brokenhearted, broken down,

and their spirit is broken. How do Senators actually stand here and say: We are going to just keep it the way it is. We are going to turn our backs on these victims.

Listen to this story from a young woman in my State. I stood next to her and held her hand when she told this story. Stacey Thompson was drugged and brutally raped by a male sergeant while stationed in Okinawa, Japan. She reported the rape to her superiors, but her allegations were swept under the rug. While her attacker was allowed to leave the Marine Corps without ever facing trial, Stacey became the target of a drug investigation, and this is why. Her perpetrator drugged her and he dumped her on the street. He left her on the street after being raped and drugged. He gets out of the military scot-free and they start an investigation on her drug use, even though she never used drugs, except the drugs her perpetrator gave her.

I stood next to this young woman. She had never told her story until—and it happened in 1999—until KIRSTEN GILLIBRAND put her bill forward.

I want to make this point: Half of the victims are men. When I talk about 26,000 victims, half of them are men. These are violent crimes.

So here is the story of Amando Javier. He was serving in the Marine Corps in 1993. He was brutally raped and physically assaulted by a group of fellow marines. Ashamed and fearing for his life, he kept his rape a secret for 15 years. When he finally found the courage to share the story with a friend, he wrote it down, and I will read some of his words:

My experience left me torn apart physically, mentally, and spiritually. I was dehumanized and treated with ultimate cruelty, by my perpetrators . . . I was embarrassed and ashamed and didn't know what to do. I was young at that time. And being part of an elite organization that values brotherhood, integrity and faithfulness made it hard to come forward and reveal what happened.

So it is two decades later, and not one person—not one—has been held accountable for this heinous crime. The perpetrators are still out there and they are able to recommit these horrific crimes again.

Ariana Klay. Here is the last story. She graduated from the U.S. Naval Academy. She joined the Marines. She deployed to Iraq in 2008. Following her return from Iraq, she was selected to serve at the Marine Barracks in Washington, a very prestigious post. It is right down the street from here. At the Marine Barracks, Ariana was subjected to constant sexual harassment. When she tried to report it, do my colleagues know what her chain of command told her? "Deal with it." That is akin to telling a little child who is being abused somewhere to deal with it.

That is the culture my colleagues want to keep—"deal with it"? No. It is a crime. Help the person. Go after the perpetrator. Get a trained prosecutor in there to find out if it is true and if it is true, prosecute to the hilt.

In August 2010, she was gang-raped by a senior Marine officer and his friend who broke into her home. Ariana, despite all the warning signs, reported her assault. But a Marine Corps investigation determined she had welcomed the harassment. Do my colleagues know why? This is what they said: She wore makeup and she exercised in shorts and tank tops. What?

The Marine Corps did court-martial one of Ariana's rapists, but they never convicted him of rape. Do my colleagues know what he was convicted of? Adultery and indecent language. Please. How could anyone who listens to the victims say they are not going to vote for the Gillibrand amendment?

I stood with Ariana along with a large group of colleagues, Republicans and Democrats, right here the other day. Her husband is a former Marine Corps officer and he spoke at the press conference. This is what he said. It is so important to listen to what he said:

The first step to addressing sexual assault in the military is to remove its prosecution from the chain of command. It is unfair to expect commanders to be able to maintain good order and discipline as long as their justice system incentivizes and empowers them to deny their units' worst disciplinary failures ever happened.

In his statement—and it is on YouTube and I hope people will listen to it. In his statement, he talks about the fact that he was a commander and he was in the middle of war. He said, as a commander, I have one job to do; that is, to have a fighting machine that is second to none. I want you to know, when I am told to deal with sexual harassment or a crime of any sort, I am not trained to do it. It is a distraction.

I will read the exact quote so my colleagues don't think I am exaggerating. He said:

I used to feel a commander's disinterest in the law, too. During my training and deployments to Iraq, I focused on fighting. My life and those of my Marines depended on it. Legal issues were divisive, distracting, and confusing; they made me resent those who brought them to my attention, and feel bias as strong as my relationships with those involved. Commanders can be forgiven for thinking war is their most important job, and it should be expected that they'll manage the judicial process as a side-show and an annoyance.

This is someone who served as a commander and is telling us it is not right to keep loading these commanders up with all of these different responsibilities when their main responsibility is to fight and win wars.

So our amendment, the Kirsten Gillibrand amendment, would take the decision about whether to prosecute serious crimes such as sexual assault out of the hands of commanders and give it to professionally trained military prosecutors outside the chain of command. If something, God forbid, were to happen in the Presiding Officer's office or my office—something very bad, some crime, upstairs in a room somewhere in our office—we are not trained to deal

with that. We would immediately call law enforcement to deal with it, wouldn't we? We are not going to decide who is right and wrong. One person is saying he did it. The other one is saying she did it. People are crying and yelling in our office. We are not going to. It is not right. It has to be taken outside our office to the trained prosecutors to determine who was at fault. The chips will fall where they may. Maybe a Senator has a favorite of the two people involved in the altercation. We are not objective, and we are not trained for that—at least I am not. It would be similar to saying a CEO of a corporation should make a decision about whether one or more of her employees should be prosecuted for rape. That is not right. We don't have the decision made within the organization. It has to be outside.

Under our amendment, complex legal decisions would be made by experienced and impartial legal experts because the decision to prosecute serious crimes should be based on evidence. Nothing else should enter into it except evidence. Jo Ann Rooney made the point for us. She said, essentially, watch out if you take it outside the chain of command, it will be based on evidence, not on discipline. Some discipline. Some discipline: 26,000 cases and 90 percent go unreported. What kind of discipline is that? It is not discipline. People are getting away with it. They are getting away with it.

The men and women who risk their lives every day deserve a better system. I can't tell my colleagues how many victims I have met. They were destroyed by the system. They were destroyed by that culture. Men and women are begging us to act.

Tonight we had a chance to agree we would begin debate and voting on this important amendment. It was objected to by the Republicans. We need to get to the vote. I hope when we do that we will have the votes necessary.

I wish to make another point: There is a filibuster going on here. We are going to need 60 votes. We have over 50. Let's be clear. We have over 50. I am very sorry we have to get to 60, but there are those on both sides who are demanding that we get to 60. It is 20 years after Tailhook. This is our moment to make the change we should have made back then. It is time to stand up to all the people who say status quo, status quo, status quo. If the status quo was working, I would support it. If the status quo was working, the victims would come forward. They wouldn't run away and say: I can't deal with this.

Think about the thousands of perpetrators who are running around the military doing this over and over. Think about when they get out and now they are on the street in civilian life doing it over and over again. If they think they can get away with this behavior—this abuse of power, this violence, this hurt—they are going to continue.

I hope colleagues will make the decision to stand with us, with our terrific bipartisan group we have lined up behind this amendment, this Gillibrand amendment. I am very proud to have been working on this for a long time, and I think we are moving in the right direction. We are very close to 60 votes. I urge any colleague who might be within the sound of my voice, if they haven't decided, meet with a victim, meet with a victims' group, listen to their pleas. Listen to how smart they are. They understand what happened to them and they are begging us to stand up to the status quo, to the powerful Pentagon. We are taking on the most powerful organization in the world. But on this, they are wrong. They are right on a lot of other things, but on this they are wrong.

I look forward to proudly casting my vote for the Gillibrand amendment.

#### ADDITIONAL STATEMENTS

##### TRIBUTE TO CLAY LARKIN

• Mr. CRAPO. Mr. President, today I wish to recognize the outstanding work of Clay Larkin, who is retiring after serving for 13 years as Mayor of Post Falls, ID.

Mayor Larkin has dedicated immense time and covered considerable ground serving the people of Post Falls. He has devoted nearly 18 years to advancing the community, and Post Falls has thrived under his leadership. He served on the city council for 5 years before becoming mayor. As a strong and consistent advocate for the city, he helped bring considerable commerce to the area. His efforts also helped establish a foundation for further economic development and infrastructure improvements.

Additionally, under his leadership, community resources, including a library, city hall and police station, have been constructed, and he has worked to protect essential resources. Further, he has invested time and effort into emphasizing opportunities for youth, who are the future of our communities, State, and Nation. Mayor Larkin's work has understandably been recognized through numerous awards and honors. He is acknowledged for his devotion to making progress, his ability to adapt to changes, and his perseverance.

Post Falls and Idaho have been blessed to benefit from Clay's sound leadership. I thank Clay Larkin for his exceptional service, congratulate him on his retirement, and wish him all the best. I hope that retirement provides him more time with loved ones and the time for fishing he so greatly deserves.●

##### TRIBUTE TO REBECCA SPENCER

• Mr. WHITEHOUSE. Mr. President, for the past 25 years, Rev. Rebecca Spencer has provided parishioners at the United Church of Christ's Central



Congregational Church in Providence, RI, with thoughtful, dedicated, and selfless leadership.

I have been blessed to experience Reverend Spencer's inspiring stewardship firsthand. As a member of the Central Congregational Church for the years that I lived in Providence, I saw her regularly touch the lives of her parishioners by providing the spiritual guidance sought by so many in today's fast-paced and sometimes lonely world. And as the first woman in the United Church of Christ's history to become a senior minister without first serving as an associate of the congregation, Reverend Spencer has been a role model for the young women of her congregation who aspire to follow in her footsteps and one day take on leadership roles of their own.

Outside of church, Reverend Spencer has been a leader in Rhode Island's close-knit community. From her work to prevent domestic violence, to her service to our children through the United Way of Rhode Island, to the counsel she provides the Bioethics Committee at Women & Infants Hospital, Reverend Spencer has demonstrated a deep devotion to public service. Her contributions have made our State a better place for all.

Last year, I had the privilege of bringing Reverend Spencer to the Senate floor to deliver the opening prayer as a guest chaplain. Her invocation reminded each of us, particularly those us of elected to represent our fellow citizens, of our responsibility as members of the national and international community:

Gracious and loving God, we thank You for Your presence with us. You offer wisdom and perspective and grace. We ask Your blessings to be upon these elected representatives. May all that we do reflect Your purpose that we live together as Your children in harmony and freedom. May Your blessings and our work bring real hope to those who may be struggling or oppressed.

We do ask for Your special blessings to be with those who serve our country in the military—at home, at sea, in the air, and foreign countries. Shield them from danger as they work for peace.

This is indeed a gift of a new day You have given to us. May all our endeavors honor You and may we all serve the cause of life, liberty, and the pursuit of happiness in this beloved land of ours. May we truly do justice and love kindness and walk humbly with You, our God.

Congratulations to Reverend Spencer on her 25th anniversary at the Central Congregational Church. Rhode Island is proud to call her one of our own, and I am proud to call her a friend.●

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Mr. Pate, one of his secretaries.

#### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages

from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(The messages received today are printed at the end of the Senate proceedings.)

#### MESSAGE FROM THE HOUSE

At 2:02 p.m., a message from the House of Representatives, delivered by Mrs. Cole, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 2655. An act to amend Rule 11 of the Federal Rules of Civil Procedure to improve attorney accountability, and for other purposes.

H.R. 3350. An act to authorize health insurance issuers to continue to offer for sale current individual health insurance coverage in satisfaction of the minimum essential health insurance coverage requirement, and for other purposes.

The message also announced that the House agrees to the amendment of the Senate to the bill (H.R. 1848) to ensure that the Federal Aviation Administration advances the safety of small airplanes, and the continued development of the general aviation industry, and for other purposes.

The message further announced that the House disagrees to the amendment of the Senate to the bill (H.R. 3080) to provide for improvements to the rivers and harbors of the United States, to provide for the conservation and development of water and related resources, and for other purposes, and agrees to the conference asked by the Senate on the disagreeing votes of the two Houses thereon, and appoints the following Members as managers of the conference on the part of the House:

From the Committee on Transportation and Infrastructure, for consideration of the House bill and the Senate amendment, and modifications committed to conference: Messrs. Shuster, Duncan of Tennessee, LoBiondo, Graves of Georgia, Mrs. Capito, Mrs. Miller of Michigan, Messrs. Hunter, Bucshon, Gibbs, Hanna, Webster of Florida, Rice of South Carolina, Mullin, Rodney Davis of Illinois, Rahall, DeFazio, Ms. Brown of Florida, Eddie Bernice Johnson of Texas, Mr. Bishop of New York, Ms. Edwards, Mr. Garamendi, Ms. Hahn, Mr. Nolan, Ms. Frankel of Florida, and Mrs. Bustos.

From the Committee on Natural Resources, for consideration of sections 103, 115, 144, 146, and 220 of the House bill, and sections 2017, 2027, 2028, 2033, 2051, 3005, 5002, 5003, 5005, 5007, 5012, 5018, 5020, title XII, and section 13002 of the Senate amendment, and modifications committed to conference: Messrs. Hastings of Washington, Bishop of Utah, and Mrs. Napolitano.

The message also announced that the Speaker removes the gentleman from Georgia, Mr. Graves, as a conferee and appoints the gentleman from Missouri,

Mr. Graves, to fill the vacancy thereon to the bill (H.R. 3080) to provide for improvements to the rivers and harbors of the United States, to provide for the conservation and development of water and related resources, and for other purposes.

#### MEASURES REFERRED

The following bill was read the first and the second times by unanimous consent, and referred as indicated:

H.R. 2655. An act to amend Rule 11 of the Federal Rules of Civil Procedure to improve attorney accountability, and for other purposes; to the Committee on the Judiciary.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-3558. A communication from the Program Analyst, National Highway Traffic Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Early Warning Reporting, Foreign Defect Reporting, and Motor Vehicle and Equipment Recall Regulations" (RIN2127-AK72) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3559. A communication from the Program Analyst, National Highway Traffic Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Federal Motor Vehicle Safety Standards; Ejection Mitigation" (RIN2127-AL40) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3560. A communication from the Regulatory Ombudsman, Federal Motor Carrier Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Amendments To Implement Certain Provisions of the Moving Ahead for Progress in the 21st Century Act (MAP-21)" (RIN2126-AB60) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3561. A communication from the Assistant Chief Counsel for Hazardous Materials Safety, Pipeline and Hazardous Materials Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Hazardous Materials: Penalty Guidelines" (RIN2137-AF02) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3562. A communication from the Assistant Chief Counsel for Hazardous Materials Safety, Pipeline and Hazardous Materials Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Hazardous Materials: Enhanced Enforcement Procedures—Resumption of Transportation" (RIN2137-AE98) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3563. A communication from the Assistant Chief Counsel for Hazardous Materials Safety, Pipeline and Hazardous Materials Safety Administration, Department of

Transportation, transmitting, pursuant to law, the report of a rule entitled "Hazardous Materials: Highway-Rail Grade Crossing; Safe Clearance" (RIN2137-AE69) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3564. A communication from the Assistant Chief Counsel for Hazardous Materials Safety, Pipeline and Hazardous Materials Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Hazardous Materials: Corrections and Response to Administrative Appeals (HM-215K, HM-215L, HM-218G and HM-219)" (RIN2137-AF01) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3565. A communication from the Attorney-Advisor, Office of General Counsel, Department of Transportation, transmitting, pursuant to law, a report relative to a vacancy in the position of General Counsel, Office of the Secretary, Department of Transportation, received in the Office of the President of the Senate on November 4, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3566. A communication from the Secretary of the Federal Trade Commission, transmitting, pursuant to law, the report of a rule entitled "Freedom of Information Act (FOIA); Miscellaneous Rules Redesignation of Authority To Determine Appeals Under the FOIA" (16 CFR Part 4) received in the Office of the President of the Senate on November 6, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3567. A communication from the Director, Office of Sustainable Fisheries, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Taking of Marine Mammals Incidental to Commercial Fishing Operations; Harbor Porpoise Take Reduction Plan Regulations" (RIN0648-BD43) received in the Office of the President of the Senate on November 6, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3568. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures, and Takeoff Minimums and Obstacle Departure Procedures; Miscellaneous Amendments (81); Amdt. No. 3553" (RIN2120-AA65) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3569. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures, and Takeoff Minimums and Obstacle Departure Procedures; Miscellaneous Amendments (4); Amdt. No. 3557" (RIN2120-AA65) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3570. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures, and Takeoff Minimums and Obstacle Departure Procedures; Miscellaneous Amendments (30); Amdt. No. 3552" (RIN2120-AA65) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3571. A communication from the Paralegal Specialist, Federal Aviation Adminis-

tration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures, and Takeoff Minimums and Obstacle Departure Procedures; Miscellaneous Amendments (84); Amdt. No. 3551" (RIN2120-AA65) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3572. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures, and Takeoff Minimums and Obstacle Departure Procedures; Miscellaneous Amendments (16); Amdt. No. 3554" (RIN2120-AA65) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3573. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Airbus Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0463)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3574. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; General Electric Company Turbofan Engines" ((RIN2120-AA64) (Docket No. FAA-2013-0186)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3575. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Honeywell ASCA Inc. Emergency Locator Transmitters Installed on Various Transport Category Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0707)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3576. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; AgustaWestland S.p.A. Helicopters" ((RIN2120-AA64) (Docket No. FAA-2013-0350)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3577. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; PIAGGIO AERO INDUSTRIES S.p.A. Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0527)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3578. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Fokker Services B.V. Airplanes" ((RIN2120-AA64) (Docket No. FAA-2012-0270)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3579. A communication from the Paralegal Specialist, Federal Aviation Adminis-

tration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Eurocopter Deutschland GmbH Helicopters" ((RIN2120-AA64) (Docket No. FAA-2013-0398)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3580. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; The Boeing Company Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0301)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3581. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Eurocopter France Helicopters" ((RIN2120-AA64) (Docket No. FAA-2013-0119)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3582. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; The Boeing Company Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0097)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3583. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Bell Helicopters Textron, Inc. (Bell) Helicopters" ((RIN2120-AA64) (Docket No. FAA-2013-0379)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3584. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Piper Aircraft, Inc. Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0535)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3585. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Bell Helicopter Textron Canada Limited (Bell)" ((RIN2120-AA64) (Docket No. FAA-2013-0400)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3586. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; The Boeing Company Airplanes" ((RIN2120-AA64) (Docket No. FAA-2012-0931)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3587. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Eurocopter France Helicopters" ((RIN2120-AA64) (Docket No. FAA-2013-0341)) received in the Office of the President of the Senate

on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3588. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Eurocopter Deutschland GmbH Helicopters" ((RIN2120-AA64) (Docket No. FAA-2012-0887)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3589. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Eurocopter Deutschland GmbH (ECD) Helicopters" ((RIN2120-AA64) (Docket No. FAA-2013-0020)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3590. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Embraer S.A. Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0092)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3591. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Airbus Airplanes" ((RIN2120-AA64) (Docket No. FAA-2012-1076)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3592. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Airbus Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0335)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3593. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Lockheed Martin Corporation/Lockheed Martin Aeronautics Company Airplanes" ((RIN2120-AA64) (Docket No. FAA-2012-1078)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3594. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; The Boeing Company Airplanes" ((RIN2120-AA64) (Docket No. FAA-2008-0617)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3595. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; The Boeing Company Airplanes" ((RIN2120-AA64) (Docket No. FAA-2008-0615)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3596. A communication from the Paralegal Specialist, Federal Aviation Adminis-

tration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Airbus Airplanes" ((RIN2120-AA64) (Docket No. FAA-2012-0808)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3597. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Airbus Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0424)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3598. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Airbus Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0422)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3599. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Alexander Schleicher GmbH and Co. Segelflugzeugbau Sailplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0450)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

EC-3600. A communication from the Paralegal Specialist, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Bombardier, Inc. Airplanes" ((RIN2120-AA64) (Docket No. FAA-2013-0459)) received in the Office of the President of the Senate on October 28, 2013; to the Committee on Commerce, Science, and Transportation.

## REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. ROCKEFELLER, from the Committee on Commerce, Science, and Transportation, without amendment:

S. 1254. A bill to amend the Harmful Algal Blooms and Hypoxia Research and Control Act of 1998, and for other purposes (Rept. No. 113-121).

## INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. REID (for Mr. WARNER (for himself and Mr. KAINE)):

S. 1718. A bill to modify the boundary of Petersburg National Battlefield in the Commonwealth of Virginia, and for other purposes; to the Committee on Energy and Natural Resources.

By Mrs. MURRAY (for herself and Mr. BURR):

S. 1719. A bill to amend the Public Health Service Act to reauthorize the poison center national toll-free number, national media campaign, and grant program, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Mr. LEAHY (for himself, Mr. LEE, Mr. WHITEHOUSE, and Ms. KLOBUCHAR):

S. 1720. A bill to promote transparency in patent ownership and make other improvements to the patent system, and for other purposes; to the Committee on the Judiciary.

By Mr. BLUMENTHAL (for himself and Mr. MCCAIN):

S. 1721. A bill to decrease the frequency of sports blackouts, to require the application of the antitrust laws to Major League Baseball, and for other purposes; to the Committee on the Judiciary.

## SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. REID (for himself and Mr. MCCONNELL):

S. Res. 298. A resolution to authorize testimony, documents, and representation in *United States v. Allen*; considered and agreed to.

## ADDITIONAL COSPONSORS

S. 313

At the request of Mr. CASEY, the name of the Senator from Nevada (Mr. HELLER) was added as a cosponsor of S. 313, a bill to amend the Internal Revenue Code of 1986 to provide for the tax treatment of ABLE accounts established under State programs for the care of family members with disabilities, and for other purposes.

S. 338

At the request of Mr. BAUCUS, the name of the Senator from Arkansas (Mr. PRYOR) was added as a cosponsor of S. 338, a bill to amend the Land and Water Conservation Fund Act of 1965 to provide consistent and reliable authority for, and for the funding of, the land and water conservation fund to maximize the effectiveness of the fund for future generations, and for other purposes.

S. 381

At the request of Mr. BROWN, the names of the Senator from South Carolina (Mr. GRAHAM), the Senator from West Virginia (Mr. MANCHIN), the Senator from South Dakota (Mr. JOHNSON), the Senator from Tennessee (Mr. CORKER), and the Senator from Oregon (Mr. WYDEN) were added as cosponsors of S. 381, a bill to award a Congressional Gold Medal to the World War II members of the "Doolittle Tokyo Raiders", for outstanding heroism, valor, skill, and service to the United States in conducting the bombings of Tokyo.

S. 822

At the request of Mr. LEAHY, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of S. 822, a bill to protect crime victims' rights, to eliminate the substantial backlog of DNA samples collected from crime scenes and convicted offenders, to improve and expand the DNA testing capacity of Federal, State, and local crime laboratories, to increase research and development of new DNA testing technologies, to develop new training programs regarding the collection and use of DNA evidence, to provide post conviction testing of DNA

evidence to exonerate the innocent, to improve the performance of counsel in State capital cases, and for other purposes.

S. 916

At the request of Mr. COCHRAN, the name of the Senator from Tennessee (Mr. ALEXANDER) was added as a cosponsor of S. 916, a bill to authorize the acquisition and protection of nationally significant battlefields and associated sites of the Revolutionary War and the War of 1812 under the American Battlefield Protection Program.

S. 942

At the request of Mr. CASEY, the name of the Senator from California (Mrs. BOXER) was added as a cosponsor of S. 942, a bill to eliminate discrimination and promote women's health and economic security by ensuring reasonable workplace accommodations for workers whose ability to perform the functions of a job are limited by pregnancy, childbirth, or a related medical condition.

S. 994

At the request of Mr. WHITEHOUSE, his name was added as a cosponsor of S. 994, a bill to expand the Federal Funding Accountability and Transparency Act of 2006 to increase accountability and transparency in Federal spending, and for other purposes.

S. 1011

At the request of Mr. JOHANNIS, the name of the Senator from Georgia (Mr. ISAKSON) was added as a cosponsor of S. 1011, a bill to require the Secretary of the Treasury to mint coins in commemoration of the centennial of Boys Town, and for other purposes.

S. 1302

At the request of Mr. HARKIN, the name of the Senator from Ohio (Mr. PORTMAN) was added as a cosponsor of S. 1302, a bill to amend the Employee Retirement Income Security Act of 1974 and the Internal Revenue Code of 1986 to provide for cooperative and small employer charity pension plans.

S. 1306

At the request of Mr. REED, the name of the Senator from Wisconsin (Ms. BALDWIN) was added as a cosponsor of S. 1306, a bill to amend the Elementary and Secondary Education Act of 1965 in order to improve environmental literacy to better prepare students for postsecondary education and careers, and for other purposes.

S. 1320

At the request of Mr. DONNELLY, the name of the Senator from Kansas (Mr. MORAN) was added as a cosponsor of S. 1320, a bill to establish a tiered hiring preference for members of the reserve components of the armed forces.

S. 1323

At the request of Mrs. FEINSTEIN, the name of the Senator from Rhode Island (Mr. WHITEHOUSE) was added as a cosponsor of S. 1323, a bill to address the continued threat posed by dangerous synthetic drugs by amending the Controlled Substances Act relating to controlled substance analogues.

S. 1351

At the request of Mr. THUNE, the name of the Senator from Wisconsin (Mr. JOHNSON) was added as a cosponsor of S. 1351, a bill to provide for fiscal gap and generational accounting analysis in the legislative process, the President's budget, and annual long-term fiscal outlook reports.

S. 1441

At the request of Mr. BENNET, the name of the Senator from Colorado (Mr. UDALL) was added as a cosponsor of S. 1441, a bill to amend the Internal Revenue Code of 1986 to facilitate water leasing and water transfers to promote conservation and efficiency.

S. 1462

At the request of Mr. THUNE, the name of the Senator from Florida (Mr. NELSON) was added as a cosponsor of S. 1462, a bill to extend the positive train control system implementation deadline, and for other purposes.

S. 1495

At the request of Mr. CASEY, the name of the Senator from Pennsylvania (Mr. TOOMEY) was added as a cosponsor of S. 1495, a bill to direct the Administrator of the Federal Aviation Administration to issue an order with respect to secondary cockpit barriers, and for other purposes.

S. 1507

At the request of Ms. HEITKAMP, the name of the Senator from New Mexico (Mr. HEINRICH) was added as a cosponsor of S. 1507, a bill to amend the Internal Revenue Code of 1986 to clarify the treatment of general welfare benefits provided by Indian tribes.

S. 1577

At the request of Mr. JOHANNIS, the name of the Senator from Georgia (Mr. ISAKSON) was added as a cosponsor of S. 1577, a bill to amend the Truth in Lending Act to improve upon the definitions provided for points and fees in connection with a mortgage transaction.

S. 1610

At the request of Mr. MENENDEZ, the names of the Senator from South Carolina (Mr. GRAHAM) and the Senator from North Carolina (Mrs. HAGAN) were added as cosponsors of S. 1610, a bill to delay the implementation of certain provisions of the Biggert-Waters Flood Insurance Reform Act of 2012, and for other purposes.

S. 1622

At the request of Ms. HEITKAMP, the name of the Senator from New Mexico (Mr. UDALL) was added as a cosponsor of S. 1622, a bill to establish the Alyce Spotted Bear and Walter Soboleff Commission on Native Children, and for other purposes.

S. 1644

At the request of Mrs. BOXER, the names of the Senator from South Dakota (Mr. THUNE), the Senator from Ohio (Mr. PORTMAN), the Senator from Virginia (Mr. KAINE) and the Senator from Oregon (Mr. WYDEN) were added as cosponsors of S. 1644, a bill to amend title 10, United States Code, to provide

for preliminary hearings on alleged offenses under the Uniform Code of Military Justice.

S. 1687

At the request of Mr. CASEY, the names of the Senator from Connecticut (Mr. BLUMENTHAL) and the Senator from Massachusetts (Ms. WARREN) were added as cosponsors of S. 1687, a bill to amend the Fair Labor Standards Act of 1938 to ensure that employees are not misclassified as non-employees, and for other purposes.

S. 1696

At the request of Mr. BLUMENTHAL, the name of the Senator from Montana (Mr. BAUCUS) was added as a cosponsor of S. 1696, a bill to protect a women's right to determine whether and when to bear a child or end a pregnancy by limiting restrictions on the provision of abortion services.

S. 1697

At the request of Mr. HARKIN, the names of the Senator from Montana (Mr. TESTER) and the Senator from Maryland (Ms. MIKULSKI) were added as cosponsors of S. 1697, a bill to support early learning.

S. 1709

At the request of Mr. KIRK, the name of the Senator from Michigan (Ms. STABENOW) was added as a cosponsor of S. 1709, a bill to require the Committee on Technology of the National Science and Technology Council to develop and update a national manufacturing competitiveness strategic plan, and for other purposes.

S. RES. 269

At the request of Mr. CRUZ, his name was added as a cosponsor of S. Res. 269, a resolution expressing the sense of the Senate on United States policy regarding possession of enrichment and reprocessing capabilities by the Islamic Republic of Iran.

S. RES. 270

At the request of Mr. KIRK, the name of the Senator from Delaware (Mr. COONS) was added as a cosponsor of S. Res. 270, a resolution supporting the goals and ideals of World Polio Day and commending the international community and others for their efforts to prevent and eradicate polio.

AMENDMENT NO. 2025

At the request of Mr. KAINE, the name of the Senator from Georgia (Mr. CHAMBLISS) was added as a cosponsor of amendment No. 2025 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 2040

At the request of Mr. BAUCUS, the name of the Senator from Utah (Mr. LEE) was added as a cosponsor of amendment No. 2040 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year

2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## AMENDMENT NO. 2042

At the request of Ms. AYOTTE, the names of the Senator from Florida (Mr. RUBIO), the Senator from Oklahoma (Mr. COBURN) and the Senator from Louisiana (Mr. VITTER) were added as cosponsors of amendment No. 2042 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## AMENDMENT NO. 2043

At the request of Ms. AYOTTE, the names of the Senator from Florida (Mr. RUBIO) and the Senator from Oklahoma (Mr. COBURN) were added as cosponsors of amendment No. 2043 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## AMENDMENT NO. 2044

At the request of Ms. AYOTTE, the names of the Senator from Florida (Mr. RUBIO) and the Senator from Oklahoma (Mr. COBURN) were added as cosponsors of amendment No. 2044 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## AMENDMENT NO. 2045

At the request of Ms. AYOTTE, the names of the Senator from Florida (Mr. RUBIO) and the Senator from Oklahoma (Mr. COBURN) were added as cosponsors of amendment No. 2045 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## AMENDMENT NO. 2046

At the request of Ms. AYOTTE, the names of the Senator from Florida (Mr. RUBIO) and the Senator from Louisiana (Mr. VITTER) were added as cosponsors of amendment No. 2046 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## AMENDMENT NO. 2056

At the request of Ms. STABENOW, her name was added as a cosponsor of amendment No. 2056 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## AMENDMENT NO. 2057

At the request of Ms. COLLINS, the name of the Senator from Connecticut (Mr. MURPHY) was added as a cosponsor of amendment No. 2057 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## AMENDMENT NO. 2063

At the request of Ms. AYOTTE, the name of the Senator from Idaho (Mr. CRAPO) was added as a cosponsor of amendment No. 2063 intended to be proposed to S. 1197, an original bill to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## SUBMITTED RESOLUTIONS

## SENATE RESOLUTION 298—TO AUTHORIZE TESTIMONY, DOCUMENTS, AND REPRESENTATION IN UNITED STATES V. ALLEN

Mr. REID (for himself and Mr. MCCONNELL) submitted the following resolution; which was considered and agreed to:

## S. RES. 298

Whereas, in the case of *United States v. Allen*, Crim. No. 12-112, pending in the United States District Court for the Middle District of Florida, the prosecution has requested the production of documents and testimony from current and former employees of the offices of Senators Bill Nelson and Marco Rubio;

Whereas, pursuant to sections 703(a) and 704(a)(2) of the Ethics in Government Act of 1978, 2 U.S.C. §§ 288b(a) and 288c(a)(2), the Senate may direct its counsel to represent current and former employees of the Senate with respect to any subpoena, order, or request for testimony relating to their official responsibilities;

Whereas, by the privileges of the Senate of the United States and Rule XI of the Standing Rules of the Senate, no evidence under the control or in the possession of the Senate may, by the judicial or administrative process, be taken from such control or possession but by permission of the Senate; and

Whereas, when it appears that evidence under the control or in the possession of the Senate may promote the administration of justice, the Senate will take such action as will promote the ends of justice consistent with the privileges of the Senate: Now, therefore, be it

*Resolved*, That Peter Mitchell and Grace Pettus, a current and a former employee, respectively, of the Office of Senator Bill Nelson, and Adele Griffin and Ashley Cook, current employees of the Office of Senator Marco Rubio, and any other current or former employee from either office from whom relevant evidence may be sought, are authorized to produce documents and provide testimony in the case of *United States v. Allen*, except concerning matters for which a privilege should be asserted.

SEC. 2. The Senate Legal Counsel is authorized to represent current and former employees of the offices of Senators Nelson and Rubio in connection with the production of evidence authorized in section one of this resolution.

## AMENDMENTS SUBMITTED AND PROPOSED

SA 2075. Mr. MENENDEZ (for himself and Mr. CORKER) submitted an amendment intended to be proposed by him to the bill S. 1545, to extend authorities related to global HIV/AIDS and to promote oversight of United States programs; which was ordered to lie on the table.

SA 2076. Mr. CRUZ submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table.

SA 2077. Mr. CRUZ (for himself, Mr. CORNYN, Mr. GRAHAM, and Mr. RUBIO) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2078. Mr. UDALL of Colorado (for himself and Mr. BLUNT) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2079. Mr. UDALL of Colorado submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2080. Mr. BLUMENTHAL (for himself, Ms. AYOTTE, Mr. CORNYN, and Mr. CASEY) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2081. Mrs. BOXER (for herself, Mr. GRAHAM, Mrs. SHAHEEN, Mr. BLUNT, Mrs. MCCASKILL, Mrs. GILLIBRAND, Mr. BAUCUS, Mr. BLUMENTHAL, Mr. MCCAIN, Mr. TESTER, Mr. KAINE, Mr. COONS, Mr. WYDEN, Mr. PORTMAN, and Mr. CARDIN) submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2082. Mrs. BOXER submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2083. Mrs. BOXER (for herself and Mr. BARR) submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2084. Mr. KAINE (for himself and Mr. WARNER) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2085. Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2086. Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2087. Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2088. Mr. BURR (for himself, Mr. RUBIO, and Mr. COBURN) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2089. Mrs. GILLIBRAND submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2090. Mrs. GILLIBRAND submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2091. Mr. REED (for himself and Mr. JOHANN) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2092. Mr. SCHATZ (for himself and Mr. DONNELLY) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2093. Mr. THUNE submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2094. Mr. CRUZ submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2095. Mr. Kaine submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2096. Mr. MARKEY (for himself and Mr. WYDEN) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2097. Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2098. Mr. FLAKE (for himself, Mr. MCCAIN, and Mr. ALEXANDER) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2099. Mrs. GILLIBRAND (for herself, Mrs. BOXER, Ms. COLLINS, Mr. GRASSLEY, Mr. BLUMENTHAL, Mr. PAUL, Mrs. SHAHEEN, Mr. KIRK, Mr. SCHUMER, Mr. JOHANN, Ms. HIRONO, Mr. BEGICH, Mr. COONS, Mr. MARKEY, Mr. JOHNSON of South Dakota, Ms. BALDWIN, Ms. WARREN, Mr. UDALL of New Mexico, Mr. SCHATZ, Mr. HEINRICH, Mr. CARDIN, Mr. CRUZ, Mr. WYDEN, Mr. DONNELLY, Ms. MURKOWSKI, Mr. CASEY, Mr. BOOKER, and Mr. FRANKEN) submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2100. Mr. WYDEN (for himself and Mr. HEINRICH) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2101. Mr. DONNELLY (for himself and Mr. RUBIO) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2102. Mr. DONNELLY submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2103. Mr. DONNELLY submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2104. Mr. REID (for Mr. WARNER (for himself and Mr. CHAMBLISS)) submitted an amendment intended to be proposed by Mr. Reid of NV to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2105. Mr. REID (for Mr. WARNER (for himself and Mr. CHAMBLISS)) submitted an

amendment intended to be proposed by Mr. Reid of NV to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2106. Mr. REID (for Mr. WARNER (for himself and Mr. CHAMBLISS)) submitted an amendment intended to be proposed by Mr. Reid of NV to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2107. Mr. REID (for Mr. WARNER (for himself and Mr. MORAN)) submitted an amendment intended to be proposed by Mr. Reid of NV to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2108. Mr. REID (for Mr. WARNER) submitted an amendment intended to be proposed by Mr. Reid of NV to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2109. Mr. REID (for Mr. WARNER (for himself and Mrs. GILLIBRAND)) submitted an amendment intended to be proposed by Mr. Reid of NV to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2110. Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2111. Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2112. Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2113. Ms. AYOTTE (for herself and Mrs. SHAHEEN) submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2114. Mr. PORTMAN (for himself and Ms. HIRONO) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2115. Mr. JOHNSON of Wisconsin (for himself and Ms. BALDWIN) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2116. Mr. RISCH (for himself and Mr. RUBIO) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2117. Mr. RISCH submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2118. Mr. RISCH submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2119. Mr. RISCH (for himself and Mr. RUBIO) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2120. Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2121. Mr. BLUMENTHAL (for himself and Mr. CORNYN) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2122. Mrs. GILLIBRAND (for herself and Ms. HIRONO) submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2123. Mr. REID (for Mr. LEVIN (for himself and Mr. INHOFE)) proposed an amendment to the bill S. 1197, supra.

SA 2124. Mr. REID (for Mr. LEVIN (for himself and Mr. INHOFE)) proposed an amendment to amendment SA 2123 proposed by Mr. REID (for Mr. LEVIN (for himself and Mr. INHOFE)) to the bill S. 1197, supra.

SA 2125. Mr. REID proposed an amendment to the bill S. 1197, supra.

SA 2126. Mr. REID proposed an amendment to amendment SA 2125 proposed by Mr. REID to the bill S. 1197, supra.

SA 2127. Mr. REID proposed an amendment to amendment SA 2126 proposed by Mr. REID to the amendment SA 2125 proposed by Mr. REID to the bill S. 1197, supra.

SA 2128. Mr. Kaine submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2129. Mr. CARDIN (for himself, Mr. MCCAIN, and Mr. WHITEHOUSE) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2130. Mr. CARDIN (for himself and Mr. BLUMENTHAL) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2131. Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2132. Mr. CARDIN (for himself and Mr. BLUNT) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2133. Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2134. Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2135. Mr. MANCHIN (for himself and Mr. MORAN) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2136. Mr. LEE (for himself and Mrs. FISCHER) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2137. Mr. LEE (for himself, Mr. CRUZ, Mr. BARRASSO, Mr. COBURN, and Mr. VITTER) submitted an amendment intended to be proposed by him to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2138. Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2139. Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2140. Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2141. Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2142. Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2143. Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2144. Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2145. Ms. AYOTTE (for herself, Mr. BLUMENTHAL, Mr. MORAN, and Mr. COBURN) submitted an amendment intended to be proposed by her to the bill S. 1197, supra; which was ordered to lie on the table.

SA 2146. Mrs. BOXER (for Mr. SANDERS) proposed an amendment to the bill S. 1471, to authorize the Secretary of Veterans Affairs and the Secretary of the Army to reconsider



decisions to inter or honor the memory of a person in a national cemetery, and for other purposes.

SA 2147. Mrs. BOXER (for Mr. MENENDEZ (for himself and Mr. CORKER)) proposed an amendment to the bill S. 1545, to extend authorities related to global HIV/AIDS and to promote oversight of United States programs.

#### TEXT OF AMENDMENTS

**SA 2075.** Mr. MENENDEZ (for himself and Mr. CORKER) submitted an amendment intended to be proposed by him to the bill S. 1545, to extend authorities related to global HIV/AIDS and to promote oversight of United States programs; which was ordered to lie on the table; as follows:

On page 18, strike line 11 and insert the following:

“(R) A description of program evaluations completed during the reporting period, including whether all completed evaluations have been published on a publicly available Internet website and whether any completed evaluations did not adhere to the common evaluation standards of practice published under paragraph (4).

“(4) COMMON EVALUATION STANDARDS.—Not later than February 1, 2014, the Global AIDS Coordinator shall publish on a publicly available Internet website the common evaluation standards of practice referred to in paragraph (3)(R).

“(5) PARTNER COUNTRY DEFINED.—In this section, the term ‘‘countries’’—

On page 16, line 3, strike ‘‘counties’’ and insert ‘‘countries’’.

On page 18, line 1, strike the second set of quotation marks.

On page 18, line 4, strike the second set of quotation marks.

**SA 2076.** Mr. CRUZ submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

Strike section 1032 and insert the following:

#### **SEC. 1032. TRANSFER OF MEDICAL PERSONNEL AND SUPPLIES TO UNITED STATES NAVAL STATION, GUANTANAMO BAY, CUBA, FOR TREATMENT OF INDIVIDUALS DETAINED AT GUANTANAMO.**

(a) TRANSFER FOR EMERGENCY OR CRITICAL MEDICAL TREATMENT AUTHORIZED.—The Secretary of Defense may transfer any United States military medical personnel or medical supplies from a military medical treatment facility in the United States to United States Naval Station Guantanamo Bay, Cuba, for the purpose of providing medical treatment to prevent the death or significant injury or harm to the health of an individual detained at Guantanamo.

(b) INDIVIDUAL DETAINED AT GUANTANAMO DEFINED.—In this section, the term ‘‘individual detained at Guantanamo’’ has the meaning given that term in section 1031(e)(2).

**SA 2077.** Mr. CRUZ (for himself, Mr. CORNYN, Mr. GRAHAM, and Mr. RUBIO) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal

year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title X, add the following:

#### **SEC. 1035. REWARDS AUTHORIZED.**

In accordance with the Rewards for Justice program authorized under section 36(b) of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2708(b)), the Secretary of State shall offer a reward of not more than \$5,000,000 to individuals who furnish information—

(1) regarding the attacks on the United States diplomatic mission at Benghazi, Libya that began on September 11, 2012; or

(2) leading to the capture of an individual who committed, conspired to commit, attempted to commit, or aided in the commission of the attacks described in paragraph (1).

**SA 2078.** Mr. UDALL of Colorado (for himself and Mr. BLUNT) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle G of title X, add the following:

#### **SEC. 1066. REPORT ON HEALTH AND SAFETY RISKS ASSOCIATED WITH EJECTION SEATS.**

(a) REPORT.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Air Force shall submit to the congressional defense committees a report setting forth an assessment of the risks to the health and safety of members of the Armed Forces of the ejection seats currently in operational use by the Air Force.

(b) ELEMENTS.—The report required by subsection (a) shall include the following:

(1) An assessment whether aircrew members wearing advanced helmets, night vision systems, helmet-mounted cueing systems, or other helmet-mounted devices or attachments are at increased risk of serious injury or death during a high-speed ejection sequence.

(2) An analysis of how ejection seats currently in operational use provide protection against head, neck, and spinal cord injuries during an ejection sequence.

(3) An analysis of initiatives currently underway within the Air Force to decrease the risk of death or serious injury in an ejection sequence.

(4) The status of any testing or qualifications on upgraded ejection seats that may reduce the risk of death or serious injury in an ejection sequence.

**SA 2079.** Mr. UDALL of Colorado submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes;

which was ordered to lie on the table; as follows:

At the end of subtitle E of title XXVIII, add the following new section:

#### **SEC. 2842. CONDITIONS ON DEPARTMENT OF DEFENSE EXPANSION OF PINON CANYON MANEUVER SITE, FORT CARSON, COLORADO.**

The Secretary of Defense and the Secretary of the Army may not acquire, in fee or by eminent domain, any land to expand the size of the Piñon Canyon Maneuver Site near Fort Carson, Colorado, unless each of the following occurs:

(1) The land acquisition is specifically authorized in an Act of Congress enacted after the date of the enactment of this Act.

(2) Funds are specifically appropriated for the land acquisition.

(3) The Secretary of Defense and the Secretary of the Army comply with the environmental review requirements of section 102(2) of the National Environmental Policy Act of 1969 (42 U.S.C. 4332(2)) with respect to the land acquisition.

**SA 2080.** Mr. BLUMENTHAL (for himself, Ms. AYOTTE, Mr. CORNYN, and Mr. CASEY) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of title XII, add the following:

#### **Subtitle D—Syria Sanctions**

#### **SEC. 1241. DEFINITIONS.**

In this subtitle:

(1) ACCOUNT; CORRESPONDENT ACCOUNT; PAYABLE-THROUGH ACCOUNT.—The terms ‘‘account’’, ‘‘correspondent account’’, and ‘‘payable-through account’’ have the meanings given those terms in section 5318A of title 31, United States Code.

(2) AGRICULTURAL COMMODITY.—The term ‘‘agricultural commodity’’ has the meaning given that term in section 102 of the Agricultural Trade Act of 1978 (7 U.S.C. 5602).

(3) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term ‘‘appropriate congressional committees’’ means—

(A) the Committee on Banking, Housing, and Urban Affairs and the Committee on Foreign Relations of the Senate; and

(B) the Committee on Financial Services and the Committee on Foreign Affairs of the House of Representatives.

(4) COMPONENT PART.—The term ‘‘component part’’ has the meaning given that term in section 11A(e)(1) of the Export Administration Act of 1979 (50 U.S.C. App. 2410a(e)(1)) (as in effect pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.)).

(5) FINANCIAL INSTITUTION.—The term ‘‘financial institution’’ has the meaning given that term in section 14 of the Iran Sanctions of 1996 (Public Law 104-172; 50 U.S.C. 1701 note).

(6) FINISHED PRODUCT.—The term ‘‘finished product’’ has the meaning given that term in section 11A(e)(2) of the Export Administration Act of 1979 (50 U.S.C. App. 2410a(e)(2)) (as in effect pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.)).

(7) FOREIGN FINANCIAL INSTITUTION; DOMESTIC FINANCIAL INSTITUTION.—The terms ‘‘foreign financial institution’’ and ‘‘domestic financial institution’’ shall have the meanings

of those terms as determined by the Secretary of the Treasury.

(8) **FOREIGN PERSON.**—The term “foreign person” means an individual or entity that is not a United States person.

(9) **GOOD AND TECHNOLOGY.**—The terms “good” and “technology” have the meanings given those terms in section 16 of the Export Administration Act of 1979 (50 U.S.C. App. 2415) (as in effect pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.)).

(10) **GOVERNMENT OF SYRIA.**—The term “Government of Syria”—

(A) means the Government of Syria on the date of the enactment of this Act, including any agency or instrumentality of that Government, any entity controlled by that Government, and the Central Bank of Syria; and

(B) does not include a successor government of Syria.

(11) **KNOWINGLY.**—The term “knowingly”, with respect to conduct, a circumstance, or a result, means that a person has actual knowledge, or should have known, of the conduct, the circumstance, or the result.

(12) **MEDICAL DEVICE.**—The term “medical device” has the meaning given the term “device” in section 201 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 321).

(13) **MEDICINE.**—The term “medicine” has the meaning given the term “drug” in section 201 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 321).

(14) **MONEY LAUNDERING.**—The term “money laundering” means the movement of illicit cash or cash equivalent proceeds into, out of, or through a country, or into, out of, or through a financial institution.

(15) **PERSON.**—The term “person” means an individual or entity.

(16) **SERVICES.**—The term “services” includes software, hardware, financial, professional consulting, engineering, and specialized energy information services, energy-related technical assistance, and maintenance and repairs.

(17) **SUCCESSOR GOVERNMENT OF SYRIA.**—The term “successor government of Syria” means a successor government to the Government of Syria that is recognized as the legitimate governing authority of Syria by the Government of the United States.

(18) **UNITED STATES PERSON.**—The term “United States person” means—

(A) a United States citizen or an alien lawfully admitted for permanent residence to the United States; and

(B) an entity organized under the laws of the United States or of any jurisdiction within the United States, including a foreign branch of such an entity.

# **PART I—IMPOSITION OF SANCTIONS WITH RESPECT TO SENIOR OFFICIALS OF THE GOVERNMENT OF SYRIA AND PERSONS THAT CONDUCT CERTAIN TRANSACTIONS WITH SYRIA**

## **SEC. 1251. IMPOSITION OF SANCTIONS WITH RESPECT TO SENIOR OFFICIALS OF THE GOVERNMENT OF SYRIA.**

### **(a) IDENTIFICATION OF PERSONS.—**

(1) **IN GENERAL.**—Not later than 60 days after the date of the enactment of this Act, and every 60 days thereafter, the President shall submit to the appropriate congressional committees a list of persons the President determines—

(A) are senior officials of the Government of Syria;

(B) have provided support to or received support from a senior official of that Government;

(C) have acted or purported to act, directly or indirectly, for or on behalf of a senior official of that Government; or

(D) are owned or controlled, directly or indirectly, by a senior official of that Government.

(2) **SENIOR OFFICIALS.**—In making the determination required by paragraph (1)(A), the President shall consider the following individuals to be senior officials of the Government of Syria:

(A) President Bashar al-Assad.

(B) The Vice President of that Government.

(C) Any member of the cabinet of that Government.

(D) The head or heads of the National Progressive Front.

(E) Any senior leader of—

(i) the Syrian Arab Army;

(ii) the Syrian Arab Navy;

(iii) the Syrian Arab Air Force;

(iv) the Syrian Arab Air Defense Force; or

(v) any other military or paramilitary force that has taken up arms on behalf of that Government.

(3) **SUPPORT TO OR FROM SENIOR OFFICIALS.**—In making the determination required by paragraph (1)(B), the President shall consider the following persons to have provided support to or received support from a senior official of the Government of Syria:

(A) Any person that has materially assisted, sponsored, or provided goods, services, or financial, material, or technological support to or for the benefit of an individual the President has determined under paragraph (1)(A) to be a senior official of that Government.

(B) Any person that has received any funds, goods, or services from an individual the President has determined under paragraph (1)(A) to be a senior official of that Government.

(b) **BLOCKING OF PROPERTY.**—The President shall block and prohibit any transaction in property and interests in property of any person on the list required by subsection (a)(1) if such property and interests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.

(c) **HUMANITARIAN EXCEPTION.**—The President may not impose sanctions under this section with respect to any person for the provision of agricultural commodities, food, medicine, or medical devices to Syria or the provision of humanitarian assistance to the people of Syria.

(d) **EXCEPTION FOR SUPPORT TO DISMANTLE CHEMICAL WEAPONS PROGRAM.**—The President may not impose sanctions under this section with respect to any person for the provision of support in the process of dismantling the chemical weapons program of Syria.

(e) **WAIVER.**—

(1) **IN GENERAL.**—The President may waive the imposition of sanctions under this section for a period of not more than 180 days, and may renew that waiver for additional periods of not more than 90 days, if the President—

(A) determines that such a waiver is vital to the national security of the United States; and

(B) submits to the appropriate congressional committees a report providing a justification for the waiver.

(2) **FORM OF REPORT.**—Each report submitted under paragraph (1)(B) shall be submitted in unclassified form, but may include a classified annex.

## **SEC. 1252. IMPOSITION OF PENALTIES WITH RESPECT TO UNITED STATES PERSONS THAT CONDUCT CERTAIN TRANSACTIONS WITH RESPECT TO SYRIA.**

(a) **IN GENERAL.**—The penalties provided for in subsections (b) and (c) of section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) shall apply, to the same extent that such penalties apply to a person that commits an unlawful act de-

scribed in section 206(a) of that Act, to a United States person that—

(1) violates, attempts to violate, conspires to violate, or causes a violation of section 1251 or regulations prescribed under section 1251;

(2) conducts investment activities in Syria on or after the date of the enactment of this Act;

(3) exports, reexports, sells, or supplies, directly or indirectly, a service from the United States to the Government of Syria;

(4) conducts a transaction with respect to petroleum or petroleum products of Syrian origin; or

(5) approves, finances, facilitates, or guarantees a transaction by a foreign person that would be prohibited under this section if conducted by a United States person.

(b) **INVESTMENT ACTIVITIES DEFINED.**—In this section, the term “investment activities” means—

(1) an investment of more than \$100 in the aggregate in the economy of Syria in—

(A) the financial or banking sector;

(B) the military or defense sector;

(C) the law enforcement sector; or

(D) the energy sector; or

(2) a transfer of any amount to Bashar al-Assad or any person acting or purporting to act, directly or indirectly, for or on behalf of Bashar al-Assad.

## **SEC. 1253. APPLICABILITY TO CONTRACTS AND OTHER AGREEMENTS.**

The blocking of property under section 1251(b) and the penalties under section 1252 shall apply to contracts or other agreements entered into on or after December 1, 2013.

## **PART II—MODIFICATION OF SANCTIONS WITH RESPECT TO HUMAN RIGHTS ABUSES IN SYRIA**

### **SEC. 1261. MODIFICATION OF LIST OF PERSONS RESPONSIBLE FOR OR COMPLICIT IN HUMAN RIGHTS ABUSES COMMITTED AGAINST CITIZENS OF SYRIA OR THEIR FAMILY MEMBERS.**

(a) **IN GENERAL.**—Section 702(b)(1) of the Iran Threat Reduction and Syria Human Rights Act of 2012 (22 U.S.C. 8791(b)(1)) is amended to read as follows:

“(1) **IN GENERAL.**—Not later than 120 days after the date of the enactment of the National Defense Authorization Act for Fiscal Year 2014, the President shall submit to the appropriate congressional committees a list of the following persons:

“(A) Any person that the President determines, based on credible evidence, is responsible for or complicit in, or responsible for ordering, controlling, or otherwise directing, the commission of serious human rights abuses, including repression, against citizens of Syria or their family members, regardless of whether those abuses occurred in Syria.

“(B) A senior official or senior officer of a person described in subparagraph (A).

“(C) Any person that has materially assisted, sponsored, or provided goods, services, or financial, material, or technological support to a person—

“(i) described in subparagraph (A); or

“(ii) with respect to which sanctions have been imposed pursuant to Executive Order 13338 or Executive Order 13460 (50 U.S.C. 1701 note; relating to blocking property of certain persons and prohibiting the export of certain goods to Syria).

“(D) Any person owned or controlled, directly or indirectly, by a person with respect to which sanctions have been imposed pursuant to Executive Order 13460.

“(E) Any person acting or purporting to act, directly or indirectly, for or on behalf of a person with respect to which sanctions have been imposed pursuant to Executive Order 13460.”

(b) **UPDATE.**—Section 702(b)(2) of the Iran Threat Reduction and Syria Human Rights

Act of 2012 (22 U.S.C. 8791(b)(2)) is amended by striking “enactment of this Act” and inserting “enactment of the National Defense Authorization Act for Fiscal Year 2014”.

(c) **TRANSITION RULE.**—The President shall submit any list required to be submitted before the date that is 120 days after the date of the enactment of this Act by subsection (b) of section 702 of the Iran Threat Reduction and Syria Human Rights Act of 2012 (22 U.S.C. 8791), as in effect on the day before such date of enactment, in accordance with the provisions of such section 702.

**SEC. 1262. MODIFICATION OF IMPOSITION OF SANCTIONS WITH RESPECT TO THE TRANSFER OF GOODS OR TECHNOLOGIES TO SYRIA THAT ARE LIKELY TO BE USED TO COMMIT HUMAN RIGHTS ABUSES.**

(a) **PERSONS AGAINST WHICH SANCTIONS ARE IMPOSED.**—Section 703(a)(2) of the Iran Threat Reduction and Syria Human Rights Act of 2012 (22 U.S.C. 8792(a)(2)) is amended—

(1) in subparagraph (B), by striking “; or” and inserting a semicolon;

(2) in subparagraph (C), by striking the period at the end and inserting a semicolon; and

(3) by adding at the end the following:

“(D) has acted for or on behalf of a person on the list, if the person that acted for or on behalf of the person on the list knowingly engaged in the activity described in subsection (b)(2) for which the person was included in the list; or

“(E) has materially assisted, sponsored, or provided goods, services, or financial, material, or technological support to a person on the list, if the person that assisted, sponsored, or provided goods, services, or support had actual knowledge or should have known that the person on the list engaged in the activity described in subsection (b)(2) for which the person was included in the list.”.

(b) **ACTIVITY DESCRIBED.**—Section 703(b)(2)(A) of the Iran Threat Reduction and Syria Human Rights Act of 2012 (22 U.S.C. 8792(b)(2)(A)) is amended—

(1) in clause (i), by striking “; or” and inserting a semicolon;

(2) in clause (ii), by striking the period at the end and inserting “; or”; and

(3) by adding at the end the following:

“(iii) operates or directs the operation of goods or technologies described in subparagraph (C)(ii).”.

(c) **SUBMISSION DATE.**—Section 703(b)(1) of the Iran Threat Reduction and Syria Human Rights Act of 2012 (22 U.S.C. 8792(b)(1)) is amended by striking “enactment of this Act” and inserting “enactment of the National Defense Authorization Act for Fiscal Year 2014”.

(d) **UPDATE.**—Section 703(b)(4) of the Iran Threat Reduction and Syria Human Rights Act of 2012 (22 U.S.C. 8792(b)(4)) is amended by striking “enactment of this Act” and inserting “enactment of the National Defense Authorization Act for Fiscal Year 2014”.

(e) **TRANSITION RULE.**—The President shall submit any list required to be submitted before the date that is 120 days after the date of the enactment of this Act by section 703 of the Iran Threat Reduction and Syria Human Rights Act of 2012 (22 U.S.C. 8792), as in effect on the day before such date of enactment, in accordance with the provisions of such section 703.

**PART III—IMPOSITION OF SANCTIONS TO PREVENT THE DEVELOPMENT OF WEAPONS CAPABILITIES OF SYRIA**

**SEC. 1271. DECLARATION OF POLICY.**

It is the policy of the United States to prevent the massacre of the people of Syria by denying the Government of Syria the ability to develop and obtain weapons of mass destruction and conventional weapons and to

use those and other weapons against the people of Syria.

**SEC. 1272. MULTILATERAL REGIME.**

(a) **MULTILATERAL NEGOTIATIONS.**—In order to further the objective of section 1271, Congress urges the President to commence immediately diplomatic efforts, both in appropriate international fora such as the United Nations, and bilaterally with allies of the United States, to establish a multilateral sanctions regime against Syria that will inhibit the efforts of the Government of Syria to develop and obtain conventional weapons and to use those and other weapons against the people of Syria.

(b) **PERIODIC REPORTS TO CONGRESS.**—

(1) **IN GENERAL.**—Not later than 60 days after the date of the enactment of this Act, and every 120 days thereafter, the President shall report to the appropriate congressional committees on the extent to which diplomatic efforts described in subsection (a) have been successful.

(2) **CONTENTS.**—Each report required under paragraph (1) shall include the following:

(A) The countries that have agreed to undertake measures to inhibit the efforts of the Government of Syria described in subsection (a), and a description of those measures.

(B) The countries that have not agreed to measures described in subparagraph (A).

(C) Other measures the President recommends that the United States take to inhibit the efforts of the Government of Syria described in subsection (a).

(c) **INVESTIGATIONS.**—

(1) **IN GENERAL.**—The President shall initiate an investigation into the possible imposition of sanctions under section 1273 or 1274 against a person upon receipt by the United States of credible information indicating that such person is engaged in an activity described in such section.

(2) **DETERMINATION AND NOTIFICATION.**—Not later than 180 days after an investigation is initiated in accordance with paragraph (1), and subject to paragraph (3), the President shall—

(A) determine, pursuant to section 1273 or 1274, if a person has engaged in an activity described in that section; and

(B) notify the appropriate congressional committees of the basis for any such determination.

(3) **SPECIAL RULE.**—The President is not required to initiate an investigation, and may terminate an investigation, under this subsection if the President certifies in writing to the appropriate congressional committees that—

(A) the person whose activity was the basis for the investigation is no longer engaging in the activity or has taken significant verifiable steps toward stopping the activity; and

(B) the President has received reliable assurances that the person will not knowingly engage in an activity described in section 1273 or 1274 in the future.

**SEC. 1273. IMPOSITION OF SANCTIONS WITH RESPECT TO DEVELOPMENT OF WEAPONS OF MASS DESTRUCTION OR OTHER MILITARY CAPABILITIES BY SYRIA.**

(a) **EXPORTS, TRANSFERS, AND TRANSHIPMENTS.**—The President shall impose 5 or more of the sanctions described in section 1280 with respect to a person if the President determines that the person—

(1) on or after the date of the enactment of this Act, exported or transferred, or permitted or otherwise facilitated the transshipment of, any goods, services, technology, or other items to any other person; and

(2) knew or should have known that—

(A) the export, transfer, or transshipment of the goods, services, technology, or other items would likely result in another person

exporting, transferring, transshipping, or otherwise providing the goods, services, technology, or other items to Syria; and

(B) the export, transfer, transshipment, or other provision of the goods, services, technology, or other items to Syria would contribute materially to the ability of the Government of Syria to—

(i) acquire or develop chemical, biological, or nuclear weapons or related technologies; or

(ii) acquire or develop conventional weapons that are intended to be used, or are actually used, against the people of Syria.

(b) **RULE OF CONSTRUCTION.**—Nothing in this section shall prohibit the Government of the United States from transporting weapons and aid to forces opposing the Government of Syria.

**SEC. 1274. IMPOSITION OF SANCTIONS WITH RESPECT TO EXPORTATION OF DEFENSE ARTICLES TO SYRIA.**

(a) **IN GENERAL.**—The President shall impose 5 or more of the sanctions described in section 1280 with respect to a person if the President determines that the person—

(1) sells or provides defense articles to the Government of Syria; or

(2) sells, leases, or provides to the Government of Syria goods, services, technology, information, or support described in subsection (b).

(b) **GOODS, SERVICES, TECHNOLOGY, INFORMATION, OR SUPPORT DESCRIBED.**—Goods, services, technology, information, or support described in this subsection are goods, services, technology, information, or support that could directly and significantly contribute to the enhancement of the ability of the Government of Syria to import defense articles, including—

(1) except as provided in subsection (c), underwriting or entering into a contract to provide insurance or reinsurance for the sale, lease, or provision of such goods, services, technology, information, or support;

(2) financing or brokering such sale, lease, or provision;

(3) providing ships or shipping services to deliver defense articles to Syria;

(4) bartering or contracting by which goods are exchanged for goods, including the insurance or reinsurance of such exchanges; or

(5) purchasing, subscribing to, or facilitating the issuance of sovereign debt of the Government of Syria, including governmental bonds.

(c) **EXCEPTION FOR UNDERWRITERS AND INSURANCE PROVIDERS EXERCISING DUE DILIGENCE.**—The President may not impose sanctions under this section with respect to a person that provides underwriting services or insurance or reinsurance if the President determines that the person has exercised due diligence in establishing and enforcing official policies, procedures, and controls to ensure that the person does not underwrite or enter into a contract to provide insurance or reinsurance for the sale, lease, or provision of goods, services, technology, information, or support described in subsection (b).

(d) **DEFENSE ARTICLE DEFINED.**—In this section, the term “defense article” has the meaning given that term in section 47(3) of the Arms Export Control Act (22 U.S.C. 2794(3)).

**SEC. 1275. ADDITIONAL MANDATORY SANCTIONS RELATING TO TRANSFER OF NUCLEAR TECHNOLOGY.**

(a) **IN GENERAL.**—Except as provided in subsections (b) and (c), in any case in which a person is subject to sanctions under section 1273 or 1274 because of an activity described in that section that relates to the acquisition or development of nuclear weapons or related technology or of missiles or advanced conventional weapons that are designed or modified to deliver a nuclear weapon, no license may be issued for the export,

and no approval may be given for the transfer or retransfer, directly or indirectly, to the country the government of which has primary jurisdiction over the person, of any nuclear material, facilities, components, or other goods, services, or technology that are or would be subject to an agreement for cooperation between the United States and that government.

(b) **EXCEPTION.**—The sanctions described in subsection (a) shall not apply with respect to a country the government of which has primary jurisdiction over a person that engages in an activity described in that subsection if the President determines and notifies the appropriate congressional committees that the government of the country—

(1) does not know or have reason to know about the activity; or

(2) has taken, or is taking, all reasonable steps necessary to prevent a recurrence of the activity and to penalize the person for the activity.

(c) **INDIVIDUAL APPROVAL.**—Notwithstanding subsection (a), the President may, on a case-by-case basis, approve the issuance of a license for the export, or approve the transfer or retransfer, of any nuclear material, facilities, components, or other goods, services, or technology that are or would be subject to an agreement for cooperation, to a person in a country to which subsection (a) applies (other than a person that is subject to the sanctions under section 1273 or 1274) if the President—

(1) determines that such approval is vital to the national security interests of the United States; and

(2) not later than 15 days before issuing such license or approving such transfer or retransfer, submits to the Committee on Foreign Relations of the Senate and the Committee on Foreign Affairs of the House of Representatives the justification for approving such license, transfer, or retransfer.

(d) **CONSTRUCTION.**—The sanctions described in subsection (a) shall apply in addition to all other applicable procedures, requirements, and restrictions contained in the Atomic Energy Act of 1954 (42 U.S.C. 2011 et seq.) and other related laws.

(e) **AGREEMENT FOR COOPERATION DEFINED.**—In this section, the term “agreement for cooperation” has the meaning given that term in section 11(b) of the Atomic Energy Act of 1954 (42 U.S.C. 2014(b)).

#### **SEC. 1276. IMPOSITION OF SANCTIONS WITH RESPECT TO PROVISION OF TRAINING TO MILITARY OR PARAMILITARY FORCES OF THE GOVERNMENT OF SYRIA.**

The President shall impose 5 or more of the sanctions described in section 1280 with respect to a person if the President determines that the person knowingly engages in an activity that provides training to the military or paramilitary forces of the Government of Syria.

#### **SEC. 1277. IMPOSITION OF SANCTIONS WITH RESPECT TO EXPORTATION OF REFINED PETROLEUM PRODUCTS TO SYRIA.**

(a) **IN GENERAL.**—The President shall impose 5 or more of the sanctions described in section 1280 with respect to a person if the President determines that the person knowingly—

(1) sells or provides to the Government of Syria refined petroleum products—

(A) that have a fair market value of \$1,000,000 or more; or

(B) that, during a 12-month period, have an aggregate fair market value of \$5,000,000 or more; or

(2) sells, leases, or provides to the Government of Syria goods, services, technology, information, or support described in subsection (b)—

(A) any of which has a fair market value of \$1,000,000 or more; or

(B) that, during a 12-month period, have an aggregate fair market value of \$5,000,000 or more.

(b) **GOODS, SERVICES, TECHNOLOGY, INFORMATION, OR SUPPORT DESCRIBED.**—Goods, services, technology, information, or support described in this subsection are goods, services, technology, information, or support that could directly and significantly contribute to the enhancement of the ability of the Government of Syria to import refined petroleum products, including—

(1) except as provided in subsection (c), underwriting or entering into a contract to provide insurance or reinsurance for the sale, lease, or provision of such goods, services, technology, information, or support;

(2) financing or brokering such sale, lease, or provision;

(3) providing ships or shipping services to deliver refined petroleum products to Syria;

(4) bartering or contracting by which goods are exchanged for goods, including the insurance or reinsurance of such exchanges; or

(5) purchasing, subscribing to, or facilitating the issuance of sovereign debt of the Government of Syria, including governmental bonds.

(c) **EXCEPTION FOR UNDERWRITERS AND INSURANCE PROVIDERS EXERCISING DUE DILIGENCE.**—The President may not impose sanctions under this paragraph with respect to a person that provides underwriting services or insurance or reinsurance if the President determines that the person has exercised due diligence in establishing and enforcing official policies, procedures, and controls to ensure that the person does not underwrite or enter into a contract to provide insurance or reinsurance for the sale, lease, or provision of goods, services, technology, information, or support described in subsection (b).

#### **SEC. 1278. SANCTIONED PERSONS.**

(a) **IN GENERAL.**—The sanctions described in sections 1273, 1274, 1275, 1276, and 1277 shall be imposed with respect to—

(1) any person the President determines has carried out an activity described in any such section; and

(2) any person that—

(A) is a successor entity to the person referred to in paragraph (1);

(B) owns or controls the person referred to in paragraph (1), if the person that owns or controls the person referred to in paragraph (1) had actual knowledge or should have known that the person referred to in paragraph (1) engaged in the activity referred to in that paragraph; or

(C) is owned or controlled by, or under common ownership or control with, the person referred to in paragraph (1), if the person owned or controlled by, or under common ownership or control with (as the case may be), the person referred to in paragraph (1) knowingly engaged in the activity referred to in that paragraph.

(b) **SANCTIONED PERSON DEFINED.**—In this part, the term “sanctioned person” means any person described in subsection (a).

#### **SEC. 1279. WAIVER.**

(a) **IN GENERAL.**—Except as provided in subsection (b), the President may, on a case by case basis, waive for a period of not more than 180 days the application of section 1273, 1274, 1275, 1276, or 1277 with respect to a person if the President certifies to the appropriate congressional committees at least 30 days before the waiver is to take effect that the waiver is vital to the national security interests of the United States.

(b) **EXCEPTION.**—The President may not waive the application of section 1273 with respect to a person for the provision of goods, services, technology, or other items to Syria

that would contribute materially to the ability of the Government of Syria to acquire or develop chemical, biological, or nuclear weapons or related technologies.

(c) **SUBSEQUENT RENEWAL OF WAIVER.**—At the conclusion of the period of a waiver under subsection (a), the President may renew the waiver for subsequent periods of not more than 180 days each if the President determines, in accordance with that subsection, that the waiver is appropriate.

#### **SEC. 1280. DESCRIPTION OF SANCTIONS.**

The sanctions to be imposed on a sanctioned person under this part are as follows:

(1) **EXPORT-IMPORT BANK ASSISTANCE FOR EXPORTS TO SANCTIONED PERSONS.**—The President may direct the Export-Import Bank of the United States not to approve any financing (including any guarantee, insurance, extension of credit, or participation in the extension of credit) in connection with the export of any goods or services to any sanctioned person.

(2) **EXPORT SANCTION.**—The President may order the United States Government not to issue any specific license and not to grant any other specific permission or authority to export any goods or technology to a sanctioned person under—

(A) the Export Administration Act of 1979 (50 U.S.C. App. 2401 et seq.) (as in effect pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.));

(B) the Arms Export Control Act (22 U.S.C. 2751 et seq.);

(C) the Atomic Energy Act of 1954 (42 U.S.C. 2011 et seq.); or

(D) any other law that requires the prior review and approval of the United States Government as a condition for the export or reexport of goods or services.

(3) **LOANS FROM UNITED STATES FINANCIAL INSTITUTIONS.**—The United States Government may prohibit any United States financial institution from making loans or providing credits to any sanctioned person totaling more than \$10,000,000 in any 12-month period unless that person is engaged in activities to relieve human suffering and the loans or credits are provided for such activities.

(4) **PROHIBITIONS ON FINANCIAL INSTITUTIONS.**—

(A) **IN GENERAL.**—The following prohibitions may be imposed against a sanctioned person that is a financial institution:

(i) **PROHIBITION ON DESIGNATION AS PRIMARY DEALER.**—Neither the Board of Governors of the Federal Reserve System nor the Federal Reserve Bank of New York may designate, or permit the continuation of any prior designation of, such financial institution as a primary dealer in United States Government debt instruments.

(ii) **PROHIBITION ON SERVICE AS A REPOSITORY OF GOVERNMENT FUNDS.**—Such financial institution may not serve as agent of the United States Government or serve as repository for United States Government funds.

(B) **CLARIFICATION.**—The imposition of either sanction under clause (i) or (ii) of subparagraph (A) shall be treated as one sanction for purposes of this part, and the imposition of both such sanctions shall be treated as 2 sanctions for purposes of this part.

(5) **PROCUREMENT SANCTION.**—The United States Government may not procure, or enter into any contract for the procurement of, any goods or services from a sanctioned person.

(6) **FOREIGN EXCHANGE.**—The President may, pursuant to such regulations as the President may prescribe, prohibit any transactions in foreign exchange that are subject to the jurisdiction of the United States and in which a sanctioned person has any interest.

(7) **BANKING TRANSACTIONS.**—The President may, pursuant to such regulations as the President may prescribe, prohibit any transfers of credit or payments between financial institutions or by, through, or to any financial institution, to the extent that such transfers or payments are subject to the jurisdiction of the United States and involve any interest of the sanctioned person.

(8) **PROPERTY TRANSACTIONS.**—The President may, pursuant to such regulations as the President may prescribe, prohibit any person from—

(A) acquiring, holding, withholding, using, transferring, withdrawing, transporting, importing, or exporting any property that is subject to the jurisdiction of the United States and with respect to which the sanctioned person has any interest;

(B) dealing in or exercising any right, power, or privilege with respect to such property; or

(C) conducting any transaction involving such property.

(9) **BAN ON INVESTMENT IN EQUITY OR DEBT OF SANCTIONED PERSON.**—The President may, pursuant to such regulations or guidelines as the President may prescribe, prohibit any United States person from investing in or purchasing significant amounts of equity or debt instruments of a sanctioned person.

(10) **EXCLUSION OF CORPORATE OFFICERS.**—The President may direct the Secretary of State to deny a visa to, and the Secretary of Homeland Security to exclude from the United States, any alien that the President determines is a corporate officer or principal of, or a shareholder with a controlling interest in, a sanctioned person.

(11) **SANCTIONS ON PRINCIPAL EXECUTIVE OFFICERS.**—The President may impose on the principal executive officer or officers of any sanctioned person, or on persons performing similar functions and with similar authorities as such officer or officers, any of the sanctions under this subsection.

(12) **ADDITIONAL SANCTIONS.**—The President may impose sanctions, as appropriate, to restrict imports with respect to a sanctioned person, in accordance with the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.).

#### **SEC. 1280A. ADDITIONAL MEASURE RELATING TO GOVERNMENT CONTRACTS.**

(a) **MODIFICATION OF FEDERAL ACQUISITION REGULATION.**—Not later than 90 days after the date of the enactment of this Act, the Federal Acquisition Regulation issued pursuant to section 1303(a)(1) of title 41, United States Code, shall be revised to require a certification from each person that is a prospective contractor that the person, and any person owned or controlled by the person, does not engage in any activity for which sanctions may be imposed under this part.

(b) **REMEDIES.**—

(1) **TERMINATION, DEBARMENT, OR SUSPENSION.**—

(A) **IN GENERAL.**—If the head of an executive agency determines that a person has submitted a false certification under subsection (a) on or after the date on which the revision of the Federal Acquisition Regulation required by this section becomes effective, the head of that executive agency shall—

(i) terminate a contract with such person; or

(ii) debar or suspend such person from eligibility for Federal contracts for a period of not more than 3 years.

(B) **PROCEDURE.**—Any debarment or suspension shall be subject to the procedures that apply to debarment and suspension under the Federal Acquisition Regulation issued pursuant to section 1303(a)(1) of title 41, United States Code.

(2) **INCLUSION ON LIST OF PARTIES EXCLUDED FROM FEDERAL PROCUREMENT AND NON-PROCUREMENT PROGRAMS.**—The Administrator of General Services shall include on the List of Parties Excluded from Federal Procurement and Nonprocurement Programs maintained by the Administrator under part 9 of the Federal Acquisition Regulation issued pursuant to section 1303(a)(1) of title 41, United States Code, each person that is debarred, suspended, or proposed for debarment or suspension by the head of an executive agency pursuant to paragraph (1).

(c) **CLARIFICATION REGARDING CERTAIN PRODUCTS.**—The remedies set forth in subsection (b) shall not apply with respect to the procurement of eligible products, as defined in section 308(4) of the Trade Agreements Act of 1979 (19 U.S.C. 2518(4)), of any foreign country or instrumentality designated under section 301(b) of that Act (19 U.S.C. 2511(b)).

(d) **RULE OF CONSTRUCTION.**—This section shall not be construed to limit the use of other remedies available to the head of an executive agency or any other official of the Federal Government on the basis of a determination of a false certification under subsection (a).

(e) **WAIVERS.**—The President may on a case-by-case basis waive the requirement that a person make a certification under subsection (a) if the President determines and certifies in writing to the appropriate congressional committees, the Committee on Armed Services of the Senate, and the Committee on Armed Services of the House of Representatives, that it is in the national interest of the United States to do so.

(f) **EXECUTIVE AGENCY DEFINED.**—In this section, the term “executive agency” has the meaning given that term in section 133 of title 41, United States Code.

(g) **APPLICABILITY.**—The revisions to the Federal Acquisition Regulation required under subsection (a) shall apply with respect to contracts for which solicitations are issued on or after the date that is 90 days after the date of the enactment of this Act.

#### **PART IV—IMPOSITION OF SANCTIONS WITH RESPECT TO FINANCIAL INSTITUTIONS THAT ENGAGE IN CERTAIN TRANSACTIONS WITH SYRIA**

##### **SEC. 1281. IMPOSITION OF SANCTIONS WITH RESPECT TO FINANCIAL INSTITUTIONS THAT ENGAGE IN CERTAIN TRANSACTIONS WITH SYRIA.**

(a) **PROHIBITIONS AND CONDITIONS WITH RESPECT TO CERTAIN ACCOUNTS HELD BY FOREIGN FINANCIAL INSTITUTIONS.**—

(1) **IN GENERAL.**—Not later than 90 days after the date of the enactment of this Act, the Secretary of the Treasury shall prescribe regulations to prohibit, or impose strict conditions on, the opening or maintaining in the United States of a correspondent account or a payable-through account by a foreign financial institution that the Secretary finds knowingly engages in an activity described in paragraph (2).

(2) **ACTIVITIES DESCRIBED.**—A foreign financial institution engages in an activity described in this paragraph if the foreign financial institution—

(A) facilitates the efforts of the Government of Syria, Hezbollah, or others that have knowingly engaged in armed conflict on behalf of the Government of Syria—

(i) to acquire or develop weapons of mass destruction or delivery systems for weapons of mass destruction; or

(ii) to provide support for organizations designated as foreign terrorist organizations under section 219(a) of the Immigration and Nationality Act (8 U.S.C. 1189(a)) or support for acts of international terrorism (as defined in section 14 of the Iran Sanctions Act

of 1996 (Public Law 104-172; 50 U.S.C. 1701 note));

(B) engages in money laundering to carry out an activity described in subparagraph (A);

(C) facilitates efforts by the Central Bank of Syria or any other Syrian financial institution to carry out an activity described in subparagraph (A); or

(D) facilitates a significant transaction or transactions or provides significant financial services for a person whose property or interests in property are blocked pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) in connection with—

(i) the proliferation of weapons of mass destruction or delivery systems for weapons of mass destruction by the Government of Syria;

(ii) the support by that Government for international terrorism; or

(iii) human rights abuses by that Government.

(3) **PENALTIES.**—The penalties provided for in subsections (b) and (c) of section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) shall apply to a person that violates, attempts to violate, conspires to violate, or causes a violation of regulations prescribed under paragraph (1) to the same extent that such penalties apply to a person that commits an unlawful act described in section 206(a) of that Act.

(b) **PENALTIES FOR DOMESTIC FINANCIAL INSTITUTIONS FOR ACTIONS OF PERSONS OWNED OR CONTROLLED BY SUCH FINANCIAL INSTITUTIONS.**—

(1) **IN GENERAL.**—Not later than 90 days after the date of the enactment of this Act, the Secretary of the Treasury shall prescribe regulations to prohibit any person owned or controlled by a domestic financial institution from knowingly engaging in a transaction or transactions with or benefitting the Government of Syria, Hezbollah, or any of its agents or affiliates whose property or interests in property are blocked pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.).

(2) **PENALTIES.**—The penalties provided for in section 206(b) of the International Emergency Economic Powers Act (50 U.S.C. 1705(b)) shall apply to a domestic financial institution to the same extent that such penalties apply to a person that commits an unlawful act described in section 206(a) of that Act if—

(A) a person owned or controlled by the domestic financial institution violates, attempts to violate, conspires to violate, or causes a violation of regulations prescribed under paragraph (1) of this subsection; and

(B) the domestic financial institution knew or should have known that the person violated, attempted to violate, conspired to violate, or caused a violation of such regulations.

(c) **REQUIREMENTS FOR FINANCIAL INSTITUTIONS MAINTAINING ACCOUNTS FOR FOREIGN FINANCIAL INSTITUTIONS.**—

(1) **IN GENERAL.**—The Secretary of the Treasury shall prescribe regulations to require a domestic financial institution maintaining a correspondent account or payable-through account in the United States for a foreign financial institution to do following:

(A) Perform an audit of activities described in subsection (a)(2) that may be carried out by the foreign financial institution.

(B) Establish due diligence policies, procedures, and controls, such as the due diligence policies, procedures, and controls described in section 5318(i) of title 31, United States Code, reasonably designed to detect whether the foreign financial institution has knowingly engaged in any such activity.

(2) **REPORT.**—Any domestic financial institution maintaining a correspondent account or payable-through account in the United States for a foreign financial institution shall report to the Department of the Treasury any time the domestic financial institution suspects that the foreign financial institution is engaging in any activity described in subsection (a)(2), without regard to whether the Department requested such a report.

(3) **PENALTIES.**—The penalties provided for in sections 5321(a) and 5322 of title 31, United States Code, shall apply to a person that violates a regulation prescribed under paragraph (1) or the requirements of paragraph (2), in the same manner and to the same extent as such penalties would apply to any person that is otherwise subject to such section 5321(a) or 5322.

(d) **WAIVER.**—The Secretary of the Treasury may waive the application of a prohibition or condition imposed with respect to a foreign financial institution pursuant to subsection (a) or the imposition of a penalty under subsection (b) with respect to a domestic financial institution on and after the date that is 30 days after the Secretary—

(1) determines that such a waiver is necessary to the national interest of the United States; and

(2) submits to the appropriate congressional committees a report describing the reasons for the determination.

(e) **PROCEDURES FOR JUDICIAL REVIEW OF CLASSIFIED INFORMATION.**—

(1) **IN GENERAL.**—If a finding under subsection (a)(1), a prohibition, condition, or penalty imposed as a result of any such finding, or a penalty imposed under subsection (b), is based on classified information (as defined in section 1(a) of the Classified Information Procedures Act (18 U.S.C. App.)) and a court reviews the finding or the imposition of the prohibition, condition, or penalty, the Secretary of the Treasury may submit such information to the court *ex parte* and in camera.

(2) **RULE OF CONSTRUCTION.**—Nothing in this subsection shall be construed to confer or imply any right to judicial review of any finding under subsection (a)(1), any prohibition, condition, or penalty imposed as a result of any such finding, or any penalty imposed under subsection (b).

(f) **CONSULTATIONS IN IMPLEMENTATION OF REGULATIONS.**—In implementing this section and the regulations prescribed under this section, the Secretary of the Treasury—

(1) shall consult with the Secretary of State; and

(2) may, in the sole discretion of the Secretary of the Treasury, consult with such other agencies and departments and such other interested parties as the Secretary considers appropriate.

(g) **AGENT DEFINED.**—In this section, the term “agent” includes an entity established by a person for purposes of conducting transactions on behalf of the person in order to conceal the identity of the person.

## PART V—GENERAL PROVISIONS

### SEC. 1291. REPORT ON MILITARY CAPABILITIES OF GOVERNMENT OF SYRIA.

(a) **IN GENERAL.**—Not later than 60 days after the date of the enactment of this Act, and every 120 days thereafter, the President shall report to the appropriate congressional committees on the military capabilities of the Government of Syria.

(b) **CONTENTS.**—Each report required under subsection (a) shall include the following:

(1) Information on the provision of weapons to the Government of Syria during the 120-day period preceding the submission of the report, including—

(A) the type and quantity of weapons being provided to that Government; and

(B) the entities providing those weapons to that Government.

(2) The types of weapons that are most commonly used by that Government against the people of Syria.

### SEC. 1292. REPORTS ON IDENTIFICATION OF SYRIAN ASSETS.

(a) **IN GENERAL.**—Not later than 30 days after the date of the enactment of this Act, and every 90 days thereafter, the Secretary of the Treasury shall submit to the appropriate congressional committees a report identifying assets of the Government of Syria held by financial institutions.

(b) **CONTENTS.**—The reports required by subsection (a) shall contain the following:

(1) The name of any financial institution holding assets of the Government of Syria.

(2) The country with primary jurisdiction over each such financial institution.

(3) Whether the assets described in paragraph (1) have been frozen.

### SEC. 1293. TERMINATION OF SANCTIONS.

The provisions of this subtitle and any sanctions imposed pursuant to this subtitle shall terminate on the date on which the President submits to the appropriate congressional committees—

(1) a certification that the Government of Syria—

(A) is no longer using weapons of any kind against the people of Syria; or

(B) is not providing support for international terrorist groups; or

(C) is not developing or deploying medium- and long-range surface-to-surface ballistic missiles; and

(D) is not pursuing or engaging in the research, development, acquisition, production, transfer, or deployment of biological, chemical, or nuclear weapons and has provided credible assurances that it will not pursue or engage in such behavior; or

(2) a certification that—

(A) a successor government of Syria has been democratically elected and is representative of the people of Syria; or

(B) a legitimate transitional government of Syria is in place.

**SA 2081.** Mrs. BOXER (for herself, Mr. GRAHAM, Mrs. SHAHEEN, Mr. BLUNT, Mrs. MCCASKILL, Mrs. GILLIBRAND, Mr. BAUCUS, Mr. BLUMENTHAL, Mr. MCCAIN, Mr. TESTER, Mr. Kaine, Mr. COONS, Mr. WYDEN, Mr. PORTMAN, and Mr. CARDIN) submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of part III of subtitle E of title V, add the following:

### SEC. 566. PRELIMINARY HEARINGS ON ALLEGED OFFENSES UNDER THE UNIFORM CODE OF MILITARY JUSTICE.

(a) **PRELIMINARY HEARINGS.**—

(1) **IN GENERAL.**—Section 832 of title 10, United States Code (article 32 of the Uniform Code of Military Justice), is amended to read as follows:

#### “§ 832. Art. 32. Preliminary hearing

“(a)(1) No charge or specification may be referred to a general court-martial for trial until a judge advocate conducts a preliminary hearing.

“(2) In exceptional circumstances, an officer other than a judge advocate may conduct a preliminary hearing if it is determined

that detailing a judge advocate to conduct the preliminary hearing is not supportable.

“(3) Wherever supportable, the judge advocate or officer conducting a preliminary hearing shall have a grade equal to or higher than the grade of any military counsel who, at the time the judge advocate or officer is detailed, has been assigned to represent a party at the preliminary hearing.

“(4) The preliminary hearing shall be limited to the purpose of determining whether there is probable cause to believe an offense has been committed and whether the accused committed it.

“(5) After conducting the preliminary hearing, the judge advocate or officer conducting the preliminary hearing shall prepare a report that includes the following:

“(A) A determination as to court-martial jurisdiction over the offense and the accused.

“(B) A determination as to probable cause.

“(C) A consideration of the form of charges.

“(D) A recommendation as to the disposition which should be made of the case.

“(b)(1) The accused shall be advised of the charges against the accused and of the accused’s right to be represented by counsel at the preliminary hearing. The accused has the right to be represented at the preliminary hearing as provided in section 838 of this title (article 38) and in regulations prescribed under that section.

“(2) At the preliminary hearing, the accused may cross-examine adverse witnesses if they are available. The accused may offer evidence and call witnesses relevant to the probable cause determination.

“(3) A victim may not be required to testify at the preliminary hearing. A victim who declines to testify shall be deemed to be not available for purposes of the preliminary hearing.

“(4) The presentation of evidence and examination of witnesses at a preliminary hearing shall be limited to the question of probable cause.

“(c) A preliminary hearing under this section shall be recorded by a suitable recording device, and a copy of the recording shall be provided to any party upon request. The victim shall have access to the recording, upon request, in accordance with regulations prescribed by the Secretary concerned for purposes of this section.

“(d) The requirements of this section are binding on all persons administering this chapter but failure to follow them does not constitute jurisdictional error.”.

(2) **CLERICAL AMENDMENT.**—The table of sections at the beginning of subchapter VI of chapter 47 of such title (the Uniform Code of Military Justice) is amended by striking the item relating to section 832 (article 32) and inserting the following new item:

“832. Art. 32. Preliminary hearing.”.

(b) **CONFORMING AMENDMENTS.**—

(1) Section 834(a)(2) of such title (article 34(a)(2) of the Uniform Code of Military Justice) is amended by striking “the report of investigation” and inserting “the report of the preliminary hearing”.

(2) Section 838(b)(1) of such title (article 38(b)(1) of the Uniform Code of Military Justice) is amended by striking “an investigation” and inserting “a preliminary hearing”.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall take effect on the date that is one year after the date of the enactment of this Act, and shall apply with respect to offenses under chapter 47 of title 10, United States Code (the Uniform Code of Military Justice), that occur on or after such effective date.

**SA 2082.** Mrs. BOXER submitted an amendment intended to be proposed by



her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. PROHIBITIONS RELATING TO REFERENCES TO GI BILL AND POST-9/11 GI BILL.**

(a) IN GENERAL.—Subchapter II of chapter 36 of title 38, United States Code, is amended by adding at the end the following new section:

**“§ 3697B. Prohibition relating to references to GI Bill and Post-9/11 GI Bill**

“(a) PROHIBITION.—(1) No person may, except with the written permission of the Secretary, use the words and phrases covered by this subsection in connection with any promotion, goods, services, or commercial activity in a manner that reasonably and falsely suggests that such use is approved, endorsed, or authorized by the Department or any component thereof.

“(2) For purposes of this subsection, the words and phrases covered by this subsection are as follows:

“(A) ‘GI Bill’.

“(B) ‘Post-9/11 GI Bill’.

“(3) A determination that a use of one or more words and phrases covered by this subsection in connection with a promotion, goods, services, or commercial activity is not a violation of this subsection may not be made solely on the ground that such promotion, goods, services, or commercial activity includes a disclaimer of affiliation with the Department or any component thereof.

“(b) ENFORCEMENT BY ATTORNEY GENERAL.—(1) When any person is engaged or is about to engage in an act or practice which constitutes or will constitute conduct prohibited by subsection (a), the Attorney General may initiate a civil proceeding in a district court of the United States to enjoin such act or practice.

“(2) Such court may, at any time before final determination, enter such restraining orders or prohibitions, or take such other action as is warranted, to prevent injury to the United States or to any person or class of persons for whose protection the action is brought.”.

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 36 of such title is amended by inserting after the item relating to section 3697A the following new item:

“3697B. Prohibition relating to references to GI Bill and Post-9/11 GI Bill.”.

**SA 2083.** Mrs. BOXER (for herself and Mr. BURR) submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. SAFE CHILD CARE ACT.**

(a) SHORT TITLE.—This section may be cited as the “Safe Child Care Act of 2013”.

(b) BACKGROUND CHECKS.—Section 231 of the Crime Control Act of 1990 (42 U.S.C. 13041) is amended—

(1) in subsection (a)—

(A) in paragraph (1), by striking “subsection (b)(3)” and inserting “paragraph (3)”; and

(B) by redesignating paragraph (2) as paragraph (4);

(2) by moving paragraphs (2) and (3) of subsection (b) to subsection (a), and inserting them after paragraph (1) of that subsection;

(3) in subsection (a)(3), as redesignated by paragraph (2) of this subsection, by striking “subsection (a)(1)” and inserting “paragraph (1)”; and

(4) in subsection (b), by striking paragraph (1) and inserting the following:

“(1) A background check required by subsection (a) shall be initiated through the personnel programs of the applicable Federal agencies.

“(2) A background check for a child care staff member under subsection (a) shall include—

“(A) a search, including a fingerprint check, of the State criminal registry or repository in—

“(i) the State where the child care staff member resides; and

“(ii) each State where the child care staff member previously resided during the longer of—

“(I) the 10-year period ending on the date on which the background check is initiated; or

“(II) the period beginning on the date on which the child care staff member attained 18 years of age and ending on the date on which the background check is initiated;

“(B) a search of State-based child abuse and neglect registries and databases in—

“(i) the State where the child care staff member resides; and

“(ii) each State where the child care staff member previously resided during the longer of—

“(I) the 10-year period ending on the date on which the background check is initiated; or

“(II) the period beginning on the date on which the child care staff member attained 18 years of age and ending on the date on which the background check is initiated;

“(C) a search of the National Crime Information Center database;

“(D) a Federal Bureau of Investigation fingerprint check using the Integrated Automated Fingerprint Identification System;

“(E) a search of the National Sex Offender Registry established under the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16901 et seq.); and

“(F) a search of the State sex offender registry established under that Act in—

“(i) the State where the child care staff member resides; and

“(ii) each State where the child care staff member previously resided during the longer of—

“(I) the 10-year period ending on the date on which the background check is initiated; or

“(II) the period beginning on the date on which the child care staff member attained 18 years of age and ending on the date on which the background check is initiated.

“(3) A child care staff member shall be ineligible for employment by a child care provider if such individual—

“(A) refuses to consent to the background check described in subsection (a);

“(B) makes a false statement in connection with such background check;

“(C) is registered, or is required to be registered, on a State sex offender registry or the National Sex Offender Registry estab-

lished under the Adam Walsh Child Protection and Safety Act of 2006; or

“(D) has been convicted of a felony consisting of—

“(i) murder, as described in section 1111 of title 18, United States Code;

“(ii) child abuse or neglect;

“(iii) a crime against children, including child pornography;

“(iv) spousal abuse;

“(v) a crime involving rape or sexual assault;

“(vi) kidnapping;

“(vii) arson;

“(viii) physical assault or battery; or

“(ix) subject to paragraph (5)(D), a drug-related offense committed during the preceding 5 years.

“(4)(A) A child care provider covered by paragraph (3) shall submit a request, to the appropriate State agency designated by a State, for a background check described in subsection (a), for each child care staff member (including prospective child care staff members) of the provider.

“(B) In the case of an individual who is hired as a child care staff member before the date of enactment of the Safe Child Care Act of 2013, the provider shall submit such a request—

“(i) prior to the last day of the second full fiscal year after that date of enactment; and

“(ii) not less often than once during each 5-year period following the first submission date under this subparagraph for that staff member.

“(C) In the case of an individual who is a prospective child care staff member on or after that date of enactment, the provider shall submit such a request—

“(i) prior to the date the individual becomes a child care staff member of the provider; and

“(ii) not less often than once during each 5-year period following the first submission date under this subparagraph for that staff member.

“(5)(A) The State shall—

“(i) carry out the request of a child care provider for a background check described in subsection (a) as expeditiously as possible; and

“(ii) in accordance with subparagraph (B) of this paragraph, provide the results of the background check to—

“(I) the child care provider; and

“(II) the current or prospective child care staff member for whom the background check is conducted.

“(B)(i) The State shall provide the results of a background check to a child care provider as required under subparagraph (A)(ii)(I) in a statement that—

“(I) indicates whether the current or prospective child care staff member for whom the background check is conducted is eligible or ineligible for employment by a child care provider; and

“(II) does not reveal any disqualifying crime or other related information regarding the current or prospective child care staff member.

“(ii) If a current or prospective child care staff member is ineligible for employment by a child care provider due to a background check described in subsection (a), the State shall provide the results of the background check to the current or prospective child care staff member as required under subparagraph (A)(ii)(I) in a criminal background report that includes information relating to each disqualifying crime.

“(iii) A State—

“(I) may not publicly release or share the results of an individual background check described in subsection (a); and

“(II) may include the results of background checks described in subsection (a) in

the development or dissemination of local or statewide data relating to background checks if the results are not individually identifiable.

“(C)(i) The State shall provide for a process by which a child care staff member (including a prospective child care staff member) may appeal the results of a background check required under subsection (a) to challenge the accuracy or completeness of the information contained in the criminal background report of the staff member.

“(ii) The State shall ensure that—

“(I) the appeals process is completed in a timely manner for each child care staff member;

“(II) each child care staff member is given notice of the opportunity to appeal; and

“(III) each child care staff member who wishes to challenge the accuracy or completeness of the information in the criminal background report of the child care staff member is given instructions about how to complete the appeals process.

“(D)(i) The State may allow for a review process through which the State may determine that a child care staff member (including a prospective child care staff member) disqualified for a crime specified in paragraph (3)(D)(ix) is eligible for employment by a child care provider, notwithstanding paragraph (3).

“(ii) The review process under this subparagraph shall be consistent with title VII of the Civil Rights Act of 1964 (42 U.S.C. 2000e et seq.).

“(E) Nothing in this section shall be construed to create a private right of action against a child care provider if the child care provider is in compliance with this section.

“(F) This section shall apply to each State that receives funding under the Child Care and Development Block Grant Act of 1990 (42 U.S.C. 9858 et seq.).

“(6) Fees that the State may charge for the costs of conducting a background check as required by subsection (a) shall not exceed the actual costs to the State for the administration of such background checks.

“(7) Nothing in this subsection shall be construed to prevent a Federal agency from disqualifying an individual as a child care staff member based on a conviction of the individual for a crime not specifically listed in this subsection that bears upon the fitness of an individual to provide care for and have responsibility for the safety and well-being of children.

“(8) In this subsection—

“(A) the term ‘child care provider’ means an agency of the Federal Government, or a unit of or contractor with the Federal Government that is operating a facility, described in subsection (a); and

“(B) the term ‘child care staff member’ means an individual who is hired, or seeks to be hired, by a child care provider to be involved with the provision of child care services, as described in subsection (a).”; and

(5) by striking subsection (c) and inserting the following:

“(c) **SUSPENSION PENDING DISPOSITION OF CRIMINAL CASE.**—In the case of an incident in which an individual has been charged with an offense described in subsection (b)(3)(D) and the charge has not yet been disposed of, an employer may suspend an employee from having any contact with children while on the job until the case is resolved.”.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall take effect on October 1 of the second full fiscal year after the date of enactment of this Act.

**SA 2084.** Mr. Kaine (for himself and Mr. Warner) submitted an amendment intended to be proposed by him to the

bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. PETERSBURG NATIONAL BATTLEFIELD BOUNDARY MODIFICATION.**

(a) **IN GENERAL.**—The boundary of the Petersburg National Battlefield is modified to include the land and interests in land as generally depicted on the map titled “Petersburg National Battlefield Boundary Expansion”, numbered 325/80,080, and dated June 2007. The map shall be on file and available for public inspection in the appropriate offices of the National Park Service.

(b) **ACQUISITION OF PROPERTIES.**—The Secretary of the Interior (referred to in this section as the “Secretary”) is authorized to acquire the land and interests in land, described in subsection (a), from willing sellers only, by donation, purchase with donated or appropriated funds, exchange, or transfer.

(c) **ADMINISTRATION.**—The Secretary shall administer any land or interests in land acquired under subsection (b) as part of the Petersburg National Battlefield in accordance with applicable laws and regulations.

(d) **ADMINISTRATIVE JURISDICTION TRANSFER.**—

(1) **IN GENERAL.**—There is transferred—

(A) from the Secretary to the Secretary of the Army administrative jurisdiction over the approximately 1,170-acre parcel of land depicted as “Area to be transferred to Fort Lee Military Reservation” on the map described in paragraph (2); and

(B) from the Secretary of the Army to the Secretary administrative jurisdiction over the approximately 1,171-acre parcel of land depicted as “Area to be transferred to Petersburg National Battlefield” on the map described in paragraph (2).

(2) **MAP.**—The land transferred is depicted on the map titled “Petersburg National Battlefield Proposed Transfer of Administrative Jurisdiction”, numbered 325/80,801A, dated May 2011. The map shall be on file and available for public inspection in the appropriate offices of the National Park Service.

(3) **CONDITIONS OF TRANSFER.**—The transfer of administrative jurisdiction under paragraph (1) is subject to the following conditions:

(A) **NO REIMBURSEMENT OR CONSIDERATION.**—The transfer is without reimbursement or consideration.

(B) **MANAGEMENT.**—The land conveyed to the Secretary under paragraph (1) shall be included within the boundary of the Petersburg National Battlefield and shall be administered as part of that park in accordance with applicable laws and regulations.

**SA 2085.** Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. DEFINITION OF SPOUSE FOR PURPOSES OF VETERAN BENEFITS TO REFLECT NEW STATE DEFINITIONS OF SPOUSE.**

Section 101 of title 38, United States Code, is amended—

(1) in paragraph (3), by striking “of the opposite sex”; and

(2) by striking paragraph (31) and inserting the following new paragraph:

“(31) Notwithstanding section 7 of title 1, an individual shall be considered a ‘spouse’ if the marriage of the individual is valid in the State in which the marriage was entered into or, in the case of a marriage entered into outside any State, if the marriage is valid in the place in which the marriage was entered into and the marriage could have been entered into in a State. In this paragraph, the term ‘State’ has the meaning given that term in paragraph (20), except that the term also includes the Commonwealth of the Northern Mariana Islands.”.

**SA 2086.** Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title XXVIII, add the following:

**SEC. 2833. LAND CONVEYANCE, PAUL A. DOBLE ARMY RESERVE CENTER, PORTSMOUTH, NEW HAMPSHIRE.**

(a) **CONVEYANCE AUTHORIZED.**—The Secretary of the Army may convey, without consideration, to the City of Portsmouth, New Hampshire (in this section referred to as the “City”), all right, title, and interest of the United States in and to the real property, including any improvements thereon, consisting of the Paul A. Doble Army Reserve Center for the purpose of permitting the City to use the property for public purposes.

(b) **PAYMENT OF COSTS OF CONVEYANCE.**—

(1) **PAYMENT REQUIRED.**—The Secretary of the Army shall require the City to cover costs (except costs for environmental remediation of the property) to be incurred by the Secretary, or to reimburse the Secretary for such costs incurred by the Secretary, to carry out the conveyance under subsection (a), including survey costs, costs for environmental documentation, and any other administrative costs related to the conveyance. If amounts are collected from the City in advance of the Secretary incurring the actual costs, and the amount collected exceeds the costs actually incurred by the Secretary to carry out the conveyance, the Secretary shall refund the excess amount to the City.

(2) **TREATMENT OF AMOUNTS RECEIVED.**—Amounts received as reimbursement under paragraph (1) shall be credited to the fund or account that was used to cover those costs incurred by the Secretary in carrying out the conveyance. Amounts so credited shall be merged with amounts in such fund or account, and shall be available for the same purposes, and subject to the same conditions and limitations, as amounts in such fund or account.

(c) **DESCRIPTION OF PROPERTY.**—The exact acreage and legal description of the property to be conveyed under subsection (a) shall be determined by a survey satisfactory to the Secretary of the Army.

(d) **ADDITIONAL TERMS.**—The Secretary of the Army may require such additional terms

and conditions in connection with the conveyance as the Secretary considers appropriate to protect the interests of the United States.

**SA 2087.** Mrs. SHAHEEN submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle E of title III, add the following:

**SEC. 344. ELIMINATION OF FUNDING FOR TECHNICAL SUPPORT FOR 2015 ROUND OF DEFENSE BASE CLOSURE AND REALIGNMENT.**

(a) **LIMITATION.**—No funds authorized to be appropriated for fiscal year 2014 by section 301 for operation and maintenance, Defense-wide, may be obligated or expended for technical support to develop recommendations and manage a 2015 round of defense base closure and realignment.

(b) **FUNDING REDUCTION.**—The amount authorized to be appropriated by section 301 is hereby reduced by \$8,000,000, with the amount of the reduction to be allocated to operation and maintenance, Defense-wide, and available for the Office of the Secretary of Defense as specified in the funding table in section 4301.

**SA 2088.** Mr. BURR (for himself, Mr. RUBIO, and Mr. COBURN) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title X, add the following:

**SEC. 1035. STRATEGY TO DISRUPT AND DEGRADE HAQQANI NETWORK ACTIVITIES, FINANCES, AND RESOURCES.**

(a) **FINDINGS.**—Congress makes the following findings:

(1) The Haqqani Network is the primary partner for the Taliban, al Qaeda, regional militants, and other global Islamic jihadists committing acts of violence, as well as political and economic oppression in Afghanistan and Pakistan.

(2) The Haqqani Network continues to be a strategic threat to the safety, security, and stability of both Afghanistan and Pakistan, as well as the broader region.

(3) The Haqqani Network is directly responsible for a significant number of United States casualties and injuries on the battlefield in Afghanistan.

(4) The Haqqani Network continues to actively plan potentially catastrophic attacks against United States interests and personnel in Afghanistan.

(5) Congress has repeatedly urged the Administration to implement a comprehensive approach to disrupt and degrade the Haqqani Network's operations and finances.

(6) On September 19, 2012, the Secretary of State formally designated the Haqqani Network a Foreign Terrorist Organization pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189).

(7) The Haqqani Network has not been pressured by a sustained and systemic campaign against its financial infrastructure.

(8) Without the implementation of a more robust strategy to disrupt and degrade the operations and finances of the Haqqani Network, the continued planned drawdown of United States and coalition forces will provide the Haqqani Network with additional opportunities to plot and execute attacks against the United States and western interests.

(b) **SENSE OF CONGRESS.**—It is the sense of Congress that the Administration should more urgently prioritize and execute its full authority to disrupt and degrade the Haqqani Network and to deny the organization finances and resources it requires to carry out their activities.

**(c) STRATEGY TO DISRUPT AND DEGRADE HAQQANI NETWORK ACTIVITIES, FINANCES, AND RESOURCES.**

(1) **STRATEGY REQUIRED.**—The President shall establish a comprehensive strategy to disrupt and degrade Haqqani Network activities, finances, and resources.

(2) **COORDINATION.**—The strategy required by paragraph (1) shall be prepared by the Secretary of Defense in coordination with the Secretary of State, the Secretary of the Treasury, the Attorney General, and the Director of National Intelligence, and any other department or agency of the United States Government involved in activities related to disrupting and degrading the Haqqani Network.

(3) **ELEMENTS.**—The strategy required by paragraph (1) shall—

(A) build upon the current activities of the Department of Defense, the Department of State, the Department of the Treasury, the Department of Justice, and the elements of the intelligence community to disrupt and degrade Haqqani Network activities, finances, and resources;

(B) provide assessments by the appropriate element of the intelligence community assessment—

(i) of the operations and aspirations of the Haqqani Network in Afghanistan and Pakistan, and its activities outside the region; and

(ii) of the relationships, networks, and vulnerabilities of the Haqqani Network, including with Pakistan's military, intelligence services, and government officials, including provincial and district officials;

(C) review the plans and intentions of the Haqqani Network for the upcoming Afghan Presidential elections and the continued drawdown of United States and coalition troops;

(D) review the current United States policies, operations, and funding to identify impediments to applying sustained and systemic pressure against the Haqqani Network's financial infrastructure;

(E) examine the role current United States and coalition contracting processes have in furthering the financial interests of the Haqqani Network, and how such strategy will mitigate the unintended consequences of such processes;

(F) provide an assessment of individuals in Afghanistan and neighboring countries who facilitate the manufacturing, procurement, and transport of materials and components used to build and detonate improvised explosive devices and how the strategy will disrupt these efforts;

(G) include an assessment of formal and informal business sectors penetrated by the Haqqani Network in Afghanistan, Pakistan, and other countries, particularly in the Persian Gulf region, and how the strategy will counter these activities;

(H) include an assessment of other United States interests in targeting financial insti-

tutions and business entities that knowingly facilitate, or participate in assisting, including by acting on behalf of, at the direction of, or as an intermediary for, or otherwise assisting formal and informal Haqqani Network financial activities;

(I) include an estimate of associated costs required to plan and execute the proposed activities to disrupt and degrade the Haqqani Network's operations and resources; and

(J) include a discussion of the metrics to measure the strategy's and activities' success to disrupt and degrade Haqqani Network activities, finances, and resources.

(4) **INTEGRATION AND COORDINATION.**—The strategy required by paragraph (1) shall include an assessment of gaps in current efforts to disrupt and degrade the Haqqani Network's operations, an articulation of agencies' financial disruption priorities, the establishment of appropriate metrics for determining and measuring success, and steps to ensure that the strategy fits in broader United States efforts to stabilize Afghanistan and prevent the region from being a safe haven for al Qaeda and its affiliates.

(5) **STRATEGY AND IMPLEMENTATION PLAN.**—The Secretary of Defense shall submit to the appropriate committees of Congress—

(A) not later than March 31, 2014, the strategy required by paragraph (1); and

(B) not later than 180 days after the submission of such strategy, a plan for the implementation of such strategy.

(6) **FORM.**—The strategy required by paragraph (1) shall be submitted in unclassified form, but may include a classified annex.

(d) **DEFINITIONS.**—In this section:

(1) **APPROPRIATE COMMITTEES OF CONGRESS.**—The term "appropriate committees of Congress" means—

(A) the Committee on Armed Services, the Committee on Foreign Relations, and the Select Committee on Intelligence of the Senate; and

(B) the Committee on Armed Services, the Committee on Foreign Affairs, and the Permanent Select Committee on Intelligence of the House of Representatives.

(2) **INTELLIGENCE COMMUNITY.**—The term "intelligence community" has the meaning given that term in section 3(4) of the National Security Act of 1947 (50 U.S.C. 3003(4)).

**SA 2089.** Mrs. GILLIBRAND submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle A of title V, add the following:

**SEC. 502. EXPANSION OF CATEGORIES OF REGULAR OFFICERS ON THE ACTIVE-DUTY LIST WHO MAY BE CONSIDERED FOR SELECTIVE EARLY RETIREMENT.**

(a) **LIEUTENANT COLONELS AND COMMANDERS.**—Subparagraph (A) of section 638a(b)(2) of title 10, United States Code, is amended by striking "would be subject to" and all the follows through "two or more times)" and inserting "have failed of selection for promotion at least one time and whose names are not on a list of officers recommended for promotion".

(b) **COLONELS AND NAVY CAPTAINS.**—Subparagraph (B) of such section is amended by striking "would be subject to" and all that follows through "not less than two years)"

and inserting “have served on active duty in that grade for at least two years and whose names are not on a list of officers recommended for promotion”.

**SA 2090.** Mrs. GILLIBRAND submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle A of title IV, add the following:

**SEC. 402. INCREASE IN ANNUAL LIMITATION ON END STRENGTH REDUCTIONS FOR REGULAR COMPONENTS OF THE ARMY AND MARINE CORPS.**

(a) **ANNUAL REDUCTIONS OF ARMY END STRENGTHS.**—Subsection (a) of section 403 of the National Defense Authorization Act for Fiscal Year 2013 (Public Law 112-239; 126 Stat. 1708) is amended by striking “15,000 members” and inserting “25,000 members”.

(b) **ANNUAL REDUCTIONS OF MARINE CORPS END STRENGTHS.**—Subsection (b) of such section is amended by striking “5,000 members” and inserting “7,500 members”.

**SA 2091.** Mr. REED (for himself and Mr. JOHANNES) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. PILOT PROGRAM TO REHABILITATE AND MODIFY HOMES OF DISABLED AND LOW-INCOME VETERANS.**

(a) **DEFINITIONS.**—In this section:

(1) **DISABLED.**—The term “disabled” means an individual with a disability, as defined by section 12102 of title 42, United States Code.

(2) **ELIGIBLE VETERAN.**—The term “eligible veteran” means a disabled or low-income veteran.

(3) **ENERGY EFFICIENT FEATURES OR EQUIPMENT.**—The term “energy efficient features or equipment” means features of, or equipment in, a primary residence that help reduce the amount of electricity used to heat, cool, or ventilate such residence, including insulation, weatherstripping, air sealing, heating system repairs, duct sealing, or other measures.

(4) **LOW-INCOME VETERAN.**—The term “low-income veteran” means a veteran whose income does not exceed 80 percent of the median income for an area, as determined by the Secretary.

(5) **NONPROFIT ORGANIZATION.**—The term “nonprofit organization” means an organization that is—

(A) described in section 501(c)(3) or 501(c)(19) of the Internal Revenue Code of 1986; and

(B) exempt from tax under section 501(a) of such Code.

(6) **PRIMARY RESIDENCE.**—

(A) **IN GENERAL.**—The term “primary residence” means a single family house, a duplex, or a unit within a multiple-dwelling structure that is the principal dwelling of an

eligible veteran and is owned by such veteran or a family member of such veteran.

(B) **FAMILY MEMBER DEFINED.**—For purposes of this paragraph, the term “family member” includes—

(i) a spouse, child, grandchild, parent, or sibling;

(ii) a spouse of such a child, grandchild, parent, or sibling; or

(iii) any individual related by blood or affinity whose close association with a veteran is the equivalent of a family relationship.

(7) **QUALIFIED ORGANIZATION.**—The term “qualified organization” means a nonprofit organization that provides nationwide or statewide programs that primarily serve veterans or low-income individuals.

(8) **SECRETARY.**—The term “Secretary” means the Secretary of Housing and Urban Development.

(9) **VETERAN.**—The term “veteran” has the meaning given the term in section 101 of title 38, United States Code.

(10) **VETERANS SERVICE ORGANIZATION.**—The term “veterans service organization” means any organization recognized by the Secretary of Veterans Affairs for the representation of veterans under section 5902 of title 38, United States Code.

(b) **ESTABLISHMENT OF A PILOT PROGRAM.**—

(1) **GRANT.**—

(A) **IN GENERAL.**—The Secretary shall establish a pilot program to award grants to qualified organizations to rehabilitate and modify the primary residence of eligible veterans.

(B) **COORDINATION.**—The Secretary shall work in conjunction with the Secretary of Veterans Affairs to establish and oversee the pilot program and to ensure that such program meets the needs of eligible veterans.

(C) **MAXIMUM GRANT.**—A grant award under the pilot program to any one qualified organization shall not exceed \$1,000,000 in any one fiscal year, and such an award shall remain available until expended by such organization.

(2) **APPLICATION.**—

(A) **IN GENERAL.**—Each qualified organization that desires a grant under the pilot program shall submit an application to the Secretary at such time, in such manner, and, in addition to the information required under subparagraph (B), accompanied by such information as the Secretary may reasonably require.

(B) **CONTENTS.**—Each application submitted under subparagraph (A) shall include—

(i) a plan of action detailing outreach initiatives;

(ii) the approximate number of veterans the qualified organization intends to serve using grant funds;

(iii) a description of the type of work that will be conducted, such as interior home modifications, energy efficiency improvements, and other similar categories of work; and

(iv) a plan for working with the Department of Veterans Affairs and veterans service organizations to identify veterans who are not eligible for programs under chapter 21 of title 38, United States Code, and meet their needs.

(C) **PREFERENCES.**—In awarding grants under the pilot program, the Secretary shall give preference to a qualified organization—

(i) with experience in providing housing rehabilitation and modification services for disabled veterans; or

(ii) that proposes to provide housing rehabilitation and modification services for eligible veterans who live in rural areas (the Secretary, through regulations, shall define the term “rural areas”).

(3) **CRITERIA.**—In order to receive a grant award under the pilot program, a qualified

organization shall meet the following criteria:

(A) Demonstrate expertise in providing housing rehabilitation and modification services for disabled or low-income individuals for the purpose of making the homes of such individuals accessible, functional, and safe for such individuals.

(B) Have established outreach initiatives that—

(i) would engage eligible veterans and veterans service organizations in projects utilizing grant funds under the pilot program;

(ii) ensure veterans who are disabled receive preference in selection for assistance under this program; and

(iii) identify eligible veterans and their families and enlist veterans involved in skilled trades, such as carpentry, roofing, plumbing, or HVAC work.

(C) Have an established nationwide or statewide network of affiliates that are—

(i) nonprofit organizations; and

(ii) able to provide housing rehabilitation and modification services for eligible veterans.

(D) Have experience in successfully carrying out the accountability and reporting requirements involved in the proper administration of grant funds, including funds provided by private entities or Federal, State, or local government entities.

(4) **USE OF FUNDS.**—A grant award under the pilot program shall be used—

(A) to modify and rehabilitate the primary residence of an eligible veteran, and may include—

(i) installing wheelchair ramps, widening exterior and interior doors, reconfiguring and re-equipping bathrooms (which includes installing new fixtures and grab bars), removing doorway thresholds, installing special lighting, adding additional electrical outlets and electrical service, and installing appropriate floor coverings to—

(I) accommodate the functional limitations that result from having a disability; or

(II) if such residence does not have modifications necessary to reduce the chances that an elderly, but not disabled person, will fall in their home, reduce the risks of such an elderly person from falling;

(ii) rehabilitating such residence that is in a state of interior or exterior disrepair; and

(iii) installing energy efficient features or equipment if—

(I) an eligible veteran's monthly utility costs for such residence is more than 5 percent of such veteran's monthly income; and

(II) an energy audit of such residence indicates that the installation of energy efficient features or equipment will reduce such costs by 10 percent or more;

(B) in connection with modification and rehabilitation services provided under the pilot program, to provide technical, administrative, and training support to an affiliate of a qualified organization receiving a grant under such pilot program; and

(C) for other purposes as the Secretary may prescribe through regulations.

(5) **OVERSIGHT.**—The Secretary shall direct the oversight of the grant funds for the pilot program so that such funds are used efficiently until expended to fulfill the purpose of addressing the adaptive housing needs of eligible veterans.

(6) **MATCHING FUNDS.**—

(A) **IN GENERAL.**—A qualified organization receiving a grant under the pilot program shall contribute towards the housing modification and rehabilitation services provided to eligible veterans an amount equal to not less than 50 percent of the grant award received by such organization.

(B) **IN-KIND CONTRIBUTIONS.**—In order to meet the requirement under subparagraph

(A), such organization may arrange for in-kind contributions.

(7) **LIMITATION COST TO THE VETERANS.**—A qualified organization receiving a grant under the pilot program shall modify or rehabilitate the primary residence of an eligible veteran at no cost to such veteran (including application fees) or at a cost such that such veteran pays no more than 30 percent of his or her income in housing costs during any month.

(8) **REPORTS.**—

(A) **ANNUAL REPORT.**—The Secretary shall submit to Congress, on an annual basis, a report that provides, with respect to the year for which such report is written—

(i) the number of eligible veterans provided assistance under the pilot program;

(ii) the socioeconomic characteristics of such veterans, including their gender, age, race, and ethnicity;

(iii) the total number, types, and locations of entities contracted under such program to administer the grant funding;

(iv) the amount of matching funds and in-kind contributions raised with each grant;

(v) a description of the housing rehabilitation and modification services provided, costs saved, and actions taken under such program;

(vi) a description of the outreach initiatives implemented by the Secretary to educate the general public and eligible entities about such program;

(vii) a description of the outreach initiatives instituted by grant recipients to engage eligible veterans and veteran service organizations in projects utilizing grant funds under such program;

(viii) a description of the outreach initiatives instituted by grant recipients to identify eligible veterans and their families; and

(ix) any other information that the Secretary considers relevant in assessing such program.

(B) **FINAL REPORT.**—Not later than 6 months after the completion of the pilot program, the Secretary shall submit to Congress a report that provides such information that the Secretary considers relevant in assessing the pilot program.

(9) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated for carrying out this section \$4,000,000 for each of fiscal years 2015 through 2019.

**SA 2092.** Mr. SCHATZ (for himself and Mr. DONNELLY) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title VII, add the following:

**SEC. 722. COMPTROLLER GENERAL REPORT ON MENTAL HEALTH STIGMA REDUCTION EFFORTS IN THE DEPARTMENT OF DEFENSE.**

(a) **IN GENERAL.**—The Comptroller General of the United States shall carry out a review of the policies, procedures, and programs of the Department of Defense to reduce the stigma associated with mental health treatment for members of the Armed Forces and deployed civilian employees of the Department of Defense.

(b) **ELEMENTS.**—The review required by subsection (a) shall address, at a minimum, the following:

(1) An assessment of the availability and access to mental health treatment services

for members of the Armed Forces and deployed civilian employees of the Department of Defense.

(2) An assessment of the perception of the impact of the stigma of mental health treatment on the career advancement and retention of Armed Forces members and such deployed civilian employees.

(3) An assessment of the policies, procedures, and programs, including training and education, of each of the Armed Forces to reduce the stigma of mental health treatment for Armed Forces members and such deployed civilians employees at each unit level of the organized forces.

(c) **REPORT.**—Not later than March 1, 2015, the Comptroller General shall submit to the congressional defense committees a report on the review required by subsection (a).

**SA 2093.** Mr. THUNE submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title I, add the following:

**SEC. 135. SENSE OF SENATE ON PROCUREMENT OF THE LONG RANGE STRIKE BOMBER AIRCRAFT.**

It is the sense of the Senate that—

(1) advancements in air-to-air and surface-to-air weapons systems by foreign powers will require increasingly sophisticated long range strike capabilities;

(2) upgrading the existing United States bomber aircraft fleet of B-1B, B-2, and B-52 bomber aircraft must remain a high budget priority in order to maintain their combat effectiveness; and

(3) the Air Force should continue to prioritize development and acquisition of the Long Range Strike Bomber program.

**SA 2094.** Mr. CRUZ submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

Strike section 2832.

**SA 2095.** Mr. KAINE submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle A of title X, add the following:

**SEC. 1003. SENSE OF THE SENATE REGARDING REPORTING ON THE LONG-TERM BUDGETARY EFFECTS OF SEQUESTRATION.**

(a) **FINDINGS.**—Congress finds that—

(1) the reductions in discretionary appropriations and direct spending accounts under

section 251A of the Balanced Budget and Emergency Deficit Control Act of 1985 (2 U.S.C. 901a) (in this section referred to as “sequestration”) were never intended to take effect;

(2) the readiness of the Nation’s military is weakened by sequestration;

(3) sequestration has budgetary and cost impacts beyond the programmatic level; and

(4) there is limited information about these indirect costs to the Federal Government.

(b) **SENSE OF THE SENATE.**—It is the sense of the Senate that the Government Accountability Office and the Office of Management and Budget should establish a task force to report on the long-term budgetary costs and effects of sequestration, including on procurement activities and contracts with the Federal Government.

**SA 2096.** Mr. MARKEY (for himself and Mr. WYDEN) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title I, add the following:

**SEC. 126. UPDATE OF COST ESTIMATES FOR SSBN(X) SUBMARINE PROGRAM ALTERNATIVES.**

(a) **REPORT ON UPDATE REQUIRED.**—

(1) **IN GENERAL.**—Not later than March 31, 2014, the Secretary of the Navy shall submit to the congressional defense committees a report setting forth an update of the cost estimates prepared under subsection (a)(1) section 242 of the National Defense Authorization Act for Fiscal Year 2012 (Public Law 112-81; 125 Stat. 1343) for each option considered under subsection (b) of that section for purposes of the report under that section on the Ohio-class replacement ballistic missile submarine.

(2) **FORM.**—Each updated cost estimate in the report under paragraph (1) shall be submitted in an unclassified form that may be made available to the public.

(b) **COMPTROLLER GENERAL REPORT.**—Not later than 90 days after the date of the submittal under subsection (a) of the report required by that subsection, the Comptroller General of the United States shall submit to the congressional defense committees a report setting forth an assessment by the Comptroller General of the accuracy of the updated cost estimates in the report under subsection (a).

**SA 2097.** Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title XII, add the following:

**SEC. 1237. MONITORING AND COMBATting OF TRAFFICKING IN PERSONS.**

(a) **REDESIGNATION OF OFFICE.**—

(1) **IN GENERAL.**—Section 105(e) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7103(e)) is amended—

(A) in the subsection heading, by striking “OFFICE TO MONITOR AND COMBAT TRAFFICKING” and inserting “BUREAU TO MONITOR AND COMBAT TRAFFICKING IN PERSONS”;

(B) in paragraph (1)—

(i) in the first sentence, by striking “Office to Monitor and Combat Trafficking” and inserting “Bureau to Monitor and Combat Trafficking in Persons”;

(ii) in the second sentence, by striking “Office” and inserting “Bureau”; and

(iii) in the sixth sentence, by striking “Office” and inserting “Bureau”; and

(C) in paragraph (2)(A), by striking “Office to Monitor and Combat Trafficking” and inserting “Bureau to Monitor and Combat Trafficking in Persons”.

(2) CONFORMING AMENDMENTS.—(A) Section 112A(b)(3) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7109a(b)(3)) is amended by striking “Office to Monitor and Combat Trafficking” and inserting “Bureau to Monitor and Combat Trafficking in Persons”.

(B) Section 113(a) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7110(a)) is amended by striking “Office to Monitor and Combat Trafficking” and inserting “Bureau to Monitor and Combat Trafficking in Persons”.

(C) Section 105 of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7112) is amended—

(i) by striking “Office to Monitor and Combat Trafficking” both places it appears and inserting “Bureau to Monitor and Combat Trafficking in Persons”; and

(ii) in subsection (a)(2), by striking “focus of the Office” and inserting “focus of the Bureau”.

(D) Section 708(a) of the Foreign Service Act of 1980 (22 U.S.C. 4028(a)) is amended by striking “Office to Monitor and Combat Trafficking” and inserting “Bureau to Monitor and Combat Trafficking in Persons”.

(b) ASSISTANT SECRETARY OF THE BUREAU TO MONITOR AND COMBAT TRAFFICKING IN PERSONS.—

(1) IN GENERAL.—Section 105(e) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7103(e)), as amended by subsection (a)(1), is further amended—

(A) in paragraph (1)—

(i) by striking “Director” each place it appears and inserting “Assistant Secretary”; and

(ii) by striking “, with the rank of Ambassador-at-Large”; and

(B) in paragraph (2), by striking “Director” both places it appears and inserting “Assistant Secretary”.

(2) CONFORMING AMENDMENTS.—(A) Section 112A(b)(3) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7109a(b)(3)), as amended by subsection (a)(2)(A), is further amended by striking “Director” and inserting “Assistant Secretary”.

(B) Section 105(a)(2) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7112(a)(2)), as amended by subsection (a)(2)(C), is further amended by striking “Director” and inserting “Assistant Secretary”.

(C) Section 708(a) of the Foreign Service Act of 1980 (22 U.S.C. 4028(a)), as amended by subsection (a)(2)(D), is further amended by striking “Director” and inserting “Assistant Secretary”.

(3) INCREASE IN AUTHORIZED ASSISTANT SECRETARY POSITIONS.—(A) Section 1(c)(1) of the State Department Basic Authorities Act of 1956 (22 U.S.C. 2651a(c)(1)) is amended by striking “not more than 24 Assistant Secretaries” and inserting “not more than 25 Assistant Secretaries”.

(B) Section 5315 of title 5, United States Code, is amended by striking “Assistant Secretaries of State (24)” and inserting “Assistant Secretaries of State (25)”.

(c) REFERENCES.—

(1) OFFICE TO MONITOR AND COMBAT TRAFFICKING.—Any reference to the Office to Monitor and Combat Trafficking in any law, regulation, map, document, record, or other paper of the United States shall be deemed to be a reference to the Bureau to Monitor and Combat Trafficking in Persons.

(2) ASSISTANT SECRETARY OF THE BUREAU TO MONITOR AND COMBAT TRAFFICKING IN PERSONS.—Any reference to the Director of the Office to Monitor and Combat Trafficking in any law, regulation, map, document, record, or other paper of the United States shall be deemed to be a reference to the Assistant Secretary of the Bureau to Monitor and Combat Trafficking in Persons.

**SA 2098.** Mr. FLAKE (for himself, Mr. MCCAIN, and Mr. ALEXANDER) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. REFUND OF FUNDS USED BY STATES TO OPERATE NATIONAL PARKS DURING SHUTDOWN.**

(a) IN GENERAL.—The Director of the National Park Service shall refund to each State all funds of the State that were used to reopen and temporarily operate a unit of the National Park System during the period in October 2013 in which there was a lapse in appropriations for the unit.

(b) FUNDING.—Funds of the National Park Service that are not obligated as of the date of enactment of this Act shall be used to carry out this section.

**SA 2099.** Mrs. GILLIBRAND (for herself, Mrs. BOXER, Ms. COLLINS, Mr. GRASSLEY, Mr. BLUMENTHAL, Mr. PAUL, Mrs. SHAHEEN, Mr. KIRK, Mr. SCHUMER, Mr. JOHANNES, Ms. HIRONO, Mr. BEGICH, Mr. COONS, Mr. MARKEY, Mr. JOHNSON of South Dakota, Ms. BALDWIN, Ms. WARREN, Mr. UDALL of New Mexico, Mr. SCHATZ, Mr. HEINRICH, Mr. CARDIN, Mr. CRUZ, Mr. WYDEN, Mr. DONNELLY, Ms. MURKOWSKI, Mr. CASEY, Mr. BOOKER, and Mr. FRANKEN) submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

Strike section 552 and insert the following:

**SEC. 552. MODIFICATION OF AUTHORITY TO DETERMINE TO PROCEED TO TRIAL BY COURT-MARTIAL ON CHARGES ON CERTAIN OFFENSES WITH AUTHORIZED MAXIMUM SENTENCE OF CONFINEMENT OF MORE THAN ONE YEAR.**

(a) MODIFICATION OF AUTHORITY.—

(1) IN GENERAL.—

(A) MILITARY DEPARTMENTS.—With respect to charges under chapter 47 of title 10, United States Code (the Uniform Code of Military Justice), that allege an offense

specified in paragraph (2) and not excluded under paragraph (3), the Secretary of Defense shall require the Secretaries of the military departments to provide for the determination under section 830(b) of such chapter (article 30(b) of the Uniform Code of Military Justice) on whether to try such charges by court-martial as provided in paragraph (4).

(B) HOMELAND SECURITY.—With respect to charges under chapter 47 of title 10, United States Code (the Uniform Code of Military Justice), that allege an offense specified in paragraph (2) and not excluded under paragraph (3) against a member of the Coast Guard (when it is not operating as a service in the Navy), the Secretary of Homeland Security shall provide for the determination under section 830(b) of such chapter (article 30(b) of the Uniform Code of Military Justice) on whether to try such charges by court-martial as provided in paragraph (4).

(2) COVERED OFFENSES.—An offense specified in this paragraph is an offense as follows:

(A) An offense under chapter 47 of title 10, United States Code (the Uniform Code of Military Justice), that is triable by court-martial under that chapter for which the maximum punishment authorized under that chapter includes confinement for more than one year.

(B) A conspiracy to commit an offense specified in subparagraph (A) as punishable under section 881 of title 10, United States Code (article 81 of the Uniform Code of Military Justice).

(C) A solicitation to commit an offense specified in subparagraph (A) as punishable under section 882 of title 10, United States Code (article 82 of the Uniform Code of Military Justice).

(D) An attempt to commit an offense specified in subparagraph (A) through (C) as punishable under section 880 of title 10, United States Code (article 80 of the Uniform Code of Military Justice).

(3) EXCLUDED OFFENSES.—Paragraph (1) does not apply to an offense as follows:

(A) An offense under sections 883 through 917 of title 10, United States Code (articles 83 through 117 of the Uniform Code of Military Justice).

(B) An offense under section 933 or 934 of title 10, United States Code (articles 133 and 134 of the Uniform Code of Military Justice).

(C) A conspiracy to commit an offense specified in subparagraph (A) or (B) as punishable under section 881 of title 10, United States Code (article 81 of the Uniform Code of Military Justice).

(D) A solicitation to commit an offense specified in subparagraph (A) or (B) as punishable under section 882 of title 10, United States Code (article 82 of the Uniform Code of Military Justice).

(E) An attempt to commit an offense specified in subparagraph (A) through (D) as punishable under section 880 of title 10, United States Code (article 80 of the Uniform Code of Military Justice).

(4) REQUIREMENTS AND LIMITATIONS.—The disposition of charges pursuant to paragraph (1) shall be subject to the following:

(A) The determination whether to try such charges by court-martial shall be made by a commissioned officer of the Armed Forces designated in accordance with regulations prescribed for purposes of this subsection from among commissioned officers of the Armed Forces in grade O-6 or higher who—

(i) are available for detail as trial counsel under section 827 of title 10, United States Code (article 27 of the Uniform Code of Military Justice);

(ii) have significant experience in trials by general or special court-martial; and

(iii) are outside the chain of command of the member subject to such charges.



(B) Upon a determination under subparagraph (A) to try such charges by court-martial, the officer making that determination shall determine whether to try such charges by a general court-martial convened under section 822 of title 10, United States Code (article 22 of the Uniform Code of Military Justice), or a special court-martial convened under section 823 of title 10, United States Code (article 23 of the Uniform Code of Military Justice).

(C) A determination under subparagraph (A) to try charges by court-martial shall include a determination to try all known offenses, including lesser included offenses.

(D) The determination to try such charges by court-martial under subparagraph (A), and by type of court-martial under subparagraph (B), shall be binding on any applicable convening authority for a trial by court-martial on such charges.

(E) The actions of an officer described in subparagraph (A) in determining under that subparagraph whether or not to try charges by court-martial shall be free of unlawful or unauthorized influence or coercion.

(F) The determination under subparagraph (A) not to proceed to trial of such charges by general or special court-martial shall not operate to terminate or otherwise alter the authority of commanding officers to refer such charges for trial by summary court-martial convened under section 824 of title 10, United States Code (article 24 of the Uniform Code of Military Justice), or to impose non-judicial punishment in connection with the conduct covered by such charges as authorized by section 815 of title 10, United States Code (article 15 of the Uniform Code of Military Justice).

(5) CONSTRUCTION WITH CHARGES ON OTHER OFFENSES.—Nothing in this subsection shall be construed to alter or affect the disposition of charges under chapter 47 of title 10, United States Code (the Uniform Code of Military Justice), that allege an offense triable by court-martial under that chapter for which the maximum punishment authorized under that chapter includes confinement for one year or less.

(6) POLICIES AND PROCEDURES.—

(A) IN GENERAL.—The Secretaries of the military departments and the Secretary of Homeland Security (with respect to the Coast Guard when it is not operating as a service in the Navy) shall revise policies and procedures as necessary to comply with this subsection.

(B) UNIFORMITY.—The General Counsel of the Department of Defense and the General Counsel of the Department of Homeland Security shall jointly review the policies and procedures revised under this paragraph in order to ensure that any lack of uniformity in policies and procedures, as so revised, among the military departments and the Department of Homeland Security does not render unconstitutional any policy or procedure, as so revised.

(7) MANUAL FOR COURTS-MARTIAL.—The Secretary of Defense shall recommend such changes to the Manual for Courts-Martial as are necessary to ensure compliance with this subsection.

(b) EFFECTIVE DATE AND APPLICABILITY.—Subsection (a), and the revisions required by that subsection, shall take effect on the date that is 180 days after the date of the enactment of this Act, and shall apply with respect to charges preferred under section 830 of title 10, United States Code (article 30 of the Uniform Code of Military Justice), on or after such effective date.

#### SEC. 552A. MODIFICATION OF OFFICERS AUTHORIZED TO CONVENE GENERAL AND SPECIAL COURTS-MARTIAL.

(a) IN GENERAL.—Subsection (a) of section 822 of title 10, United States Code (article 22

of the Uniform Code of Military Justice), is amended—

(1) by redesignating paragraphs (8) and (9) as paragraphs (9) and (10), respectively; and

(2) by inserting after paragraph (7) the following new paragraph (8):

“(8) the officers in the offices established pursuant to section 552A(c) of the National Defense Authorization Act for Fiscal Year 2014 or officers in the grade of O-6 or higher who are assigned such responsibility by the Chief of Staff of the Army, the Chief of Naval Operations, the Chief of Staff of the Air Force, the Commandant of the Marine Corps, or the Commandant of the Coast Guard, but only with respect to offenses to which section 552(a)(1) of the National Defense Authorization Act for Fiscal Year 2014 applies.”.

(b) NO EXERCISE BY OFFICERS IN CHAIN OF COMMAND OF ACCUSED OR VICTIM.—Such section (article) is further amended by adding at the end the following new subsection:

“(c) An officer specified in subsection (a)(8) may not convene a court-martial under this section if the person is in the chain of command of the accused or the victim.”.

(c) OFFICES OF CHIEFS OF STAFF ON COURTS-MARTIAL.—

(1) OFFICES REQUIRED.—Each Chief of Staff of the Armed Forces or Commandant specified in paragraph (8) of section 822(a) of title 10, United States Code (article 22(a) of the Uniform Code of Military Justice), as amended by subsection (a), shall establish an office to do the following:

(A) To convene general and special courts-martial under sections 822 and 823 of title 10, United States Code (articles 22 and 23 of the Uniform Code of Military Justice), pursuant to paragraph (8) of section 822(a) of title 10, United States Code (article 22(a) of the Uniform Code of Military Justice), as so amended, with respect to offenses to which section 552(a)(1) applies.

(B) To detail under section 825 of title 10, United States Code (article 25 of the Uniform Code of Military Justice), members of courts-martial convened as described in subparagraph (A).

(2) PERSONNEL.—The personnel of each office established under paragraph (1) shall consist of such members of the Armed Forces and civilian personnel of the Department of Defense, or such members of the Coast Guard or civilian personnel of the Department of Homeland Security, as may be detailed or assigned to the office by the Chief of Staff or Commandant concerned. The members and personnel so detailed or assigned, as the case may be, shall be detailed or assigned from personnel billets in existence on the date of the enactment of this Act.

#### SEC. 552B. DISCHARGE USING OTHERWISE AUTHORIZED PERSONNEL AND RESOURCES.

(a) IN GENERAL.—The Secretaries of the military departments and the Secretary of Homeland Security (with respect to the Coast Guard when it is not operating as a service in the Navy) shall carry out sections 552 and 552A (and the amendments made by section 552A) using personnel, funds, and resources otherwise authorized by law.

(b) NO AUTHORIZATION OF ADDITIONAL PERSONNEL OR RESOURCES.—Sections 552 and 552A (and the amendments made by section 552A) shall not be construed as authorizations for personnel, personnel billets, or funds for the discharge of the requirements in such sections.

#### SEC. 552C. MONITORING AND ASSESSMENT OF MODIFICATION OF AUTHORITIES ON COURTS-MARTIAL BY INDEPENDENT PANEL ON REVIEW AND ASSESSMENT OF PROCEEDINGS UNDER THE UNIFORM CODE OF MILITARY JUSTICE.

Paragraph (2) of section 576(d) of the National Defense Authorization Act for Fiscal

Year 2013 (Public Law 112-239; 126 Stat. 1762), as amended by section 546 of this Act, is further amended—

(1) by redesignating subparagraph (M) as subparagraph (N); and

(2) by inserting after subparagraph (L) the following new subparagraph (M):

“(J) Monitor and assess the implementation and efficacy of sections 552 through 552C of the National Defense Authorization Act for Fiscal Year 2014, and the amendments made by such sections.”.

**SA 2100.** Mr. WYDEN (for himself and Mr. HEINRICH) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of title XXVIII, add the following:

#### Subtitle F—Military Land Withdrawals

##### SEC. 2851. SHORT TITLE.

This subtitle may be cited as the “Military Land Withdrawals Act of 2013”.

##### SEC. 2852. DEFINITIONS.

In this subtitle:

(1) INDIAN TRIBE.—The term “Indian tribe” has the meaning given the term in section 102 of the Federally Recognized Indian Tribe List Act of 1994 (25 U.S.C. 479a).

(2) MANAGE; MANAGEMENT.—

(A) INCLUSIONS.—The terms “manage” and “management” include the authority to exercise jurisdiction, custody, and control over the land withdrawn and reserved by title LI.

(B) EXCLUSIONS.—The terms “manage” and “management” do not include authority for disposal of the land withdrawn and reserved by title LI.

(3) SECRETARY CONCERNED.—The term “Secretary concerned” has the meaning given the term in section 101(a) of title 10, United States Code.

#### PART 1—GENERAL PROVISIONS

##### SEC. 2861. GENERAL APPLICABILITY; DEFINITIONS.

(a) APPLICABILITY OF PART.—The provisions of this part apply to any withdrawal made by this subtitle.

(b) RULES OF CONSTRUCTION.—Nothing in this part assigns management of real property under the administrative jurisdiction of the Secretary concerned to the Secretary of the Interior.

##### SEC. 2862. MAPS AND LEGAL DESCRIPTIONS.

(a) PREPARATION OF MAPS AND LEGAL DESCRIPTIONS.—As soon as practicable after the date of enactment of this Act, the Secretary of the Interior shall—

(1) publish in the Federal Register a notice containing the legal description of the land withdrawn and reserved by part 2; and

(2) file maps and legal descriptions of the land withdrawn and reserved by part 2 with—

(A) the Committee on Armed Services and the Committee on Energy and Natural Resources of the Senate; and

(B) the Committee on Armed Services and the Committee on Natural Resources of the House of Representatives.

(b) LEGAL EFFECT.—The maps and legal descriptions filed under subsection (a)(2) shall have the same force and effect as if the maps and legal descriptions were included in this subtitle, except that the Secretary of the Interior may correct any clerical and typographical errors in the maps and legal descriptions.

(c) AVAILABILITY.—Copies of the maps and legal descriptions filed under subsection (a)(2) shall be available for public inspection—

(1) in the appropriate offices of the Bureau of Land Management;

(2) in the office of the commanding officer of the military installation for which the land is withdrawn; and

(3) if the military installation is under the management of the National Guard, in the office of the Adjutant General of the State in which the military installation is located.

(d) COSTS.—The Secretary concerned shall reimburse the Secretary of the Interior for the costs incurred by the Secretary of the Interior in implementing this section.

#### SEC. 2863. ACCESS RESTRICTIONS.

(a) IN GENERAL.—If the Secretary concerned determines that military operations, public safety, or national security require the closure to the public of any road, trail, or other portion of land withdrawn and reserved by this subtitle, the Secretary may take such action as the Secretary determines to be necessary to implement and maintain the closure.

(b) LIMITATION.—Any closure under subsection (a) shall be limited to the minimum area and duration that the Secretary concerned determines are required for the purposes of the closure.

(c) CONSULTATION REQUIRED.—

(1) IN GENERAL.—Subject to paragraph (3), before a closure is implemented under this section, the Secretary concerned shall consult with the Secretary of the Interior.

(2) INDIAN TRIBE.—Subject to paragraph (3), if a closure proposed under this section may affect access to or use of sacred sites or resources considered to be important by an Indian tribe, the Secretary concerned shall consult, at the earliest practicable date, with the affected Indian tribe.

(3) LIMITATION.—No consultation shall be required under paragraph (1) or (2)—

(A) if the closure is provided for in an integrated natural resources management plan, an installation cultural resources management plan, or a land use management plan; or

(B) in the case of an emergency, as determined by the Secretary concerned.

(d) NOTICE.—Immediately preceding and during any closure implemented under subsection (a), the Secretary concerned shall post appropriate warning notices and take other appropriate actions to notify the public of the closure.

#### SEC. 2864. CHANGES IN USE.

(a) OTHER USES AUTHORIZED.—In addition to the purposes described in part 2, the Secretary concerned may authorize the use of land withdrawn and reserved by this subtitle for defense-related purposes.

(b) NOTICE TO SECRETARY OF THE INTERIOR.—

(1) IN GENERAL.—The Secretary concerned shall promptly notify the Secretary of the Interior if the land withdrawn and reserved by this subtitle is used for additional defense-related purposes.

(2) REQUIREMENTS.—A notification under paragraph (1) shall specify—

(A) each additional use;

(B) the planned duration of each additional use; and

(C) the extent to which each additional use would require that additional or more stringent conditions or restrictions be imposed on otherwise-permitted nondefense-related uses of the withdrawn and reserved land or portions of withdrawn and reserved land.

#### SEC. 2865. AUTHORIZATIONS FOR NONDEFENSE-RELATED USES.

(a) AUTHORIZATIONS BY THE SECRETARY OF THE INTERIOR.—Subject to the applicable

withdrawals under part 2, with the consent of the Secretary concerned, the Secretary of the Interior may authorize the use, occupancy, or development of the land withdrawn and reserved by this subtitle.

(b) AUTHORIZATIONS BY THE SECRETARY CONCERNED.—The Secretary concerned may authorize the use, occupancy, or development of the land withdrawn and reserved by this subtitle—

(1) for a defense-related purpose; or

(2) subject to the consent of the Secretary of the Interior, for a non-defense-related purpose.

(c) FORM OF AUTHORIZATION.—An authorization under this section may be provided by lease, easement, right-of-way, permit, license, or other instrument authorized by law.

(d) PREVENTION OF DRAINAGE OF OIL OR GAS RESOURCES.—

(1) IN GENERAL.—For the purpose of preventing drainage of oil or gas resources, the Secretary of the Interior may lease land otherwise withdrawn from operation of the mineral leasing laws and reserved for defense-related purposes under this subtitle, under such terms and conditions as the Secretary determines to be appropriate.

(2) CONSENT REQUIRED.—No surface occupancy may be approved by the Secretary of the Interior under this subtitle without the consent of the Secretary concerned.

(3) COMMUNITIZATION.—The Secretary of the Interior may unitize or consent to communitization of land leased under paragraph (1).

(4) REGULATIONS.—The Secretary of the Interior may promulgate regulations to implement this subsection.

#### SEC. 2866. BRUSH AND RANGE FIRE PREVENTION AND SUPPRESSION.

(a) REQUIRED ACTIVITIES.—The Secretary concerned shall, consistent with any applicable land management plan, take necessary precautions to prevent, and actions to suppress, brush and range fires occurring as a result of military activities on the land withdrawn and reserved by this subtitle, including fires that occur on other land that spread from the withdrawn and reserved land.

(b) COOPERATION OF SECRETARY OF THE INTERIOR.—

(1) IN GENERAL.—At the request of the Secretary concerned, the Secretary of the Interior shall—

(A) provide assistance in the suppression of fires under subsection (a); and

(B) be reimbursed by the Secretary concerned for the costs of the Secretary of the Interior in providing the assistance.

(2) TRANSFER OF FUNDS.—Notwithstanding section 2215 of title 10, United States Code, the Secretary concerned may transfer to the Secretary of the Interior, in advance, funds to reimburse the costs of the Department of the Interior in providing assistance under this subsection.

#### SEC. 2867. ONGOING DECONTAMINATION.

(a) IN GENERAL.—During the period of a withdrawal and reservation of land under this subtitle, the Secretary concerned shall maintain a program of decontamination of contamination caused by defense-related uses on the withdrawn land—

(1) to the extent funds are available to carry out this subsection; and

(2) consistent with applicable Federal and State law.

(b) ANNUAL REPORT.—The Secretary of Defense shall include in the annual report required by section 2711 of title 10, United States Code, a description of decontamination activities conducted under subsection (a).

#### SEC. 2868. WATER RIGHTS.

(a) NO RESERVATION OF WATER RIGHTS.—Nothing in this subtitle—

(1) establishes a reservation of the United States with respect to any water or water right on the land withdrawn and reserved by this subtitle; or

(2) authorizes the appropriation of water on the land withdrawn and reserved by this subtitle, except in accordance with applicable State law.

(b) EFFECT ON PREVIOUSLY ACQUIRED OR RESERVED WATER RIGHTS.—

(1) IN GENERAL.—Nothing in this section affects any water rights acquired or reserved by the United States before the date of enactment of this Act.

(2) AUTHORITY OF SECRETARY CONCERNED.—The Secretary concerned may exercise any water rights described in paragraph (1).

#### SEC. 2869. HUNTING, FISHING, AND TRAPPING.

Section 2671 of title 10, United States Code, shall apply to all hunting, fishing, and trapping on the land—

(1) that is withdrawn and reserved by this subtitle; and

(2) for which management of the land has been assigned to the Secretary concerned.

#### SEC. 2870. LIMITATION ON EXTENSIONS AND RENEWALS.

The withdrawals and reservations established under this subtitle may not be extended or renewed except by a law enacted after the date of enactment of this Act.

#### SEC. 2871. APPLICATION FOR RENEWAL OF A WITHDRAWAL AND RESERVATION.

To the extent practicable, not later than 5 years before the date of termination of a withdrawal and reservation established by this subtitle, the Secretary concerned shall—

(1) notify the Secretary of the Interior as to whether the Secretary concerned will have a continuing defense-related need for any of the land withdrawn and reserved by this subtitle after the termination date of the withdrawal and reservation; and

(2) transmit a copy of the notice submitted under paragraph (1) to—

(A) the Committee on Armed Services and the Committee on Energy and Natural Resources of the Senate; and

(B) the Committee on Armed Services and the Committee on Natural Resources of the House of Representatives.

#### SEC. 2872. LIMITATION ON SUBSEQUENT AVAILABILITY OF LAND FOR APPROPRIATION.

On the termination of a withdrawal and reservation by this subtitle, the previously withdrawn land shall not be open to any form of appropriation under the public land laws, including the mining laws, the mineral leasing laws, and the geothermal leasing laws, unless the Secretary of the Interior publishes in the Federal Register an appropriate order specifying the date on which the land shall be—

(1) restored to the public domain; and

(2) opened for appropriation under the public land laws.

#### SEC. 2873. RELINQUISHMENT.

(a) NOTICE OF INTENTION TO RELINQUISH.—If, during the period of withdrawal and reservation under this subtitle, the Secretary concerned decides to relinquish any or all of the land withdrawn and reserved by this subtitle, the Secretary concerned shall submit to the Secretary of the Interior notice of the intention to relinquish the land.

(b) DETERMINATION OF CONTAMINATION.—The Secretary concerned shall include in the notice submitted under subsection (a) a written determination concerning whether and to what extent the land that is to be relinquished is contaminated with explosive materials or toxic or hazardous substances.

(c) PUBLIC NOTICE.—The Secretary of the Interior shall publish in the Federal Register the notice of intention to relinquish the land under this section, including the determination concerning the contaminated state of the land.

(d) DECONTAMINATION OF LAND TO BE RELINQUISHED.—

(1) DECONTAMINATION REQUIRED.—The Secretary concerned shall decontaminate land subject to a notice of intention under subsection (a) to the extent that funds are appropriated for that purpose, if—

(A) the land subject to the notice of intention is contaminated, as determined by the Secretary concerned; and

(B) the Secretary of the Interior, in consultation with the Secretary concerned, determines that—

(i) decontamination is practicable and economically feasible, after taking into consideration the potential future use and value of the contaminated land; and

(ii) on decontamination of the land, the land could be opened to operation of some or all of the public land laws, including the mining laws, the mineral leasing laws, and the geothermal leasing laws.

(2) ALTERNATIVES TO RELINQUISHMENT.—The Secretary of the Interior shall not be required to accept the land proposed for relinquishment under subsection (a), if—

(A) the Secretary of the Interior, after consultation with the Secretary concerned, determines that—

(i) decontamination of the land is not practicable or economically feasible; or

(ii) the land cannot be decontaminated sufficiently to be opened to operation of some or all of the public land laws; or

(B) sufficient funds are not appropriated for the decontamination of the land.

(3) STATUS OF CONTAMINATED LAND ON TERMINATION.—If, because of the contaminated state of the land, the Secretary of the Interior declines to accept land withdrawn and reserved by this subtitle that has been proposed for relinquishment, or if at the expiration of the withdrawal and reservation made by this subtitle, the Secretary of the Interior determines that a portion of the land withdrawn and reserved by this subtitle is contaminated to an extent that prevents opening the contaminated land to operation of the public land laws—

(A) the Secretary concerned shall take appropriate steps to warn the public of—

(i) the contaminated state of the land; and

(ii) any risks associated with entry onto the land;

(B) after the expiration of the withdrawal and reservation under this subtitle, the Secretary concerned shall undertake no activities on the contaminated land, except for activities relating to the decontamination of the land; and

(C) the Secretary concerned shall submit to the Secretary of the Interior and Congress a report describing—

(i) the status of the land; and

(ii) any actions taken under this paragraph.

(e) REVOCATION AUTHORITY.—

(1) IN GENERAL.—If the Secretary of the Interior determines that it is in the public interest to accept the land proposed for relinquishment under subsection (a), the Secretary of the Interior may order the revocation of a withdrawal and reservation established by this subtitle.

(2) REVOCATION ORDER.—To carry out a revocation under paragraph (1), the Secretary of the Interior shall publish in the Federal Register a revocation order that—

(A) terminates the withdrawal and reservation;

(B) constitutes official acceptance of the land by the Secretary of the Interior; and

(C) specifies the date on which the land will be opened to the operation of some or all of the public land laws, including the mining laws.

(f) ACCEPTANCE BY SECRETARY OF THE INTERIOR.—

(1) IN GENERAL.—Nothing in this section requires the Secretary of the Interior to accept the land proposed for relinquishment if the Secretary determines that the land is not suitable for return to the public domain.

(2) NOTICE.—If the Secretary makes a determination that the land is not suitable for return to the public domain, the Secretary shall provide notice of the determination to Congress.

#### SEC. 2874. LAND WITHDRAWALS; IMMUNITY OF THE UNITED STATES.

The United States and officers and employees of the United States shall be held harmless and shall not be liable for any injuries or damages to persons or property incurred as a result of any mining or mineral or geothermal leasing activity or other authorized nondefense-related activity conducted on land withdrawn and reserved by this subtitle.

#### PART 2—MILITARY LAND WITHDRAWALS

##### SEC. 2881. CHINA LAKE, CALIFORNIA.

(a) WITHDRAWAL AND RESERVATION.—

(1) WITHDRAWAL.—Subject to valid existing rights and except as otherwise provided in this section, the public land (including the interests in land) described in paragraph (2), and all other areas within the boundary of the land depicted on the map described in that paragraph that may become subject to the operation of the public land laws, is withdrawn from all forms of appropriation under the public land laws (including the mining laws and the mineral leasing laws).

(2) DESCRIPTION OF LAND.—The public land (including interests in land) referred to in paragraph (1) is the Federal land located within the boundaries of the Naval Air Weapons Station China Lake, comprising approximately 1,045,000 acres in Inyo, Kern, and San Bernardino Counties, California, as generally depicted on the maps entitled “Naval Air Weapons Station China Lake Withdrawal—Renewal”, “North Range”, and “South Range”, dated March 18, 2013, and filed in accordance with section 2862.

(3) RESERVATION.—The land withdrawn by paragraph (1) is reserved for use by the Secretary of the Navy for the following purposes:

(A) Use as a research, development, test, and evaluation laboratory.

(B) Use as a range for air warfare weapons and weapon systems.

(C) Use as a high-hazard testing and training area for aerial gunnery, rocketry, electronic warfare and countermeasures, tactical maneuvering and air support, and directed energy and unmanned aerial systems.

(D) Geothermal leasing, development, and related power production activities.

(E) Other defense-related purposes consistent with the purposes described in subparagraphs (A) through (D) and authorized under section 2864.

(b) MANAGEMENT OF WITHDRAWN AND RESERVED LAND.—

(1) MANAGEMENT BY THE SECRETARY OF THE INTERIOR.—

(A) IN GENERAL.—Except as provided in paragraph (2), during the period of the withdrawal and reservation of land by this section, the Secretary of the Interior shall manage the land withdrawn and reserved by this section in accordance with—

(i) this subtitle;

(ii) the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.); and

(iii) any other applicable law.

(B) AUTHORIZED ACTIVITIES.—To the extent consistent with applicable law and Executive orders, the land withdrawn by this section may be managed in a manner that permits the following activities:

(i) Grazing.

(ii) Protection of wildlife and wildlife habitat.

(iii) Preservation of cultural properties.

(iv) Control of predatory and other animals.

(v) Recreation and education.

(vi) Prevention and appropriate suppression of brush and range fires resulting from non-military activities.

(vii) Geothermal leasing and development and related power production activities.

(C) NONDEFENSE USES.—All nondefense-related uses of the land withdrawn by this section (including the uses described in subparagraph (B)), shall be subject to any conditions and restrictions that the Secretary of the Interior and the Secretary of the Navy jointly determine to be necessary to permit the defense-related use of the land for the purposes described in this section.

(D) ISSUANCE OF LEASES.—

(i) IN GENERAL.—The Secretary of the Interior shall be responsible for the issuance of any lease, easement, right-of-way, permit, license, or other instrument authorized by law with respect to any activity that involves geothermal resources on—

(I) the land withdrawn and reserved by this section; and

(II) any other land not under the administrative jurisdiction of the Secretary of the Navy.

(ii) CONSENT REQUIRED.—Any authorization issued under clause (i) shall—

(I) only be issued with the consent of the Secretary of the Navy; and

(II) be subject to such conditions as the Secretary of the Navy may require with respect to the land withdrawn and reserved by this section.

(2) ASSIGNMENT TO THE SECRETARY OF THE NAVY.—

(A) IN GENERAL.—The Secretary of the Interior may assign the management responsibility, in whole or in part, for the land withdrawn and reserved by this section to the Secretary of the Navy.

(B) APPLICABLE LAW.—On assignment of the management responsibility under subparagraph (A), the Secretary of the Navy shall manage the land in accordance with—

(i) this subtitle;

(ii) title I of the Sikes Act (16 U.S.C. 670a et seq.);

(iii) the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.);

(iv) cooperative management arrangements entered into by the Secretary of the Interior and the Secretary of the Navy; and

(v) any other applicable law.

(3) GEOTHERMAL RESOURCES.—

(A) IN GENERAL.—Nothing in this section or section 2865 affects—

(i) geothermal leases issued by the Secretary of the Interior before the date of enactment of this Act; or

(ii) the responsibility of the Secretary of the Interior to administer and manage the leases described in clause (i), consistent with the provisions of this section.

(B) AUTHORITY OF THE SECRETARY OF THE INTERIOR.—Nothing in this section or any other provision of law prohibits the Secretary of the Interior from issuing, subject to the concurrence of the Secretary of the Navy, and administering any lease under the Geothermal Steam Act of 1970 (30 U.S.C. 1001 et seq.) and any other applicable law for the development and use of geothermal steam and associated geothermal resources on the land withdrawn and reserved by this section.

(C) APPLICABLE LAW.—Nothing in this section affects the geothermal exploration and development authority of the Secretary of the Navy under section 2917 of title 10, United States Code, with respect to the land withdrawn and reserved by this section, except that the Secretary of the Navy shall be required to obtain the concurrence of the

Secretary of the Interior before taking action under section 2917 of title 10, United States Code.

(D) NAVY CONTRACTS.—On the expiration of the withdrawal and reservation of land under this section or the relinquishment of the land, any Navy contract for the development of geothermal resources at Naval Air Weapons Station, China Lake, in effect on the date of the expiration or relinquishment shall remain in effect, except that the Secretary of the Interior, with the consent of the Secretary of the Navy, may offer to substitute a standard geothermal lease for the contract.

(E) CONCURRENCE OF SECRETARY OF THE NAVY REQUIRED.—Any lease issued under section 2865(d) with respect to land withdrawn and reserved by this section shall require the concurrence of the Secretary of the Navy, if—

(i) the Secretary of the Interior anticipates the surface occupancy of the withdrawn land; or

(ii) the Secretary of the Interior determines that the proposed lease may interfere with geothermal resources on the land.

(4) WILD HORSES AND BURROS.—

(A) IN GENERAL.—The Secretary of the Navy—

(i) shall be responsible for the management of wild horses and burros located on the land withdrawn and reserved by this section; and

(ii) may use helicopters and motorized vehicles for the management of the wild horses and burros.

(B) REQUIREMENTS.—The activities authorized under subparagraph (A) shall be conducted in accordance with laws applicable to the management of wild horses and burros on public land.

(C) AGREEMENT.—The Secretary of the Interior and the Secretary of the Navy shall enter into an agreement for the implementation of the management of wild horses and burros under this paragraph.

(5) CONTINUATION OF EXISTING AGREEMENT.—The agreement between the Secretary of the Interior and the Secretary of the Navy entered into before the date of enactment of this Act under section 805 of the California Military Lands Withdrawal and Overflights Act of 1994 (Public Law 103-433; 108 Stat. 4503) shall continue in effect until the earlier of—

(A) the date on which the Secretary of the Interior and the Secretary of the Navy enter into a new agreement; or

(B) the date that is 1 year after the date of enactment of this Act.

(6) COOPERATION IN DEVELOPMENT OF MANAGEMENT PLAN.—

(A) IN GENERAL.—The Secretary of the Navy and the Secretary of the Interior shall update and maintain cooperative arrangements concerning land resources and land uses on the land withdrawn and reserved by this section.

(B) REQUIREMENTS.—A cooperative arrangement entered into under subparagraph (A) shall—

(i) focus on and apply to sustainable management and protection of the natural and cultural resources and environmental values found on the withdrawn and reserved land, consistent with the defense-related purposes for which the land is withdrawn and reserved; and

(ii) include a comprehensive land use management plan that—

(I) integrates and is consistent with any applicable law, including—

(aa) title I of the Sikes Act (16 U.S.C. 670a et seq.); and

(bb) the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.); and

(II) shall be—

(aa) annually reviewed by the Secretary of the Navy and the Secretary of the Interior; and

(bb) updated, as the Secretary of the Navy and the Secretary of the Interior determine to be necessary—

(AA) to respond to evolving management requirements; and

(BB) to complement the updates of other applicable land use and resource management and planning.

(7) IMPLEMENTING AGREEMENT.—

(A) IN GENERAL.—The Secretary of the Interior and the Secretary of the Navy may enter into a written agreement to implement the comprehensive land use management plan developed under paragraph (6)(B)(ii).

(B) COMPONENTS.—An agreement entered into under subparagraph (A)—

(i) shall be for a duration that is equal to the period of the withdrawal and reservation of land under this section; and

(ii) may be amended from time to time.

(C) TERMINATION OF PRIOR WITHDRAWALS.—

(1) IN GENERAL.—Subject to paragraph (2), the withdrawal and reservation under section 803(a) of the California Military Lands Withdrawal and Overflights Act of 1994 (Public Law 103-433; 108 Stat. 4502) is terminated.

(2) LIMITATION.—Notwithstanding the termination under paragraph (1), all rules, regulations, orders, permits, and other privileges issued or granted by the Secretary of the Interior or the Secretary of the Navy with respect to the land withdrawn and reserved under that section, unless inconsistent with the provisions of this section, shall remain in force until modified, suspended, overruled, or otherwise changed by—

(A) the Secretary of the Interior or the Secretary of the Navy (as applicable);

(B) a court of competent jurisdiction; or

(C) operation of law.

(d) DURATION OF WITHDRAWAL AND RESERVATION.—The withdrawal and reservation made by this section terminate on March 31, 2039.

#### SEC. 2882. LIMESTONE HILLS, MONTANA.

(a) WITHDRAWAL AND RESERVATION OF PUBLIC LAND FOR LIMESTONE HILLS TRAINING AREA, MONTANA.—

(1) WITHDRAWAL.—Subject to valid existing rights and except as otherwise provided in this section, the public land (including the interests in land) described in paragraph (3), and all other areas within the boundaries of the land as depicted on the map provided for by paragraph (4) that may become subject to the operation of the public land laws, is withdrawn from all forms of appropriation under the public land laws (including the mining laws, the mineral leasing laws, and the geothermal leasing laws).

(2) RESERVATION; PURPOSE.—Subject to the limitations and restrictions contained in subsection (c), the public land withdrawn by paragraph (1) is reserved for use by the Secretary of the Army for the following purposes:

(A) The conduct of training for active and reserve components of the Armed Forces.

(B) The construction, operation, and maintenance of organizational support and maintenance facilities for component units conducting training.

(C) The conduct of training by the Montana Department of Military Affairs, provided that the training does not interfere with the purposes specified in subparagraphs (A) and (B).

(D) The conduct of training by State and local law enforcement agencies, civil defense organizations, and public education institutions, provided that the training does not interfere with the purposes specified in subparagraphs (A) and (B).

(E) Other defense-related purposes consistent with the purposes specified in subparagraphs (A) through (D).

(3) DESCRIPTION OF LAND.—The public land (including the interests in land) referred to in paragraph (1) comprises approximately 18,644 acres in Broadwater County, Montana, generally depicted as “Proposed Land Withdrawal” on the map entitled “Limestone Hills Training Area Land Withdrawal” and dated April 10, 2013.

(4) INDIAN TRIBES.—

(A) IN GENERAL.—Nothing in this subtitle alters any rights reserved for an Indian tribe for tribal use of the public land withdrawn by paragraph (1) by treaty or Federal law.

(B) CONSULTATION REQUIRED.—The Secretary of the Army shall consult with any Indian tribes in the vicinity of the public land withdrawn by paragraph (1) before taking any action within the public land affecting tribal rights or cultural resources protected by treaty or Federal law.

(b) MANAGEMENT OF WITHDRAWN AND RESERVED LAND.—During the period of the withdrawal and reservation specified in subsection (e), the Secretary of the Army shall manage the public land withdrawn by paragraph (1) of subsection (a) for the purposes specified in paragraph (2) of that subsection, subject to the limitations and restrictions contained in subsection (c).

(c) SPECIAL RULES GOVERNING MINERALS MANAGEMENT.—

(1) INDIAN CREEK MINE.—

(A) IN GENERAL.—Of the land withdrawn by subsection (a)(1), locatable mineral activities in the approved Indian Creek Mine plan of operations, MTM-78300, shall be regulated in accordance with subparts 3715 and 3809 of title 43, Code of Federal Regulations.

(B) RESTRICTIONS ON SECRETARY OF THE ARMY.—

(i) IN GENERAL.—The Secretary of the Army shall make no determination that the disposition of, or exploration for, minerals as provided for in the approved plan of operations described in subparagraph (A) is inconsistent with the defense-related uses of the land withdrawn under this section.

(ii) COORDINATION.—The coordination of the disposition of and exploration for minerals with defense-related uses of the land shall be determined in accordance with procedures in an agreement provided for under paragraph (3).

(2) REMOVAL OF UNEXPLODED ORDNANCE ON LAND TO BE MINED.—

(A) REMOVAL ACTIVITIES.—

(i) IN GENERAL.—Subject to the availability of funds appropriated for such purpose, the Secretary of the Army shall remove unexploded ordnance on land withdrawn by subsection (a)(1) that is subject to mining under paragraph (1), consistent with applicable Federal and State law.

(ii) PHASES.—The Secretary of the Army may provide for the removal of unexploded ordnance in phases to accommodate the development of the Indian Creek Mine under paragraph (1).

(B) REPORT ON REMOVAL ACTIVITIES.—

(i) IN GENERAL.—The Secretary of the Army shall annually submit to the Secretary of the Interior a report regarding any unexploded ordnance removal activities conducted during the previous fiscal year in accordance with this paragraph.

(ii) INCLUSIONS.—The report under clause (i) shall include—

(I) a description of the amounts expended for unexploded ordnance removal on the land withdrawn by subsection (a)(1) during the period covered by the report; and

(II) the identification of the land cleared of unexploded ordnance and approved for mining activities by the Secretary of the Interior under this paragraph.

(3) IMPLEMENTATION AGREEMENT FOR MINING ACTIVITIES.—

(A) IN GENERAL.—The Secretary of the Interior and the Secretary of the Army shall enter into an agreement to implement this subsection with respect to the coordination of defense-related uses and mining and the ongoing removal of unexploded ordnance.

(B) DURATION.—The duration of an agreement entered into under subparagraph (A) shall be equal to the period of the withdrawal under subsection (a)(1), but may be amended from time to time.

(C) REQUIREMENTS.—The agreement shall provide the following:

(i) That Graymont Western US, Inc., or any successor or assign of the approved Indian Creek Mine mining plan of operations, MTM-78300, shall be invited to be a party to the agreement.

(ii) Provisions regarding the day-to-day joint-use of the Limestone Hills Training Area.

(iii) Provisions addressing periods during which military and other authorized uses of the withdrawn land will occur.

(iv) Provisions regarding when and where military use or training with explosive material will occur.

(v) Provisions regarding the scheduling of training activities conducted within the withdrawn land that restrict mining activities.

(vi) Procedures for deconfliction with mining operations, including parameters for notification and resolution of anticipated changes to the schedule.

(vii) Procedures for access through mining operations covered by this section to training areas within the boundaries of the Limestone Hills Training Area.

(viii) Procedures for scheduling of the removal of unexploded ordnance.

(4) EXISTING MEMORANDUM OF AGREEMENT.—Until the date on which the agreement under paragraph (3) becomes effective, the compatible joint use of the land withdrawn and reserved by subsection (a)(1) shall be governed, to the extent compatible, by the terms of the 2005 Memorandum of Agreement among the Montana Army National Guard, Graymont Western US, Inc., and the Bureau of Land Management.

(d) GRAZING.—

(1) ISSUANCE AND ADMINISTRATION OF PERMITS AND LEASES.—The Secretary of the Interior shall manage the issuance and administration of grazing permits and leases, including the renewal of permits and leases, on the public land withdrawn by subsection (a)(1), consistent with all applicable laws (including regulations) and policies of the Secretary of the Interior relating to the permits and leases.

(2) SAFETY REQUIREMENTS.—With respect to any grazing permit or lease issued after the date of enactment of this Act for land withdrawn by subsection (a)(1), the Secretary of the Interior and the Secretary of the Army shall jointly establish procedures that—

(A) are consistent with Department of the Army explosive and range safety standards; and

(B) provide for the safe use of the withdrawn land.

(3) ASSIGNMENT.—The Secretary of the Interior may, with the agreement of the Secretary of the Army, assign the authority to issue and to administer grazing permits and leases to the Secretary of the Army, except that the assignment may not include the authority to discontinue grazing on the land withdrawn by subsection (a)(1).

(e) DURATION OF WITHDRAWAL AND RESERVATION.—The withdrawal of public land by subsection (a)(1) shall terminate on March 31, 2039.

## SEC. 2883. CHOCOLATE MOUNTAIN, CALIFORNIA.

(a) WITHDRAWAL AND RESERVATION.—

(1) WITHDRAWAL.—Subject to valid existing rights and except as otherwise provided in this section, the public land (including the interests in land) described in paragraph (2), and all other areas within the boundary of the land depicted on the map described in that paragraph that become subject to the operation of the public land laws, is withdrawn from all forms of appropriation under the public land laws (including the mining laws, the mineral leasing laws, and the geothermal leasing laws).

(2) DESCRIPTION OF LAND.—The public land (including the interests in land) referred to in paragraph (1) is the Federal land comprising approximately 228,324 acres in Imperial and Riverside Counties, California, generally depicted on the map entitled “Chocolate Mountain Aerial Gunnery Range—Administration’s Land Withdrawal Legislative Proposal Map”, dated October 30, 2013, and filed in accordance with section 2862.

(3) RESERVATION.—The land withdrawn by paragraph (1) is reserved for use by the Secretary of the Navy for the following purposes:

(A) Testing and training for aerial bombing, missile firing, tactical maneuvering, and air support.

(B) Small unit ground forces training, including artillery firing, demolition activities, and small arms field training.

(C) Other defense-related purposes consistent with the purposes that are—

(i) described in subparagraphs (A) and (B); and

(ii) authorized under section 2864.

(b) MANAGEMENT OF WITHDRAWN AND RESERVED LAND.—

(1) MANAGEMENT BY THE SECRETARY OF THE INTERIOR.—Except as provided in paragraph (2), during the period of the withdrawal and reservation of land by this section, the Secretary of the Interior shall manage the land withdrawn and reserved by this section in accordance with—

(A) this subtitle;

(B) the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.); and

(C) any other applicable law.

(2) ASSIGNMENT OF MANAGEMENT TO THE SECRETARY OF THE NAVY.—

(A) IN GENERAL.—The Secretary of the Interior may assign the management responsibility, in whole or in part, for the land withdrawn and reserved by this section to the Secretary of the Navy.

(B) ACCEPTANCE.—If the Secretary of the Navy accepts the assignment of responsibility under subparagraph (A), the Secretary of the Navy shall manage the land in accordance with—

(i) this subtitle;

(ii) title I of the Sikes Act (16 U.S.C. 670a et seq.); and

(iii) any other applicable law.

(3) IMPLEMENTING AGREEMENT.—The Secretary of the Interior and the Secretary of the Navy may enter into a written agreement—

(A) that implements the assignment of management responsibility under paragraph (2);

(B) the duration of which shall be equal to the period of the withdrawal and reservation of the land under this section; and

(C) that may be amended from time to time.

(4) ACCESS AGREEMENT.—The Secretary of the Interior and the Secretary of the Navy may enter into a written agreement to address access to and maintenance of Bureau of Reclamation facilities located within the boundary of the Chocolate Mountain Aerial Gunnery Range.

(c) ACCESS.—Notwithstanding section 2863, the land withdrawn and reserved by this section (other than the land comprising the Bradshaw Trail) shall be—

(1) closed to the public and all uses (other than the uses authorized by subsection (a)(3) or under section 2864); and

(2) subject to any conditions and restrictions that the Secretary of the Navy determines to be necessary to prevent any interference with the uses authorized by subsection (a)(3) or under section 2864.

(d) DURATION OF WITHDRAWAL AND RESERVATION.—The withdrawal and reservation made by this section terminates on March 31, 2039.

## SEC. 2884. TWENTYNINE PALMS, CALIFORNIA.

(a) WITHDRAWAL AND RESERVATION.—

(1) WITHDRAWAL.—Subject to valid existing rights and except as otherwise provided in this section, the public land (including the interests in land) described in paragraph (2), and all other areas within the boundary of the land depicted on the map described in that paragraph that may become subject to the operation of the public land laws, is withdrawn from all forms of appropriation under the public land laws, including the mining laws, the mineral leasing laws, and the geothermal leasing laws.

(2) DESCRIPTION OF LAND.—The public land (including the interests in land) referred to in paragraph (1) is the Federal land comprising approximately 150,928 acres in San Bernardino County, California, generally depicted on the map entitled “MCAGCC 29 Palms Expansion Map”, dated November 13, 2013 (3 sheets), and filed in accordance with section 2862, which are divided into the following 2 areas:

(A) The Exclusive Military Use Area, divided into 4 areas, consisting of—

(i) 1 area to the west of the Marine Corps Air Ground Combat Center, consisting of approximately 91,293 acres;

(ii) 1 area south of the Marine Corps Air Ground Combat Center, consisting of approximately 19,704 acres; and

(iii) 2 other areas, each measuring approximately 300 meters square (approximately 22 acres), located inside the boundaries of the Shared Use Area described in subparagraph (B), totaling approximately 44 acres.

(B) The Shared Use Area, consisting of approximately 40,931 acres.

(3) RESERVATION FOR SECRETARY OF THE NAVY.—The land withdrawn by paragraph (2)(A) is reserved for use by the Secretary of the Navy for the following purposes:

(A) Sustained, combined arms, live-fire, and maneuver field training for large-scale Marine air ground task forces.

(B) Individual and unit live-fire training ranges.

(C) Equipment and tactics development.

(D) Other defense-related purposes that are—

(i) consistent with the purposes described in subparagraphs (A) through (C); and

(ii) authorized under section 2864.

(4) RESERVATION FOR SECRETARY OF THE INTERIOR.—The land withdrawn by paragraph (2)(B) is reserved—

(A) for use by the Secretary of the Navy for the purposes described in paragraph (3); and

(B) for use by the Secretary of the Interior for the following purposes:

(i) Public recreation—

(I) during any period in which the land is not being used for military training; and

(II) as determined to be suitable for public use.

(ii) Natural resources conservation.

(b) MANAGEMENT OF WITHDRAWN AND RESERVED LAND.—

(1) MANAGEMENT BY THE SECRETARY OF THE NAVY.—Except as provided in paragraph (2),

during the period of withdrawal and reservation of land by this section, the Secretary of the Navy shall manage the land withdrawn and reserved by this section for the purposes described in subsection (a)(3), in accordance with—

(A) an integrated natural resources management plan prepared and implemented under title I of the Sikes Act (16 U.S.C. 670a et seq.);

(B) this subtitle;

(C) a programmatic agreement between the Marine Corps and the California State Historic Preservation Officer regarding operation, maintenance, training, and construction at the United States Marine Air Ground Task Force Training Command, Marine Corps Air Ground Combat Center, Twentynine Palms, California; and

(D) any other applicable law.

(2) **MANAGEMENT BY THE SECRETARY OF THE INTERIOR.**—

(A) **IN GENERAL.**—Except as provided in subparagraph (B), during the period of withdrawal and reservation of land by this section, the Secretary of the Interior shall manage the area described in subsection (a)(2)(B).

(B) **EXCEPTION.**—Twice a year during the period of withdrawal and reservation of land by this section, there shall be a 30-day period during which the Secretary of the Navy shall—

(i) manage the area described in subsection (a)(2)(B); and

(ii) exclusively use the area described in subsection (a)(2)(B) for military training purposes.

(C) **APPLICABLE LAW.**—The Secretary of the Interior, during the period of the management by the Secretary of the Interior under subparagraph (A), shall manage the area described in subsection (a)(2)(B) for the purposes described in subsection (a)(4), in accordance with—

(i) the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.); and

(ii) any other applicable law.

(D) **SECRETARY OF THE NAVY.**—

(i) **IN GENERAL.**—The Secretary of the Navy, during the period of the management by the Secretary of the Navy under subparagraph (A), shall manage the area described in subsection (a)(2)(B) for the purposes described in subsection (a)(3), in accordance with—

(I) an integrated natural resources management plan prepared and implemented in accordance with title I of the Sikes Act (16 U.S.C. 670a et seq.);

(II) this subtitle;

(III) the programmatic agreement described in paragraph (1)(C); and

(IV) any other applicable law.

(ii) **LIMITATION.**—The Department of the Navy shall not fire dud-producing ordnance onto the land withdrawn by subsection (a)(2)(B).

(3) **PUBLIC ACCESS.**—

(A) **IN GENERAL.**—Notwithstanding section 2863, the area described in subsection (a)(2)(A) shall be closed to all public access unless otherwise authorized by the Secretary of the Navy.

(B) **PUBLIC RECREATIONAL USE.**—

(i) **IN GENERAL.**—The area described in subsection (a)(2)(B) shall be open to public recreational use during the period in which the area is under the management of the Secretary of the Interior, if there is a determination by the Secretary of the Navy that the area is suitable for public use.

(ii) **DETERMINATION.**—A determination of suitability under clause (i) shall not be withheld without a specified reason.

(C) **RESOURCE MANAGEMENT GROUP.**—

(i) **IN GENERAL.**—The Secretary of the Navy and the Secretary of the Interior, by agreement, shall establish a Resource Manage-

ment Group comprised of representatives of the Departments of the Interior and Navy.

(ii) **DUTIES.**—The Resource Management Group established under clause (i) shall—

(I) develop and implement a public outreach plan to inform the public of the land uses changes and safety restrictions affecting the land; and

(II) advise the Secretary of the Interior and the Secretary of the Navy with respect to the issues associated with the multiple uses of the area described in subsection (a)(2)(B).

(iii) **MEETINGS.**—The Resource Management Group established under clause (i) shall—

(I) meet at least once a year; and

(II) solicit input from relevant State agencies, private off-highway vehicle interest groups, event managers, environmental advocacy groups, and others relating to the management and facilitation of recreational use within the area described in subsection (a)(2)(B).

(D) **MILITARY TRAINING.**—

(i) **NOT CONDITIONAL.**—Military training within the area described in subsection (a)(2)(B) shall not be conditioned on, or precluded by—

(I) the lack of a recreation management plan or land use management plan for the area described in subsection (a)(2)(B) developed and implemented by the Secretary of the Interior; or

(II) any legal or administrative challenge to a recreation management plan or land use plan developed under subclause (I).

(ii) **MANAGEMENT.**—The area described in subsection (a)(2)(B) shall be managed in a manner that does not compromise the ability of the Department of the Navy to conduct military training in the area.

(4) **IMPLEMENTATION AGREEMENT.**—

(A) **IN GENERAL.**—The Secretary of the Interior and the Secretary of the Navy shall enter into a written agreement to implement the management responsibilities of the respective Secretaries with respect to the area described in subsection (a)(2)(B).

(B) **COMPONENTS.**—The agreement entered into under subparagraph (A)—

(i) shall be of a duration that is equal to the period of the withdrawal and reservation of land under this section;

(ii) may be amended from time to time;

(iii) may provide for the integration of the management plans required of the Secretary of the Interior and the Secretary of the Navy by this section;

(iv) may provide for delegation to civilian law enforcement personnel of the Department of the Navy of the authority of the Secretary of the Interior to enforce the laws relating to protection of natural and cultural resources and fish and wildlife; and

(v) may provide for the Secretary of the Interior and the Secretary of the Navy to share resources so as to most efficiently and effectively manage the area described in subsection (a)(2)(B).

(5) **JOHNSON VALLEY OFF-HIGHWAY VEHICLE RECREATION AREA.**—

(A) **DESIGNATION.**—The following areas are designated as the “Johnson Valley Off-Highway Vehicle Recreation Area”:

(i) Approximately 45,000 acres (as depicted on the map referred to in subsection (a)(2)) of the existing Bureau of Land Management-designated Johnson Valley Off-Highway Vehicle Area that is not withdrawn and reserved for defense-related uses by this section.

(ii) The area described in subsection (a)(2)(B).

(B) **AUTHORIZED ACTIVITIES.**—To the extent consistent with applicable Federal law (including regulations) and this section, any authorized recreation activities and use des-

ignation in effect on the date of enactment of this Act and applicable to the Johnson Valley Off-Highway Vehicle Recreation Area may continue, including casual off-highway vehicular use and recreation.

(C) **ADMINISTRATION.**—The Secretary of the Interior shall administer the Johnson Valley Off-Highway Vehicle Recreation Area (other than the portion of the area described in subsection (a)(2)(B) that is being managed in accordance with the other provisions of this section), in accordance with—

(i) the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.); and

(ii) any other applicable law.

(D) **TRANSIT.**—In coordination with the Secretary of the Interior, the Secretary of the Navy may authorize transit through the Johnson Valley Off-Highway Vehicle Recreation Area for defense-related purposes supporting military training (including military range management and management of exercise activities) conducted on the land withdrawn and reserved by this section.

(c) **DURATION OF WITHDRAWAL AND RESERVATION.**—The withdrawal and reservation made by this section terminate on March 31, 2039.

## SEC. 2885. WHITE SANDS MISSILE RANGE AND FORT BLISS.

(a) **WITHDRAWAL.**—

(1) **IN GENERAL.**—Subject to valid existing rights and paragraph (3), the Federal land described in paragraph (2) is withdrawn from—

(A) entry, appropriation, and disposal under the public land laws;

(B) location, entry, and patent under the mining laws; and

(C) operation of the mineral leasing, mineral materials, and geothermal leasing laws.

(2) **DESCRIPTION OF FEDERAL LAND.**—The Federal land referred to in paragraph (1) consists of—

(A) the approximately 5,100 acres of land depicted as “Parcel 1” on the map entitled “White Sands Missile Range/Fort Bliss/BLM Land Transfer and Withdrawal” and dated April 3, 2012 (referred to in this section as the “map”);

(B) the approximately 37,600 acres of land depicted as “Parcel 2”, “Parcel 3”, and “Parcel 4” on the map; and

(C) any land or interest in land that is acquired by the United States within the boundaries of the parcels described in subparagraph (B).

(3) **LIMITATION.**—Notwithstanding paragraph (1), the land depicted as “Parcel 4” on the map is not withdrawn for purposes of the issuance of oil and gas pipeline rights-of-way.

(b) **RESERVATION.**—The Federal land described in subsection (a)(2)(A) is reserved for use by the Secretary of the Army for military purposes in accordance with Public Land Order 833, dated May 27, 1952 (17 Fed. Reg. 4822).

(c) **REVOCATION OF WITHDRAWAL.**—Effective on the date of enactment of this Act—

(1) Public Land Order 833, dated May 21, 1952 (17 Fed. Reg. 4822), is revoked with respect to the approximately 2,050 acres of land generally depicted as “Parcel 2” on the map; and

(2) the land described in paragraph (1) shall be managed by the Secretary of the Interior as public land, in accordance with—

(A) the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.); and

(B) any other applicable laws.

**SA 2101.** Mr. DONNELLY (for himself and Mr. RUBIO) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of



Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title XII, add the following:

**SEC. 1237. REPORT ON UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW COMMISSION.**

(a) **IN GENERAL.**—Not later than March 15, 2014, the Chairman of the United States-China Economic and Security Review Commission established under section 1238 of the Floyd D. Spence National Defense Authorization Act for Fiscal Year 2001 (22 U.S.C. 7002) shall submit a report on the operations of the Commission to—

(1) the Committee on Armed Services, the Committee on Foreign Relations, the Committee on Appropriations, and the Committee on Finance of the Senate; and

(2) the Committee on Armed Services, the Committee on Foreign Affairs, the Committee on Appropriations, and the Committee on Ways and Means of the House of Representatives.

(b) **ELEMENTS.**—The report required by subsection (a) shall include the following:

(1) A description of the manner in which the Commission has carried out the requirements of section 1238 of the Floyd D. Spence National Defense Authorization Act for Fiscal Year 2001 (22 U.S.C. 7002), including how the Commission has—

(A) carried out the purpose described in subsection (b)(2) of that section;

(B) carried out the duties of the Commission described in subsection (c) of that section;

(C) compensated members of the Commission under subsection (e)(1) of that section; and

(D) appointed and compensated the executive director and other personnel of the Commission under subsection (e)(3) of that section.

(2) A list that includes—

(A) the name of each individual that has served or is serving as a member of the Commission as of the date of the submission of the report; and

(B) the term that each such individual served or is serving as of that date.

(3) A description of the extent to which the Commission has access to classified information and how the Commission has used that information in carrying out the duties of the Commission.

(4) A summary of all domestic and foreign travel by members and personnel of the Commission after December 31, 2005, including dates, locations, and purposes of travel and the names of members and personnel who participated.

(5) A summary and description of the changes that have occurred in the relationship between the United States and China after December 31, 2000, with respect to economics and national security.

(6) Recommendations of the Commission for statutory changes to update the mandate, purpose, duties, organization, and operations of the Commission, taking into account changes in the relationship between the United States and China.

**SA 2102.** Mr. DONNELLY submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe mili-

tary personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle B of title VII, add the following:

**SEC. 713. INCLUSION OF SUICIDE PREVENTION IN PILOT PROGRAM ON ENHANCEMENTS OF DEPARTMENT OF DEFENSE EFFORTS ON MENTAL HEALTH IN THE NATIONAL GUARD AND RESERVES THROUGH COMMUNITY PARTNERSHIPS.**

Section 706 of the National Defense Authorization Act for Fiscal Year 2013 (Public Law 112-239; 126 Stat. 1800; 10 U.S.C. 10101 note) is amended by striking “and substance use disorders and traumatic brain injury” each place it appears (other than in paragraphs (1) and (2) of subsection (c)) and inserting “substance use disorders, traumatic brain injury, and suicide prevention”.

**SA 2103.** Mr. DONNELLY submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title XII, add the following:

**SEC. 1237. REPORT ON ACTIVITIES BEING UNDERTAKEN BY THE PEOPLE'S REPUBLIC OF CHINA TO SUSTAIN THE ECONOMY OF THE DEMOCRATIC PEOPLE'S REPUBLIC OF KOREA.**

(a) **REPORT REQUIRED.**—

(1) **IN GENERAL.**—Not later than 270 days after the date of the enactment of this Act, the President shall submit to the appropriate committees of Congress a report on the activities being undertaken by the People's Republic of China to sustain the economy of the Democratic People's Republic of Korea.

(2) **ELEMENTS.**—The report shall include the following:

(A) A description of the activities of the People's Liberation Army (PLA) and Politburo members of the People's Republic of China in government and non-government bilateral trade, banking, investment, economic development, and infrastructure projects between the People's Republic of China and the Democratic People's Republic of Korea at the national, provincial, and local level.

(B) A description of the financial resources, flows, and structures of the entities and individuals of the People's Republic of China engaged in the activities described under subparagraph (A).

(C) An assessment of the impact of the activities described under subparagraph (A) on the weapons of mass destruction program and the ballistic missile program of the Democratic People's Republic of Korea.

(b) **FORM.**—The report required by subsection (a) shall be submitted in unclassified form, but may include a classified annex.

(c) **APPROPRIATE COMMITTEES OF CONGRESS DEFINED.**—In this section, the term “appropriate committees of Congress” means—

(1) the Committee on Armed Services and the Committee on Foreign Relations of the Senate; and

(2) the Committee on Armed Services and the Committee on Foreign Affairs of the House of Representatives.

**SA 2104.** Mr. REID (for Mr. WARNER (for himself and Mr. CHAMBLISS)) sub-

mitted an amendment intended to be proposed by Mr. REID of NV to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. EXPANSION OF CHARTER OF COUNCIL ON VETERANS EMPLOYMENT TO INCLUDE GOVERNMENT CONTRACTORS.**

The President shall revise the mission and function of the Council on Veterans Employment, established pursuant to Executive Order 13518 of November 9, 2009—

(1) to include Government contractors within the scope of the Council's efforts to increase the number of veterans employed, including by encouraging Government contracts to enhance recruitment and training of veterans; and

(2) to integrate the inclusion of Government contractors into the Council's efforts and processes.

**SA 2105.** Mr. REID (for Mr. WARNER (for himself and Mr. CHAMBLISS)) submitted an amendment intended to be proposed by Mr. REID of NV to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title V, add the following:

**SEC. 514. VOLUNTARY RELEASE OF CERTAIN INFORMATION FOR SEPARATING MEMBERS OF THE ARMED FORCES TO STATE EMPLOYMENT AGENCIES.**

(a) **RELEASE BY DoD.**—The Secretary of Defense shall, in consultation with the Secretary of Veterans Affairs, carry out a program under which the Department of Defense shall, upon the request of a member undergoing discharge, separation, or release from the Armed Forces, provide information on the member described in subsection (c) to the State employment agency of each State designated by the member in the request. Such information shall be so provided not earlier than 90 days before the date of the separation, discharge, or release of the member concerned.

(b) **RELEASE BY VA.**—The Secretary of Veterans Affairs shall carry out a program under which the Department of Veterans Affairs shall, upon the request of a veteran made not later than 90 days after the date of the veteran's discharge, separation, or release from the Armed Forces, provide information on the veteran described in subsection (c) to the State employment agency of each State designated by the veteran in the request. A veteran may make a request under this subsection only if the veteran did not make a request under subsection (a) for the provision of such information to State employment agencies.

(c) **COVERED INFORMATION.**—Information described in this subsection on an individual making a request under subsection (a) or (b) is the following:

(1) The individual's name.

(2) The date, or anticipated date, of the individual's discharge, separation, or release from the Armed Forces.

(3) The characterization, or anticipated characterization, of the individual's discharge from the Armed Forces.

(4) The individual's sex.

(5) The individual's marital status.

(6) The individual's State of domicile.

(7) The individual's level of education.

(8) Appropriate contact information for the individual.

(9) Whether the individual is participating, or did participate, in a transition orientation program for members of the Armed Forces such as the Transition Assistance Program (TAP).

(10) Any field of future employment for which the individual expresses a preference in the individual's request.

**SA 2106.** Mr. REID (for Mr. WARNER (for himself and Mr. CHAMBLISS)) submitted an amendment intended to be proposed by Mr. REID of NV to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. MODIFICATION OF FEDERAL ACQUISITION REGULATION TO ENCOURAGE GOVERNMENT CONTRACTORS TO HIRE UNEMPLOYED VETERANS.**

The Director of the Office of Management and Budget shall direct the Federal Acquisition Regulatory Council to, by not later than 60 days after the date of the enactment of this Act, issue proposed rules and, by not later than 270 days after the date of the enactment of this Act, issue final rules amending the Federal Acquisition Regulation—

(1) to require contractors who are subject to the cost accounting standards under the Federal Acquisition Regulation and who received at least \$25,000,000 in aggregated contracts in each of the prior two fiscal years to develop and maintain a single company-wide veterans employment plan that, at a minimum, establishes—

(A) performance metrics;

(B) a plan to hire unemployed veterans, with a particular focus on unemployed veterans who served on active duty in the Armed Forces after September 11, 2001; and

(C) [methods] for training veterans not later than on year after hiring them in skills applicable to Government contracts;

(2) to encourage Federal agencies to modify or waive a skill required for the performance of an awarded contract when the contract is to be performed by an otherwise unemployed veteran assigned to work on such contract and the contractor provides training to the veteran in order to meet the modified or waived requirement by not later than one year after the date of such assignment;

(3) to authorize any contractor to deem that an otherwise unemployed veteran hired by a contractor after the date of the enactment of this Act who is assigned to work on a new or existing government contract meets the minimum skill qualification requirements under the contract if the contractor is provides training to such veteran in order to meet the original qualification requirement of such contract within one year of such assignment; and

(4) to modify such audit, oversight, and allowable cost requirements as may be appli-

cable to Federal contracts to recognize and take into account the actions taken by a contractor under paragraph (3) as being in compliance with the terms and conditions of a contract.

**SA 2107.** Mr. REID (for Mr. WARNER (for himself and Mr. MORAN)) submitted an amendment intended to be proposed by Mr. REID of NV to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle A of title VI, add the following:

**SEC. 604. SENSE OF SENATE ON PAYMENT OF PAY AND ALLOWANCES FOR MEMBERS OF THE ARMED FORCES DURING A LAPSE IN APPROPRIATIONS.**

It is the sense of the Senate that—

(1) the members of the Armed Forces and their families continue to make great sacrifices in the service of our nation;

(2) the government shutdown during the recent lapse in appropriations hurt military families, the Federal workforce, taxpayers, and businesses; and

(3) in the event of a lapse in appropriations, Congress should make continuing appropriations for—

(A) pay, allowances, individual clothing, subsistence, interest on deposits, gratuities, permanent change of station travel (including all expenses thereof for organizational movements), and expenses of temporary duty travel between permanent duty stations for members of the Armed Forces (as defined in section 101(a)(4) of title 10, of the United States Code), including reserve components, who perform active service during such period; and

(B) pay and allowances for military technicians (dual status) during such period.

**SA 2108.** Mr. REID (for Mr. WARNER) submitted an amendment intended to be proposed by Mr. REID of NV to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title VI, add the following:

**SEC. 646. SENSE OF SENATE ON PAYMENT OF DEATH GRATUITIES AND RELATED BENEFITS TO SURVIVORS OF DECEASED MEMBERS OF THE ARMED FORCES.**

It is the sense of the Senate that—

(1) the members of the Armed Forces and their families continue to make great sacrifices in the service of our nation;

(2) to not pay timely death benefits to the families of fallen members of the Armed Forces is unacceptable; and

(3) in the event of a lapse in appropriations, Congress should make continuing appropriations for the payment of death gratuities and related benefits to survivors of deceased members of the Armed Forces, including members of the Coast Guard when not in the service of the Navy, including—

(A) payment of a death gratuity under sections 1475 to 1477 and 1489 of title 10, United States Code;

(B) payment or reimbursement of funeral and burial expenses authorized under sections 1481 and 1482 of title 10, United States Code;

(C) payment or reimbursement of authorized funeral travel and travel related to the dignified transfer of remains and unit memorial services under section 481f of title 37, United States Code; and

(D) temporary continuation of a basic allowance of housing for dependents of members dying on active duty, as authorized by section 403(l) of title 37, United States Code.

**SA 2109.** Mr. REID (for Mr. WARNER (for himself and Mrs. GILLIBRAND)) submitted an amendment intended to be proposed by Mr. REID of NV to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. UNMANNED AIRCRAFT SYSTEMS AND NATIONAL AIRSPACE.**

(a) MEMORANDA OF UNDERSTANDING.—Notwithstanding any other provision of law, the Secretary of Defense may enter into a memorandum of understanding with a non-Department of Defense entity that is engaged in the test range program authorized under section 332(c) of the FAA Modernization and Reform Act of 2012 (49 U.S.C. 40101 note) to allow such entity to access non-regulatory special use airspace if such access—

(1) is used by the entity as part of such test range program; and

(2) does not—

(A) interfere with the activities of the Secretary; or

(B) otherwise interrupt or delay missions or training of the Department of Defense.

(b) ESTABLISHED PROCEDURES.—In carrying out subsection (a), the Secretary of Defense shall use the established procedures of the Department of Defense with respect to entering into a memorandum of understanding.

(c) RULE OF CONSTRUCTION.—A memorandum of understanding entered into under subsection (a) between the Secretary of Defense and a non-Department of Defense entity may not be construed as establishing the Secretary as a partner, proponent, or team member of such entity in the test range program specified in such subsection.

**SA 2110.** Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title V, add the following:

**SEC. 529. CONSIDERATION OF CERTAIN TIME SPENT RECEIVING MEDICAL CARE FROM SECRETARY OF DEFENSE AS ACTIVE DUTY FOR PURPOSES OF ELIGIBILITY FOR POST-9/11 EDUCATIONAL ASSISTANCE.**

(a) IN GENERAL.—Section 3301(1)(B) of title 38, United States Code, is amended by inserting “12301(h),” after “12301(g),”.

(b) **RETROACTIVE APPLICATION.**—The amendment made by subsection (a) shall apply as if such amendment were enacted immediately after the enactment of the Post-9/11 Veterans Educational Assistance Act of 2008 (Public Law 110-252).

**SA 2111.** Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle A of title XII, add the following:

**SEC. 1208. LIMITATION ON ASSISTANCE TO PROVIDE TEAR GAS OR OTHER RIOT CONTROL ITEMS.**

None of the funds authorized to be appropriated by this Act may be used to provide tear gas or other riot control items to the government of a country undergoing a transition to democracy in the Middle East or North Africa unless the Secretary of Defense certifies to the Committees on Armed Services of the Senate and the House of Representatives that the security forces of such government are not using excessive force to repress peaceful, lawful, and organized dissent.

**SA 2112.** Mr. WYDEN submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title V, add the following:

**SEC. 529. REQUIREMENT TO USE HUMAN-BASED METHODS FOR CERTAIN MEDICAL TRAINING.**

(a) **IN GENERAL.**—Chapter 101 of title 10, United States Code, is amended by adding at the end the following new section:

**“§ 2017. Requirement to use human-based methods for certain medical training**

“(a) **COMBAT TRAUMA INJURIES.**—(1) Not later than October 1, 2016, the Secretary of Defense shall develop, test, and validate human-based training methods for the purpose of training members of the armed forces in the treatment of combat trauma injuries with the goal of replacing live animal-based training methods.

“(2) Not later than October 1, 2018, the Secretary—

“(A) shall only use human-based training methods for the purpose of training members of the armed forces in the treatment of combat trauma injuries; and

“(B) may not use animals for such purpose.

“(b) **EXCEPTION FOR PARTICULAR COMMANDS AND TRAINING METHODS.**—(1) The Secretary may exempt a particular command, particular training method, or both, from the requirement for human-based training methods under subsection (a)(2) if the Secretary determines that human-based training methods will not provide an educationally equivalent or superior substitute for live animal-based training methods for such command or training method, as the case may be.

“(2) Any exemption under this subsection shall be for such period, not more than one

year, as the Secretary shall specify in granting the exemption. Any exemption may be renewed (subject to the preceding sentence).

“(c) **ANNUAL REPORTS.**—(1) Not later than October 1, 2014, and each year thereafter, the Secretary shall submit to the congressional defense committees a report on the development and implementation of human-based training methods and replacement of live-animal based training methods for the purpose of training members of the armed forces in the treatment of combat trauma injuries under this section.

“(2) Each report under this subsection on or after October 1, 2018, shall include a description of any exemption under subsection (b) that is in force as the time of such report, and a current justification for such exemption.

“(d) **DEFINITIONS.**—In this section:

“(1) The term ‘combat trauma injuries’ means severe injuries likely to occur during combat, including—

“(A) hemorrhage;

“(B) tension pneumothorax;

“(C) amputation resulting from blast injury;

“(D) compromises to the airway; and

“(E) other injuries.

“(2) The term ‘human-based training methods’ means, with respect to training individuals in medical treatment, the use of systems and devices that do not use animals, including—

“(A) simulators;

“(B) partial task trainers;

“(C) moulage;

“(D) simulated combat environments;

“(E) human cadavers; and

“(F) rotations in civilian and military trauma centers.

“(3) The term ‘partial task trainers’ means training aids that allow individuals to learn or practice specific medical procedures.”.

(b) **CLERICAL AMENDMENT.**—The table of sections at the beginning of chapter 101 of such title is amended by adding at the end the following new item:

“2017. Requirement to use human-based methods for certain medical training.”.

**SA 2113.** Ms. AYOTTE (for herself and Mrs. SHAHEEN) submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle G of title X, add the following:

**SEC. 1066. REPORT ON UNDERSEA FIBER-OPTIC CABLE USE FOR DEPARTMENT OF DEFENSE ACTIVITIES WORLDWIDE.**

(a) **REPORT REQUIRED.**—Not later than 120 days after the date of the enactment of this Act, the Secretary of Defense shall submit to the congressional defense committees a report on the use by the Department of undersea fiber-optic cables to transmit information. The report shall set forth the following:

(1) A description of the quantity, type, and sensitivity of information transmitted by the Department on undersea fiber-optic cables.

(2) A description of the degree to which foreign companies manufacture or service undersea fiber-optic cables used by the Department to transmit information.

(3) A list of companies, and their countries of origin, that manufacture and service undersea fiber-optic cables used by the Department to transmit information.

(4) An assessment of the vulnerabilities created when undersea fiber-optic cables used by the Department to transmit information are manufactured or serviced by foreign companies.

(5) An estimate of the extent to which the reliance of the Department on undersea fiber-optic cables to transmit information will increase over the next decade.

(6) An assessment of the health of the United States industrial base for the manufacture and servicing of undersea fiber-optic cables.

(b) **FORM.**—The report required by subsection (a) shall be submitted in unclassified form, but may include a classified annex.

**SA 2114.** Mr. PORTMAN (for himself and Ms. HIRONO) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title VII, add the following:

**SEC. 722. REPORT ON USE OF TELEHEALTH FOR TREATMENT OF POST-TRAUMATIC STRESS DISORDER, TRAUMATIC BRAIN INJURIES, AND MENTAL HEALTH CONDITIONS.**

(a) **REPORT REQUIRED.**—Not later than 270 days after the date of the enactment of this Act, the Secretary of Defense shall submit to the congressional defense committees a report on the use of telehealth to improve the diagnosis and treatment of Post-Traumatic Stress Disorder (PTSD), Traumatic Brain Injuries (TBI), and mental health conditions.

(b) **ELEMENTS.**—The report required by subsection (a) shall address the following:

(1) The current status of telehealth initiatives within the Defense Department to diagnose and treat Post-Traumatic Stress Disorder, Traumatic Brain Injuries, and mental health conditions.

(2) Plans for integrating telehealth into the military health care system, including in health care delivery, records management, medical education, public health, and private sector partnerships.

(3) The status of the integration of telehealth initiatives of the Department with the telehealth initiatives of the Department of Veterans Affairs.

(4) A description and assessment of challenges to the use of telehealth as a means of in-home treatment, outreach in rural areas, and in settings which provide group treatment or therapy in connection with treatment of Post-Traumatic Stress Disorder, Traumatic Brain Injuries, and mental health conditions, and a description and assessment of efforts to address such challenges.

(5) A description of privacy issues related to use of telehealth for the treatment of Post-Traumatic Stress Disorder, Traumatic Brain Injuries, and mental health conditions, and recommendations for mechanisms to remedy any privacy concerns in connection with use of telehealth for such treatment.

**SA 2115.** Mr. JOHNSON of Wisconsin (for himself and Ms. BALDWIN) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of

the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. \_\_\_\_\_. AUTHORIZATION FOR AWARD OF THE MEDAL OF HONOR TO FIRST LIEUTENANT ALONZO H. CUSHING FOR ACTS OF VALOR DURING THE CIVIL WAR.**

(a) **AUTHORIZATION.**—Notwithstanding the time limitations specified in section 3744 of title 10, United States Code, or any other time limitation with respect to the awarding of certain medals to persons who served in the Armed Forces, the President is authorized to award the Medal of Honor under section 3741 of such title to then First Lieutenant Alonzo H. Cushing for conspicuous acts of gallantry and intrepidity at the risk of life and beyond the call of duty in the Civil War, as described in subsection (b).

(b) **ACTS OF VALOR DESCRIBED.**—The acts of valor referred to in subsection (a) are the actions of then First Lieutenant Alonzo H. Cushing while in command of Battery A, 4th United States Artillery, Army of the Potomac, at Gettysburg, Pennsylvania, on July 3, 1863, during the American Civil War.

**SA 2116.** Mr. RISCH (for himself and Mr. RUBIO) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle A of title XII, add the following:

**SEC. 1208. PROHIBITION ON FOREIGN ASSISTANCE TO GOVERNMENTS DEVELOPING GROUND-LAUNCHED NUCLEAR-CAPABLE MISSILE SYSTEMS WITH THE CAPABILITY OF STRIKING THE CONTINENTAL UNITED STATES.**

Section 102(b) of the Arms Export Control Act (22 U.S.C. 2799aa-1(b)) is amended—

(1) in paragraph (1)—

(A) in subparagraph (C), by striking “device, or” and inserting “device,”;

(B) in subparagraph (D), by inserting “or” after “device,”; and

(C) by inserting after subparagraph (D) the following new subparagraph:

“(E) is in the process of developing or acquiring a ground-launched nuclear-capable missile system with an assessed range capable of striking the continental United States, and is not a permanent member of the United Nations Security Council,”;

(2) in paragraph (4)(A), by striking “required under paragraph (1)(A) or (1)(B)” and inserting “required under paragraph (1)(A), (1)(B), or (1)(E)”;

(3) in paragraph (5)—

(A) by striking “this subsection, if the Congress” and inserting the following: “this subsection—

“(A) if the Congress”;

(B) by striking “required under paragraph (1)(A) or (1)(B) if he” and inserting “required under paragraph (1)(A), (1)(B), or (1)(E) if the President”;

(C) by striking “security. The President shall transmit” and inserting “security, and transmits”;

(D) by striking “therefor.” and inserting the following: “therefor; and

“(B) if the Secretary of Defense, in consultation with the Director of National In-

telligence, certifies to Congress that the government of a country subject to sanctions under paragraph (1) solely on the basis of subparagraph (E) of such paragraph is no longer in the process of developing or acquiring a missile system described under such subparagraph, the President may waive such sanctions.”; and

(4) by adding at the end the following new paragraph:

“(9)(A) Not later than 180 days after the date of the enactment of the National Defense Authorization Act for Fiscal Year 2014, and annually thereafter, the Secretary of Defense, in consultation with the Director of National Intelligence, shall submit to the appropriate congressional committees a report on any countries determined in accordance with subparagraph (E) of paragraph (1) to be in the process of developing or acquiring a missile system described under such subparagraph.

“(B) In this paragraph, the term ‘appropriate congressional committees’ means—

“(i) the Committee on Armed Services, the Committee on Foreign Relations, the Select Committee on Intelligence, and the Subcommittee on Defense of the Committee on Appropriations of the Senate; and

“(ii) the Committee on Armed Services, the Committee on Foreign Affairs, the Permanent Select Committee on Intelligence, and the Subcommittee on Defense of the Committee on Appropriations of the House of Representatives.”.

**SA 2117.** Mr. RISCH submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle G of title X, add the following:

**SEC. 1066. REPORT ON WHEREABOUTS OF ARMY SERGEANT BOWE BERGDAHL.**

(a) **IN GENERAL.**—Not later than 90 days after the date of the enactment of this Act, the Secretary of Defense shall submit to the appropriate congressional committees an unclassified report, with a classified annex, regarding the status of the search for U.S. Army Sergeant Bowe Bergdahl, who was captured by the Taliban on June 30, 2009, in Paktika Province in eastern Afghanistan. The report should include Sergeant Bergdahl’s suspected whereabouts, his likely captors, and what efforts are being made to find and recover him.

(b) **APPROPRIATE CONGRESSIONAL COMMITTEES DEFINED.**—In this section, the term “appropriate congressional committees” means—

(1) the congressional defense committees;

(2) the Select Committee on Intelligence and the Committee on Foreign Relations of the Senate; and

(3) the Permanent Select Committee on Intelligence and the Committee on Foreign Affairs of the House of Representatives.

**SA 2118.** Mr. RISCH submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal

year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title III, add the following:

**SEC. 335. COMPTROLLER GENERAL STUDY OF DEPARTMENT OF DEFENSE RESEARCH, DEVELOPMENT, AND INVESTMENT TO MEET THE REQUIREMENTS OF RENEWABLE ENERGY GOALS.**

(a) **STUDY REQUIRED.**—The Comptroller General of the United States shall conduct a review of Department of Defense programs and organizations related to, and resourcing of, renewable energy research, development, and investment in pursuit of meeting the renewable energy goals set forth in section 2911(e) of title 10, United States Code, by executive order, and through related legislative mandates. This review shall specify specific programs, costs, and estimated and expected savings of the programs.

(b) **REPORT.**—Not later than 270 days after the date of the enactment of this Act, the Comptroller General shall submit to the congressional defense committees, the Committee on Natural Resources of the Senate, and the Committee on Energy and Commerce of the House of Representatives a report on the review conducted under subsection (a), including the following elements:

(1) A description of current Department of Defense renewable energy research initiatives throughout the Department of Defense, by military service, including the use of any “renewable energy source” as specified in section 2911(e)(2) of title 10, United States Code. These descriptions shall include the total dollars spent to date, the estimated total cost of each program, and the estimated lifetime of each program.

(2) A description of current Department of Defense renewable energy development initiatives throughout the Department of Defense, by military service, including the use of any “renewable energy source” as specified in section 2911(e)(2) of title 10, United States Code. These descriptions shall include the total dollars spent to date, the estimated total cost of each program, and the estimated lifetime of each program.

(3) A description of current Department of Defense renewable energy investment initiatives throughout the Department of Defense, by military service, including the use of any “renewable energy source” as specified in section 2911(e)(2) of title 10, United States Code. These descriptions will include the total dollars spent to date, the estimated total cost of the program, and the estimated lifetime of the program.

(4) A description of the estimated and expected savings of each of the programs described in paragraphs (1), (2), and (3), including a comparison of the renewable energy cost to the current cost of conventional energy sources, as well as a comparison of the renewable energy cost to the average energy cost for the previous 10 years.

(5) An assessment of the adequacy of the coordination by the Department of Defense of planning for renewable energy projects with consideration for savings realized for dollars invested and the capitalization costs of such investments.

(6) An assessment of the adequacy of the coordination by the Department of Defense among the service branches and the Department of Defense as a whole, and whether or not the Department of Defense has a cost-effective, capabilities-based, and coordinated renewable energy research, development, and investment strategy.

(7) An assessment of the programmatic, organizational, and resource challenges and gaps faced by the Department of Defense in optimizing research, development, and investment in renewable energy initiatives.

(8) Recommendations regarding the need for a new energy strategy for the Department of Defense that provides the Department with the energy supply required to meet all the needs and capabilities of the Armed Forces in the most cost-effective and efficient manner.

**SA 2119.** Mr. RISCH (for himself and Mr. RUBIO) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title X, add the following:

**SEC. 1035. PROHIBITION ON TRANSFER TO CERTAIN COUNTRIES OF INDIVIDUALS DETAINED AT UNITED STATES NAVAL STATION, GUANTANAMO BAY, CUBA.**

None of the funds authorized to be appropriated for fiscal year 2014 by this Act or any other Act may be used to transfer, release, or assist in the transfer or release, including a transfer or release otherwise authorized by section 1031, of an individual detained on or after January 20, 2009, at Naval Station, Guantanamo Bay, Cuba, to—

(1) the government of a foreign country determined to be repeatedly providing support for acts of international terrorism pursuant to section 620A of the Foreign Assistance Act of 1961 (22 U.S.C. 2371) or section 6(j) of the Export Administration Act of 1979 (50 U.S.C. App. 2405(j));

(2) the recognized leadership of a foreign entity designated as a foreign terrorist organization pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189);

(3) the government of a foreign country determined to be not cooperating fully with United States antiterrorism efforts pursuant to Section 40A of the Arms Export Control Act (22 U.S.C. 2781); or

(4) to the government of a foreign country identified as having a terrorist safe haven within its borders in the Department of State 7120 Report on Terrorist Safe Havens.

**SA 2120.** Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title V, add the following:

**SEC. 593. SENSE OF SENATE ON UPGRADE OF CHARACTERIZATION OF DISCHARGE OF CERTAIN VIETNAM ERA MEMBERS OF THE ARMED FORCES.**

(a) SENSE OF SENATE.—It is the sense of the Senate that, when considering a request for correction of a less-than-honorable discharge issued to a member of the Armed Forces during the Vietnam era, the Board for Corrections of Military Records—

(1) should take into account whether the veteran—

(A) served in the Republic of Vietnam during the Vietnam era;

(B) following such service, was diagnosed with Post-Traumatic Stress Disorder after

Post-Traumatic Stress Disorder was included in the Diagnostic and Statistical Manual of Mental Disorders of the American Psychiatric Association; and

(C) has evidence to attest to current good standing within the veteran's community; and

(2) if the veteran meets the criteria specified in paragraph (1), should give all due consideration to an upgrade of characterization of discharge.

(b) VIETNAM ERA DEFINED.—In this section, the term “Vietnam era” has the meaning given that term in section 101(29) of title 38, United States Code.

**SA 2121.** Mr. BLUMENTHAL (for himself and Mr. CORNYN) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title XV, add the following:

**SEC. 1534. REPORT ON POTENTIAL INCORPORATION OF UNITED STATES-MANUFACTURED ROTARY WING AIRCRAFT INTO THE AFGHAN NATIONAL SECURITY FORCES FLEET.**

(a) REPORT REQUIRED.—Not later than 180 days after the date of the enactment of this Act, the Secretary of Defense shall submit to the congressional defense committees a report setting forth a proposal for the potential incorporation of United States-manufactured rotary wing aircraft into the Afghan National Security Forces (ANSF) fleet.

(b) ELEMENTS.—The report required by subsection (a) shall include the following:

(1) A description of the anticipated cost, schedule, and training required for the incorporation of United States-manufactured rotary wing aircraft into the Afghan National Security Forces fleet, including costs associated with the procurement and sustainment of such aircraft.

(2) A description of any actions required to be undertaken to facilitate the incorporation of such aircraft into the Afghan National Security Forces fleet.

**SA 2122.** Mrs. GILLIBRAND (for herself and Ms. HIRONO) submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle F of title III, add the following:

**SEC. 353. CLARIFICATION OF PROHIBITION ON DISPOSING OF WASTE IN OPEN-AIR BURN PITS.**

Section 317(d)(2) of the National Defense Authorization Act for Fiscal Year 2010 (Public Law 111-84; 123 Stat. 2249; 10 U.S.C. 2701 note) is amended—

(1) in subparagraph (B), by striking “and”;

(2) by redesignating subparagraph (C) as subparagraph (Q); and

(3) by inserting after subparagraph (B) the following new subparagraphs:

“(C) tires;

“(D) treated wood;

“(E) batteries;

“(F) plastics, except insignificant amounts of plastic remaining after a good-faith effort to remove or recover plastic materials from the solid waste stream;

“(G) munitions and explosives, except when disposed of in compliance with guidance on the destruction of munitions and explosives contained in the Department of Defense Ammunition and Explosives Safety Standards, DoD Manual 6055.09-M;

“(H) compressed gas cylinders, unless empty with valves removed;

“(I) fuel containers, unless completely evacuated of its contents;

“(J) aerosol cans;

“(K) polychlorinated biphenyls;

“(L) petroleum, oils, and lubricants products (other than waste fuel for initial combustion);

“(M) asbestos;

“(N) mercury;

“(O) foam tent material;

“(P) any item containing any of the materials referred to in a preceding subparagraph; and”.

**SA 2123.** Mr. REID (for Mr. LEVIN (for himself and Mr. INHOFE)) proposed an amendment to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; as follows:

On page 310, line 14, strike “\$4,000,000,000” and insert “\$5,000,000,000”.

**SA 2124.** Mr. REID (for Mr. LEVIN (for himself and Mr. INHOFE)) proposed an amendment to amendment SA 2123 proposed by Mr. REID (for Mr. LEVIN (for himself and Mr. INHOFE)) to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; as follows:

On page 1, line 2, strike “\$5,000,000,000” and insert “\$5,000,000,001”.

**SA 2125.** Mr. REID proposed an amendment to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; as follows:

At the end, add the following:

This Act shall become effective 3 days after enactment.

**SA 2126.** Mr. REID proposed an amendment to amendment SA 2125 proposed by Mr. REID to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; as follows:

In the amendment, strike “3 days” and insert “2 days”.

**SA 2127.** Mr. REID proposed an amendment to amendment SA 2126 proposed by Mr. REID to the amendment SA 2125 proposed by Mr. REID to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; as follows:

In the amendment, strike “2 days” and insert “1 day”.

**SA 2128.** Mr. KAINÉ submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle F of title V, add the following:

**SEC. 573. ASSESSMENT OF ELEMENTARY AND SECONDARY SCIENCE, TECHNOLOGY, ENGINEERING, AND MATHEMATICS PROGRAMS OF THE DEPARTMENT OF DEFENSE.**

(a) ASSESSMENT REQUIRED.—

(1) IN GENERAL.—The Secretary of Defense shall conduct an assessment of each program as follows:

(A) The Army Educational Outreach Program (AEOP).

(B) The STEM2Stern program of the Navy.

(C) The DoD STARBASE program carried out by the Under Secretary of Defense for Personnel and Readiness.

(2) CONSULTATION.—The Secretary of Defense shall conduct assessments under this subsection in consultation with the Secretary of Education and the heads of other appropriate Federal agencies.

(b) ELEMENTS.—The assessment of a program under subsection (a) shall include the following:

(1) An assessment of the current status of the program.

(2) A determination as to the advisability of retaining, terminating, or transferring the program to another agency, together with a justification for the determination.

(3) For a program determined under paragraph (2) to be terminated, a justification why the science, technology, engineering, and mathematics education requirements of the program are no longer required.

(4) For a program determined under paragraph (2) to be transferred to the jurisdiction of another agency—

(A) the name of such agency;

(B) the funding anticipated to be provided the program by such agency during the five-year period beginning on the date of transfer; and

(C) mechanisms to ensure that education under the program will continue to meet the science, technology, engineering, and mathematics education requirements of the Department of Defense, including requirements for the dependents covered by the program.

(5) Metrics to assess whether a program under paragraph (3) or (4) is meeting the requirements applicable to such program under such paragraph.

(c) LIMITATION ON CERTAIN ACTIONS ON PROGRAMS PENDING ASSESSMENT.—A program

specified in paragraph (1) of subsection (a) may not be terminated or transferred to the jurisdiction of another agency until the completion of the assessment required by that subsection.

(d) FUNDING.—

(1) TRANSFER OF CERTAIN FUNDS TO PK-12 STEM PROGRAMS.—Of the amount authorized to be appropriated for fiscal year 2014 by section 201 and available for Research, Development, Test, and Evaluation, Defense-wide for the National Defense Education Program (NDEP) for the National Security Science and Engineering Faculty Fellowship (NSSEFF) as specified in the funding table in section 4201, \$10,000,000 shall be available for pre-kindergarten, elementary, and secondary science, technology, engineering, and mathematics programs of the Department of Defense.

(2) TRANSFER OF FUNDS BACK TO NSSEFF ON COMPLETION OF ASSESSMENT.—Upon certifying to the congressional defense committees that the assessment required by subsection (a) is complete, the Secretary may transfer to the National Security Science and Engineering Faculty Fellowship such amount from the amount transferred by paragraph (1) as the Secretary considers appropriate.

**SA 2129.** Mr. CARDIN (for himself, Mr. MCCAIN, and Mr. WHITEHOUSE) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title XII, add the following:

**SEC. 1237. VIETNAM EDUCATION FOUNDATION.**

(a) FINDINGS.—Congress makes the following findings:

(1) The Secretary of Defense has called for more high-level exchanges and enhanced defense cooperation between the United States and Vietnam.

(2) Vietnam plays a major role in the President's strategic priority to rebalance United States policies toward Asia (popularly known as the “Asia pivot”).

(3) The Department of Defense is increasing its United States force posture in Asia to achieve more geographical distribution, operational resilience, and politically sustainability.

(4) The Secretary of Defense and the Minister of Defense of the Socialist Republic of Vietnam have agreed to develop cooperation in the following 5 areas:

(A) High-level dialogues.

(B) Maritime security.

(C) Search and rescue operations.

(D) Peacekeeping operations.

(E) Humanitarian assistance and disaster relief.

(5) The Secretary of Defense has emphasized that enhanced defense cooperation must be accompanied by reform and liberalization in other sectors.

(b) GRANTS AUTHORIZED.—

(1) ESTABLISHMENT OF HIGHER EDUCATION INSTITUTION IN VIETNAM.—In order to support Vietnam's socioeconomic transition and promote the values of intellectual freedom and open enquiry, the Secretary of State may award 1 or more grants to not-for-profit organizations engaged in promoting institutional innovation in Vietnamese higher education to establish an independent, not-for-

profit, higher education institution in Vietnam.

(2) USE OF FUNDS.—Grant funds awarded under this subsection shall be used to support the establishment of an independent, not-for-profit academic institution to be built in Vietnam, which shall—

(A) achieve standards comparable to those required for accreditation in the United States; and

(B) offer graduate and undergraduate level teaching and research programs in a broad range of fields, including public policy, management, and engineering.

(3) APPLICATION.—Eligible not-for-profit organizations desiring a grant under this subsection shall submit an application to the Secretary of State at such time, in such manner, and accompanied by such information as the Secretary may reasonably require.

(4) FUNDING.—The Secretary of State may use amounts from the Vietnam Debt Repayment Fund made available under section 207(c) of the Vietnam Education Foundation Act of 2000 (22 U.S.C. 2452 note) for grants authorized under this subsection.

(5) ANNUAL REPORT.—The Secretary of State shall submit an annual report to the appropriate congressional committees that summarizes the activities carried out under this subsection during the most recent fiscal year.

(c) TRANSFER OF FUNCTIONS AND ASSETS.—All functions and assets of the Vietnam Education Foundation, as of the day before the date of the enactment of this Act, are transferred to the Bureau of Educational and Cultural Affairs of the Department of State.

(d) VIETNAM DEBT REPAYMENT FUND.—Section 207(c) of the Vietnam Education Foundation Act of 2000 (22 U.S.C. 2452 note) is amended to read as follows:

“(c) AVAILABILITY OF FUNDS.—

“(1) AMOUNTS TRANSFERRED TO THE FOUNDATION.—Except as provided in paragraph (2), for each of the fiscal years 2014 through 2018, \$5,000,000 of the amounts deposited into the Fund (or accrued interest) shall be transferred to the Foundation to carry out the fellowship program described in section 206.

“(2) AMOUNTS ALLOTTED FOR GRANTS TO ESTABLISH AN INDEPENDENT, NOT-FOR-PROFIT, HIGHER EDUCATION INSTITUTION IN VIETNAM.—Notwithstanding paragraph (1), the Secretary of State may expend any amounts deposited into the Fund (or accrued interest) to carry out the grant program established under section 1237(b) of the National Defense Authorization Act for Fiscal Year 2014, to support the establishment of an independent, not-for-profit academic institution in Vietnam offering graduate and undergraduate level programs in a broad range of fields, including public policy, management, and engineering.

“(3) DISPOSITION OF EXCESS FUNDS.—For each of the fiscal years 2014 through 2018, the Secretary of the Treasury shall deposit all amounts in the Fund in excess of the amounts transferred or expended under paragraphs (1) and (2) for such year as miscellaneous receipts into the General Fund of the Treasury of the United States.”.

**SA 2130.** Mr. CARDIN (for himself and Mr. BLUMENTHAL) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:



At the end of subtitle A of title VIII, add the following:

**SEC. 804. EXTENSION OF LIMITATION ON AGGREGATE ANNUAL AMOUNT AVAILABLE FOR CONTRACT SERVICES.**

Section 808 of the National Defense Authorization Act for Fiscal Year 2012 (Public Law 112–81; 125 Stat. 1489) is amended—

(1) in subsections (a) and (b), by striking “fiscal year 2012 or 2013” and inserting “fiscal year 2012, 2013, 2014, or 2015”;

(2) in subsection (c)—

(A) by striking “during fiscal years 2012 and 2013” in the matter preceding paragraph (1);

(B) by striking paragraphs (1) and (2) and redesignating paragraphs (3), (4), and (5) as paragraphs (1), (2), and (3), respectively; and

(C) in paragraph (3), as so redesignated, by striking “fiscal years 2012 and 2013” and inserting “fiscal years 2012, 2013, 2014, and 2015”;

(3) in subsection (d)(4), by striking “fiscal year 2012 or 2013” and inserting “fiscal year 2012, 2013, 2014, or 2015”; and

(4) by adding at the end the following new subsections:

“(e) CARRYOVER OF REDUCTIONS REQUIRED.—If the reductions required by subsection (c)(2) for fiscal years 2012 and 2013 are not implemented, the amounts remaining for those reductions in fiscal years 2012 and 2013 shall be implemented in fiscal years 2014 and 2015.

“(f) ANTI-DEFICIENCY ACT VIOLATION.—Failure to comply with subsections (a) and (e) shall be considered violations of section 1341 of title 31, United States Code (commonly referred to as the ‘Anti-Deficiency Act’).”

**SA 2131.** Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle C of title XII, add the following:

**SEC. 1237. REPORT ON ACCOUNTABILITY FOR WAR CRIMES AND CRIMES AGAINST HUMANITY IN SYRIA.**

(a) SENSE OF CONGRESS.—Congress—

(1) strongly condemns the ongoing violence, the use of chemical weapons, and the systematic gross human rights violations carried out by Syrian government forces under the direction of President Bashar al-Assad, as well as abuses committed by al Qaeda affiliates and other jihadists involved in the civil war in Syria;

(2) expresses its support for the people of Syria seeking peaceful democratic change; and

(3) calls on the President to support Syrian and International Community efforts to ensure accountability for war crimes and crimes against humanity committed during the conflict.

(b) REPORT.—

(1) IN GENERAL.—Not later than 60 days after the date of the enactment of this Act, and 180 days after the cessation of violence in Syria, the Secretary of State shall submit to the appropriate congressional committees a report on war crimes and crimes against humanity in Syria.

(2) ELEMENTS.—The report required under paragraph (1) shall include the following elements:

(A) A description of violations of internationally recognized human rights and

crimes against humanity perpetrated during the civil war in Syria, including—

(i) an account of the war crimes and crimes against humanity committed by the regime of President Bashar al-Assad;

(ii) an account of the war crimes and crimes against humanity committed by al Qaeda affiliates and other jihadists involved in the conflict; and

(iii) a description of the conventional and unconventional weapons used for such crimes and, where possible, the origins of the weapons.

(B) A description of efforts by the Department of State and the United States Agency for International Development to ensure accountability for violations of internationally recognized human rights and crimes against humanity perpetrated against the people of Syria by President Bashar al-Assad and al Qaeda affiliates and other jihadists involved in the conflict, including—

(i) a description of initiatives that the United States has undertaken to train Syrian investigators on how to document, investigate, and develop findings of war-crimes; and

(ii) an assessment of the impact of those initiatives.

(c) APPROPRIATE CONGRESSIONAL COMMITTEE DEFINED.—In this section, the term “appropriate congressional committees” means—

(1) the Committee on Foreign Relations of the Senate; and

(2) the Committee on Foreign Affairs of the House of Representatives.

**SA 2132.** Mr. CARDIN (for himself and Mr. BLUNT) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle B of title VII, add the following:

**SEC. 713. COMPREHENSIVE POLICY ON IMPROVEMENTS TO CARE AND TRANSITION OF MEMBERS OF THE ARMED FORCES WITH UROTRAUMA.**

(a) COMPREHENSIVE POLICY REQUIRED.—

(1) IN GENERAL.—Not later than January 1, 2014, the Secretary of Defense and the Secretary of Veterans Affairs shall jointly develop and implement a comprehensive policy on improvements to the care, management, and transition of recovering members of the Armed Forces with urotrauma.

(2) SCOPE OF POLICY.—The policy shall cover each of the following:

(A) The care and management of the specific needs of members of the Armed Forces who are urotrauma patients, including eligibility for the Recovery Care Coordinator Program pursuant to the Wounded Warrior Act (10 U.S.C. 1071 note).

(B) The return to active duty of members of the Armed Forces who have recovered from urotrauma, when appropriate.

(C) The transition of recovering members of the Armed Forces from receipt of care and services for urotrauma through the Department of Defense to receipt of care and services for urotrauma through the Department of Veterans Affairs.

(3) CONSULTATION.—The Secretary of Defense and the Secretary of Veterans Affairs shall develop the policy in consultation with the heads of other appropriate departments and agencies of the Federal Government,

with representatives of military service organizations representing the interests of members of the Armed Forces who are urotrauma patients, and with appropriate nongovernmental organizations having an expertise in matters relating to the policy.

(b) REPORT.—The Secretary of Defense and the Secretary of Veterans Affairs shall jointly submit to Congress a report that includes a review identifying options for responding to gaps in the care of members of the Armed Forces who are urotrauma patients.

**SA 2133.** Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. NATIONAL BLUE ALERT COMMUNICATIONS NETWORK.**

(a) SHORT TITLE.—This section may be cited as the “National Blue Alert Act of 2013”.

(b) DEFINITIONS.—In this section:

(1) COORDINATOR.—The term “Coordinator” means the Blue Alert Coordinator of the Department of Justice designated under subsection (d)(1).

(2) BLUE ALERT.—The term “Blue Alert” means information relating to the serious injury or death of a law enforcement officer in the line of duty sent through the network.

(3) BLUE ALERT PLAN.—The term “Blue Alert plan” means the plan of a State, unit of local government, or Federal agency participating in the network for the dissemination of information received as a Blue Alert.

(4) LAW ENFORCEMENT OFFICER.—The term “law enforcement officer” shall have the same meaning as in section 1204(6) of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796b(6)).

(5) NETWORK.—The term “network” means the Blue Alert communications network established by the Attorney General under subsection (c).

(6) STATE.—The term “State” means each of the 50 States, the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

(c) BLUE ALERT COMMUNICATIONS NETWORK.—The Attorney General shall establish a national Blue Alert communications network within the Department of Justice to issue Blue Alerts through the initiation, facilitation, and promotion of Blue Alert plans, in coordination with States, units of local government, law enforcement agencies, and other appropriate entities.

(d) BLUE ALERT COORDINATOR; GUIDELINES.—

(1) COORDINATION WITHIN DEPARTMENT OF JUSTICE.—The Attorney General shall assign an existing officer of the Department of Justice to act as the national coordinator of the Blue Alert communications network.

(2) DUTIES OF THE COORDINATOR.—The Coordinator shall—

(A) provide assistance to States and units of local government that are using Blue Alert plans;

(B) establish voluntary guidelines for States and units of local government to use in developing Blue Alert plans that will promote compatible and integrated Blue Alert plans throughout the United States, including—

(i) a list of the resources necessary to establish a Blue Alert plan;

(ii) criteria for evaluating whether a situation warrants issuing a Blue Alert;

(iii) guidelines to protect the privacy, dignity, independence, and autonomy of any law enforcement officer who may be the subject of a Blue Alert and the family of the law enforcement officer;

(iv) guidelines that a Blue Alert should only be issued with respect to a law enforcement officer if—

(I) the law enforcement agency involved—

(aa) confirms—

(AA) the death or serious injury of the law enforcement officer; or

(BB) the attack on the law enforcement officer and that there is an indication of the death or serious injury of the officer; or

(bb) concludes that the law enforcement officer is missing in the line of duty;

(II) there is an indication of serious injury to or death of the law enforcement officer;

(III) the suspect involved has not been apprehended; and

(IV) there is sufficient descriptive information of the suspect involved and any relevant vehicle and tag numbers;

(v) guidelines—

(I) that information relating to a law enforcement officer who is seriously injured or killed in the line of duty should be provided to the National Crime Information Center database operated by the Federal Bureau of Investigation under section 534 of title 28, United States Code, and any relevant crime information repository of the State involved;

(II) that a Blue Alert should, to the maximum extent practicable (as determined by the Coordinator in consultation with law enforcement agencies of States and units of local governments), be limited to the geographic areas most likely to facilitate the apprehension of the suspect involved or which the suspect could reasonably reach, which should not be limited to State lines;

(III) for law enforcement agencies of States or units of local government to develop plans to communicate information to neighboring States to provide for seamless communication of a Blue Alert; and

(IV) providing that a Blue Alert should be suspended when the suspect involved is apprehended or when the law enforcement agency involved determines that the Blue Alert is no longer effective; and

(vi) guidelines for—

(I) the issuance of Blue Alerts through the network; and

(II) the extent of the dissemination of alerts issued through the network;

(C) develop protocols for efforts to apprehend suspects that address activities during the period beginning at the time of the initial notification of a law enforcement agency that a suspect has not been apprehended and ending at the time of apprehension of a suspect or when the law enforcement agency involved determines that the Blue Alert is no longer effective, including protocols regulating—

(i) the use of public safety communications;

(ii) command center operations; and

(iii) incident review, evaluation, debriefing, and public information procedures;

(D) work with States to ensure appropriate regional coordination of various elements of the network;

(E) establish an advisory group to assist States, units of local government, law enforcement agencies, and other entities involved in the network with initiating, facilitating, and promoting Blue Alert plans, which shall include—

(i) to the maximum extent practicable, representation from the various geographic regions of the United States; and

(ii) members who are—

(I) representatives of a law enforcement organization representing rank-and-file officers;

(II) representatives of other law enforcement agencies and public safety communications;

(III) broadcasters, first responders, dispatchers, and radio station personnel; and

(IV) representatives of any other individuals or organizations that the Coordinator determines are necessary to the success of the network;

(F) act as the nationwide point of contact for—

(i) the development of the network; and

(ii) regional coordination of Blue Alerts through the network; and

(G) determine—

(i) what procedures and practices are in use for notifying law enforcement and the public when a law enforcement officer is killed or seriously injured in the line of duty; and

(ii) which of the procedures and practices are effective and that do not require the expenditure of additional resources to implement.

(3) LIMITATIONS.—

(A) VOLUNTARY PARTICIPATION.—The guidelines established under paragraph (2)(B), protocols developed under paragraph (2)(C), and other programs established under paragraph (2), shall not be mandatory.

(B) DISSEMINATION OF INFORMATION.—The guidelines established under paragraph (2)(B) shall, to the maximum extent practicable (as determined by the Coordinator in consultation with law enforcement agencies of States and units of local government), provide that appropriate information relating to a Blue Alert is disseminated to the appropriate officials of law enforcement agencies, public health agencies, and other agencies.

(C) PRIVACY AND CIVIL LIBERTIES PROTECTIONS.—The guidelines established under paragraph (2)(B) shall—

(i) provide mechanisms that ensure that Blue Alerts comply with all applicable Federal, State, and local privacy laws and regulations; and

(ii) include standards that specifically provide for the protection of the civil liberties, including the privacy, of law enforcement officers who are seriously injured or killed in the line of duty and the families of the officers.

(4) COOPERATION WITH OTHER AGENCIES.—The Coordinator shall cooperate with the Secretary of Homeland Security, the Secretary of Transportation, the Chairman of the Federal Communications Commission, and appropriate offices of the Department of Justice in carrying out activities under this section.

(5) RESTRICTIONS ON COORDINATOR.—The Coordinator may not—

(A) perform any official travel for the sole purpose of carrying out the duties of the Coordinator;

(B) lobby any officer of a State regarding the funding or implementation of a Blue Alert plan; or

(C) host a conference focused solely on the Blue Alert program that requires the expenditure of Federal funds.

(6) REPORTS.—Not later than 1 year after the date of enactment of this section, and annually thereafter, the Coordinator shall submit to Congress a report on the activities of the Coordinator and the effectiveness and status of the Blue Alert plans that are in effect or being developed.

**SA 2134.** Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for

military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle A of title VIII, add the following:

**SEC. 804. EXTENSION OF LIMITATION ON AGGREGATE ANNUAL AMOUNT AVAILABLE FOR CONTRACT SERVICES.**

Section 808 of the National Defense Authorization Act for Fiscal Year 2012 (Public Law 112–81; 125 Stat. 1489) is amended—

(1) in subsections (a) and (b), by striking “fiscal year 2012 or 2013” and inserting “fiscal year 2012, 2013, 2014, or 2015”;

(2) in subsection (c)—

(A) by striking “during fiscal years 2012 and 2013” in the matter preceding paragraph (1);

(B) by striking paragraphs (1) and (2) and redesignating paragraphs (3), (4), and (5) as paragraphs (1), (2), and (3), respectively; and

(C) in paragraph (3), as so redesignated, by striking “fiscal years 2012 and 2013” and inserting “fiscal years 2012, 2013, 2014, and 2015”;

(3) in subsection (d)(4), by striking “fiscal year 2012 or 2013” and inserting “fiscal year 2012, 2013, 2014, or 2015”; and

(4) by adding at the end the following new subsections:

“(e) CARRYOVER OF REDUCTIONS REQUIRED.—If the reductions required by subsection (c)(2) for fiscal years 2012 and 2013 are not implemented, the amounts remaining for those reductions in fiscal years 2012 and 2013 shall be implemented in fiscal years 2014 and 2015.

“(f) ANTI-DEFICIENCY ACT VIOLATION.—Failure to comply with subsections (a) and (e) shall be considered violations of section 1341 of title 31, United States Code (commonly referred to as the ‘Anti-Deficiency Act’).”

**SA 2135.** Mr. MANCHIN (for himself and Mr. MORAN) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title VI, add the following:

**SEC. 646. SENSE OF SENATE THAT FUNDS FOR DEATH GRATUITIES AND RELATED SURVIVOR BENEFITS FOR SURVIVORS OF DECEASED MEMBERS OF THE ARMED FORCES SHOULD NOT BE SUBJECT TO ANNUAL APPROPRIATIONS.**

(a) FINDINGS.—The Senate makes the following findings:

(1) The death gratuity and related survivor benefits are a one-time payment to help families with the acute financial hardships that accompany the loss of a deceased member of the Armed Forces.

(2) During the recent lapse in appropriations, the death gratuity and related survivor benefits were suspended until an appropriations Act covering payment of such benefits was enacted.

(3) Not paying the death gratuity and related survivor benefits in a timely manner stands against our values as a Nation to honor and support those who paid the ultimate sacrifice.

(4) While it is altruistic to declare that lapses in annual appropriations must be avoided, a history of periodic lapses in annual appropriations suggests other such lapses are possible.

(5) It is time for permanent legislation that will ensure death gratuities and related survivor benefit for families of deceased members of the Armed Forces are not subject to annual appropriations.

(b) **SENSE OF SENATE.**—It is the sense of the Senate that funds for death gratuities and related survivor benefits for survivors of deceased members of the Armed Forces should not be subject to annual appropriations.

**SA 2136.** Mr. LEE (for himself and Mrs. FISCHER) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle E of title X, add the following:

**SEC. 1046. SENSE OF CONGRESS ON FURTHER NUCLEAR ARMS REDUCTIONS WITH THE RUSSIAN FEDERATION.**

It is the sense of Congress that, if the United States seeks further nuclear arms reductions with the Russian Federation, below the levels of the New START Treaty, such reductions—

(1) should only be pursued through mutual negotiated agreement with the Russian Federation;

(2) should be verifiable;

(3) should be made pursuant to the treaty-making power of the President as set forth in Article II, section 2, clause 2 of the Constitution of the United States; and

(4) should include the full range of nuclear weapons capabilities that threaten the United States, its forward-deployed forces, and its allies, including non-strategic nuclear weapons.

**SA 2137.** Mr. LEE (for himself, Mr. CRUZ, Mr. BARRASSO, Mr. COBURN, and Mr. VITTER) submitted an amendment intended to be proposed by him to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle H of title X, add the following:

**SEC. 1082. REPORT ON UNITED STATES CONTRIBUTIONS TO THE UNITED NATIONS.**

(a) **IN GENERAL.**—Not later than 90 days after the date of the enactment of this Act, and annually thereafter, the Director of the Office of Management and Budget shall submit to Congress a report on all assessed and voluntary contributions, including in-kind, of the United States Government to the United Nations and its affiliated agencies and related bodies during the previous fiscal year.

(b) **CONTENT.**—The report required under subsection (a) shall include the following elements:

(1) The total amount of all assessed and voluntary contributions, including in-kind,

of the United States Government to the United Nations and United Nations affiliated agencies and related bodies.

(2) The approximate percentage of United States Government contributions to each United Nations affiliated agency or body in such fiscal year when compared with all contributions to such agency or body from any source in such fiscal year.

(3) For each such contribution—

(A) the amount of the contribution;

(B) a description of the contribution (including whether assessed or voluntary);

(C) the department or agency of the United States Government responsible for the contribution;

(D) the purpose of the contribution; and

(E) the United Nations or United Nations affiliated agency or related body receiving the contribution.

(c) **SCOPE OF INITIAL REPORT.**—The first report required under subsection (a) shall include the information required under this section for the previous three fiscal years.

(d) **PUBLIC AVAILABILITY OF INFORMATION.**—Not later than 14 days after submitting a report required under subsection (a), the Director of the Office of Management and Budget shall post a public version of the report on a text-based, searchable, and publicly available Internet website.

**SA 2138.** Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle B of title IX, add the following:

**SEC. 922. AGREEMENTS WITH CERTAIN COMMERCIAL SPACEPORTS AND RANGE AND LAUNCH COMPLEXES.**

(a) **IN GENERAL.**—Section 2276 of title 10, United States Code, is amended—

(1) by redesignating subsections (e), (f), and (g) as subsections (f), (g), and (h), respectively; and

(2) by inserting after subsection (d) the following new subsection (e):

“(e) **AGREEMENTS WITH COMMERCIAL SPACEPORTS AND RANGE AND LAUNCH COMPLEXES.**—

“(1) **IN GENERAL.**—The Secretary shall—

“(A) seek to enter into an agreement under subsection (b) with each commercial spaceport or range and launch complex described in paragraph (2); and

“(B) provide funding to each such commercial spaceport or range and launch complex in accordance with this section.

“(2) **COMMERCIAL SPACEPORTS AND RANGE AND LAUNCH COMPLEXES DESCRIBED.**—A commercial spaceport or range and launch complex described in this paragraph is a commercial spaceport or range and launch complex that—

“(A) is licensed by the Federal Aviation Administration;

“(B) provides orbital launch capabilities in support of national security space programs; and

“(C) receives funding from amounts made available for space launch operations for the Air Force Space Command of the Department of Defense.”.

(b) **CONFORMING AMENDMENT.**—Subsection (d)(3) of such section is amended by inserting “and as provided in subsection (e)” after “subsection (b)”.

**SA 2139.** Ms. MURKOWSKI submitted an amendment intended to be proposed

by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

On page 19, between lines 10 and 11, insert the following:

**Subtitle A—Army Programs**

**SEC. 111. TRANSFER OF CERTAIN C-23 AIRCRAFT.**

(a) **TRANSFER.**—

(1) **OFFER OF TRANSFER.**—Not later than 30 days after the date of the enactment of this Act, the Secretary of the Army shall extend to the chief executive officer of the State of Alaska the opportunity to take title to not more than eight C-23 aircraft with tail numbers specified in paragraph (2).

(2) **TAIL NUMBERS.**—The tail numbers of the C-23 transfer subject to offer under paragraph (1) are as follows: 93-01319, 93-01329, 94-00308, 94-00309, 88-01869, 90-07015, 90-07016, 90-07012.

(b) **REQUIREMENTS APPLICABLE TO TRANSFER.**—The transfer of any C-23 aircraft under subsection (a) shall be occur in accordance with the provisions of subsections (b) and (c) of section 112 of the National Defense Authorization Act for Fiscal Year 2012 (Public Law 112-81; 125 Stat. 1318).

**SA 2140.** Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle G of title X, add the following:

**SEC. 1066. REPORT ON READINESS OF AIR FORCE COMBAT RESCUE HELICOPTER FLEET.**

(a) **REPORT REQUIRED.**—Not later than April 1, 2014, the Secretary of the Air Force shall, in consultation with the Chief of the National Guard Bureau and the Adjutants General of the States of Alaska, California and New York, submit to congressional defense committees a report setting for an assessment of the readiness of the Air Force combat rescue helicopter fleet.

(b) **ELEMENTS.**—The report required by subsection (a) shall include the following:

(1) An assessment of the readiness of the Air Force combat rescue helicopter fleet, including—

(A) the Aircraft Availability Rate for each of the preceding 12 months for the portion of the fleet operated by each of the Air Force, the Air Force Reserve, and the Air National Guard; and

(B) in the case of the combat rescue helicopters operated by the Air National Guard, the Aircraft Availability Rate for each of the preceding 12 months for each helicopter and any recommendations for remedial actions for sustainment, modernization, or replacement of such helicopter as the Secretary considers appropriate.

(2) A plan for the immediate replacement of Air National Guard search and rescue helicopters that are at or near the end of their mission capable life.

(3) A plan for near-term, middle-term, and long-term recapitalization of the Air Force combat rescue helicopter fleet.

**SA 2141.** Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

On page 155, strike line 15 and insert the following:

“(5)(A) An individual specified in subparagraph (B) who is the victim of an offense described in paragraph (2) that is committed by a member of armed forces or cadet or midshipman may be provided assistance by a Special Victims’ Counsel under this subsection as if such individual were a member of the armed forces. In this subsection, any reference to a member in connection with the provision of such assistance shall be deemed to be a reference to such individual.

“(B) An individual specified in this subparagraph is an individual as follows:

“(i) A cadet at the United States Military Academy.

“(ii) A midshipman at the Naval Academy.

“(iii) A cadet at the Air Force Academy.”.

At the end of part I of subtitle E of title V, add the following:

**SEC. 547. CONTINUOUS AVAILABILITY OF SEXUAL ASSAULT FORENSIC EXAMINERS AND SEXUAL ASSAULT NURSE EXAMINERS-ADULT/ADOLESCENT FOR CADETS AND MIDSHIPMEN WHO ARE VICTIMS OF SEXUAL ASSAULT AT THE MILITARY SERVICE ACADEMIES.**

(a) **CONTINUOUS AVAILABILITY.**—Each Secretary concerned shall ensure that the services specified in subsection (b) are available on a continuous basis for cadets or midshipmen, as the case may be, who are the victim of a sexual assault at the military service academy under the jurisdiction of such Secretary.

(b) **COVERED SERVICES.**—The services specified in this subsection are the following:

(1) Services of Sexual Assault Forensic Examiners (SAFEs).

(2) Services of Sexual Assault Nurse Examiners-Adult/Adolescent (SANEs).

(c) **SECRETARY CONCERNED DEFINED.**—In this section, the term “Secretary concerned” means the following:

(1) The Secretary of the Army with respect to the United States Military Academy.

(2) The Secretary of the Navy with respect to the Naval Academy.

(3) The Secretary of the Air Force with respect to the Air Force Academy.

**SA 2142.** Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

On page 226, between lines 14 and 15, insert the following:

**Subtitle A—TRICARE Program**

**SEC. 701. MENTAL HEALTH COUNSELORS UNDER THE TRICARE PROGRAM.**

(a) **ONE-YEAR POSTPONEMENT OF DECEDENTIALING OF CERTAIN COUNSELORS.**—Notwithstanding the provisions of the Interim Final Rule entitled “TRICARE: Certified Mental Health Counselors” and pub-

lished on December 27, 2011, or any other provision of law or regulation—

(1) physician-supervised mental health counselors who are qualified mental health providers for purposes of section 199.4 of title 32, Code of Federal Regulations, on October 1, 2014, shall retain such status and continue to be recognized for purposes of the TRICARE program until not earlier than December 31, 2015; and

(2) such mental health counselors shall remain eligible for reimbursement under the TRICARE program while continuing to retain such status and be so recognized.

(b) **REPORT.**—Not later than April 1, 2014, the Secretary of Defense shall submit to the congressional defense committees a report setting for the following:

(1) The number of Certified Mental Health Counselors (as that term is defined in section 199.6(c)(3)(iii)(N) of title 32, Code of Federal Regulations) in each State and territory of the United States who are available to provide mental health counseling to beneficiaries of the TRICARE program in such State or territory.

(2) The number of physician-supervised mental health counselors in each State and territory of the United States who will no longer be eligible to provide mental health counseling to beneficiaries of the TRICARE program if decedentialed.

(3) An assessment whether a sufficient number of Certified Mental Health Counselors will be available in the communities in which beneficiaries of the TRICARE program reside to provide mental health counseling to beneficiaries of the TRICARE program whose mental health counselors are not eligible for continued credentialing under the TRICARE program, with special emphasis on the availability of Certified Mental Health Counselors—

(A) in Alaska;

(B) in other predominantly rural States and in rural communities in States that are not predominantly rural; and

(C) in the territories.

(4) A description and assessment of the availability of mental health counseling and training programs accredited by the Council for Accreditation of Counseling and Related Educational Programs, and a description of the availability of Certified Mental Health Counselors in States and territories in which such programs are not available.

(5) An assessment of the costs and benefits of requiring beneficiaries of the TRICARE program to abandon existing patient relationships with physician-supervised mental health counselors in the event of the decedentialing of mental health counselors for purposes of the TRICARE program, and an assessment of the impact of that eventuality on the continuity of care to patients.

(6) A description of any evidence available to the Secretary suggesting that patients of physician-supervised mental health counselors under the TRICARE program are dissatisfied with their professional relationships with such counselors.

(7) A justification for the determination to implement a blanket termination of physician-supervised mental health counselors under the TRICARE program as necessary to maintain quality of services under the TRICARE program, including whether evidence is available to the Secretary to demonstrate that a statistically significant number of physician-supervised mental health counselors currently credentialed under the TRICARE program are providing substandard care to beneficiaries of the TRICARE program.

(8) An assessment whether it is equitable to terminate experienced physician-supervised mental health counselors from further participation under the TRICARE program

in favor of potentially less experienced Certified Mental Health Counselors.

(9) A description of the obstacles faced by physician-supervised mental health counselors who seek to transition to Certified Mental Health Counselor status, including obstacles in connection with lack of graduation from an educational program certified by the Council for Accreditation of Counseling and Related Educational Programs.

(10) A description of any modifications to regulations that the Secretary intends to propose or implement in light of the postponement under subsection (a) and the matters covered by the report.

**SA 2143.** Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of part I of subtitle E of title V, add the following:

**SEC. 547. REPORTS ON MEDICAL CARE AND FORENSIC COLLECTION ACTIVITIES AVAILABLE FOR VICTIMS OF MILITARY SEXUAL TRAUMA AT THE MILITARY SERVICE ACADEMIES.**

(a) **REPORTS REQUIRED.**—Not later than 90 days after the date of the enactment of this Act, each Secretary concerned shall submit to Congress a report describing the following:

(1) The emergency and other medical care to include mental healthcare currently available for victims of military sexual trauma at the military service academy under the jurisdiction of such Secretary.

(2) The forensic collection activities currently undertaken in connection with military sexual trauma at such military service academy.

(b) **SECRETARY CONCERNED DEFINED.**—In this section, the term “Secretary concerned” means the following:

(1) The Secretary of the Army with respect to the United States Military Academy.

(2) The Secretary of the Navy with respect to the Naval Academy.

(3) The Secretary of the Air Force with respect to the Air Force Academy.

**SA 2144.** Ms. MURKOWSKI submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle B of title VII, add the following:

**SEC. 713. PROVISION OF INFORMATION TO MEMBERS OF THE ARMED FORCES ON AVAILABILITY OF MENTAL HEALTH SERVICES AND RELATED PRIVACY RIGHTS.**

(a) **IN GENERAL.**—Chapter 55 of title 10, United States Code, is amended by inserting after section 1090a the following new section:

**“§ 1090b. Notice to members of the armed forces on availability of mental health services and privacy rights related to receipt of such services**

“(a) PROVISION OF INFORMATION REQUIRED.—The Secretaries of the military departments shall ensure that the information described in subsection (b) is provided—

“(1) to each officer candidate during initial training;

“(2) to each recruit during basic training; and

“(3) to other members of the armed forces at such times as the Secretary of Defense considers appropriate.

“(b) REQUIRED INFORMATION.—The information required to be provided under subsection (a) shall include at a minimum the following:

“(1) Information regarding the availability of mental health services under this chapter.

“(2) Information on the applicability of Department of Defense Directive 6025.18 and other regulations regarding privacy prescribed pursuant to the Health Insurance Portability and Accountability Act of 1996 (Public Law 104-191) to records regarding a member seeking and receiving mental health services, including the extent to which—

“(A) any such records can be shared with promotion boards, commanding officers, and other members of the armed forces;

“(B) any adverse actions can be taken against the member for seeking and receiving mental health services; and

“(C) a diagnosis of a mental health condition can result in negative personnel action.

“(c) REDUCTION OF PERCEIVED STIGMA.—As provided in section 1090a(b)(1) of this title, in providing information under subsection (a), the Secretary of a military department shall seek to eliminate perceived stigma associated with seeking and receiving mental health services and to promote the use of mental health services on a basis comparable to the use of other medical and health services.”.

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 55 of such title is amended by inserting after the item relating to section 1090a the following new item:

“1090b. Notice to members of the armed forces on availability of mental health services and privacy rights related to receipt of such services.”.

(c) PROVISION OF INFORMATION TO CURRENT MEMBERS.—As soon as practicable after the date of the enactment of this Act, the Secretary of Defense shall ensure that all members of the Armed Forces, including members of the reserve components, serving in the Armed Forces as of that date are provided the information required to be provided to new recruits and officer candidates pursuant to section 1090b of title 10, United States Code, as added by subsection (a).

**SA 2145.** Ms. AYOTTE (for herself, Mr. BLUMENTHAL, Mr. MORAN, and Mr. COBURN) submitted an amendment intended to be proposed by her to the bill S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

Strike sections 861 and 862 and insert the following:

**SEC. 843. PROHIBITION ON PROVIDING FUNDS TO THE ENEMY.**

(a) STATEMENT OF POLICY.—It shall be the policy of the United States that—

(1) executive agencies shall not provide funds through a contract, grant, or cooperative agreement with a person or entity that is directly or indirectly supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict; and

(2) executive agencies shall not provide funds through a contract, grant, or cooperative agreement with a person or entity that fails to exercise due diligence to ensure that none of the funds, including goods and services, received under a contract, grant, or cooperative agreement of the United States Government are provided directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict.

(b) IDENTIFICATION OF PERSONS AND ENTITIES.—The Secretary of Defense shall, in conjunction with the Director of National Intelligence, designate in each geographic combatant command an element to carry out intelligence missions within the area of responsibility of such combatant command outside the United States to identify persons and entities that—

(1) provide funds, including goods and services, received under a contract, grant, or cooperative agreement of an executive agency directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict; or

(2) fail to exercise due diligence to ensure that none of the funds, including goods and services, received under a contract, grant, or cooperative agreement of an executive agency are provided directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict.

(c) AGENCY ACTIONS ON IDENTIFICATION OF PERSONS OR ENTITIES.—

(1) IDENTIFICATION.—Not later than 270 days after the date of the enactment of this Act, the head of each executive agency shall carry out a program to use available intelligence (including information made available pursuant to subsections (b) and (i)(1)) to—

(A) review persons and entities who receive United States funds, including goods and services, through contracts, grants, and cooperative agreements performed for such executive agency; and

(B) identify any such persons and entities who are providing funds, including goods and services, received under a contract, grant, or cooperative agreement of such executive agency directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict.

(2) DISCHARGE BY DOD THROUGH COMMANDERS OF COMBATANT COMMANDS.—The Secretary of Defense shall carry out the program required by paragraph (1) through the commanders of the geographic combatant commands.

(3) NOTIFICATION OF CONTRACTING ACTIVITIES.—If the head of an executive agency (or the designee of such head) or the commander of a geographic combatant command identifies a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in

accordance with the law of armed conflict, the head of such executive agency (or designee) or commander, as the case may be, shall notify the heads of contracting activities, or other appropriate officials, of the executive agencies in writing of such identification. Any written notification pursuant to this paragraph shall be made in accordance with procedures established to implement the revisions of regulations required by this section.

(d) AUTHORITY TO TERMINATE OR VOID CONTRACTS, GRANTS, AND COOPERATIVE AGREEMENTS AND TO RESTRICT FUTURE AWARD.—

(1) IN GENERAL.—Not later than 270 days after the date of the enactment of this Act, applicable regulations shall be revised to provide that, upon notice from the head of an executive agency (or the designee of such head) or the commander of a geographic combatant command under subsection (c)(3), the head of contracting activity, or other appropriate official, of an executive agency may do the following:

(A) If the notice is that a person or entity has been identified as providing funds, including goods and services, received under a contract, grant, or cooperative agreement of the executive agency directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict—

(i) either—

(I) terminate for default the contract, grant, or cooperative agreement; or

(II) void the contract, grant, or cooperative agreement in whole or in part; and

(ii) restrict the future award of contracts, grants, or cooperative agreements of the executive agency to the person or entity so identified.

(B) If the notice is that the person or entity has failed to exercise due diligence to ensure that none of the funds, including goods and services, received under a contract, grant, or cooperative agreement of the executive agency are provided directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict, terminate for default, in whole or in part, the contract, grant, or cooperative agreement.

(2) TREATMENT AS VOID.—For purposes of this section:

(A) A contract, grant, or cooperative agreement that is void is unenforceable as contrary to public policy.

(B) A contract, grant, or cooperative agreement that is void in part is unenforceable as contrary to public policy with regard to a segregable task or effort under the contract, grant, or cooperative agreement.

(e) CLAUSE.—

(1) IN GENERAL.—Not later than 270 days after the date of the enactment of this Act, applicable regulations shall be revised to require that—

(A) the clause described in paragraph (2) shall be included in each covered contract, grant, and cooperative agreement of an executive agency that is awarded on or after the date of the enactment of this Act; and

(B) to the maximum extent practicable, each covered contract, grant, and cooperative agreement of an executive agency that is awarded before the date of the enactment of this Act shall be modified to include the clause described in paragraph (2), other than the matter provided for in subparagraph (A) of that paragraph.

(2) CLAUSE DESCRIBED.—The clause described in this paragraph is a clause that—

(A) requires the contractor, or the recipient of the grant or cooperative agreement, to certify in connection with entry into the contract, grant, or cooperative agreement that the contractor or recipient, as the case may be, has never knowingly provided funds, including goods and services, directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict;

(B) requires the contractor, or the recipient of the grant or cooperative agreement, to exercise due diligence to ensure that none of the funds, including goods and services, received under the contract, grant, or cooperative agreement are provided directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict; and

(C) notifies the contractor, or the recipient of the grant or cooperative agreement, of the authority of the head of the contracting activity, or other appropriate official, to terminate or void the contract, grant, or cooperative agreement, in whole or in part, as provided in subsection (d).

(3) COVERED CONTRACT, GRANT, OR COOPERATIVE AGREEMENT DEFINED.—In this subsection, the term “covered contract, grant, or cooperative agreement” means a contract, grant, or cooperative agreement with an estimated value in excess of \$20,000.

(f) REQUIREMENTS FOLLOWING CONTRACT ACTIONS.—Not later than 270 days after the date of the enactment of this Act, applicable regulations shall be revised as follows:

(1) To require that any head of contracting activity, or other appropriate official, taking an action under subsection (d) to terminate, void, or restrict a contract, grant, or cooperative agreement notify in writing the contractor or recipient of the grant or cooperative agreement, as applicable, of the action.

(2) To permit, in such manner as such regulations, as so revised, shall provide, the contractor or recipient of a grant or cooperative agreement subject to an action taken under subsection (d) to terminate or void the contract, grant, or cooperative agreement, as the case may be, an opportunity to contest the action within 30 days of receipt of notice of the action.

(g) ANNUAL REVIEW; PROTECTION OF CLASSIFIED INFORMATION.—

(1) ANNUAL REVIEW.—The heads of executive agencies (or the designees of such heads) and the commanders of the geographic combatant commands shall, on an annual basis, review the lists of persons and entities previously covered by a notice under subsection (c)(3) as having been identified pursuant to subsection (c)(1)(B) in order to determine whether or not such persons and entities continue to warrant identification pursuant to subsection (c)(1)(B). If the head of an executive agency (or designee) or commander determines pursuant to such a review that a person or entity no longer warrants identification pursuant to subsection (c)(1)(B), the head of the executive agency (or designee) or commander, as the case may be, shall notify the heads of contracting activities, or other appropriate officials, of the executive agencies in writing of such determination.

(2) PROTECTION OF CLASSIFIED INFORMATION.—Classified information relied upon to make an identification in accordance with subsection (b) or (c) may not be disclosed to a contractor or a recipient of a grant or cooperative agreement with respect to which an action is taken pursuant to the authority provided in subsection (d), or to their rep-

resentatives, in the absence of a protective order issued by a court of competent jurisdiction established under Article I or Article III of the Constitution of the United States that specifically addresses the conditions upon which such classified information may be so disclosed.

(h) DELEGATION OF CERTAIN RESPONSIBILITIES.—

(1) COMBATANT COMMAND RESPONSIBILITY TO IDENTIFY AND PROVIDE NOTICE.—The commander of a geographic combatant command may delegate the responsibilities in paragraphs (1) through (3) of subsection (c) to the deputy commander of that combatant command. Any delegation of responsibilities under this paragraph shall be made in writing.

(2) NONDELEGATION OF RESPONSIBILITY FOR CERTAIN ACTIONS.—The authority provided by subsection (d) to terminate, void, or restrict contracts, grants, and cooperative agreements, in whole or in part, may not be delegated below the level of head of contracting activity or equivalent official for purposes of grants or cooperative agreements.

(i) ADDITIONAL RESPONSIBILITIES OF EXECUTIVE AGENCIES.—

(1) SHARING OF INFORMATION ON SUPPORTERS OF THE ENEMY.—The Secretary of Defense shall, in consultation with the Director of the Office of Management and Budget, carry out a program through which agency components may provide information to heads of executive agencies (or the designees of such heads) and the commanders of the geographic combatant commands relating to persons or entities who may be providing funds, including goods and services, received under contracts, grants, or cooperative agreements of the executive agencies directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict. The program shall be designed to facilitate and encourage the sharing of risk and threat information between executive agencies and the geographic combatant commands.

(2) INCLUSION OF INFORMATION ON CONTRACT ACTIONS IN FAPIS AND OTHER SYSTEMS.—Upon the termination, voiding, or restriction of a contract, grant, or cooperative agreement of an executive agency under subsection (c), the head of contracting activity, or other appropriate official, of the executive agency shall provide for the inclusion in the Federal Awardee Performance and Integrity Information System (FAPIS), or other formal system of records on contractors or entities, of appropriate information on the termination, voiding, or restriction, as the case may be, of the contract, grant, or cooperative agreement.

(3) REPORTS.—The head of contracting activity, or other appropriate official, that receives a notice pursuant to subsection (c)(3) shall submit to the head of the executive agency (or designee) concerned or the appropriate geographic combatant command, as the case may be, a report on the action, if any, taken by the head of contracting activity pursuant to subsection (d), including a determination not to terminate, void, or restrict the contract, grant, or cooperative agreement as otherwise authorized by subsection (d). This paragraph shall expire on the date that is three years after the date of the enactment of this Act.

(j) REPORTS.—

(1) IN GENERAL.—Not later than March 1 of 2015, 2016, and 2017, the Director of the Office of Management and Budget shall submit to the appropriate committees of Congress a report on the use of the authorities in this sec-

tion in the preceding calendar year, including the following:

(A) For each instance in which an executive agency exercised the authority to terminate, void, or restrict a contract, grant, and cooperative agreement pursuant to subsection (d), based on a notification under subsection (c)(3), the following:

(i) The executive agency taking such action.

(ii) An explanation of the basis for the action taken.

(iii) The value of the contract, grant, or cooperative agreement voided or terminated.

(iv) The value of all contracts, grants, or cooperative agreements of the executive agency in force with the person or entity concerned at the time the contract, grant, or cooperative agreement was terminated or voided.

(B) For each instance in which an executive agency did not exercise the authority to terminate, void, or restrict a contract, grant, and cooperative agreement pursuant to subsection (d), based on a notification under subsection (c)(3), the following:

(i) The executive agency concerned.

(ii) An explanation why the action was not taken.

(2) FORM.—Any report under this subsection may be submitted in classified form.

(k) OTHER DEFINITIONS.—In this section:

(1) The term “appropriate committees of Congress” means—

(A) the Committee on Armed Services, the Committee on Homeland Security and Governmental Affairs, the Committee on Foreign Relations, and the Committee on Appropriations of the Senate; and

(B) the Committee on Armed Services, the Committee on Oversight and Government Reform, the Committee on Foreign Affairs, and the Committee on Appropriations of the House of Representatives.

(2) The term “combatant command” means a command established pursuant to chapter 6 of title 10, United States Code.

(3) The term “contract” includes a contract for commercial items but is not limited to a contract for commercial items.

(4) The term “designated terrorist organization” means any organization designated as a terrorist organization under section 219(a) of the Immigration and Nationality Act (8 U.S.C. 1189(a)).

(5) The term “executive agency” has the meaning given that term in section 133 of title 41, United States Code.

(6) The term “head of contracting activity” has the meaning given that term in subpart 601 of part 1 of the Federal Acquisition Regulation.

(1) COORDINATION WITH CURRENT AUTHORITIES APPLICABLE TO CENTCOM.—

(1) REPEAL OF SUPERSEDED AUTHORITY.—Effective 270 days after the date of the enactment of this Act, section 841 of the National Defense Authorization Act for Fiscal Year 2012 (Public Law 112–81; 125 Stat. 1510; 10 U.S.C. 2302 note) is repealed.

(2) USE OF SUPERSEDED AUTHORITIES IN DISCHARGE OF REQUIREMENTS.—In providing for the discharge of the requirements of this section by the Department of Defense, the Secretary of Defense may use and modify for that purpose requirements and procedures established by the Secretary for purposes of the discharge of the requirements of section 841 of the National Defense Authorization Act for Fiscal Year 2012.

#### SEC. 844. ADDITIONAL ACCESS TO RECORDS.

(a) CONTRACTS, GRANTS, AND COOPERATIVE AGREEMENTS.—

(1) IN GENERAL.—Not later than 270 days after the date of the enactment of this Act, applicable regulations shall be revised to require that the clause described in paragraph



(2) shall be included in each covered contract, grant, and cooperative agreement of an executive agency that is awarded on or after the date of the enactment of this Act.

(2) **CLAUSE.**—The clause described in this paragraph is a clause authorizing the head of the executive agency concerned, upon a written determination pursuant to paragraph (3), to examine any records of the contractor, the recipient of a grant or cooperative agreement, or any subcontractor or subgrantee under such contract, grant, or cooperative agreement to the extent necessary to ensure that funds, including goods and services, available under the contract, grant, or cooperative agreement are not provided directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict.

(3) **WRITTEN DETERMINATION.**—The authority to examine records pursuant to the contract clause described in paragraph (2) may be exercised only upon a written determination by the contracting officer or comparable official responsible for a grant or cooperative agreement, upon a finding by the commander of a geographic combatant command or the head of an executive agency (or the designee of such head) that there is reason to believe that funds, including goods and services, available under the contract, grant, or cooperative agreement concerned may have been provided directly or indirectly to a person or entity that is supporting a designated terrorist organization or supporting a force against which the United States is actively engaged in hostilities in accordance with the law of armed conflict.

(4) **FLOWDOWN.**—A clause described in paragraph (2) shall also be required in any subcontract or subgrant under a covered contract, grant, or cooperative agreement if the subcontract or subgrant has an estimated value in excess of \$20,000.

(b) **REPORTS.**—

(1) **IN GENERAL.**—Not later than March 1 of 2015, 2016, and 2017, the Director of the Office of Management and Budget shall submit to the appropriate committees of Congress a report on the use of the authority provided by this section in the preceding calendar year.

(2) **ELEMENTS.**—Each report under this subsection shall identify, for the calendar year covered by such report, each instance in which an executive agency exercised the authority provided under this section to examine records, explain the basis for the action taken, and summarize the results of any examination of records so undertaken.

(3) **FORM.**—Any report under this subsection may be submitted in classified form.

(c) **DEFINITIONS.**—In this section:

(1) The term “appropriate committees of Congress” means—

(A) the Committee on Armed Services, the Committee on Homeland Security and Governmental Affairs, the Committee on Foreign Relations, and the Committee on Appropriations of the Senate; and

(B) the Committee on Armed Services, the Committee on Oversight and Government Reform, the Committee on Foreign Affairs, and the Committee on Appropriations of the House of Representatives.

(2) The term “combatant command” means a command established pursuant to chapter 6 of title 10, United States Code.

(3) The term “contract” includes a contract for commercial items but is not limited to a contract for commercial items.

(4) The term “covered contract, grant, or cooperative agreement” means a contract, grant, or cooperative agreement with an estimated value in excess of \$20,000.

(5) The term “designated terrorist organization” means any organization designated as a terrorist organization under section 219(a) of the Immigration and Nationality Act (8 U.S.C. 1189(a)).

(6) The term “executive agency” has the meaning given that term in section 133 of title 41, United States Code.

(d) **COORDINATION WITH CURRENT AUTHORITIES APPLICABLE TO CENTCOM.**—

(1) **REPEAL OF SUPERSEDED AUTHORITY.**—Effective 270 days after the date of the enactment of this Act, section 842 of the National Defense Authorization Act for Fiscal Year 2012 (Public Law 112–81; 125 Stat. 1513; 10 U.S.C. 2313 note) is repealed.

(2) **USE OF SUPERSEDED AUTHORITIES IN DISCHARGE OF REQUIREMENTS.**—In providing for the discharge of the requirements of this section by the Department of Defense, the Secretary of Defense may use and modify for that purpose the regulations and procedures established for purposes of the discharge of the requirements of section 842 of the National Defense Authorization Act for Fiscal Year 2012.

**SA 2146.** Mrs. BOXER (for Mr. SANDERS) proposed an amendment to the bill S. 1471, to authorize the Secretary of Veterans Affairs and the Secretary of the Army to reconsider decisions to inter or honor the memory of a person in a national cemetery, and for other purposes; as follows:

Strike section 2 and insert the following new section 2:

**SEC. 2. AUTHORITY TO RECONSIDER DECISIONS OF SECRETARY OF VETERANS AFFAIRS OR SECRETARY OF THE ARMY TO INTER THE REMAINS OR HONOR THE MEMORY OF A PERSON IN A NATIONAL CEMETERY.**

(a) **AUTHORITY TO RECONSIDER PRIOR DECISIONS.**—Section 2411 of title 38, United States Code, is amended—

(1) by redesignating subsection (d) as subsection (f); and

(2) by inserting after subsection (c) the following new subsections:

“(d)(1) In a case described in subsection (e), the appropriate Federal official may reconsider a decision to—

“(A) inter the remains of a person in a cemetery in the National Cemetery Administration or in Arlington National Cemetery; or

“(B) honor the memory of a person in a memorial area in a cemetery in the National Cemetery Administration (described in section 2403(a) of this title) or in such an area in Arlington National Cemetery (described in section 2409(a) of this title).

“(2)(A)(i) In a case described in subsection (e)(1)(A), the appropriate Federal official shall provide notice to the deceased person’s next of kin or other person authorized to arrange burial or memorialization of the deceased person of the decision of the appropriate Federal official to disinter the remains of the deceased person or to remove a memorial headstone or marker memorializing the deceased person.

“(ii) In a case described in subsection (e)(1)(B), if the appropriate Federal official finds, based upon a showing of clear and convincing evidence and after an opportunity for a hearing in a manner prescribed by the appropriate Federal official, that the person had committed a Federal capital crime or a State capital crime but had not been convicted of such crime by reason of such person not being available for trial due to death or flight to avoid prosecution, the appropriate Federal official shall provide notice to the deceased person’s next of kin or other person authorized to arrange burial or memorializa-

tion of the deceased person of the decision of the appropriate Federal official to disinter the remains of the deceased person or to remove a memorial headstone or marker memorializing the deceased person.

“(B) Notice under subparagraph (A) shall be provided by the appropriate Federal official as follows:

“(i) By the Secretary in accordance with section 5104 of this title.

“(ii) By the Secretary of Defense in accordance with such regulations as the Secretary of Defense shall prescribe for purposes of this subsection.

“(3)(A) Notwithstanding any other provision of law, the next of kin or other person authorized to arrange burial or memorialization of the deceased person shall be allowed a period of 60 days from the date of the notice required by paragraph (2) to file a notice of disagreement with the Federal official that provided the notice.

“(B)(i) A notice of disagreement filed with the Secretary under subparagraph (A) shall be treated as a notice of disagreement filed under section 7105 of this title and shall initiate appellate review in accordance with the provisions of chapter 71 of this title.

“(ii) A notice of disagreement filed with the Secretary of Defense under subparagraph (A) shall be decided in accordance with such regulations as the Secretary of Defense shall prescribe for purposes of this subsection.

“(4) When the decision of the appropriate Federal official to disinter the remains or remove a memorial headstone or marker of the deceased person becomes final either by failure to appeal the decision in accordance with paragraph (3)(A) or by final disposition of the appeal pursuant to paragraph (3)(B), the appropriate Federal official may take any of the following actions:

“(A) Disinter the remains of the person from the cemetery in the National Cemetery Administration or in Arlington National Cemetery and provide for the reburial or other appropriate disposition of the disinterred remains in a place other than a cemetery in the National Cemetery Administration or in Arlington National Cemetery.

“(B) Remove from a memorial area in a cemetery in the National Cemetery Administration or in Arlington National Cemetery any memorial headstone or marker placed to honor the memory of the person.

“(e)(1) A case described in this subsection is a case in which the appropriate federal official receives—

“(A) written notice of a conviction referred to in subsection (b)(1), (b)(2), or (b)(4) of a person described in paragraph (2); or

“(B) information that a person described in paragraph (2) may have committed a Federal capital crime or a State capital crime but was not convicted of such crime by reason of such person not being available for trial due to death or flight to avoid prosecution.

“(2) A person described in this paragraph is a person—

“(A) whose remains have been interred in a cemetery in the National Cemetery Administration or in Arlington National Cemetery; or

“(B) whose memory has been honored in a memorial area in a cemetery in the National Cemetery Administration or in such an area in Arlington National Cemetery.”.

(b) **MODIFICATION OF EXCEPTION TO INTERMENT OR MEMORIALIZATION PROHIBITION.**—Subsection (a)(2) of such section is amended by striking “such official approves an application for”.

(c) **APPLICABILITY.**—The amendments made by this section shall apply with respect to any interment or memorialization conducted by the Secretary of Veterans Affairs or the Secretary of the Army in a cemetery in the

National Cemetery Administration or in Arlington National Cemetery after the date of the enactment of this Act.

**SA 2147.** Mrs. BOXER (for Mr. MENENDEZ (for himself and Mr. CORKER)) proposed an amendment to the bill S. 1545, to extend authorities related to global HIV/AIDS and to promote oversight of United States programs; as follows:

On page 18, strike line 11 and insert the following:

“(R) A description of program evaluations completed during the reporting period, including whether all completed evaluations have been published on a publically available Internet website and whether any completed evaluations did not adhere to the common evaluation standards of practice published under paragraph (4).

“(4) COMMON EVALUATION STANDARDS.—Not later than February 1, 2014, the Global AIDS Coordinator shall publish on a publically available Internet website the common evaluation standards of practice referred to in paragraph (3)(R).

“(5) PARTNER COUNTRY DEFINED.—In this section “countries”.

On page 18, line 1, strike the second set of quotation marks.

On page 18, line 4, strike the second set of quotation marks.

## NOTICES OF HEARINGS

### SUBCOMMITTEE ON PUBLIC LANDS, FORESTS, AND MINING

Mr. WYDEN. Mr. President, I would like to announce for the information of the Senate and the public of an addition to a previously announced hearing before Subcommittee on Public Lands, Forests, and Mining of the Committee on Energy and Natural Resources.

The hearing will be held on Wednesday, November 20, 2013, at 3:30 p.m., in room SD-366 of the Dirksen Senate Office Building.

In addition to the other measures previously announced, the Committee will also consider:

S. 339, to facilitate the efficient extraction of mineral resources in south-east Arizona by authorizing and directing an exchange of Federal and non-Federal land, and for other purposes;

Because of the limited time available for the hearing, witnesses may testify by invitation only. However, those wishing to submit written testimony for the hearing record may do so by sending it to the Committee on Energy and Natural Resources, United States Senate, Washington, D.C. 20510-6150, or by e-mail to john\_assini@energy.senate.gov.

For further information, please contact Meghan Conklin at (202) 224-8046, or John Assini at (202) 224-9313.

### COMMITTEE ON ENERGY AND NATURAL RESOURCES

Mr. WYDEN. Mr. President, I would like to announce for the information of the Senate and the public that a business meeting has been scheduled before the Committee on Energy and Natural Resources. The business meeting will be held on Thursday, November 21, 2013, at 9:30 a.m., in room 366 of the Dirksen Senate Office Building.

The purpose of the Business Meeting is to consider pending calendar business.

Because of the limited time available for the hearing, witnesses may testify by invitation only. However, those wishing to submit written testimony for the hearing record may do so by sending it to the Committee on Energy and Natural Resources, United States Senate, Washington, D.C. 20510-6150, or by e-mail to Abigail\_Campbell@energy.senate.gov.

For further information, please contact Sam Fowler at (202) 224-7571 or Abigail Campbell at (202) 224-4905.

## AUTHORITY FOR COMMITTEES TO MEET

### COMMITTEE ON HOMELAND SECURITY AND GOVERNMENTAL AFFAIRS

Mr. DURBIN. Mr. President, I ask unanimous consent that the Committee on Homeland Security and Governmental Affairs be authorized to meet during the session of the Senate on November 18, 2013, at 3 p.m., to conduct a hearing entitled “Beyond Silk Road: Potential Risks, Threats, and Promises of Virtual Currencies.”

The PRESIDING OFFICER. Without objection, it is so ordered.

## PRIVILEGES OF THE FLOOR

Mr. DURBIN. Mr. President, I ask unanimous consent that CDR Roberto L. Molina, a U.S. Naval Officer who is currently serving as Senator HARRY REID's defense legislative fellow this year, be granted floor privileges for the duration of S. 1197, the National Defense Authorization Act for 2014.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mrs. BOXER. Mr. President, I ask unanimous consent that Maj. Nicole Stoneburg, who is serving as a defense legislative fellow in my office, be granted the privilege of the floor during the consideration of S. 1197, the Defense Authorization Act for Fiscal Year 2014.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mrs. BOXER. Mr. President, I ask unanimous consent that a fellow in Senator WARNER's office, Mark D. Simakovsky, be granted the privilege of the floor for the duration of consideration of the Defense bill.

The PRESIDING OFFICER. Without objection, it is so ordered.

## ALICIA DAWN KOEHL RESPECT FOR NATIONAL CEMETERIES ACT

Mrs. BOXER. Mr. President, I ask unanimous consent that the Veterans' Affairs Committee be discharged from further consideration of S. 1471 and the Senate proceed to its consideration.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the bill by title. The legislative clerk read as follows:

A bill (S. 1471) to authorize the Secretary of Veterans Affairs and the Secretary of the Army to reconsider decisions to inter or honor the memory of a person in a national cemetery, and for other purposes.

There being no objection, the Senate proceeded to consider the bill.

Mrs. BOXER. Mr. President, I ask unanimous consent that the Sanders amendment, which is at the desk, be agreed to, the bill, as amended, be read three times and passed, and the motion to reconsider be laid upon the table with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment (No. 2146) was agreed to, as follows:

Strike section 2 and insert the following new section 2:

## SEC. 2. AUTHORITY TO RECONSIDER DECISIONS OF SECRETARY OF VETERANS AFFAIRS OR SECRETARY OF THE ARMY TO INTER THE REMAINS OR HONOR THE MEMORY OF A PERSON IN A NATIONAL CEMETERY.

(a) AUTHORITY TO RECONSIDER PRIOR DECISIONS.—Section 2411 of title 38, United States Code, is amended—

(1) by redesignating subsection (d) as subsection (f); and

(2) by inserting after subsection (c) the following new subsections:

“(d)(1) In a case described in subsection (e), the appropriate Federal official may reconsider a decision to—

“(A) inter the remains of a person in a cemetery in the National Cemetery Administration or in Arlington National Cemetery; or

“(B) honor the memory of a person in a memorial area in a cemetery in the National Cemetery Administration (described in section 2403(a) of this title) or in such an area in Arlington National Cemetery (described in section 2409(a) of this title).

“(2)(A)(i) In a case described in subsection (e)(1)(A), the appropriate Federal official shall provide notice to the deceased person's next of kin or other person authorized to arrange burial or memorialization of the deceased person of the decision of the appropriate Federal official to disinter the remains of the deceased person or to remove a memorial headstone or marker memorializing the deceased person.

“(ii) In a case described in subsection (e)(1)(B), if the appropriate Federal official finds, based upon a showing of clear and convincing evidence and after an opportunity for a hearing in a manner prescribed by the appropriate Federal official, that the person had committed a Federal capital crime or a State capital crime but had not been convicted of such crime by reason of such person not being available for trial due to death or flight to avoid prosecution, the appropriate Federal official shall provide notice to the deceased person's next of kin or other person authorized to arrange burial or memorialization of the deceased person of the decision of the appropriate Federal official to disinter the remains of the deceased person or to remove a memorial headstone or marker memorializing the deceased person.

“(B) Notice under subparagraph (A) shall be provided by the appropriate Federal official as follows:

“(i) By the Secretary in accordance with section 5104 of this title.

“(ii) By the Secretary of Defense in accordance with such regulations as the Secretary of Defense shall prescribe for purposes of this subsection.

“(3)(A) Notwithstanding any other provision of law, the next of kin or other person

authorized to arrange burial or memorialization of the deceased person shall be allowed a period of 60 days from the date of the notice required by paragraph (2) to file a notice of disagreement with the Federal official that provided the notice.

“(B)(i) A notice of disagreement filed with the Secretary under subparagraph (A) shall be treated as a notice of disagreement filed under section 7105 of this title and shall initiate appellate review in accordance with the provisions of chapter 71 of this title.

“(ii) A notice of disagreement filed with the Secretary of Defense under subparagraph (A) shall be decided in accordance with such regulations as the Secretary of Defense shall prescribe for purposes of this subsection.

“(4) When the decision of the appropriate Federal official to disinter the remains or remove a memorial headstone or marker of the deceased person becomes final either by failure to appeal the decision in accordance with paragraph (3)(A) or by final disposition of the appeal pursuant to paragraph (3)(B), the appropriate Federal official may take any of the following actions:

“(A) Disinter the remains of the person from the cemetery in the National Cemetery Administration or in Arlington National Cemetery and provide for the reburial or other appropriate disposition of the disinterred remains in a place other than a cemetery in the National Cemetery Administration or in Arlington National Cemetery.

“(B) Remove from a memorial area in a cemetery in the National Cemetery Administration or in Arlington National Cemetery any memorial headstone or marker placed to honor the memory of the person.

“(e)(1) A case described in this subsection is a case in which the appropriate federal official receives—

“(A) written notice of a conviction referred to in subsection (b)(1), (b)(2), or (b)(4) of a person described in paragraph (2); or

“(B) information that a person described in paragraph (2) may have committed a Federal capital crime or a State capital crime but was not convicted of such crime by reason of such person not being available for trial due to death or flight to avoid prosecution.

“(2) A person described in this paragraph is a person—

“(A) whose remains have been interred in a cemetery in the National Cemetery Administration or in Arlington National Cemetery; or

“(B) whose memory has been honored in a memorial area in a cemetery in the National Cemetery Administration or in such an area in Arlington National Cemetery.”.

(b) MODIFICATION OF EXCEPTION TO INTERMENT OR MEMORIALIZATION PROHIBITION.—Subsection (a)(2) of such section is amended by striking “such official approves an application for”.

(c) APPLICABILITY.—The amendments made by this section shall apply with respect to any interment or memorialization conducted by the Secretary of Veterans Affairs or the Secretary of the Army in a cemetery in the National Cemetery Administration or in Arlington National Cemetery after the date of the enactment of this Act.

The bill (S. 1471), as amended, was ordered to be engrossed for a third reading, was read the third time, and passed, as follows:

S. 1471

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Alicia Dawn Koehl Respect for National Cemeteries Act”.

#### SEC. 2. AUTHORITY TO RECONSIDER DECISIONS OF SECRETARY OF VETERANS AFFAIRS OR SECRETARY OF THE ARMY TO INTER THE REMAINS OR HONOR THE MEMORY OF A PERSON IN A NATIONAL CEMETERY.

(a) AUTHORITY TO RECONSIDER PRIOR DECISIONS.—Section 2411 of title 38, United States Code, is amended—

(1) by redesignating subsection (d) as subsection (f); and

(2) by inserting after subsection (c) the following new subsections:

“(d)(1) In a case described in subsection (e), the appropriate Federal official may reconsider a decision to—

“(A) inter the remains of a person in a cemetery in the National Cemetery Administration or in Arlington National Cemetery; or

“(B) honor the memory of a person in a memorial area in a cemetery in the National Cemetery Administration (described in section 2403(a) of this title) or in such an area in Arlington National Cemetery (described in section 2409(a) of this title).

“(2)(A)(i) In a case described in subsection (e)(1)(A), the appropriate Federal official shall provide notice to the deceased person’s next of kin or other person authorized to arrange burial or memorialization of the deceased person of the decision of the appropriate Federal official to disinter the remains of the deceased person or to remove a memorial headstone or marker memorializing the deceased person.

“(ii) In a case described in subsection (e)(1)(B), if the appropriate Federal official finds, based upon a showing of clear and convincing evidence and after an opportunity for a hearing in a manner prescribed by the appropriate Federal official, that the person had committed a Federal capital crime or a State capital crime but had not been convicted of such crime by reason of such person not being available for trial due to death or flight to avoid prosecution, the appropriate Federal official shall provide notice to the deceased person’s next of kin or other person authorized to arrange burial or memorialization of the deceased person of the decision of the appropriate Federal official to disinter the remains of the deceased person or to remove a memorial headstone or marker memorializing the deceased person.

“(B) Notice under subparagraph (A) shall be provided by the appropriate Federal official as follows:

“(i) By the Secretary in accordance with section 5104 of this title.

“(ii) By the Secretary of Defense in accordance with such regulations as the Secretary of Defense shall prescribe for purposes of this subsection.

“(3)(A) Notwithstanding any other provision of law, the next of kin or other person authorized to arrange burial or memorialization of the deceased person shall be allowed a period of 60 days from the date of the notice required by paragraph (2) to file a notice of disagreement with the Federal official that provided the notice.

“(B)(i) A notice of disagreement filed with the Secretary under subparagraph (A) shall be treated as a notice of disagreement filed under section 7105 of this title and shall initiate appellate review in accordance with the provisions of chapter 71 of this title.

“(ii) A notice of disagreement filed with the Secretary of Defense under subparagraph (A) shall be decided in accordance with such regulations as the Secretary of Defense shall prescribe for purposes of this subsection.

“(4) When the decision of the appropriate Federal official to disinter the remains or remove a memorial headstone or marker of the deceased person becomes final either by failure to appeal the decision in accordance with

paragraph (3)(A) or by final disposition of the appeal pursuant to paragraph (3)(B), the appropriate Federal official may take any of the following actions:

“(A) Disinter the remains of the person from the cemetery in the National Cemetery Administration or in Arlington National Cemetery and provide for the reburial or other appropriate disposition of the disinterred remains in a place other than a cemetery in the National Cemetery Administration or in Arlington National Cemetery.

“(B) Remove from a memorial area in a cemetery in the National Cemetery Administration or in Arlington National Cemetery any memorial headstone or marker placed to honor the memory of the person.

“(e)(1) A case described in this subsection is a case in which the appropriate federal official receives—

“(A) written notice of a conviction referred to in subsection (b)(1), (b)(2), or (b)(4) of a person described in paragraph (2); or

“(B) information that a person described in paragraph (2) may have committed a Federal capital crime or a State capital crime but was not convicted of such crime by reason of such person not being available for trial due to death or flight to avoid prosecution.

“(2) A person described in this paragraph is a person—

“(A) whose remains have been interred in a cemetery in the National Cemetery Administration or in Arlington National Cemetery; or

“(B) whose memory has been honored in a memorial area in a cemetery in the National Cemetery Administration or in such an area in Arlington National Cemetery.”.

(b) MODIFICATION OF EXCEPTION TO INTERMENT OR MEMORIALIZATION PROHIBITION.—Subsection (a)(2) of such section is amended by striking “such official approves an application for”.

(c) APPLICABILITY.—The amendments made by this section shall apply with respect to any interment or memorialization conducted by the Secretary of Veterans Affairs or the Secretary of the Army in a cemetery in the National Cemetery Administration or in Arlington National Cemetery after the date of the enactment of this Act.

#### SEC. 3. DISINTERMENT OF REMAINS OF MICHAEL LASHAWN ANDERSON FROM FORT CUSTER NATIONAL CEMETERY.

(a) DISINTERMENT OF REMAINS.—The Secretary of Veterans Affairs shall disinter the remains of Michael LaShawn Anderson from Fort Custer National Cemetery.

(b) NOTIFICATION OF NEXT-OF-KIN.—The Secretary of Veterans Affairs shall—

(1) notify the next-of-kin of record for Michael LaShawn Anderson of the impending disinterment of his remains; and

(2) upon disinterment, relinquish the remains to the next-of-kin of record for Michael LaShawn Anderson or, if the next-of-kin of record for Michael LaShawn Anderson is unavailable, arrange for an appropriate disposition of the remains.

#### PEPFAR STEWARDSHIP AND OVERSIGHT ACT OF 2013

Mrs. BOXER. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of Calendar No. 202, S. 1545.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (S. 1545) to extend authorities related to global HIV/AIDS and to promote oversight of United States programs.

There being no objection, the Senate proceeded to consider the bill which

had been reported from the Committee on Foreign Relations, with amendments, as follows:

(The parts of the bill intended to be stricken are shown in boldface brackets and the parts of the bill intended to be inserted are shown in italics.)

S. 1545

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “PEPFAR Stewardship and Oversight Act of 2013”.

#### SEC. 2. INSPECTOR GENERAL OVERSIGHT.

Section 101(f)(1) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7611(f)(1)) is amended—

(1) in subparagraph (A), by striking “5 coordinated annual plans for oversight activity in each of the fiscal years 2009 through 2013” and inserting “coordinated annual plans for oversight activity in each of the fiscal years 2009 through 2018”; and

(2) in subparagraph (C)—

(A) in clause (ii)—

(i) in the heading, by striking “SUBSEQUENT” and inserting “2010 THROUGH 2013”; and

(ii) by striking “the last four plans” and inserting “the plans for fiscal years 2010 through 2013”; and

(B) by adding at the end the following new clause:

“(iii) 2014 PLAN.—The plan developed under subparagraph (A) for fiscal year 2014 shall be completed not later than 60 days after the date of the enactment of the PEPFAR Stewardship and Oversight Act of 2013.

“(iv) SUBSEQUENT PLANS.—Each of the last four plans developed under subparagraph (A) shall be completed not later than 30 days before each of the fiscal years 2015 through 2018, respectively.”.

#### SEC. 3. ANNUAL TREATMENT STUDY.

(a) ANNUAL STUDY; MESSAGE.—Section 101(g) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7611(g)) is amended—

(1) in paragraph (1), by striking “through September 30, 2013” and inserting “through September 30, 2019”;

(2) by redesignating paragraph (2) as paragraph (3);

(3) by inserting after paragraph (1) the following new paragraph:

“(2) 2013 THROUGH 2018 STUDIES.—The studies required to be submitted by September 30, 2014, and annually thereafter through September 30, 2018, shall include, in addition to the elements set forth under paragraph (1), the following elements:

“(A) A plan for conducting cost studies of United States assistance under section 104A of the Foreign Assistance Act of 1961 (22 U.S.C. 2151b-2) in partner countries, taking into account the goal for more systematic collection of data, as well as the demands of such analysis on available human and fiscal resources.

“(B) A comprehensive and harmonized expenditure analysis by partner country, including—

“(i) an analysis of Global Fund and national partner spending and comparable data across United States, Global Fund, and national partner spending; or

“(ii) where providing such comparable data is not currently practicable, an explanation of why it is not currently practicable, and when it will be practicable.”; and

(4) by adding at the end the following new paragraph:

“(4) PARTNER COUNTRY DEFINED.—In this subsection, the term ‘partner country’ means a country with a minimum United States Government investment of HIV/AIDS assistance of at least \$5,000,000 [annually] in the prior fiscal year.”.

#### SEC. 4. PARTICIPATION IN THE GLOBAL FUND TO FIGHT AIDS, TUBERCULOSIS, AND MALARIA.

(a) LIMITATION.—Section 202(d)(4) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7622(d)(4)) is amended—

(1) in subparagraph (A)—

(A) in clause (i), by striking “2013” and inserting “2018”;

(B) in clause (ii)—

(i) by striking “2013” and inserting “2018”; and

(ii) by striking the last two sentences; and

(C) in clause (vi), by striking “2013” and inserting “2018”; and

(2) in subparagraph (B)—

(A) by striking “under this subsection” each place it appears;

(B) in clause (ii), by striking “pursuant to the authorization of appropriations under section 401” and inserting “to carry out section 104A of the Foreign Assistance Act of 1961”; and

(C) in clause (iv), by striking “2013” and inserting “2018”.

(b) WITHHOLDING FUNDS.—Section 202(d)(5) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7622(d)) is amended by—

(1) in paragraph (5)—

(A) by striking “2013” and inserting “2018”;

(B) in subparagraph (C)—

(i) by inserting “in an open, machine readable format” after “site”;

(ii) by amending clause (v) to read as follows:

“(v) a regular collection, analysis, and reporting of performance data and funding of grants of the Global Fund, which covers all principal recipients and all subrecipients on the fiscal cycle of each grant, and includes the distribution of resources, by grant and principal recipient and subrecipient, for prevention, care, treatment, drugs, and commodities purchase, and other purposes as practicable;”;

(C) in subparagraph (D)(ii), by inserting “, in an open, machine readable format,” after “audits”;

(D) in subparagraph (E), by inserting “, in an open, machine readable format,” after “publicly”;

(E) in subparagraph (F)—

(i) in clause (i), by striking “; and” and inserting a semicolon; and

(ii) by striking clause (ii) and inserting the following new clauses:

“(ii) all principal recipients and subrecipients and the amount of funds disbursed to each principal recipient and subrecipient on the fiscal cycle of the grant;

“(iii) expenditure data—

“(I) tracked by principal recipients and subrecipients [by prevention, care, and treatment as practicable] by program area, where practicable, prevention, care, and treatment and reported in a format that allows comparison with other funding streams in each country; or

“(II) if such expenditure data is not available, outlay or disbursement data, and an explanation of progress made toward providing such expenditure data; and

“(iv) high-quality grant performance evaluations measuring inputs, outputs, and out-

comes, as appropriate, with the goal of achieving outcome reporting;”;

(F) by amending subparagraph (G) to read as follows:

“(G) has published an annual report on a publicly available Web site in an open, machine readable format, that includes—

“(i) a list of all countries imposing import duties and internal taxes on any goods or services financed by the Global Fund;

“(ii) a description of the types of goods or services on which the import duties and internal taxes are levied;

“(iii) the total cost of the import duties and internal taxes;

“(iv) recovered import duties or internal taxes; and

“(v) the status of country status-agreements.”.

#### SEC. 5. ANNUAL REPORT.

Section 104A(f) of the Foreign Assistance Act of 1961 (22 U.S.C. 2151b-2(f)) is amended to read as follows:

“(f) ANNUAL REPORT.—

“(1) IN GENERAL.—Not later than February 15, 2014, and annually thereafter, the President shall submit to the Committee on Foreign Relations of the Senate and the Committee on Foreign Affairs of the House of Representatives a report in an open, machine readable format, on the implementation of this section for the prior fiscal year.

“(2) REPORT DUE IN 2014.—The report due not later than February 15, 2014, shall include the elements required by law prior to the enactment of the PEPFAR Stewardship and Oversight Act of 2013.

“(3) REPORT ELEMENTS.—Each report submitted after February 15, 2014, shall include the following:

“(A) A description based on internationally available data, and where practicable high-quality country-based data, of the total global burden and need for HIV/AIDS prevention, treatment, and care, including—

“(i) estimates by partner country of the global burden and need; and

“(ii) HIV incidence, prevalence, and AIDS deaths for the reporting period.

“(B) Reporting on annual targets across prevention, treatment, and care interventions in partner countries, including—

“(i) a description of how those targets are designed to—

“(I) ensure that the annual increase in new patients on antiretroviral treatment exceeds the number of annual new HIV infections;

“(II) reduce the number of new HIV infections below the number of deaths among persons infected with HIV; and

“(III) achieve an AIDS-free generation;

“(ii) national targets across prevention, treatment, and care that are—

“(I) established by partner countries; or

“(II) where such national partner country-developed targets are unavailable, a description of progress towards developing national partner country targets; and

“(iii) bilateral programmatic targets across prevention, treatment, and care, including—

“(I) the number of adults and children to be directly supported on HIV treatment under United States-funded programs;

“(II) the number of adults and children to be otherwise supported on HIV treatment under United States-funded programs; and

“(III) other programmatic targets for activities directly and otherwise supported by United States-funded programs.

“(C) A description, by *partner* country, of HIV/AIDS funding from all sources, including funding levels from partner countries, other donors, and the private sector, as practicable.

“(D) A description of how United States-funded programs, in conjunction with the Global Fund, other donors, and partner countries, together set targets, measure progress, and achieve positive outcomes in partner countries.

“(E) An annual assessment of outcome indicator development, dissemination, and performance for programs supported under this section, including ongoing corrective actions to improve reporting.

“(F) A description and explanation of changes in related guidance or policies related to implementation of programs supported under this section.

“(G) An assessment and quantification of progress over the reporting period toward achieving the targets set forth in subparagraph (B), including—

“(i) the number, by *partner* country, of persons on HIV treatment, including specifically—

“(I) the number of adults and children on HIV treatment directly supported by United States-funded programs; and

“(II) the number of adults and children on HIV treatment otherwise supported by United States-funded programs;

“(ii) HIV treatment coverage rates by *partner* country;

“(iii) the net increase in persons on HIV treatment by *partner* country;

“(iv) new infections of HIV by *partner* country;

“(v) the number of HIV infections averted;

“(vi) antiretroviral treatment program retention rates by *partner* country, including—

“(I) performance against annual targets for program retention; and

“(II) the retention rate of persons on HIV treatment directly supported by United States-funded programs; and

“(vii) a description of supportive care [including management of co-morbidities]

“(H) A description of [national] *partner* country and United States-funded HIV/AIDS prevention programs and policies, including—

“(i) an assessment by country of progress towards targets set forth in subparagraph (B), with a detailed description of the metrics used to assess—

“(I) programs to prevent mother to child transmission of HIV/AIDS, including coverage rates;

“(II) programs to provide or promote voluntary medical male circumcision, including coverage rates;

“(III) programs for behavior-change; and

“(IV) other programmatic activities to prevent the transmission of HIV;

“(ii) antiretroviral treatment as prevention; and

“(iii) a description of any new preventative interventions or methodologies.

“(I) A description of the goals, scope, and measurement of program efforts aimed at women and girls.

“(J) A description of the goals, scope, and measurement of program efforts aimed at orphans, vulnerable children, and youth.

“(K) A description of the indicators and milestones used to assess effective, strategic, and appropriately timed country ownership, including—

“(i) an explanation of the metrics used to determine whether the pace of any transition to such ownership is appropriate for that country, given that country's level of readiness for such transition;

“(ii) an analysis of governmental and local nongovernmental capacity to sustain positive outcomes;

“(iii) a description of measures taken to improve partner country capacity to sustain positive outcomes where needed; and

“(iv) for countries undergoing a transition to greater country ownership, a description of strategies to assess and mitigate programmatic and financial risk and to ensure continued quality of care for essential services.

“(L) A description, globally and by *partner* country, of specific efforts to achieve and incentivize greater programmatic and cost effectiveness, including—

“(i) progress toward establishing common economic metrics across prevention, care and treatment with partner countries and the Global Fund;

“(ii) average costs, by country and by core intervention;

“(iii) expenditure reporting in all program areas, supplemented with targeted analyses of the cost-effectiveness of specific interventions; and

“(iv) import duties and internal taxes imposed on program commodities and services, by country.

“(M) A description of partnership framework agreements with countries, and regions where applicable, including—

“(i) the objectives and structure of partnership framework agreements with countries, including—

“(I) how these agreements are aligned with national HIV/AIDS plans and public health strategies and commitments of such countries; and

“(II) how these agreements incorporate a role for civil society; and

“(ii) a description of what has been learned in advancing partnership framework agreements with countries, and regions as applicable, in terms of improved coordination and collaboration, definition of clear roles and responsibilities of participants and signers, and implications for how to further strengthen these agreements with mutually accountable measures of progress.

“(N) A description of efforts and activities to engage new partners, including faith-based, [community based] *locally-based*, and United States minority-serving institutions.

“(O) A definition and description of the differentiation between directly and otherwise supported activities, including specific efforts to clarify programmatic attribution and contribution, as well as timelines for dissemination and implementation.

“(P) A description, globally and by country, of specific efforts to address co-infections and co-morbidities of HIV/AIDS, including—

“(i) the number and percent of people in HIV care or treatment who started tuberculosis treatment; and

“(ii) the number and percentage of eligible HIV positive patients starting isoniazid preventive therapy.

“(Q) A description of efforts by partner countries to train, employ, and retain health care workers, including efforts to address workforce shortages.

“[(3)](4) PARTNER COUNTRY DEFINED.—In this subsection, the term ‘partner country’ means a country with a minimum United States Government investment of HIV/AIDS assistance of at least \$5,000,000 [annually] in the prior fiscal year.”.

#### SEC. 6. ALLOCATION OF FUNDING.

(a) ORPHANS AND VULNERABLE CHILDREN.—Section 403(b) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7673(b)) is amended—

(1) by striking “2013” and inserting “2018”; and

(2) by striking “amounts appropriated pursuant to the authorization of appropriations under section 401” and inserting “amounts

appropriated or otherwise made available to carry out the provisions of section 104A of the Foreign Assistance Act of 1961 (22 U.S.C. 2151b-2)”.

(b) FUNDING ALLOCATION.—Section 403(c) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7673(c)) is amended—

(1) by striking “2013” and inserting “2018”; and

(2) by striking “amounts appropriated for bilateral global HIV/AIDS assistance pursuant to section 401” and inserting “amounts appropriated or otherwise made available to carry out the provisions of section 104A of the Foreign Assistance Act of 1961 (22 U.S.C. 2151b-2)”.

Mrs. BOXER. Mr. President, I ask unanimous consent that the committee-reported amendments be agreed to as original text, the Menendez-Corker amendment, which is at the desk, be agreed to, the bill, as amended, be read a third time and passed, and the motion to reconsider be considered made and laid upon the table, with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The committee-reported amendments were agreed to.

The amendment (No. 2147) was agreed to, as follows:

(Purpose: To require reporting on program evaluations)

On page 18, strike line 11 and insert the following:

“(R) A description of program evaluations completed during the reporting period, including whether all completed evaluations have been published on a publicly available Internet website and whether any completed evaluations did not adhere to the common evaluation standards of practice published under paragraph (4).

“(4) COMMON EVALUATION STANDARDS.—Not later than February 1, 2014, the Global AIDS Coordinator shall publish on a publicly available Internet website the common evaluation standards of practice referred to in paragraph (3)(R).

“(5) PARTNER COUNTRY DEFINED.—In this

On page 16, line 3, strike “counties” and insert “countries”.

On page 18, line 1, strike the second set of quotation marks.

On page 18, line 4, strike the second set of quotation marks.

The bill (S. 1545), as amended, was ordered to be engrossed for a third reading, was read the third time, and passed, as follows:

S. 1545

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “PEPFAR Stewardship and Oversight Act of 2013”.

#### SEC. 2. INSPECTOR GENERAL OVERSIGHT.

Section 101(f)(1) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7611(f)(1)) is amended—

(1) in subparagraph (A), by striking “5 coordinated annual plans for oversight activity in each of the fiscal years 2009 through 2013” and inserting “coordinated annual plans for oversight activity in each of the fiscal years 2009 through 2018”; and

(2) in subparagraph (C)—

(A) in clause (ii)—

(i) in the heading, by striking “SUBSEQUENT” and inserting “2010 THROUGH 2013”; and

(ii) by striking “the last four plans” and inserting “the plans for fiscal years 2010 through 2013”; and

(B) by adding at the end the following new clause:

“(iii) 2014 PLAN.—The plan developed under subparagraph (A) for fiscal year 2014 shall be completed not later than 60 days after the date of the enactment of the PEPFAR Stewardship and Oversight Act of 2013.

“(iv) SUBSEQUENT PLANS.—Each of the last four plans developed under subparagraph (A) shall be completed not later than 30 days before each of the fiscal years 2015 through 2018, respectively.”.

### SEC. 3. ANNUAL TREATMENT STUDY.

(a) ANNUAL STUDY; MESSAGE.—Section 101(g) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7611(g)) is amended—

(1) in paragraph (1), by striking “through September 30, 2013” and inserting “through September 30, 2019”;

(2) by redesignating paragraph (2) as paragraph (3);

(3) by inserting after paragraph (1) the following new paragraph:

“(2) 2013 THROUGH 2018 STUDIES.—The studies required to be submitted by September 30, 2014, and annually thereafter through September 30, 2018, shall include, in addition to the elements set forth under paragraph (1), the following elements:

“(A) A plan for conducting cost studies of United States assistance under section 104A of the Foreign Assistance Act of 1961 (22 U.S.C. 2151b-2) in partner countries, taking into account the goal for more systematic collection of data, as well as the demands of such analysis on available human and fiscal resources.

“(B) A comprehensive and harmonized expenditure analysis by partner country, including—

“(i) an analysis of Global Fund and national partner spending and comparable data across United States, Global Fund, and national partner spending; or

“(ii) where providing such comparable data is not currently practicable, an explanation of why it is not currently practicable, and when it will be practicable.”; and

(4) by adding at the end the following new paragraph:

“(4) PARTNER COUNTRY DEFINED.—In this subsection, the term ‘partner country’ means a country with a minimum United States Government investment of HIV/AIDS assistance of at least \$5,000,000 in the prior fiscal year.”.

### SEC. 4. PARTICIPATION IN THE GLOBAL FUND TO FIGHT AIDS, TUBERCULOSIS, AND MALARIA.

(a) LIMITATION.—Section 202(d)(4) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7622(d)(4)) is amended—

(1) in subparagraph (A)—

(A) in clause (i), by striking “2013” and inserting “2018”;

(B) in clause (ii)—

(i) by striking “2013” and inserting “2018”;

(ii) by striking the last two sentences; and

(C) in clause (vi), by striking “2013” and inserting “2018”;

(2) in subparagraph (B)—

(A) by striking “under this subsection” each place it appears;

(B) in clause (ii), by striking “pursuant to the authorization of appropriations under section 401” and inserting “to carry out section 104A of the Foreign Assistance Act of 1961”; and

(C) in clause (iv), by striking “2013” and inserting “2018”.

(b) WITHHOLDING FUNDS.—Section 202(d)(5) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7622(d)) is amended by—

(1) in paragraph (5)—

(A) by striking “2013” and inserting “2018”;

(B) in subparagraph (C)—

(i) by inserting “in an open, machine readable format” after “site”;

(ii) by amending clause (v) to read as follows:

“(v) a regular collection, analysis, and reporting of performance data and funding of grants of the Global Fund, which covers all principal recipients and all subrecipients on the fiscal cycle of each grant, and includes the distribution of resources, by grant and principal recipient and subrecipient, for prevention, care, treatment, drugs, and commodities purchase, and other purposes as practicable”;

(C) in subparagraph (D)(ii), by inserting “, in an open, machine readable format,” after “audits”;

(D) in subparagraph (E), by inserting “, in an open, machine readable format,” after “publicly”;

(E) in subparagraph (F)—

(i) in clause (i), by striking “; and” and inserting a semicolon; and

(ii) by striking clause (ii) and inserting the following new clauses:

“(ii) all principal recipients and subrecipients and the amount of funds disbursed to each principal recipient and subrecipient on the fiscal cycle of the grant;

“(iii) expenditure data—

“(I) tracked by principal recipients and subrecipients by program area, where practicable, prevention, care, and treatment and reported in a format that allows comparison with other funding streams in each country; or

“(II) if such expenditure data is not available, outlay or disbursement data, and an explanation of progress made toward providing such expenditure data; and

“(iv) high-quality grant performance evaluations measuring inputs, outputs, and outcomes, as appropriate, with the goal of achieving outcome reporting”;

(F) by amending subparagraph (G) to read as follows:

“(G) has published an annual report on a publicly available Web site in an open, machine readable format, that includes—

“(i) a list of all countries imposing import duties and internal taxes on any goods or services financed by the Global Fund;

“(ii) a description of the types of goods or services on which the import duties and internal taxes are levied;

“(iii) the total cost of the import duties and internal taxes;

“(iv) recovered import duties or internal taxes; and

“(v) the status of country status-agreements”.

### SEC. 5. ANNUAL REPORT.

Section 104A(f) of the Foreign Assistance Act of 1961 (22 U.S.C. 2151b-2(f)) is amended to read as follows:

“(f) ANNUAL REPORT.—

“(1) IN GENERAL.—Not later than February 15, 2014, and annually thereafter, the President shall submit to the Committee on Foreign Relations of the Senate and the Committee on Foreign Affairs of the House of Representatives a report in an open, machine readable format, on the implementation of this section for the prior fiscal year.

“(2) REPORT DUE IN 2014.—The report due not later than February 15, 2014, shall include the elements required by law prior to the enactment of the PEPFAR Stewardship and Oversight Act of 2013.

“(3) REPORT ELEMENTS.—Each report submitted after February 15, 2014, shall include the following:

“(A) A description based on internationally available data, and where practicable high-quality country-based data, of the total global burden and need for HIV/AIDS prevention, treatment, and care, including—

“(i) estimates by partner country of the global burden and need; and

“(ii) HIV incidence, prevalence, and AIDS deaths for the reporting period.

“(B) Reporting on annual targets across prevention, treatment, and care interventions in partner countries, including—

“(i) a description of how those targets are designed to—

“(I) ensure that the annual increase in new patients on antiretroviral treatment exceeds the number of annual new HIV infections;

“(II) reduce the number of new HIV infections below the number of deaths among persons infected with HIV; and

“(III) achieve an AIDS-free generation;

“(ii) national targets across prevention, treatment, and care that are—

“(I) established by partner countries; or

“(II) where such national partner country-developed targets are unavailable, a description of progress towards developing national partner country targets; and

“(iii) bilateral programmatic targets across prevention, treatment, and care, including—

“(I) the number of adults and children to be directly supported on HIV treatment under United States-funded programs;

“(II) the number of adults and children to be otherwise supported on HIV treatment under United States-funded programs; and

“(III) other programmatic targets for activities directly and otherwise supported by United States-funded programs.

“(C) A description, by partner country, of HIV/AIDS funding from all sources, including funding levels from partner countries, other donors, and the private sector, as practicable.

“(D) A description of how United States-funded programs, in conjunction with the Global Fund, other donors, and partner countries, together set targets, measure progress, and achieve positive outcomes in partner countries.

“(E) An annual assessment of outcome indicator development, dissemination, and performance for programs supported under this section, including ongoing corrective actions to improve reporting.

“(F) A description and explanation of changes in related guidance or policies related to implementation of programs supported under this section.

“(G) An assessment and quantification of progress over the reporting period toward achieving the targets set forth in subparagraph (B), including—

“(i) the number, by partner country, of persons on HIV treatment, including specifically—

“(I) the number of adults and children on HIV treatment directly supported by United States-funded programs; and

“(II) the number of adults and children on HIV treatment otherwise supported by United States-funded programs;

“(ii) HIV treatment coverage rates by partner country;

“(iii) the net increase in persons on HIV treatment by partner country;

“(iv) new infections of HIV by partner country;

“(v) the number of HIV infections averted;

“(vi) antiretroviral treatment program retention rates by partner country, including—

“(I) performance against annual targets for program retention; and



“(II) the retention rate of persons on HIV treatment directly supported by United States-funded programs; and

“(vii) a description of supportive care.

“(H) A description of partner country and United States-funded HIV/AIDS prevention programs and policies, including—

“(i) an assessment by country of progress towards targets set forth in subparagraph (B), with a detailed description of the metrics used to assess—

“(I) programs to prevent mother to child transmission of HIV/AIDS, including coverage rates;

“(II) programs to provide or promote voluntary medical male circumcision, including coverage rates;

“(III) programs for behavior-change; and

“(IV) other programmatic activities to prevent the transmission of HIV;

“(ii) antiretroviral treatment as prevention; and

“(iii) a description of any new preventative interventions or methodologies.

“(I) A description of the goals, scope, and measurement of program efforts aimed at women and girls.

“(J) A description of the goals, scope, and measurement of program efforts aimed at orphans, vulnerable children, and youth.

“(K) A description of the indicators and milestones used to assess effective, strategic, and appropriately timed country ownership, including—

“(i) an explanation of the metrics used to determine whether the pace of any transition to such ownership is appropriate for that country, given that country's level of readiness for such transition;

“(ii) an analysis of governmental and local nongovernmental capacity to sustain positive outcomes;

“(iii) a description of measures taken to improve partner country capacity to sustain positive outcomes where needed; and

“(iv) for countries undergoing a transition to greater country ownership, a description of strategies to assess and mitigate programmatic and financial risk and to ensure continued quality of care for essential services.

“(L) A description, globally and by partner country, of specific efforts to achieve and incentivize greater programmatic and cost effectiveness, including—

“(i) progress toward establishing common economic metrics across prevention, care and treatment with partner countries and the Global Fund;

“(ii) average costs, by country and by core intervention;

“(iii) expenditure reporting in all program areas, supplemented with targeted analyses of the cost-effectiveness of specific interventions; and

“(iv) import duties and internal taxes imposed on program commodities and services, by country.

“(M) A description of partnership framework agreements with countries, and regions where applicable, including—

“(i) the objectives and structure of partnership framework agreements with countries, including—

“(I) how these agreements are aligned with national HIV/AIDS plans and public health strategies and commitments of such countries; and

“(II) how these agreements incorporate a role for civil society; and

“(ii) a description of what has been learned in advancing partnership framework agreements with countries, and regions as applicable, in terms of improved coordination and collaboration, definition of clear roles and responsibilities of participants and signers, and implications for how to further strengthen

en these agreements with mutually accountable measures of progress.

“(N) A description of efforts and activities to engage new partners, including faith-based, locally-based, and United States minority-serving institutions.

“(O) A definition and description of the differentiation between directly and otherwise supported activities, including specific efforts to clarify programmatic attribution and contribution, as well as timelines for dissemination and implementation.

“(P) A description, globally and by country, of specific efforts to address co-infections and co-morbidities of HIV/AIDS, including—

“(i) the number and percent of people in HIV care or treatment who started tuberculosis treatment; and

“(ii) the number and percentage of eligible HIV positive patients starting isoniazid preventative therapy.

“(Q) A description of efforts by partner countries to train, employ, and retain health care workers, including efforts to address workforce shortages.

“(R) A description of program evaluations completed during the reporting period, including whether all completed evaluations have been published on a publically available Internet website and whether any completed evaluations did not adhere to the common evaluation standards of practice published under paragraph (4).

“(4) COMMON EVALUATION STANDARDS.—Not later than February 1, 2014, the Global AIDS Coordinator shall publish on a publically available Internet website the common evaluation standards of practice referred to in paragraph (3)(R).

“(5) PARTNER COUNTRY DEFINED.—In this subsection, the term ‘partner country’ means a country with a minimum United States Government investment of HIV/AIDS assistance of at least \$5,000,000 in the prior fiscal year.”

#### SEC. 6. ALLOCATION OF FUNDING.

(a) ORPHANS AND VULNERABLE CHILDREN.—Section 403(b) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7673(b)) is amended—

(1) by striking “2013” and inserting “2018”; and

(2) by striking “amounts appropriated pursuant to the authorization of appropriations under section 401” and inserting “amounts appropriated or otherwise made available to carry out the provisions of section 104A of the Foreign Assistance Act of 1961 (22 U.S.C. 2151b-2)”.

(b) FUNDING ALLOCATION.—Section 403(c) of the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003 (22 U.S.C. 7673(c)) is amended—

(1) by striking “2013” and inserting “2018”; and

(2) by striking “amounts appropriated for bilateral global HIV/AIDS assistance pursuant to section 401” and inserting “amounts appropriated or otherwise made available to carry out the provisions of section 104A of the Foreign Assistance Act of 1961 (22 U.S.C. 2151b-2)”.

#### AUTHORIZING SENATE LEGAL COUNSEL

Mrs. BOXER. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of S. Res. 298, which was submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 298) to authorize testimony, documents, and representation in United States v. Allen.

There being no objection, the Senate proceeded to consider the resolution.

Mr. REID. Mr. President, this resolution concerns a request for testimony, documents, and representation in a Federal criminal action pending in Florida Federal District Court. The defendant is charged with sending through the mail to the Jacksonville, FL, offices of Senators BILL NELSON and MARCO RUBIO an envelope containing a white powdery substance and a letter containing alleged threats directed towards the Senators. The prosecution has requested from both Senators' offices the production of the letters at issue and testimony from current and former office employees who witnessed the relevant events. Senators NELSON and RUBIO would like to cooperate with these requests.

The enclosed resolution would authorize the production of the letters at issue and testimony by current and former employees of the offices of Senators NELSON and RUBIO. It would also authorize the Senate legal counsel to represent any current or former employees of those offices from whom evidence may be sought in this case.

Mrs. BOXER. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motions to reconsider be laid upon the table, with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 298) was agreed to.

The preamble was agreed to.

(The resolution, with its preamble, is printed in today's RECORD under “Submitted Resolutions.”)

#### ORDERS FOR TUESDAY, NOVEMBER 19, 2013

Mrs. BOXER. Mr. President, I ask unanimous consent that when the Senate completes its business today, it adjourn until 10 a.m. on Tuesday, November 19, 2013; that following the prayer and the pledge, the morning hour be deemed expired, the Journal of proceedings be approved to date, and the time for the two leaders be reserved for their use later in the day; that following any leader remarks, the Senate be in a period of morning business for debate only for 1 hour, with Senators permitted to speak therein for up to 10 minutes each, with the time equally divided and controlled between the two leaders or their designees; that following morning business, the Senate resume consideration of S. 1197, the National Defense Authorization Act, with the time until 12:30 p.m. for debate only; finally, that the Senate recess from 12:30 p.m. to 2:15 p.m. to allow for the weekly caucus meetings.

The PRESIDING OFFICER. Without objection, it is so ordered.

ADJOURNMENT UNTIL 10 A.M.  
TOMORROW

Mrs. BOXER. Mr. President, if there is no further business to come before the Senate, I ask unanimous consent that it adjourn under the previous order.

There being no objection, the Senate, at 7:41 p.m., adjourned until Tuesday, November 19, 2013, at 10 a.m.

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NOMINATIONS

Executive nominations received by the Senate:

## INTER-AMERICAN FOUNDATION

MARK E. LOPES, OF ARIZONA, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE INTER-AMERICAN FOUNDATION FOR A TERM EXPIRING SEPTEMBER 20, 2016, VICE HECTOR E. MORALES, TERM EXPIRED.

## LEGAL SERVICES CORPORATION

HARRY JAMES FRANKLYN KORRELL III, OF WASHINGTON, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE LEGAL SERVICES CORPORATION FOR A TERM EXPIRING JULY 13, 2014. (REAPPOINTMENT)

VICTOR B. MADDOX, OF KENTUCKY, TO BE A MEMBER OF THE BOARD OF DIRECTORS OF THE LEGAL SERVICES CORPORATION FOR A TERM EXPIRING JULY 13, 2016. (REAPPOINTMENT)

## DEPARTMENT OF ENERGY

FRANKLIN M. ORR, JR., OF CALIFORNIA, TO BE UNDER SECRETARY FOR SCIENCE, DEPARTMENT OF ENERGY, VICE STEVEN ELLIOT KOONIN.

MARC A. KASTNER, OF MASSACHUSETTS, TO BE DIRECTOR OF THE OFFICE OF SCIENCE, DEPARTMENT OF ENERGY, VICE WILLIAM F. BRINKMAN.

## PUBLIC HEALTH SERVICE

VIVEK HALLEGGERE MURTHY, OF MASSACHUSETTS, TO BE MEDICAL DIRECTOR IN THE REGULAR CORPS OF THE PUBLIC HEALTH SERVICE, SUBJECT TO QUALIFICATIONS THEREFOR AS PROVIDED BY LAW AND REGULATIONS, AND TO BE SURGEON GENERAL OF THE PUBLIC HEALTH SERVICE FOR A TERM OF FOUR YEARS, VICE REGINA M. BENJAMIN, RESIGNED.

## DEPARTMENT OF JUSTICE

DEBO P. ADEGBILE, OF NEW YORK, TO BE AN ASSISTANT ATTORNEY GENERAL, VICE THOMAS E. PEREZ, RESIGNED.

## EXTENSIONS OF REMARKS

A CELEBRATION OF THE LIFE OF THE HONORABLE THOMAS S. FOLEY, FIFTH DISTRICT OF WASHINGTON, SPEAKER OF THE U.S. HOUSE OF REPRESENTATIVES

**HON. JOHN A. BOEHNER**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. BOEHNER. Mr. Speaker, the Honorable Thomas S. Foley, former Speaker of the House of Representatives, died on October 18, 2013. The House took several steps to honor the former Speaker. Following House tradition, the Speaker's chair on the rostrum was draped in black and the Speaker's gavel rested on a black pillow. Outside the House chamber, Speaker Foley's official portrait in the Speaker's Lobby was draped in black. On October 22, 2013, the House adopted House Resolution 383, expressing the condolences of the House upon his death. On October 29, 2013, a memorial service was held in Statuary Hall celebrating the life of Speaker Foley. The following is a transcript of those proceedings: (The Honorable JOHN A. BOEHNER, Speaker of the United States House of Representatives)

Speaker Boehner: Ladies and gentlemen, let us begin today by acknowledging a great friend of this institution, Mrs. Heather Foley.

(Applause.)

Speaker Boehner: Mrs. Foley, thank you for giving us this chance to try to express the depth of gratitude that we owe to Tom.

An English poet once wrote, "The noblest work of God is an honest man." Well, Tom Foley was that and more. A leader grounded in decency, in principle, he brought honor to himself, to his family, and to this House. He did all these things a public servant should do and, frankly, did many of them better than the rest. Ask any of his peers and they will tell you this, especially those who didn't share his politics.

Listen to Bob Dole, who around the time Tom became Speaker called him "a man of total integrity." Or ask Alan Simpson, who said, "Tom can tell you to go to Hell and make you feel good about going there." And Henry Hyde, as fierce a conservative as they come, who said of the man, "I wish he were a Republican."

There's also this from President George H.W. Bush, "Tom Foley represented the very best in public service and our political system." One class act tipping his hat to another.

Yes, the span of Tom's service and his record is impressive, as is the sequence of his rise: Ag Committee chairman, majority whip, majority leader, and Speaker.

But it was his sense of fairness, his port-a-storm bearing, that will always stand out for me. It's how he held this institution together at a very difficult time, and it's why those who come after us, who seek to know what it means when we use that phrase, "man of the House," or just what it means to leave something behind, should look up the name Thomas S. Foley.

Today, we gather in the old Hall, joined by Presidents, Vice Presidents, Speakers, and so many of our colleagues and diplomats that Tom served with and to reminisce about this man's service and a toast to his life.

Welcome, and thank you all for being here. (The Reverend Patrick J. Conroy, S.J., Chaplain of the United States House of Representatives)

Reverend Conroy: God of Heaven and Earth, the work of Your hands is made known in Your bountiful creation and in the lives of those who faithfully live in Your grace.

Today we especially remember the life and work of Tom Foley, son of the very proud city of Spokane. His commitment to furthering education in his own district, Washington's Fifth, is testified to by the Ralph and Helen Higgins Foley Library at Gonzaga University, his alma mater. It is named in honor of his parents, who clearly did something right in raising such a son.

Tom Foley was a modest man whose impact on the public weal beyond his district far exceeded any projection of ego strength. May we all be inspired by his example to be men and women impelled to improve the lives and prospects of our fellow citizens while eschewing any honor or glory for ourselves, and as he did, do our part to increase understanding and respect across cultural divides.

Be present with us this day, O God, as we mark his life and remember his legacy. Bless this gathering and comfort us as we comfort one another in remembering a great American and a genuinely good man.

Amen.

(The Honorable Norman Dicks, United States House of Representatives, Sixth District of Washington, 1977-2013)

Mr. Dicks: Tom Foley was my friend, mentor, and colleague in the House of Representatives.

I first met Tom Foley at the University of Washington Law School in 1965 during his freshman term. He was a brilliant young man with a warm and friendly smile. It was his intellect and love for this country that made him an outstanding leader.

He served as chairman of the House Agriculture Committee and worked hard on the farm bill and food stamp legislation. Bringing these two issues together allowed Chairman Foley to build support in the House for both.

Tom believed in, and practiced, civility and bipartisanship. His view was that, after the elections were over, Democrats and Republicans should work together to deal with the national legislative agenda.

Seeing Tom Foley's strong leadership qualities and belief in getting things done for the American people, Speaker O'Neill appointed Tom to be the majority whip. He was then unanimously elected to be our majority leader and then our Speaker in 1989.

As Speaker, Tom worked closely with Bob Michel, the Republican leader from 1989 to 1995. They remained great friends after they left Congress. Later, President Clinton named Speaker Foley to be our Ambassador to Japan.

As a staffer to Senator Warren T. Magnuson, I worked with Tom on the Spokane World's Fair in 1974. This project created dramatic change for Spokane, the largest city in the Fifth District.

Tom was so proud to represent the people of the Fifth Congressional District for 30 years. He always thought this was his most important responsibility.

It was a great honor for me that Tom Foley supported me in my campaign to Congress in 1976. I was then privileged to work with him and to receive his support as a Member of the House, and I will always thank him for being such a good mentor.

We will always remember the legacy of Tom Foley. He believed in the Congress, and he believed that this institution could produce positive results for the American people.

His loving wife, Heather, supported him throughout his career and took wonderful care of him during his long illness.

May God bless you, Heather, and the entire Foley family.

(The Honorable Jim McDermott, United States House of Representatives, Seventh District of Washington)

Mr. McDermott: Good afternoon. I am Jim McDermott. I am a House Member from Washington's Seventh Congressional District, which is mostly Seattle. I knew Tom Foley for more than 40 years, and throughout that time, he was a wonderful friend and a sage mentor.

In 1971, when I was a freshman State legislator, he took me out to dinner in Seattle and suggested I run for Congress. I was pleased by his regard for my career, but I knew better since I was a freshman legislator. So I rejected it and ran for Governor. I got creamed. Tom never said a word.

Chastened, I returned to the legislature, determined to learn as much as I could about the realities of governing effectively and the challenges of the legislative role.

When I finally ran for Congress in 1988, Tom was the majority leader of the House. As I arrived for my first term in 1989, Tom was about to become Speaker. I know now that he was about to become the last Speaker of the whole House. He believed that the Speaker was the Speaker for the whole House, and he lived that to his very core.

Today many will note Tom's devotion to the House of Representatives and his learned knowledge of the history of this organization. Sitting down with Tom and letting him tell stories, you learned enormous amounts. He appreciated the role of the House in our balanced structure of government. He knew well the challenge of maintaining that fragile balance.

So when he assumed the Speakership, he brought to it a scholar's depth of understanding and a disciple's passion. He led the House with fairness and comity, a style of leadership we haven't seen—we recently have looked for it—but we have not seen what Tom was able to do with both sides.

Tom understood that the House could not perform its constitutional function without evenhandedness and respected the role of the minority. Tom was a Democrat, no question about it. He was very clear about why he was a Democrat. He believed in the legitimacy and the value of government. He knew that government's duty was to improve the lives of Americans, and he saw it as a noble obligation and worthy of one's very best efforts at any time.

When he became Speaker, he abandoned none of these principles. He added to them a very nuanced appreciation of the role of

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

Speaker, and his certainty that the leadership of the House required not a flame-throwing partisan but a measured, steady pilot enlightened by an unmatched knowledge of, and love for, the House of Representatives.

Tom Foley's district was a sprawling, largely rural swath of eastern Washington state; yet its essentially very conservative voters reelected him for 30 years. They took an urban internationalist and sent him back again and again. They did so, and that was a persistent reaffirmation of his unshakeable integrity, his superb legislative skills, and his deep connection with the people of the Fifth District. He always started his speech by saying, "My highest honor was to be elected Congressman from the Fifth District." I believe that the voters recognized him as a great American.

We share that sense of wry Irish humor, but Tom's charm and wit were all his own. He was an extraordinary person and an irreplaceable friend. I am grateful to have known him.

Rest in peace.

(The Honorable John Lewis, United States House of Representatives, Fifth District of Georgia)

Mr. Lewis: Mrs. Foley, bless you.

There was a great minister, scholar, and abolitionist who lived in New England in the 19th century. His name was James Freeman Clarke, and he once made this statement: "A politician," he said, "thinks only of the next election; a statesman thinks of the next generation."

Speaker Tom Foley was a true statesman. He believed it was an honor to serve the public good, and he brought respect for the dignity of our democracy and the inspiration of our mandate as a Nation to every moment of his service. He believed it was our calling as Members of Congress to do what we could to preserve and help create a more perfect Union that has been in the making for almost 300 years.

In all of my years knowing Speaker Foley and seeing him on the floor or in small meetings, I never heard this man, this good man, speak or say a bad word about anyone. I just have a feeling that he was one who believed, if you couldn't say something good about someone, don't say anything at all.

As a leader, he believed he should build and not tear down, reconcile and not divide. He stood for the principles of diplomacy and mutual respect, even toward his opposition. He did not subscribe to the politics of personal destruction.

He knew that his work as Speaker, as a representative of the great State of Washington or as a legislator was bigger than his own personal values and ambition. He wanted to leave a record of accomplishment that would have a lasting impact on our society for generations to come. When he left the Speaker's chair, it was the end of an era, a period, in our history.

Maybe, just maybe, his passing at this moment in our history is just an elegant reminder of one simple truth: no leader is greater than the cause he serves, and when our lives are over, we will be remembered not for fame or fortune, but for how we helped or how we harmed the dignity of all humankind.

I will never forget this prince of a man who led by example and struggled to turn the tide of partisanship in Congress back to constructive debate on the great issues. Every leader, whether in politics or in the larger society, but every leader in America could do well to take a page from Tom Foley's book.

(The Honorable Nancy Pelosi, Democratic Leader of the United States House of Representatives)

Minority Leader Pelosi: Heather, Mr. President, Mr. President, Mr. Vice President,

Mr. Vice President, how wonderful that Speaker Foley has two Presidents, two Vice Presidents, and the good wishes of President George Herbert Walker Bush that our distinguished Speaker quoted earlier. He could never probably have imagined that when he came to the floor on the first day to make his first floor speech. He said, "Public service is a free gift of a free people and a challenge for all of us in public life to do what we can to make our service useful for those who have sent us here." Few fulfilled that charge with more courage, more conviction, more civility than he.

I take great pride in the fact that he's the first Speaker to hail from west of the Rocky Mountains. He brought to Congress a fresh perspective and a powerful voice that would open doors of leadership to Members who represent the diversity of our country.

His first campaign was legendary in its civility. Before the election was even over, his opponent, Congressman Walt Horan, released a statement calling the campaign the cleanest he had ever seen in his 22 years in office. In that spirit, when Tom Foley came to Congress and as Speaker Foley, he made campaign finance reform a priority. He sent legislation to the President's desk that would ensure that our democracy was a government of, by, and for the people. Unfortunately, we could not override the President's veto, but Speaker Foley's commitment to a just democracy and fair elections serves us as an enduring challenge to this day.

Known for his ability to build consensus, Speaker Foley never compromised on the conviction to do right by the American people. When tragedy struck at the Fairchild Air Force Base Hospital in his district, this longtime defender of gun rights saw the need for sensible gun violence prevention laws. Speaker Foley brought that bill to the floor. He helped enact it—those bans—knowing that it would not be well received in his district. But he did what he believed, and he did it with courage.

He matched that dedication to principle and courage with a gift for diplomacy. Nearly 20 years ago, I was privileged—I don't know why I was on the list, but I was invited to attend a special dinner at the British Embassy to honor Speaker Foley for his leadership. As fate would have it, President Clinton, that was the day that you announced that you were going to grant a temporary visa to Gerry Adams. Just a coincidence.

Needless to say, the mood of the evening was tense. Speaker Foley, with his characteristic grace, reasoned that this step—no matter how disconcerting at the moment to them—was crucial to delivering an ever-elusive peace to Northern Ireland, Ambassador.

That remarkable ability to build bridges across great divides would serve him well as Speaker and, later, as U.S. Ambassador to Japan—something he took great pride in, as I know you did, Mr. Vice President. His judgment was impeccable and was respected, and many of us benefited from it.

For me, in September 2008, I attended a G-8 meeting of heads of Parliament, or Speakers—whatever they're called in their particular country. All of the participants were invited to lay a wreath at the Hiroshima Peace Memorial. I immediately called Ambassador Foley, as I called Vice President Mondale, to ask what I should do. He replied, "You must participate. You will be the highest-ranking American official." up until then, "to lay a wreath at the memorial. You cannot say no."

Now, that may seem easy now, but at the time, that was very strong judgment, as, again, the Vice President also gave me.

Such is the nature of a great man who believed, above all, in the purpose of public service. It's about respect. Diplomat, leader,

Speaker—Tom Foley was the quintessential champion of the common good. He spoke for the House he led and the country he so loved.

In his farewell speech—I started with his opening speech—in his farewell speech to the House, he said, "Congress is the place where we come together to speak the voices of America and democracy, and it is the voice that is found to echo resoundingly throughout the world." Throughout the world.

Heather, I hope it is a comfort to you that so many people mourn your loss throughout the world and are praying for you at this sad time. To you, Heather, and to the Foley family, thank you for sharing Tom with a grateful Nation. His voice will forever echo in our hearts, to all who strive to make a difference through public service.

As we count our blessings as a Nation, we know that God truly blessed America with the life and leadership of Speaker, Ambassador, and leader, Tom Foley.

(The Honorable Mitch McConnell, Republican Leader of the United States Senate)

Senate Minority Leader McConnell: Thank you all for being here. And, Heather, we honor you today. You were there all along, guiding and accompanying Tom across all the peaks and the valleys right to the end. We thank you for your spirit, your generosity, and your example, which enlivened this House, as well as your own, for many years. Welcome back.

Now, given Tom's famous equanimity, it is somewhat ironic that he decided to run for Congress in the first place. He actually did it in a moment of anger. The day was July 16, 1964. The Beatles had just returned to Liverpool after their first U.S. tour. President Johnson had recently signed the Civil Rights Act and was on his way to a landslide victory against Barry Goldwater that November. And a 35-year-old Tom Foley was having lunch at the Spokane Club in downtown Spokane.

A gifted lawyer from a prominent local family and a trusted aide to Scoop Jackson, Tom mentioned to the guys he was eating lunch with that he was thinking seriously about running for Congress—not this time, but the next time around. At which point, one of his lunch companions bluntly dismissed the idea out of hand and said:

"You'll never do it. You're like all young people. You think the party's going to come to you with a Tiffany tray and an engraved card and say, 'Please, we humbly beg you, run for Congress.' And that isn't the way it happens. People get to Congress by wanting to run for Congress. You've got excuses this year, and you'll have excuses next year and the year after that."

Well, Tom didn't like this little piece of armchair psychology one bit, and he was determined to prove them wrong. So he got up from the table, walked over to the library across the hall, stuffed himself into a phone booth, and called Western Union. Within minutes, a telegram had been sent to Senator Jackson back in Washington saying that Tom had just resigned his job and was headed to Olympia to file for a run.

Then Tom called his bank and found out he didn't have any money. His cousin Hank had to loan him the filing fee.

Oh, and the filing deadline was the next day.

So Tom had no cash, no plan, and virtually no time.

But he had the smarts. He had a sterling reputation. He had the backing of Senator Jackson. And now, he had the motivation.

And he did it, and for the next three decades, Thomas Stephen Foley would devote his life to the people of eastern Washington's Fifth Congressional District—with grace, intelligence, wit, and a profound respect for others, including his political adversaries,

and an abiding gratitude for the trust and confidence of the people he was elected to serve, from Walla Walla to Northport and all the wheat country and timber towns in between.

Tom always looked the part. Even his classmates at Gonzaga High School called him "the Senator." And I dare say that if most Americans were asked to conjure up in their minds the image of a Congressman, the man they'd like to see would be him. To most people, it seemed as though Tom were born to serve here. And in a remarkable 30-year congressional career, he proved they were right. He proved that he didn't just look the part, he knew the part, and he played it well.

Tom and I weren't on the same side on most issues. His faith in government was, shall I say, a little more robust than mine, but we shared a deep respect for the institution and a belief that working with the other side, particularly at a time of divided government, is no heresy when it enables you to achieve some good for the Nation.

That kind of comity is sometimes viewed as old fashioned around here, but that's never been true. The parties have always disagreed, but it hasn't kept them from working together from time to time to solve problems that we all recognize.

Tom knew that. He practiced it. He took flak from time to time for being a little too friendly with Republicans, but I don't think he ever doubted the wisdom of his approach, even in defeat. As Tom often said, "The first vote you need to earn is your own." It was a principle that served him very well, and it's one that I think says a lot about what the legacy of the gentleman from Spokane will be. We honor his service and his memory.

May we draw all the right lessons from both. (The Honorable Harry Reid, Majority Leader of the United States Senate)

Senate Majority Leader Reid: For 4 years, I served in the House of Representatives with Speaker Tom Foley. During the time I served there, he was the majority whip. I also served with the man who would succeed Speaker Foley as leader of the House, Speaker Newt Gingrich. Newt and I don't agree on too much, but when he wrote in last week's *Time* magazine that Tom Foley was a pragmatic man, a person of great integrity, and a genuine patriot, I couldn't agree more with Newt.

This is what Speaker Gingrich wrote: "I have nothing but fond memories of serving with Tom Foley. We worked together when we could, competed when we had to, and cooperated for the national interest as far as possible."

I, too, have fond memories of my time serving in the House with Tom Foley. I offer my condolences to Heather who, as we all know, had a strong voice in the House, at least when I was there. She was tremendous, always there available to help us; and she was his greatest influence politically in his whole life.

Tom learned his practical style of politics from his mentors, Senators Scoop Jackson and Warren Magnuson, who were both from the State of Washington. Speaker Foley gained his pragmatism from being a Member, as we've heard from Norm Dicks and others, as a Member and then chairman of the House Agriculture Committee, one of the Chamber's most bipartisan committees.

But I credit much of Tom's down-to-earth demeanor to his Western upbringing. You see, he was the first Speaker of the House of Representatives to be born west of the Rocky Mountains. He cut an imposing figure. He was a big man physically and had this wonderful smile and great voice. He was always gracious to young Members like me.

One day, when I reflect back, as we get a little older, and we've all had that experi-

ence, or most of us, you can't see like you used to, and somehow he didn't bring his reading glasses with him. And he was desperate. He had to read there. He was managing what was going on on the floor and he couldn't see. So I was the first person he saw, and he said, "Find me some glasses. I don't care where you get them." And I wanted to adhere to his wishes, so I didn't care where I got them. Somebody left them laying on a desk, and I grabbed them, and he was so happy to get those glasses because, as has happened to all of us, he just couldn't see and he needed to see. Well, it was my honor and pleasure to find him some glasses to help him see that day.

But a vision as to where the country needed to go he always saw clearly.

(The Honorable Robert H. Michel, Minority Leader of the United States House of Representatives, 1981-1995)

Mr. Michel: Heather, members of the family and President Clinton, President Obama, and all my former colleagues and friends of Tom, all of you, it was my good fortune to have visited Tom with my former right-hand man Billy Pitts a few days before Tom died. I am so grateful to Heather for making that visit possible.

We thought it was going to be just a visit of a couple of minutes, and it ended up we were speaking for an hour about the days gone by, not unlike so many others we had over a relationship of more than 40 years. We both were able to say our piece in an atmosphere of mutual respect, open-mindedness, and, most of all, trust.

As I said in an article in *The Post* the other day, when Tom became Speaker, he suggested that we get together once a week, talk over the affairs of the House, one week in my office and the next in his, something that had never been done before. While we disagreed over policy and jostled with each other politically, the meetings were highly productive because underlying them was the faith and trust we had in each other. We could talk about anything, knowing that our discussions would remain private unless we decided otherwise. I don't think there is anything more important in the relationship between political leaders than trust.

Never was that bond tested more than it was in January 1991 when I implored Tom to bring to the House floor a resolution that Steve Solarz of New York and I had introduced authorizing then-President Bush to engage in military action in Operation Desert Storm to drive Saddam Hussein out of Kuwait. I was convinced that Tom opposed military intervention, and I know that a good many of his caucus were strongly opposed as well. It was an exercise of political courage and personal decency for Tom to agree to bring the resolution up for an open debate and recorded vote under those circumstances, but he did.

We had one of the most spirited, but civil and informative, debates in which I had been privileged to participate in all my 38 years in Congress. We prevailed in the final outcome that day, but I would have been proud of the House and proud of our Speaker regardless, because the House demonstrated to the world that it was truly a deliberative and democratic body.

Tom and I always struggled to find common ground between our two sides. When there were issues upon which we could not agree, we could at least use common courtesy in the way we conducted our politics. That isn't just good manners; it is good politics.

But win, lose, or compromise, the way we argue can be as important, in the long run, as the decisions we reach.

I so admired Tom's grace and civility. I also admired his understanding and natural

feel for the personality and the distinctive culture of the institution. He was so dedicated to its preservation and protection. Tom was chosen to lead the House in a very difficult time. Through it all, he was a gentleman of the House and a fair and honest broker and a worthy adversary.

And maybe we both knew that our days were numbered. We were too conditioned by our personal and political upbringing to assume that we had the market cornered on political principle or partisan superiority. We knew, too, that there would always be a distinction and separation between campaigning for office and serving in office. We were, I guess, pupils of the old school.

Tom knew that a House Member has three essential jobs: to deliberate, to debate, and to be effective. He knew that if we wanted to be effective in the House, you just can't go around shouting your principles; you have to subject those principles to the test of open debate against those who do not share those principles. But true debate is not possible unless the Golden Rule is applied, which simply means that you treat your fellow Members the way you, yourself, want to be treated. Tom believed in that rule, and he practiced it from the day he came to the House and all during his time as Speaker of the House.

Tom Foley was proud to be a Member of this House. I share that deep pride in this great institution, and I guess that is one reason we were able to work together. We both saw the House of Representatives not as a necessary evil, but as one of the great creations of a free people.

On our last day in Congress, on November 29, 1994, Tom did me the great honor of inviting me to the Speaker's podium to preside over the House while he gave his farewell remarks from the well. Incidentally, that was the first time in 40 years a Republican had been on that rostrum. When we stood side by side at the podium on that last day of the 103rd Congress, we knew that we were icons, I guess, of a bygone era. As we visited for the last time 20 years later, I think we felt good about that. We both took great pride in knowing we had made things happen, that we found good ways to solve difficult problems and make the House a working institution.

Now Tom takes his place among the great public servants immortalized in this Hall of Statues. He is most worthy of a presence here. I know, because of his great love for this institution, that his spirit will dwell here forever. I only hope that the legislators who now walk through here each day, so consumed by the here and now, will feel his spirit, learn from it, and be humbled by it.

That's what I have to say in honor of my dear friend, Tom Foley.

(The Honorable William J. Clinton, 42nd President of the United States)

President Clinton: Mr. Michel may be 90 years old, but he has the spirit of a man half his age and the wisdom of one 10 times his age. We thank him for his remarks.

Heather, I thank you, and, Mr. Speaker, I thank you for giving those of us who worked with, knew, and cared about Tom the chance to be here today. I thank you, Heather, for all you did to make his work possible and better.

Mr. President, thank you for being here, and Mr. Vice President, Vice President Mondale, and all the others who have spoken before me.

Shortly after I was elected President, I invited Speaker Foley and Leader Gephardt to come to Arkansas to see me to tell me everything I didn't know that was about to happen to me, which Tom Foley proceeded to do in that calm, restrained, balanced, lyrical way.

Tom told me not to be lulled by Bob Michel's friendliness, that he was a very

tough adversary, but I could make a deal with him. He told me not to be intimidated, Mr. Speaker, by your bellicosity because you were a brilliant politician, but in the end, we would find a way to do business. He turned out to be right about both things.

His leadership made possible things that mattered to me a lot. Being President is a matter of trying to do what you promised to do when you ran, trying to respond to legitimate impulses that are coming out of the political system across the range, and trying to deal with the unanticipated developments. And if you ignore any of them, you cannot prevail. And if you can't work with the Congress, it's very difficult.

Tom Foley, therefore, was pivotal in our landslide victory for my economic plan and deficit reduction plan, because we won by one vote in the House. And that runaway victory was made possible by the Speaker and everybody else that voted for it. But also, we just celebrated the 20th anniversary of the Family Medical Leave law, the 20th anniversary of AmeriCorps. They are now part of the pillars of our sense of common citizenship.

Now, I have had Republicans and Democrats come up to me and tell me what a difference the family leave law made for them; young people who belong to both political parties who believed in citizen service and participated in AmeriCorps. He helped make those things possible, too.

And one of the things that I always appreciated about him and marveled at how he could be brutally honest in the kindest way.

It is true, as Leader Pelosi said, that he had a conversion of sorts on the whole question of assault weapons because of an experience he had, but he was very clearheaded. He told me when we succeeded, in no small measure thanks to the leadership of then-Senator Biden, and putting the assault weapons ban back in the crime bill, he said, "You can leave this in here but there will be a lot of blood on the floor if we pass this. Many of us will not survive."

I will never forget the argument I had with him. I said, "Tom, I'm from Arkansas. Both my Senators voted for this. I'm still going to carry it next time." He said, "Yeah." He said, "In 4 years. It's the same thing with your economic plan. People will see that it works and people will see that they did not lose their guns and they still got to defend their homes and go hunting and be in sports shooting contests, but we all have to run before they know any of that. We have enough uncertainty now. If you put this in there, there will be a lot of carnage."

And I thought he was wrong, but he was right. And he lost that election by 4,000 votes. I would be a wealthy man if I had a dollar for every time in the last 20 years I have found my mind drawn to that conversation.

Was it worth his public service? We had 8 years of declining violent crime for the first time in the history of the country. We did prove that it did not interfere with people's Second Amendment rights, but the price was high.

What I want to tell you is, appropriate today, that Tom Foley, as nice as he was, as civil as he was, as much as he loved his colleagues of both parties, was one tough guy. This is a man who took up martial arts in his sixties. Now that I am there, I respect it even more.

He risked the broken bones and the torn ligaments and everything. He was tough and he walked clear-eyed into the House, and we put those votes together and the crime bill passed. And those of us who supported it at least think America was much better off as a result. But he knew that, even in the spirit of bipartisanship and compromise, being in public service and making difficult decisions

was inevitable and not free, and he paid the price.

Before I came here, I read all the letters that Tom Foley and I wrote to each other. That is a great thing about having a library. Somebody will dig that stuff up for you. Now, here is the one that means the most to me. It says the most about him. He loved being in the House. It hurts to lose anytime, but it really hurts if you're the Speaker, and he knew his district, it turned out, way better than I did, at least 4,000 votes better than I did.

Bob Michel talked about what they did on November 29, 1994. This letter was written to me on November 16, 1994, signed by Tom Foley and Dick Gephardt and Bob Michel and Newt Gingrich, asking that the administration send to the lame-duck session of Congress the legislation to implement the general agreement on terrorism and trade which established the World Trade Organization which I believe has played a major role in lifting more people out of poverty in extreme circumstances in very poor countries, in the last 20 years, than anything else.

He was, in short, dying inside, heartbroken, and he still showed up for work, and he still believed that the purpose of political service was to get the show on the road.

I will never forget this letter as long as I live. Dick was hurt, too. He was going from majority to the minority, but Tom Foley had lost his seat in a district he loved. I talked to him about the wrinkles and curves of that district I don't know how many times. But he was doing his job.

I asked him to go to Japan, just as I asked Vice President Mondale to go to Japan, for a very simple reason. After our wartime conflict, they became one of our greatest allies and one of the greatest forces for democracy and security and freedom and growth in the world. They had a tough time in the 1990s. They had their collapse well before we did, and I always believed that the rest of the world was underestimating the Japanese people, their brilliance, their creativity, their technology, their resilience, and I wanted them to know that America still cared.

And when Fritz Mondale was there and when Tom Foley was there, they knew America cared.

So I leave you with this. I think they had a good time there, and I think they enjoyed it. I know he did. There were seven Japanese Prime Ministers in my 8 years as President. We are not the only people that have turmoil. The best politician was Prime Minister Obuchi. Tragically, as a young man he had a stroke. He endured for 43 days after his stroke, and when he died I suppose in a busy world full of things to do, it was something of an anticlimax. I was appalled when I was the only leader of a major country that came to his funeral. But I flew all the way to Japan, spent 7 hours, so that I could go. I liked him, I admired him, and I thought he had set forth a direction that gave Japan the best chance they had to succeed until Mr. Mori took office.

At the end of the funeral, young Japanese women appeared with trays of flowers, and in the site, his ashes were on a high wall that was totally made of flowers of the rising sun, and every person there, beginning with his wife, went up and bowed to his ashes and put a flower on the table until thousands and thousands and thousands of flowers were there creating a great cloud.

He was succeeded as Prime Minister by one of his close allies, and the ally said this—Tom Foley and I stayed there for hours and then we went home and watched the rest of it on television until every person had put their flower there, a testimony to the importance of citizenship and believing in the in-

stitutions of your country. But the current Prime Minister said this of his friend, "I wonder if he ever dreamed, and if my friend dreamed, I wonder what his dreams were. Whatever they were, I hope they have all now come true."

I did not know Tom Foley well enough to know if he ever dreamed, or if he did, what he dreamed. But I know when he sat with me that day and watched that sacred experience, I saw the well of common humanity we all share across all of our interesting differences.

He gave his life to our country, and I hope his dreams have all come true.

(The Honorable Barack H. Obama, President of the United States)

President Obama: To Heather and the Foley family, to Tom's colleagues and friends, President Clinton, Vice President Mondale, former Speakers, and those who preceded me, I am honored to join you today to remember a man who embodied the virtues of devotion and respect for the institution that he led, for the colleagues that he served alongside, and, most importantly, for the citizens that he had the honor to represent.

Unlike so many of you, I did not have the privilege of knowing Tom personally. I admired him from afar. But like millions of Americans, I benefit from his legacy. Thanks to Tom, more children get a head start on success in school and in life, more seniors receive better health care, more families breathe easier because they know their country will be there for them in times of need. And all of them—all of us—are indebted to that towering man from Spokane.

I think, in listening to the wonderful memories that have been shared, we get a sense of this man, and we recognize his humility. He often attributed much of his success to good luck—and he may have had a point. Leader McConnell told the story about his first race. There were a couple of details that got left out. On the way to Olympia to file the paperwork for his first congressional campaign, apparently Tom blew out a tire, so he and some friends hitchhiked to a service station to get it fixed. And then, as they approached the outskirts of the city, they ran out of gas, so they pushed the car up the hill, coasting into town just before the deadline. And Tom went on to win that race by a resounding 54 votes.

So there's no question that there may have been some luck of the Irish operating when it came to Tom Foley, as well as incredible stamina. But what led him to make history as the first Speaker of the House from west of the Rockies was not luck. It was his hard work, his deep integrity, and his powerful intellect, and, as Bob Michel so eloquently and movingly stated, his ability to find common ground with his colleagues across the aisle. And it was his personal decency that helped him bring civility and order to a Congress that demanded both and still does.

Which brings me to a final point. At a time when our political system can seem more polarized and more divided than ever before, it can be tempting to see the possibility of bipartisan progress as a thing of the past—old school, as Bob said. It can be tempting to wonder if we still have room for leaders like Tom; whether the environment, the media, the way that districts are drawn, and the pressures that those of us in elected office are under somehow preclude the possibility of that brand of leadership. Well, I believe we have to find our way back there.

Now, more than ever, America needs public servants who are willing to place problem-solving ahead of politics, as the letter that President Clinton held up indicates, as the history of the crime bill shows. We are sent here to do what's right, and sometimes doing



what's right is hard and it's not free; and yet that's the measure of leadership.

It's important for us who feel a responsibility to fight for a cause to recognize that our cause is not advanced if we can't also try to achieve compromise, the same way our Founders saw it—as a vital part of our democracy, the very thing that makes our system of self-government possible. That's what Tom Foley believed. That's what he embodied. That's the legacy that shines brightly today.

On the last day that he presided as Speaker, Tom described what it should feel like to serve the American people in this city. He spoke about coming to work in the morning and catching a glimpse of the Capitol. And he said that it ought to give anyone a thrill, a sense not only of personal satisfaction, "but very deep gratitude to our constituents for the honor of letting us represent them." And Tom never lost that sense of wonder.

It's interesting—as I read that passage, what he wrote, the first time I visited Capitol Hill, Tom Foley was Speaker. I was a very young man and I was doing community work, and I remember seeing that Capitol and having that same sense of wonder. And I think now about Tom Foley being here, doing that work, and inspiring what might have ultimately led me to be interested in public service as well.

When we're standing outside these magnificent buildings, we have that sense of wonder and that sense of hope. And sometimes the longer you're here, the harder it is to hang on to that. And yet Tom Foley never lost it—never lost that sense of wonder, never lost the sense of gratitude. What a privilege he felt it was to serve. And he never forgot why he came here—on behalf of this Nation and his State and the citizens that he loved and respected so much.

And so, as a country, we ought to be grateful to him. And to Heather and to the people of the great State of Washington, thank you so much for sharing Tom with us.

God bless Tom Foley. God bless the United States of America.

Speaker Boehner: Mr. President and to all of our speakers, thank you for your testimonials.

In keeping with tradition, at this time, I would like to ask Leader Pelosi to join me as we present Mrs. Foley with a flag flown over the Capitol on the day of the Speaker's passing and a copy of House Resolution 383, a resolution expressing the House's sincerest condolences.

(Presentation made.)

(Mrs. Heather Foley, wife of the Honorable Thomas S. Foley)

Mrs. Foley: Thank you, President Obama and President Clinton. I so appreciate you coming to honor and celebrate Tom's life.

Thank you, Norman Dicks and Jim McDermott, our wonderful friends. Let me acknowledge Congressman Lewis and former Congressman and Republican leader Bob Michel, who have both always been great friends to Tom and me.

And of course, I thank Senator Harry Reid and Senator Mitch McConnell for traveling a long way from the Senate to the House to remember my husband.

Also, I want to thank the Special Envoy from Japan, Minister Masahiko Komura and Ambassadors Sasae, Anderson, and Westmacott, plus the diplomatic delegations, for coming.

I owe a special debt of gratitude to Speaker Boehner for making this memorial service possible. Without his caring and competent staff, this event would not have happened.

When my husband was Speaker, we had about one person who handled this kind of work. The Speaker has been most gracious and helpful, and I applaud him for that.

I want to say a few words about my husband. As you probably know, I worked for him for years as an unpaid staffer. I did not plan to do this when I married him in 1968. I was sort of wooed into being a volunteer for just a little while to see how things go, and I remained for the full time he was here. I should say that I stayed here unpaid, and that it was a great adventure. Every time I thought of leaving, he would suddenly assume a new position, and it was a great good fortune of my life to be along for the ride and to see what happened next.

Early on, I discovered that my husband was a wonderful teacher. David Barner has written the nicest note about this, and I think he was right on the mark. I can look back and say that his father taught him about fairness, patience, and all the virtues everyone has mentioned today.

There was a story that Tom's father, who was a superior court judge, could sentence you to death and you would thank him. But when I think back, and what I thought at the time is I'm not sure where his good judgment came from, how he understood the limits of power—and there are enormous limits to power—that we must all work together and how much courage he often displayed when defending what he believed was right. Some of it must have been the result of his Jesuit education and his experience as a debater.

A friend of his is here who knew him and debated with him, and he told me that at 16 he was just a wonderful, great man, even though he was just a young man at that time. I never knew really exactly why he always knew the right thing to say and do. Perhaps it was his honesty and his resolve to keep his word. I don't know.

I think back on our almost 45 years together, and I think of the long, long meetings that perhaps best displayed his ability to reason with people. One of them was in the late 1960s at Shadel Park High School in Spokane. Tom had accepted the challenge of a man whose name I think was Virgil Gunning who was opposed to any form of gun control, and he claimed that Tom was for every form of gun control. So Tom agreed to appear at this forum in this local high school, and Virgil ran ads in the newspapers and was able to attract—I think he also ran them on the radio and television—an audience of about 700 people. Tom stood on the stage for 5½ hours and answered all of Gunning's allegations with reasons that I never would have thought of. There were endless questions in the audience. There were bumper stickers waved about the Hungarians limited their guns and that's why they lost their freedom, something to that effect.

I can remember Tom saying that he was not for repealing laws that limited a citizen's use of cannons and rockets, that he didn't think you were entitled to have a missile silo right there in the backyard of your house.

At first, the audience was hostile, but at the end, Gunning made a fatal mistake. He asked everyone to stand up and then he pleaded for money to pay for the hall and the ads, and people who were already standing, they just walked out.

I had spent a good deal of my life overseas at this time, and I was mesmerized to watch this. It wasn't like, you know, dealing with the Pakistanis or going to school there or living in Greece or Egypt, as I had done. It was something very different.

I learned over the years, and I was able to see Tom reason with all kinds of people and with all kinds of interesting arguments. He could always see another side to something. I got to see him in action with Presidents and politicians on both sides of the House and both sides of the Capitol. He was some-

how able to walk others through their demands and show them where they were asking too much and where they might be right. He was not afraid to take a position that a constituent or a colleague might oppose and explain why.

I can remember the Pacific power administrator who came to get more goodies being told that it was time that the Pacific Northwest perhaps limited its demands and look in other directions to get more power. I'm sure they are still here asking for it, but anyway. But at the time, they agreed.

He was a man of principle. He was not afraid to compromise. He believed there was honor in compromising. When he nearly lost the election in 1980, he did not retreat to the life he enjoyed as chairman of the House Agriculture Committee, as many would have done. Instead, he became Democratic whip and started his climb up the leadership ladder.

I was appalled. I had gotten used to his position as chairman, and I was on good terms with the staff. Suddenly, all of these people were going to lose their jobs. We couldn't take all of them with us to the whip office. The budget was not that large. So I got used to it, and then he moved up the ladder again and again.

It would have been the easy thing to stay as chairman of the Agriculture Committee, and I should have known that this extraordinary man was destined for extraordinary things. I'm afraid I've kept you too long. Thank you so much for coming to salute the life of a great man.

Thank you.

Reverend Conroy: Dear Lord, as we close our time together, send Your Spirit of peace and consolation upon us, who mourn the loss of the honorable former Speaker of the House, Tom Foley.

He was a glowing example, an icon of what it means to be a man for others. His decades of service to his home State of Washington, and to our great Nation, will be long appreciated by those whose lives are forever blessed by his life's work and dedication.

May Your angels come to greet our beloved Tom, and may those who mourn him here be consoled with the knowledge that for those who love You, everything is turned to good. Amen.

## RECOGNIZING THE GARY CHAMBER OF COMMERCE

HON. PETER J. VISCLOSKY

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

Monday, November 18, 2013

Mr. VISCLOSKY. Mr. Speaker, it is with great pleasure that I recognize the Gary Chamber of Commerce as the organization celebrates the 6th annual Lakeshore Classic basketball tournament. In honor of this historic event, the Gary Chamber of Commerce is hosting a celebratory event and basketball tournament on Friday, November 29 and Saturday, November 30 at the Genesis Convention Center in Gary, Indiana.

The Lakeshore Classic will not only recall a remarkable moment in basketball history but will also remind us of the profound effect it had on society for generations to come. In 1955, the Indianapolis Crispus Attucks High School and the Gary Roosevelt High School basketball teams faced off in an astonishing game that left the sport of basketball changed forever. It was the first time in the history of our nation that two African American high

school teams would compete for a state championship. The game was historic and extraordinary, setting records that would remain for decades. The final score, 97 to 74, would make history as the most collective points ever scored in a championship game.

At the time, the impassioned players who participated in this game may have been thought of as the “forgotten Hoosiers” but are today honored with great prestige and have left an indelible mark on the game of basketball. I would like to take this time to recognize the members of the historic 1955 Gary Roosevelt team that have inspired the Lakeshore Classic. Those deceased, Maurice Everett, Arthester McCruiston, Johnnie Ford, Charles Ford, James Guyden, Vann Ligon, James Eubanks and Coach John D. Smith have since passed on, but their contributions will never be forgotten. Surviving members include Wilson “Jake” Eison, Jerome Morgan, Randolph Williams, Jerome Ward and Dr. Dick Barnett.

Mr. Speaker, at this time, I ask you and my other distinguished colleagues to join me in recognizing the Gary Chamber of Commerce, the organizers and sponsors of the 6th annual Lakeshore Classic, and the players who inspired the event. Their noteworthy commitment, leadership, and contributions have inspired generations to come. For enriching the quality of life in Northwest Indiana and throughout the country, they are to be commended.

#### RECOGNIZING THE CARLISLE INDIANS FOR WINNING THE TEXAS CLASS A BASEBALL CHAMPIONSHIP TITLE

**HON. LOUIE GOHMERT**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. GOHMERT. Mr. Speaker, recognition and rousing congratulations are due to the Carlisle High School Varsity Baseball Team in completing an outstanding season which concluded with the team's triumph in the 2013 Class A state baseball tournament.

Through hard work and determination, the Carlisle Indians defeated the Stamford Bulldogs with a final score of 6–1.

Within the first innings of the first state championship game in Carlisle's history, it was abundantly clear that the Indians were dominating the game. At the conclusion of the fifth inning and after twelve hits by the Indians, Carlisle already held a 5–1 lead over the Bulldogs thanks to an exceptional performance by the team's offense and defense.

The Indians maintained their lead through the seventh and final inning—granting the team the prestigious title of Texas State Baseball Champions.

The Carlisle Indians made history for their high school by bringing home Carlisle's first state title. Their success has been attributed to the excellent leadership of their athletic staff, their outstanding veteran pitching lineup, the reliability of their defense, and timely hitting when they had to have it. This season alone, the Indians produced 18 shutouts, and ultimately finished the season with an incredible record of 29–1.

The Carlisle Indians exemplify what it means to work as a team. The players and

staff seamlessly united their efforts to produce a sound performance that culminated with their capturing the victory. Their sportsmanship, humility, determination, hard work, and skill are to be commended, admired, and emulated.

The winning team was led to victory by an outstanding coaching and administrative staff including: Head Baseball Coach, Wesley Colley; Athletic Director and Assistant Coach, Rocky Baker; Assistant Coach, Cal Goss; Assistant Coach, Bob Tamplin; Manager, Ty Kennedy; Manager, Colby Draper; Strength and Conditioning Instructor, Clay Baker; Principal, Sarah Baker; and Superintendent, Michael R. Payne.

Great praise goes to the team members who played through and secured the team's first state title: Ty Baker, Kyle Byrd, Clay Allphin, Ben Goss, Caleb Colley, Shadow Sanders, Dylan Sanders, Cooper Grigsby, Jaylan Holland, Zach Brightwell, Michael Savala, Gunner Baker, Collin Gray, Justin McMurtry, Dalton Sanders, and Koltan Heim.

Accolades must also be given to the players' families and the entire community of supporters who reside in Rusk County, who embraced the warrior spirit for which the team was named. Without these devoted fans' support and encouragement, the Indians' road to the championship would have been much more difficult.

It is with great pride that I join the constituents of the First District of Texas in congratulating the players and athletic staff of the 2013 Class A Champion Carlisle High School Varsity Baseball Team. Their legacy is now recorded in the CONGRESSIONAL RECORD that will endure as long as there is a United States of America.

#### RECOGNIZING MIKE BURNS FOR HIS SECOND RECEPTION OF DARDEN'S DIAMOND CLUB AWARD

**HON. DANIEL WEBSTER**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. WEBSTER of Florida. Mr. Speaker, it is my pleasure to recognize one of my constituents, Mike Burns, Managing Partner of the Seasons 52 in Orlando, for his reception of Darden's top honor—the Diamond Club Award. This is his second time receiving the Diamond Club Award for his passionate leadership and exemplary customer service.

Darden is the world's largest restaurant operating company. Diamond Club recognizes and celebrates the top 5% of restaurant leaders who demonstrate outstanding results by upholding Darden's strong values and achieving top financial performance in the company's previous fiscal year. I commend Mr. Burns for his dedicated work and positive impact on the Central Florida community.

#### SUPPORTING THE RIGHT TO COUNSEL

SPEECH OF

**HON. SUZANNE BONAMICI**

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, November 12, 2013*

Ms. BONAMICI. Mr. Speaker, I rise in support of H. Res. 196. Since the founding of the Republic, the right to an attorney in a federal criminal prosecution has been enshrined in the Bill of Rights, and fifty years ago the Supreme Court reiterated that commitment and applied it to the states in *Gideon v. Wainwright*. But though the Constitution, the Court, and the Criminal Justice Act establish this right, Congress still must provide adequate resources before it can be a reality.

Public defenders serve as the backbone of this constitutional promise. Federal public defenders ensure access to counsel and other necessary criminal defense services for those who are indigent. Public defenders not only help to maintain confidence in the nation's commitment to equal justice under the law, but also ensure the successful operation of the constitutionally based adversary system of justice through which Federal criminal laws and federally guaranteed rights are enforced. In addition, adequately funded federal public defenders save money for the federal treasury by reducing pre- and post-trial incarceration costs.

At the federal level, 81 public defender organizations nationwide represent 60 percent of all criminal defendants in the federal court system. In the judicial branch, where costs are heavily concentrated in personnel, the sequester cuts have led to furloughs, staff reduction through attrition, and as a last resort, layoffs. As a result, trials have been delayed and attorneys have been forced to take on even larger caseloads. This has an effect on the entire federal criminal justice system, delaying justice for everyone, whether innocent or guilty.

Although many federal agencies can choose to do less when fewer resources are available, the federal judiciary does not have the option to reduce its own workload when budget cuts threaten. In criminal matters, when the U.S. Attorney decides to prosecute an indigent defendant, the Constitution requires the government to provide assistance of counsel. As pointed out by Justice Anthony Kennedy before the Subcommittee on Financial Services and General Government on March 14, 2013, because the Constitution requires the court to appoint counsel for an indigent criminal defendant, if there are fewer public defenders available the court must employ private attorneys, often at a higher cost.

This resolution will pass the House overwhelmingly, as well it should. But today I challenge my colleagues to put real force behind their words and expressions of support for the Sixth Amendment right to counsel. I implore them to support full funding for the Federal Defender Services. I urge support for this resolution.

# ESTABLISHING A SYRIAN WAR CRIMES TRIBUNAL?

**HON. CHRISTOPHER H. SMITH**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. SMITH of New Jersey. Mr. Speaker, the two-year-old Syrian civil war has produced increasingly horrific human rights violations, including summary executions, torture and rape. Most recently, both government and rebel forces have targeted medical and humanitarian aid personnel. Snipers are reportedly targeting pregnant women and children. Since the Syrian civil war began, more than 100,000 people have been killed and nearly seven million people have been forced to leave their homes. By December of this year, it is estimated that neighboring countries such as Turkey, Lebanon and Iraq could see as many as 3.5 million Syrian refugees.

Those who have perpetrated human rights violations among the Syrian government, the rebels and the foreign fighters on both sides of this conflict must be shown that their actions will have serious consequences.

H. Con. Res. 51, introduced on September 9th, calls for the creation of an international tribunal that would be more flexible and more efficient than the International Criminal Court to ensure accountability for human rights violations committed by all sides. This hearing will examine the diplomatic, political, legal and logistical issues necessary for the establishment of such a court. Today's hearing will examine controversial issues such as sovereignty, the ICC versus ad hoc regional tribunals and the sponsorship of such a tribunal.

Perhaps the most famous war crimes tribunals were the Nuremberg and Tokyo trials—the post-World War II trials of Axis military officers and government functionaries responsible for almost unimaginable crimes against humanity. The Cold War rivalry between the United States and the former Soviet Union prevented the international cooperation necessary for war crimes tribunals to be convened by the United Nations. After the end of that international political conflict, there have been three particularly notable international tribunals to hold accountable those guilty of genocide or crimes against humanity: in the former Yugoslavia, in Rwanda and in Sierra Leone.

Each of these tribunals has achieved a level of success that has escaped the International Criminal Court. The Yugoslavia tribunal has won 69 convictions, the Rwanda tribunal has won 47 convictions and the Sierra Leone tribunal has won 16 convictions. Meanwhile, the ICC—costing about \$140 million annually—has thus far seen only one conviction.

The ICC process is distant and has no local ownership of its justice process. It is less flexible than an ad hoc tribunal, which can be designed to fit the situation. The ICC requires a referral. In the case of the President and Deputy President of Kenya, it was Kenya itself that facilitated the referral. That is highly unlikely in the case of Syria. Russia in the UN Security Council would likely oppose any referral of the Syria matter to the ICC, but might be convinced to support an ad hoc proceeding that focuses on war crimes by the government and rebels—one that allows for plea bargaining for witnesses and other legal negotiations to en-

able such a court to successfully punish at least some of the direct perpetrators of increasingly horrific crimes. And Syria, like the United States, never ratified the Rome Statute that created the ICC, which raises legitimate concerns about sovereignty with implications for our country which this panel will also address.

There are issues that must be addressed for any Syria war crimes tribunal to be created and to operate successfully. There must be sustained international will for it to happen in a meaningful way. An agreed-upon system of law must be the basis for proceedings. An agreed-upon structure, a funding mechanism and a location for the proceedings must be found. There must be a determination on which and how many targets of justice will be pursued. A timetable and time span of such a tribunal must be devised. And there are even more issues that must be settled before such an ad hoc tribunal can exist.

David Crane, one of today's witnesses, has suggested five potential mechanisms for a Syrian war crimes tribunal: An ad hoc court created by the United Nations; a regional court authorized by a treaty with a regional body; an internationalized domestic court; a domestic court comprised by Syrian nationals within a Syrian justice system; or the ICC.

Each of these first four models have some benefits—some more than others. The ICC can be ruled out, and a domestic court in the near future seems highly unlikely. However, we are not here today to decide which of these models will be chosen. Rather, our objective in a hearing I held last month was to promote the concept of a Syria war crimes tribunal whatever form it eventually takes.

Again, those who are even now perpetrating crimes against humanity must be told that their crimes will not continue with impunity. Syria has been called the world's worst humanitarian crisis. According to the World Health Organization, an epidemic of polio has broken out in northern Syria because of declining vaccination rates. One might reasonably also consider it the worst human rights crisis in the world today. Therefore, the international community owes it to the people of Syria and their neighbors to do all we can to bring to a halt the actions creating these crises for Syria and the region.

At last month's hearing, we assembled a distinguished panel to discuss the pros and cons of creating and sustaining a Syrian war crimes tribunal. This was not an academic exercise. We must understand the difficulties of making accountability for war crimes in Syria a reality. Therefore, we must understand the challenges involved so that we can meet and overcome them and give hope to the terrorized people of Syria. Their suffering must end, and the beginning of that end could come through the results of last month's proceeding.

## CONTINUING TO PUSH FOR MEDICAID EXPANSION

**HON. JOHN CONYERS, JR.**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. CONYERS. Mr. Speaker, I rise today to talk about the healthcare benefits low-income residents of Michigan can now access be-

cause of the state's expansion of Medicaid. I strongly encourage my colleagues to ask their respective governors to take similar measures to expand Medicaid.

In Michigan, this expansion will provide health insurance for thousands of Michiganders who need it most, while saving money and improving care for all of our citizens.

In 2014 alone, 320,000 individuals will be able to access Medicaid benefits, and by 2021, 470,000 Michiganders will be covered—dropping Michigan's uninsured population by nearly 50 percent.

Perhaps most beneficial is the fact that the state will actually save money since federal funds will cover 100 percent of the costs of this expansion for the first 3 years. Next year, the savings will be \$206 million and much of these savings will be put in a fund to cover Michigan's future health care liabilities, meaning there will be no net cost to the state for the next 21 years. Further, this expansion will save the state \$320 million in uncompensated care by 2022.

This means tax savings for every single tax-paying Michigander, as they will no longer be responsible for paying the medical bill of uninsured individuals who used to seek services at expensive emergency room facilities.

While many states are recognizing the irresistible benefits of Medicaid expansion, 25 states have yet to do so—apparently for ideological reasons. This summer, the Kaiser Family Foundation calculated that the Medicaid expansion would have twice the impact in the states that are leaning against expansion than those embracing it, exhibiting how incredibly positive it would be for those states to adopt expansion. If a state like my home of Michigan can recognize the benefits, I know others can as well. This is a common sense decision that will benefit every person, and even small businesses, in the states that have not yet expanded coverage.

Mr. Speaker, I strongly encourage the 25 governors to see past the ideology and recognize the overwhelming benefit their constituents will reap by their actions to expand Medicaid.

## TRIBUTE TO DICK MORGAN

**HON. WM. LACY CLAY**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. CLAY. Mr. Speaker, Dick Morgan, who began his professional musical career as a child and spent decades as one of Washington's leading jazz pianists, died Oct. 20 in hospice care at the Village at Rockville retirement facility. He was 84 and resided in Silver Spring.

He had prostate cancer, his wife, Sylvia Morgan, said.

Since his arrival in Washington in 1960, Mr. Morgan had a long and steady career as a pianist in nightclubs, hotels and concert halls, including Blues Alley and the Kennedy Center. He recorded more than a dozen albums and performed over the years with many top singers and musicians, including Etta Jones, Joe Williams and Keter Betts.

He was known as a versatile, crowd-pleasing pianist who could embellish a large repertoire of tunes with improvised flourishes that

reminded many listeners of piano stars Oscar Peterson and Erroll Garner.

"Dick showed you that jazz is fun," David Einhorn, Mr. Morgan's bass player for 17 years, said Wednesday in an interview. "Dick was a guy who could bring you to tears and make you laugh and make you bounce in your seat, all in one song."

In the mid-1950s, when Mr. Morgan was working in Norfolk, the trombonist and bandleader Tommy Dorsey invited him to join his group in Las Vegas. The job was cut short when Dorsey died in 1956. During his time in Las Vegas, Mr. Morgan performed at a birthday party for Frank Sinatra, with Sinatra singing along with him.

By the late 1950s, Mr. Morgan had returned to Norfolk, where he often worked with Virginia-born guitarist Charlie Byrd, who helped launch the bossa nova craze of the 1960s. Byrd helped bring Mr. Morgan to Washington, where he was soon leading a trio at the old Showboat Lounge in Adams Morgan.

Saxophonist Julian "Cannonball" Adderley, then at the height of his fame, was so bowled over by what he heard from Mr. Morgan that he called his record label. Within a week, a recording crew came to Washington to capture Mr. Morgan in a live album, "Dick Morgan at the Showboat" (1960). His drummer on the recording, Bertell Knox, continued to work with Mr. Morgan for more than 50 years.

"I don't make any claims to be a first-class jazz pianist," Mr. Morgan told the *Richmond Times-Dispatch* in 2007. "I'm somebody that will immediately get immersed in the audience and get them to pay attention. That has carried me through the years. I play for the audiences—I don't play for me."

Richard Lewis Morgan was born June 5, 1929, in Petersburg, Va. By the time he was 5, he could play hymns from memory—after his mother had played them just once on the pump organ at his family's home.

Largely self-taught on piano, Mr. Morgan had his own radio show in Petersburg when he was 10. He learned mostly from older musicians passing through nearby Fort Lee, Va., and had an early encounter with bandleader Duke Ellington, who encouraged his budding career.

Mr. Morgan attended Virginia State University and played in an Army combo in the early 1950s.

He often had extended hotel and club engagements in the Bahamas, Bermuda, Canada and Puerto Rico, but Mr. Morgan became a Washington fixture, with long residences at the Top of the Town in Arlington, Pirate's Hideaway in Georgetown and, more recently, the Madison Hotel in downtown D.C.

In 1997, a *Washington Post* critic praised Mr. Morgan's album "After Hours," noting that he "taps into the essence of the blues" and "an engagingly blue mood envelops the listener, thanks to his rippling tremolos and leisurely paced turnarounds."

Mr. Morgan's final recording, the solo album "Bewitched," was released in 2010. He gave his last performance in April.

His first marriage, to the former Lois Josephine Fountain, ended in divorce. He was predeceased by a son from an earlier relationship, James Morgan, and a stepson, Roland Everett.

Survivors include his wife of 44 years, Sylvia Everett Morgan of Silver Spring; a daughter from his first marriage, Anita M. Harris-

Jones of Norfolk; a stepdaughter, L. Verlon Colwell of Washington; seven grandchildren; 10 great-grandchildren; and five great-great-grandchildren.

When he was approaching 50, Mr. Morgan returned to college at the behest of a friend, comedian Bill Cosby, and graduated in 1979 from the Washington program of Antioch College. He received a law degree from Howard University in 1983 but never pursued a legal career, preferring to stay at the piano.

"He really touched audiences because of how he understood the music and how he could convey what the music was saying," Steve Abshire, his guitarist for the past 29 years, said Wednesday. "He had a way of communicating the music that went straight to the heart."

#### ON THE OCCASION OF THE CENTENNIAL ANNIVERSARY OF THE PHI BETA SIGMA FRATERNITY

### HON. GARY C. PETERS

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. PETERS of Michigan. Mr. Speaker, I rise to join with the members of the Phi Beta Sigma Fraternity, Inc. to celebrate the centennial anniversary of their brotherhood, which is bound together under the ideals of scholarship and service.

When it was founded by A. Langston Taylor, Leonard F. Morse and Charles I. Brown at Howard University in the early days of 1914, Phi Beta Sigma was envisioned as a fraternal organization that would seek an inclusive membership of meritorious young leaders. Together the founders sought to build a brotherhood committed to serving the communities in which they were raised—empowering residents and bringing together friends and neighbors to create positive change.

One-hundred years later, Phi Beta Sigma has grown into a thriving international fraternal network, with hundreds of collegiate and alumni chapters and an impressive list of accomplishments. In the early part of the Twentieth Century, its members answered the call to serve their nation in the face of unprecedented challenges—fighting bravely in the U.S. Armed Forces during World War I and World War II. Phi Beta Sigma's members were at the forefront of the Harlem Renaissance, an incredible resurgence of the unique and rich cultural contributions African-American communities have made to our country. During the Great Depression, Phi Beta Sigma worked to ensure that a college education remained an attainable goal for America's African-American community by offering scholarships. And during the 1950s, members of Phi Beta Sigma were among the individuals leading the charge for Civil Rights in Selma, Alabama, and across the nation, including my distinguished colleague, Congressman JOHN LEWIS.

As a Member of Congress from the Greater Detroit region, I have the privilege of representing many Phi Beta Sigma members of the Alpha Alpha Beta Sigma, Nu Alpha Sigma and Xi Beta Sigma alumni chapters in the Greater Detroit area, as well as several collegiate chapters across the Southeast Michigan region. In their efforts to fulfill the mission of their brotherhood, they have supported organi-

zations like Forgotten Harvest that rescue and redistribute food to organizations that assist food insecure families in Michigan, been mentors to young men in the Big Brother program and the Boy Scouts of America, and assisted seniors with maintaining their households. Furthermore, they have undertaken endeavors that support HIV/AIDS education and awareness, created scholarship programs to increase access to higher education and that have increased the quality of living in communities across the Greater Detroit region. Most recently, Phi Beta Sigma has been at the front of a campaign to eliminate hazing in fraternities and sororities across our country.

In addition to the greater local chapters of the Phi Beta Sigma Fraternity, Inc. in the Southeast Michigan area, I also extend my congratulations to the Epsilon Tau Sigma, Pi Rho Sigma and Zeta Gamma Sigma alumni chapters, as well as the many collegiate chapters that serve other communities across Michigan.

Mr. Speaker, it is a great pleasure to congratulate the Michigan members of the Phi Beta Sigma as they celebrate their centennial with their brothers from around the world. In one-hundred years, they have given rise to leaders that have been at the forefront of shaping our nation in the defining moments of the Twentieth Century and engaged in countless service projects that have increased the vitality of communities around the world. I know they must be very proud of this incredible milestone in their organization's history and I wish them many years of continued success in their service to our communities.

#### EXCHANGE OF LETTERS ON H.R. 3350, KEEP YOUR HEALTH PLAN ACT OF 2013

### HON. FRED UPTON

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. UPTON. Mr. Speaker, I submit the following for the RECORD.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON ENERGY AND COMMERCE,  
*Washington, DC, November 14, 2013.*

Hon. DAVE CAMP,  
*Chairman, Committee on Ways and Means,*  
*Washington, DC.*

DEAR CHAIRMAN CAMP: Thank you for your letter regarding H.R. 3350, the "Keep Your Health Plan Act of 2013." As you noted, there are provisions of the bill that fall within the Committee on Ways and Means' Rule X jurisdiction.

I appreciate your willingness to forgo action on H.R. 3350, and I agree that your decision does not in any way prejudice the Committee on Ways and Means with respect to the appointment of conferees or its jurisdictional prerogatives on this or similar legislation.

I will include a copy of your letter and this response in the Congressional Record during consideration of H.R. 3350 on the House floor.

Sincerely,

FRED UPTON,  
*Chairman.*

U.S. HOUSE OF REPRESENTATIVES,  
COMMITTEE ON WAYS AND MEANS,  
Washington, DC, November 13, 2013.

Hon. FRED UPTON,  
Chairman, Committee on Energy and Commerce,  
Washington, DC.

DEAR CHAIRMAN UPTON: I am writing concerning H.R. 3350, the "Keep Your Health Plan Act of 2013," which may be scheduled for floor consideration this week.

As you know, the Committee on Ways and Means has jurisdiction over the Internal Revenue Code of 1986. Section 5000A of the Internal Revenue Code requires individuals to maintain minimum essential coverage or pay a penalty. Section 2(b) of H.R. 3350 modifies which health care plans would meet the requirement of minimum essential coverage. However, in order to expedite this legislation for floor consideration, the Committee will forgo action on this bill. This is being done with the understanding that it does not in any way prejudice the Committee with respect to the appointment of conferees or its jurisdictional prerogatives on this or similar legislation.

I would appreciate your response to this letter, confirming this understanding with respect to H.R. 3350, and would ask that a copy of our exchange of letters on this matter be included in the Congressional Record during floor consideration.

Sincerely,

DAVE CAMP,  
Chairman.

#### OPENING OF THE GOV. GEORGE DEUKMEJIAN COURTHOUSE

HON. ALAN S. LOWENTHAL

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Monday, November 18, 2013

Mr. LOWENTHAL. Mr. Speaker, the recent opening of the \$340-million Gov. George Deukmejian Courthouse in Long Beach is the culmination of nearly a decade of work. Part of the Los Angeles County Superior Court System, the new 531,000-square-foot glass-and-concrete structure replaces the current 55-year-old Long Beach courthouse that is the most outdated in the state and has been deemed seismically unfit.

The new Deukmejian Courthouse is 65 percent larger than the old courthouse, with 24 courtrooms and room to expand to 30. It is equipped with wireless Internet access throughout and space for five retail vendors to service the courthouse traffic.

For me, the road to the new Courthouse began nearly a decade ago in conversations between Los Angeles County Supervisor Don Knabe, Long Beach Mayors Beverly O'Neill and Bob Foster, myself and the then-presiding judge of the Long Beach courthouse, Brad Andrews. Judge Andrew's vision of a new courthouse for Long Beach was the driving force behind the building of a coalition of supporters for the project. This coalition would eventually grow to include a vast number of supporters including members of the public, the private sector and government. I am proud to count myself among the early members of this group.

Those early discussions about a new courthouse revolved around the understanding that under the existing state funding and procurement system, it would be 15–20 years before a new Long Beach courthouse could be built.

As this core group grew, it became clear that a public private partnership would be nec-

essary to fund the project as the state could not expend the hundreds of millions of dollars needed to build the courthouse.

With support primarily from Assemblymember Hector De La Torre, and California State Senators Joe Dunn, Dick Ackerman and Don Perata, I introduced in the California State Budget Act of 2007, Senate Bill 77 which granted the authority for the Judicial Council and Administrative Office of the Courts to investigate the use of a public-private partnership in the development of the Long Beach project.

The Long Beach courthouse is the first to be built as a public-private funding partnership, with the developer, Long Beach Judicial Partners, paying for the upfront construction costs.

The new building is an example of what can be accomplished when the state, county and local governments work together to accomplish something that the whole community can be proud of. Our new courthouse is beautiful. It will act as a magnet for further development in the area for years to come while serving as a shining example of cooperation and innovation.

#### GUO FEIXIONG AND FREEDOM OF EXPRESSION

HON. CHRISTOPHER H. SMITH

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

Monday, November 18, 2013

Mr. SMITH of New Jersey. Mr. Speaker, last month I held a hearing that discussed China's detention of writer, activist, and self-trained legal advocate Guo Feixiong. A veteran of China's "rights defense" movement, Guo was criminally detained on August 8, 2013. We now know that he wasn't formally arrested until early September 2013. Guo's detention appears to be reprisal for his support of government transparency and calls for accountability. In recent months, Beijing has cracked down harshly on dozens of similar-minded advocates seeking political reforms.

Guo is not a newcomer to public advocacy or punishments. A former novelist and businessman, he first became widely known in 2005 for organizing protests of land seizures on the outskirts of Guangzhou city. In 2007, a Chinese court sentenced the outspoken Guo to five years' imprisonment on charges of illegal publishing. He and his supporters maintain the charges were fabricated to silence him and others. In late 2011, he was released. Since that time, he's continued to participate in China's "rights defense" movement. He's continued to express himself freely in the hopes of advancing human rights. He has protested along reporters fighting the Southern Weekly's heavy-handed-censorship and vocally supported recent calls for greater government transparency and an end to corruption.

Now, Guo is being held on charges of "assembling a crowd to disrupt order in a public place." This alleged crime—along with many others—is all-too-often used unjustly against the courageous men and women who want accountability or change. For simply asking for transparency, he is suspected of disrupting the harsh "order" Beijing enforces.

Notwithstanding China's own criminal procedural rules, authorities have denied Guo ac-

cess to a lawyer and have failed to properly notify his family. Once again, China continues to enforce its legal protections haphazardly when punishing or silencing those who advocate for change.

The hearing focused on the heroism and sacrifices of Mr. Guo. Sadly, Guo is one among many. In recent months, Chinese authorities have cracked down on dozens of human rights advocates participating in a so-called "New Citizens' Movement." The movement, which began forming last year, has been described as a loose network of like-minded, academics and lawyers who hold informal gatherings and promote various issues, including transparency and anti-corruption efforts.

These detentions signify Chinese citizens' growing resolve and Beijing's growing fears. Guo, and many others throughout China, want change. They want accountability, they want transparency, and they want justice. And, increasingly, they are willing to endure great risks and willing to sacrifice their own personal security to speak freely.

We were fortunate to be joined by Ms. Zhang Qing, Guo's courageous wife, and Ms. Yang Tianjiao, his wonderful daughter. We were also blessed to have with us two giants in the human rights field—Pastor Bob Fu and Mr. Chen Guangcheng who addressed the persecution of Guo and others and who also discussed more broadly the recent developments relating to freedom of expression in China.

With this current crackdown on Chinese human rights activists, it is important to understand the brave and bold people challenging the Chinese state. Inspiring figures like Guo put another heroic face on these detentions. This face, however, does more than just contextualize the current crackdown or add details to a prisoner file. It causes us to wonder about ourselves, our commitment to human rights, and the risks we are willing to take for those around us. Guo now faces an uncertain punishment, as we must determine our own human rights commitment to him and others.

In July 2013, Guo wrote about a 1989 Tiananmen activist now also facing the possibility of more prison time. He wrote, "[Zhao Changqing] is an important symbol of the 1989 generation, who, in the face of danger, takes action, bears responsibility, persists, pushes forward, and becomes more evolved. This is how one should behave and shoulder his fate!"

Despite the hardships and the odds, Guo reminds us that we must shoulder our responsibilities and our burdens. We are here today to accept our responsibility to Guo and these courageous Chinese human rights advocates. We hope that we can also "take action, bear responsibility, persist, push forward, and evolve" like these heroes. He reminds us that this is how we all should behave.

We hope that the Chinese Government is listening. We hope the Chinese citizens seeking change are listening. And, we hope Guo is listening. And we hope President Obama and our administration are listening and will do everything in their power to help free Guo and others fighting for human rights in China—so far that has not been the case.

## PERSONAL EXPLANATION

**HON. EARL BLUMENAUER**

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. BLUMENAUER. Mr. Speaker, I wish to correct a vote I made on Wednesday, October 30, on H.R. 992, the Swaps Regulatory Improvement Act. I mistakenly voted for this legislation, when I intended to vote against it. I have a longstanding record of supporting robust banking regulations that protect taxpayers from risky trading activity. Significantly altering provisions of the Dodd-Frank Wall Street Reform and Consumer Protection Act before those reforms have been fully implemented is premature. I wish to clearly state for the record that I did not intend to vote for this legislation, and I look forward to continuing working for strong banking protections for the American people.

## CONGRATULATING PACIFICA INSURANCE UNDERWRITERS ON ITS 40TH ANNIVERSARY

**HON. GREGORIO KILILI CAMACHO SABLÁN**

OF NORTHERN MARIANA ISLANDS

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. SABLÁN. Mr. Speaker, forty years ago, Jose Camacho Tenorio, a visionary businessman of the Northern Mariana Islands, saw the need and the opportunity for a locally-owned insurance agency in our island community. In response, he founded Pacifica Insurance Underwriters.

1973 was an exciting time in our islands. The Covenant to Establish a Commonwealth of the Northern Mariana Islands in Political Union with the United States of America was in the midst of being negotiated. Commercial hotels were beginning to rise. Japanese tourists and investors were just starting to appear on our shores.

Yet we were still very much in our economic infancy. Insurance coverage of any sort was difficult to obtain. Many individuals and many developing businesses did not even appreciate the value of insurance. Under these circumstances, I took great commitment and some courage to make the financial investment necessary to form Pacifica Insurance Underwriters.

The late Mr. Tenorio, affectionately known as "Joeten," took up the challenge, and working with the family of a business associate, Pete Ada, Jr. of Guam, and with the Tokugoro Kuribayashi family of Japan, established Pacifica Insurance Underwriters and installed Joseph Screen, a former official of the Trust Territory of the Pacific Islands, as the company's first corporate executive.

Pacifica then teamed up with Tokio Marine & Nichido Fire Insurance Co., Ltd., a formidable Japanese insurer, and, as that company's general agent in the Northern Mariana Islands, began offering property and casualty, liability, and automobile insurance to businesses and individuals.

Over the years, Pacifica's business has grown: adding marine and workmen's compensation insurance, medical, dental, and vi-

sion plans, as well as term and whole life policies. Along the way, Pacifica entered into other general agency agreements with respected regional insurance companies Pacific Guardian Life and Century Insurance.

Throughout these four decades, Pacifica has lived up to the great responsibility of every insurer: Whether addressing a health issue, repairing a car, or recovering from natural or manmade disaster, when the need arises, they have been there for their customers.

In addition to writing thousands of policies annually across all lines of insurance, Pacifica has honored the legacy of its founders by becoming a valued corporate partner in our community. Still owned by its founding families and still run by Joeten's descendants, the company donates directly to schools, environmental groups, religious organizations, and other good causes. Pacifica makes substantial charitable donations through the Joeten Charitable Foundation. And its owners and employees individually lend their hands to a wide variety of community projects and events.

The Northern Mariana Islands has seen its share of economic highs and lows. In recent years, particularly, the insurance market has become more challenging, with increased competition, a decline in population, and a decreasing number of businesses. Through it all, Pacifica has remained consistent in its commitment to its employees, its customers, and our community.

We all feel proud when we witness a home-grown company with humble beginnings do well. So, please, join me in congratulating the owners and employees of Pacifica Insurance Underwriters on their fortieth anniversary, and in wishing them another forty years of success and growth.

## SUPPORT FOR PASSAGE ON H. RES. 402

**HON. SANDER M. LEVIN**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. LEVIN. Mr. Speaker, I join my fellow Co-Chairs of the Congressional Ukrainian Caucus, Representatives MARCY KAPTUR and JIM GERLACH in rising today to support the passage of H. Res. 402, supporting the European aspirations of the people of the European Union's (EU) Eastern Partnership countries, and to express continued support for Ukraine as it moves closer to signing the EU Association Agreement.

In order for Ukraine to progress democratically and economically, it is imperative that the conditions of this agreement, as jointly initiated by the EU and Ukraine, are fully met—in law and in practice.

The critical November 28–29 Eastern Partnership Summit in Vilnius, Lithuania is quickly approaching, bringing with it the deadline for signing the Association Agreement. Accordingly, we urge the U.S. Department of State to advance all appropriate opportunities for cooperation with Ukraine to address the remaining required reforms, including electoral and rule of law reforms as well as issues related to selective justice, particularly the release of former Prime Minister Yulia Tymoshenko. Along with the clear democratic and economic benefits, we believe these reforms, coupled

with international monitoring and oversight, provide the best opportunity to ensure free and fair elections in Ukraine in 2015 and beyond.

Consistent with our support for H. Res. 402, we applaud the EU's progress—much of it through the Eastern Partnership program—in helping to build democratic, prosperous, and stable societies throughout Eastern Europe and the Caucasus. Building on that progress is in the national interest of the United States; consequently, we call on the U.S. Department of State to direct needed resources to help support Ukraine's European choice.

## KEEP YOUR HEALTH PLAN ACT OF 2013

SPEECH OF

**HON. JOHN CONYERS, JR.**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Friday, November 15, 2013*

Mr. CONYERS. Mr. Speaker, I rise today in opposition to H.R. 3350, the so-called "Keep Your Health Plan Act of 2013." This bill is not a fix to the problems that have arisen because insurance companies are canceling plans that are insufficient to qualify under the new Affordable Care Act standards or are not viewed as economically viable and worth offering.

Instead, this bill will raise premiums in insurance marketplaces and undermine the overall market reforms that Obamacare is designed to remedy. Yesterday, President Obama offered a better solution than this bill, to address these issues.

As one of the few members that were here during the creation of Medicare, I remember first-hand the tactics used by those opposed to its creation. While this is a very different time and context in history, the vehemence of the opposition has its parallels.

Let me remind you that Medicare was once described by George H.W. Bush as "socialized medicine" and Ronald Reagan once stated that, "one of these days you and I are going to spend our sunset years telling our children and our children's children what it once was like in America when men were free."

Today, Republicans have done little but resist and fear-monger in opposition to Obamacare's implementation. These conservatives see H.R. 3350 as "a metaphorical bullet to the gut of Obamacare." James Capretta, a conservative health care policy expert at the Heritage Foundation and American Enterprise Institute, described it as having an "end result that would be one more step toward fully reversing" what he describes as the "catastrophic mistake of Obamacare." And even Leader JOHN BOEHNER has argued that it is part of a larger strategy to "stop this law."

Although, Medicare has issues that need to be addressed, it has dramatically improved access to health care for America's seniors, leading to longer and healthier lives, reducing poverty, desegregating southern hospitals, and becoming one of the most popular government programs. From my own political experience, I can safely say that once in place and allowed to operate as designed, Obamacare will have a similarly positive affect.

Allowing H.R. 3350 to pass would be a step backward in the advances we have made in



curbing healthcare costs and expanding access. The increase in grandfathered plans this bill allows would open the door to the cherry-picking by health insurance companies that Obamacare is designed to eliminate. Encouraging younger, healthier, and cheaper-to-cover adults to withdrawal from the Marketplaces will cause premiums within the Marketplaces to substantially increase.

The bill would also allow insurers to continue to offer plans that don't include essential health benefits, don't comply with the requirement banning annual caps on coverage, aren't subject to premium rate reviews to determine whether their premiums are reasonable, allow discrimination against people with pre-existing conditions, and force women to pay more than men for the same coverage. These are many of the past problems of the private insurance industry that Obamacare was specifically designed to correct.

Further, it would cause major delays in the start of coverage because insurers would need to establish and file new rates to state insurance departments for review. This would impose major delays to Obamacare's implementation, which is the ultimate goal of this bill and the Republican agenda.

Mr. Speaker, this is the 46th attempt by Republicans to vote to undermine and effectively repeal the Affordable Care Act. I rise today in strong opposition to H.R. 3350, but in support of Rep. MILLERS' Motion to Recommit which legislates the President's position. I encourage all my colleagues to do the same.

#### THE CONTINUING THREAT OF BOKO HARAM

**HON. CHRISTOPHER H. SMITH**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. SMITH of New Jersey. Mr. Speaker, Nigeria is one of the United States' main allies, African trading partners, and a major economic and political force beyond the African continent. Unfortunately, it continues to be plagued by terrorist forces whose reach extends beyond the borders of that country. Last week, I held a hearing to examine the extent to which the organization known as Boko Haram and its affiliates pose a threat to Nigeria and the region, as well as the United States, and the rest of the international community.

Boko Haram is a Nigerian terrorist group whose name in Arabic means "people committed to the propagation of the Prophet's teachings and jihad." The name "Boko Haram" is a translation from Hausa meaning that conventional education (boko) is forbidden (haram). Because of its repeated attacks against Christian targets during holy days such as Christmas and Easter, Boko Haram is seen by some as principally an anti-Christian organization. In the last year alone, Boko Haram terrorists are believed to have killed 1,200 Christians in Nigeria. In fact, it is estimated that more than 60 percent of Christians killed worldwide because of religious intolerance die in Nigeria. This year alone, according to Emmanuel Ogebe, one of today's witnesses, 53 Christian churches have been attacked, and 216 people were murdered by terrorists in them.

However, it would not be a completely accurate interpretation of the facts to assume that what is happening in Nigeria is just a Muslim-Christian conflict.

In the past two years, two subcommittees have sent staff delegations to investigate the Boko Haram threat, and this past September Gregory Simpkins, the Africa subcommittee's staff director, and I visited Abuja and Jos to further look into this matter. We found that the truth of this organization is much more complex than is widely understood. Although exact numbers were not made available to us, Boko Haram is definitely targeting other Muslims who don't agree with their views. Muslim religious leaders who criticize the terrorist violence are themselves made targets. What must be prevented is a growing inability for Christians and Muslims to work together to meet their common threat.

According to various reports, Boko Haram began in 2003 when about 200 university students and unemployed youth created a camp in Yobe State near the Niger border to withdraw from what they considered the corrupt, sinful and unjust Nigerian Government, and their community was supposedly founded on Islamic law. The group was then known by the nickname the Nigerian Taliban. Violent clashes with Nigerian security forces nearly destroyed the group several times, but its charismatic leader, Mohammed Yusuf kept the group alive until his death while in police custody in July 2009.

Since Yusuf's death, there have been various spokesmen but one person who is believed to be the nominal leader: Abubakar Shekau. Furthermore, a breakaway group known as Ansaru has appeared on the scene.

The proliferation of voices speaking for Boko Haram and the new faction lead some to believe this is not a coherent organization. We learned that it is actually a very sophisticated organization operating in cells disconnected from each other but coordinating at a high level. While there are those acting in the name of Boko Haram for their own purposes, this terrorist group is organized, albeit in an unconventional manner.

Some also believe this group is purely a domestic terrorist group operating in Nigeria. We found that to be a false assumption as well. Boko Haram/Ansaru does wage attacks on the Nigerian Government and other domestic targets. Nevertheless, their actions prove their participation in the global jihad movement that wages violent war worldwide to establish their skewed version of Islam as the prevailing religion globally. Various actions, such as the bombing of the United Nations Abuja office in August 2011, and numerous statements from Boko Haram spokesmen indicate their international intent. This international focus has been confirmed by American and Nigerian intelligence information.

The three criteria for an organization to be declared a Foreign Terrorist Organization by the U.S. Government are: 1) it must be a foreign organization, 2) it must engage in terrorist activity and 3) it must threaten the security of United States nationals, U.S. national security or the economic interests of the United States. Clearly Boko Haram/Ansaru meets that test. This is why I have introduced H.R. 3209 to urge the Administration to declare Boko Haram a Foreign Terrorist Organization. This measure would better provide tools for stopping those who currently provide funding or

other support for this murderous, terrorist organization, and I welcome the State Department's enactment today of this designation.

Our government has provided training and other assistance to the Nigerian government to battle this terrorist threat. Unfortunately, the past brutality demonstrated by the Nigerian security forces, as well as the inability of Nigerian security forces to collaborate with one another, have prevented this effort from being as successful as it should be. In far too many cases, the Nigerian government itself has actually turned local people in the North against its effort to end the terrorist threat. By its ineffectiveness, the Nigerian security forces have pushed Nigerian Christians and Muslims to form their own militias to protect themselves from terrorists and each other. In the long run, this development makes eventual reconciliation of Nigeria's various religious and ethnic communities more difficult.

At last week's hearing, we had with us the administration's point person for our government's effort to help end the terrorist threat in Nigeria, a leading Nigerian Muslim spokesman against this terrorism, a Nigerian Christian expert on this terrorist threat, an American-based expert on this violence and a survivor of the Boko Haram threat. The survivor, Mr. Habila Adamu, was challenged to renounce his Christian faith. When he refused, he was shot by terrorists and left for dead. Miraculously, he survived and joined us last week with one of the most inspiring examples of faith any of us will ever hear.

I hope last week's hearing will provide a fuller understanding of this terrorist threat and explain why declaring Boko Haram/Ansaru as a Foreign Terrorist Organization as part of our government's effort to end this menace and its ongoing financial support was such a necessary decision.

#### HONORING JEROLD "JERRY" KLEIN

**HON. LOIS FRANKEL**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Ms. FRANKEL of Florida. Mr. Speaker, I rise today to honor Jerold "Jerry" Klein who earned an Air Medal, Bronze Star, and Silver Star for his heroic service as a soldier in the Vietnam War. On Monday, November 11, Jerry was the first veteran to be honored on CBS 12's week-long segment, Veteran Hall of Honor. Jerry is a remarkable member of our community, and I am proud to represent him in Florida's 22nd District.

Jerry has been an unrelenting ambassador for veterans, spending most of his time as a veterans' services volunteer. He helped establish the Palm Beach Veterans Court and earlier this month served as the Co-Grand Marshal in the West Palm Beach Veterans Day Parade, which drew thousands of veterans and civilians to the downtown area.

Before Jerry was fighting for our veterans here in South Florida, he was fighting for our country in Vietnam. On May 1, 1968 Jerry helped rescue comrades in combat. "My company was ambushed in the A Shua Valley which is on the Laotian border," Jerry recalls. "We took about a dozen casualties. On that day I was involved in helping to rescue a number of my comrades and months later I was

told that I was being awarded the 3rd highest award for valor that the nation can grant—the Silver Star.”

In honor of his service to our nation, I am proud to recognize Jerold Klein and thank him for his commitment to the South Florida community of veterans.

#### OUR UNCONSCIONABLE NATIONAL DEBT

### HON. MIKE COFFMAN

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. COFFMAN. Mr. Speaker, on January 20, 2009, the day President Obama took office, the national debt was \$10,626,877,048,913.08.

Today, it is \$17,189,547,404,790.46. We've added \$6,562,670,355,877.38 to our debt in 4 years. This is \$6.5 trillion in debt our nation, our economy, and our children could have avoided with a balanced budget amendment.

#### IN MEMORY OF DR. NOHAD TOULAN AND DIRICE MORONI TOULAN

### HON. EARL BLUMENAUER

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. BLUMENAUER. Mr. Speaker, our hearts go out to Mariam and Omar, to the extended Toulan family, to their Portland State family whose lives have been touched by the service commitment of Nohad and Dirce Moroni Toulan. Indeed, Portlanders who never knew them have benefited from their presence in our community for almost 40 years.

The Toulans were a unique power couple not just in Portland, but with influence around the world. Indeed, they were an international power couple; he from Egypt, she from Argentina. They accepted international assignments, as when he became the first planning director for the greater Cairo region.

He had been an advisor to the United Nations development program and to local and foreign governments. Most significant was his 20-month assignment directing the preparation of the comprehensive regional plan for the holy city of Mecca. They were amazing assignments for an amazing man.

It was my honor to have met him when he first arrived in Portland in 1974. I was working in the president's office at Portland State University then when he began the most critical chapter in the development of Portland State as a true urban university.

It is hard to think of all the ways the Toulans contributed to the evolution of our modest continuing education center for returning veterans to the establishment of a vital, strong, thriving university with particular expertise in urban studies.

Dr. Toulan was a renaissance man: a scholar, planner, and academic leader, a force in the community for human rights, sound foreign policy, and protecting the planet. There is a

reason his name graces the School of Planning and Public Policy at Portland State. No one contributed more to the emergence of one of the outstanding academic outposts in America dealing with planning, livability, transportation, and how we knit these elements together for a better future.

Nohad helped define the critical role that an urban university can play not just as a place of instruction, but for research and a living laboratory.

Dirce Moroni Toulan in her own right was an accomplished professional. She didn't just support Nohad through his career, but had a strong academic and professional background and was greatly influential and respected at the university. It is not by accident that her name is on the library for the College of Public Affairs.

I worked directly for two presidents and since worked with four more. Each put their imprint on the university which is still being enhanced further under the stewardship of Wim Wiewel and his wife Alice. Yet over the last 40 years, I don't think anybody has done more for the evolution of the university and its role in our community, and in the nation, and in the world.

We mourn the loss of this extraordinary couple even as we celebrate their lives. Portland State University, our community, the nation is a better place because of them.

As I reflect on the sad closing of this brilliant chapter, to focus on the academic and the professional, important as they are to lose an essential element that has become more important to me over the years, even as the formal phase of their career wound down.

They were a true interfaith couple: a Catholic priest and Muslim Iman were at their memorial last Monday. In an era of such international tension these last dozen years, which have been visited upon our community, theirs were voices of tolerance and compassion. They were vigorously opposed to discrimination, and fierce champions of outreach, of connection, of mutual respect.

For all of the many contributions that will live on in urban affairs and Portland State University, they made a vital contribution to sane foreign policy, religious tolerance, and interfaith cooperation which may not be evidenced like the name of a college or a library. Their message was there when the community needed to hear it and their example when the community needed to see it. We are richer for that gift.

#### IN HONOR OF PROFESSOR ROBERT WILLIAMS FOR TWENTY-FIVE YEARS OF PUBLISHING STATE CONSTITUTIONAL LAW ISSUE FOR THE RUTGERS LAW JOURNAL

### HON. ROBERT E. ANDREWS

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. ANDREWS. Mr. Speaker, I rise today to honor Professor Robert Williams for his immense contributions to the Rutgers Law Journal and to Rutgers School of Law—Camden.

Twenty-five years ago, state Constitutions were a relatively obscure area of legal scholarship. However, Professor Williams understood that these state Constitutions have a real impact on people's lives, sometimes more so than the Federal Constitution. Along with Professor G. Alan Tarr, he coined the term "comparative subnational constitutional law" for this field of study, and published the first State Constitutional Law issue for the Rutgers Law Journal.

Since this time, Professor Williams's scholarship has brought great acclaim to his discipline, and to Rutgers-Camden. The Journal has included an annual State Constitutional Law issue for the past twenty-five years, and Professor Williams has been instrumental in every one. He also serves as the associate director of the Center for State Constitutional Studies. And despite his extensive academic responsibilities, Professor Williams still serves as counsel in public interest cases, and has filed several notable Amicus briefs in recent years.

Mr. Speaker, the contributions of Professor Williams to the legal community should not go unrecognized. I join all of Rutgers Law—Camden and South Jersey in expressing our gratitude for Professor Williams as he celebrates a milestone in his commitment to the rule of law.

#### CONGRATULATING CAPITAL PARTNERS FOR EDUCATION (CPE) ON 20TH ANNIVERSARY

### HON. ELEANOR HOLMES NORTON

OF THE DISTRICT OF COLUMBIA

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Ms. NORTON. Mr. Speaker, I rise today to ask the House of Representatives to join me in congratulating Capital Partners for Education (CPE) on 20 successful years of providing low-income youth in the national capital area with the necessary support to get to and through college.

Founded in 1993, CPE is a dynamic college preparatory program that helps motivated, low-income youth to overcome the academic and social barriers that may otherwise prevent them from attending and succeeding in the college of their choice. Through its proven combination of one-on-one mentoring, partnerships with quality schools, academic financial assistance, and a customized array of academic, career, and life skills development, CPE works to break the cycle of poverty by leveling the educational playing field for low-income students.

Since its inception, CPE has helped 99% of its graduates enroll in college and 70% to graduate on time. To meet the needs of the community and the 21st century workforce, CPE is expanding to reach more students. Currently, the organization serves 200 students and is on track to double its student body by 2016.

Mr. Speaker, I ask the House of Representatives to join me in thanking the staff, volunteers, donors, partner schools and organizations, students, parents, and alumni as they celebrate the 20th anniversary of CPE and its many accomplishments.

NATIONAL FAMILY CAREGIVER  
AWARENESS MONTH

**HON. EDDIE BERNICE JOHNSON**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Ms. EDDIE BERNICE JOHNSON of Texas. Mr. Speaker, I rise today in recognition of National Family Caregiver Awareness Month. This November, let us take a moment to celebrate the 90 million family caregivers in the United States. During this month, it is important that we not only thank these selfless individuals, but that we also raise awareness and increase support for caregivers.

While some care for parents, veterans, or even children with special needs, we must recognize the important tasks that caregivers perform. Whether it is managing multiple medications, providing wound care, operating home medical equipment, family caregivers work tirelessly each day. Family caregivers provide nearly \$450 billion worth of unpaid care each year and should be recognized as the backbone of our nation's long-term care system.

More than 15 million family caregivers provide care to 5 million individuals with Alzheimer's disease. Alzheimer's disease rapidly increases the total number of family caregivers in this country. Overall, two out of every five adults are family caregivers. Approximately 39 percent of all American adults are considered family caregivers in some capacity, an increase from 30 percent in 2010.

There are many different types of caregivers and each deserves recognition and support. Many do not realize that they have become a family caregiver and need additional support and guidance. Others have been the primary caregiver for years and struggle with the stress of caring for a loved one. Some are part of a family care giving team and provide support from far away. Whatever role a caregiver takes, it is vital that we not only thank them but also commit to supporting their efforts. I urge my colleagues to recognize National Family Caregiver Awareness month and to support the caregivers of our nation.

IN RECOGNITION OF CANADIAN  
CITIZENS WHO SERVED IN THE  
ARMED FORCES OF THE UNITED  
STATES DURING THE VIETNAM  
WAR

**HON. JOHN KLINE**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. KLINE. Mr. Speaker, I rise today in recognition of the thousands of Canadians who selflessly served in the Armed Forces of the United States during the Vietnam War.

These Veterans swore to protect and defend the Constitution of the United States and served honorably as members of our Armed Forces at a time when America faced many challenges at home and abroad.

Of the thousands of Canadian citizens who were drafted or volunteered to serve, over three thousand became naturalized U.S. citizens between 1967 and 1975. Others became citizens later, but many, with their obligation

completed, returned in obscurity to their homes in Canada. Additionally, more than one hundred Canadians lost their lives in service to our country.

Canadians who served honorably in the Armed Forces of the United States are deserving of the recognition they have earned—their service to this country is worthy of our highest regard.

To my fellow Vietnam Veterans, thank you for your dedicated service and sacrifice. Your devotion to the cause of freedom has not gone unnoticed.

END PERSECUTION OF BURMA'S  
ROHINGYA PEOPLE AND OTHER  
ETHNIC AND RELIGIOUS MINORI-  
TIES

**HON. JAMES P. MCGOVERN**

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. MCGOVERN. Mr. Speaker, today, Representative JOE PITTS and I introduced a bipartisan resolution to protect Burma's Rohingya minority and other ethnic and religious minority groups in Burma. While Burma has begun a gradual transition from decades of military rule to a fledgling democracy, Burma's Rohingya minority has experienced a shocking rise in targeted attacks at the hands of Burma's Buddhist majority, along with increased instances of arbitrary arrests, detention, and extortion of Rohingya and other Muslim communities across the country.

All signs indicate that the Rohingya and other Muslim communities in Burma remain at extreme risk to further forms of persecution and violence. My colleagues and I therefore introduce this resolution to call for an end to the persecution of Burma's Rohingya minority and the protection of all ethnic and religious minority groups in Burma.

I urge my colleagues to join us on this resolution calling for an end to the persecution of the Rohingya people and the protection of Burma's ethnic and religious minorities.

IRS AND THE TEA PARTY

**HON. BILL FLORES**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Monday, November 18, 2013*

Mr. FLORES. Mr. Speaker, I would like to submit the following:

MANASSAS TEA PARTY,  
Virginia.

On behalf of the Manassas Tea Party and the disaffected constituents that you represent, we wish to remind you of the angst, as well as the damage that we experienced in our quest for non-profit status for our organization, an organization dedicated to preserving Constitutional principles.

The process began on May 14th, 2010 and concluded on December 4th, 2012—more than a two year wait. As our status remained in flux and with the IRS's threatening and unwarranted behavior, our community impact weakened. We found it difficult to keep people engaged, members became uncomfortable participating, our organization became paralyzed, membership numbers declined, and our fundraising suffered.

The IRS is truly an intimidating force. In their multiple requests for information pertaining to group and individual politics, postings on social networks, and contributor affiliations, we felt threatened and bullied. Their language and tone intimated that anything short of full cooperation and disclosure in all aspects of the IRS demands would be reviewed under the threat of perjury. The IRS even informed us that our private responses would be made public.

Our experience represents a shameful example of government harassment and abuse, and an orchestrated attempt to disenfranchise citizens of The United States of their Constitutional rights. Intrusions such as these are not just 'Tea Party' issues. For when government abuses its power and authority, it should sound an alarm for all Americans.

You gentlemen, have been charged with guarding our liberty. What will you do to right this gross injustice?

Respectfully,

THE MANASSAS TEA PARTY.

OKC TEA PARTY AND PATRIOTS

IN ACTION ASSOCIATION,

Oklahoma.

PATRIOTS EDUCATING CONCERNED

AMERICANS NOW (PECAN),

California.

In early 2010 we formed Patriots Educating Concerned Americans Now as a 501(c)3 non-profit. PECAN provided a support network for a dozen patriot groups in Northern CA and while waiting for the official IRS approval we operated as a 501(c)3 non-profit. It became clear, however, that most donors wanted proof of our official non-profit status. An accountant volunteered his time to create and manage our non-profit but his generosity was repaid with hundreds of unpaid work hours because our group was targeted by the IRS.

Our largest group in Redding had 500 people attending every Monday night through the 2010 election but donations from the group just covered the cost of the meeting room. There was no way to raise enough money to bring teachers, speakers, trainers and other organizations like Wounded Warrior Project to our rural area. Lack of significant fundraising has suppressed outreach to build supporters, disseminate information and get out the vote. The IRS has essentially limited us to word of mouth rather than the growing and thriving non-profit we have been poised to be for the past three and a half years.

Individuals and businesses have been concerned about targeting by the government since the tea party began. The actions of the IRS have confirmed their worst fears. This has translated into lower attendance at meetings and events while destroying our ability to raise funds; donors fear IRS harassment. The actions of the IRS have suppressed voter education from Sacramento to the Oregon border in not one but TWO elections!

BOARD OF  
DIRECTORS PECAN.

ROANE COUNTY TEA PARTY,

Tennessee.

The Roane County Tea Party was originally loosely formed on April 10th, 2009 and formally organized in October of 2009. On January of 2010 we started the paperwork to apply to the IRS for 501(c)(4) status and submitted the paperwork on March 20th, 2010. We heard nothing from the IRS (even though we kept calling every month) until January of 2012 when a letter came from the IRS requesting additional information.

This information was quite extensive and, at that time, we believed it was quite intrusive but we worked on it (eight of us) for

about six weeks. Upon completing a massive amount of paperwork we took everything to a CPA with forty years experience doing business to make sure we had completed everything correctly.

The CPA looked over our documents briefly and then asked who we had angered at the IRS. She went on to comment that a major portion of the documentation was not needed, required or, even legal for the IRS to even ask. The CPA then went through everything over the next couple of days, removing about 80% of the papers, advising us to submit the rest.

On March 20th, 2012 we submitted the remaining documents per her instructions and waited for a reply.

By August of 2012 we received an additional set of questions from the IRS and took them directly to the CPA for clarification. Based on guidance from the CPA we responded to these second set of questions and sent them back to the IRS.

What followed was, what I would characterize as a series of harassing, intimidating phone calls from one Grant Herring, an agent of the IRS to both myself and the RCTP chairman, Val McNabb over the next few months. I personally spoke with Mr. Herring at least three times by phone with the calls lasting up to 45 minutes each. Val McNabb did receive at least that many calls and possibly more.

Finally in January of 2013 we received one last letter from the IRS with only two additional questions. We answered those questions and notified the IRS that we would not be responding to any more questions and for them to approve or deny us.

On March 28th, 2013 we received an approval letter dated March 15th, 2013 that we were approved. On June 17th, 2013 we received another letter that our status was revoked. A number of calls to the IRS followed resulting in RCTP receiving a letter of apology on July 11th, 2013 from the IRS telling us they had made a mistake and we were being reinstated.

If you believe that this saga is over you are mistaken. Shortly after that on August 12th, 2013 we received notice from the IRS that our active status was revoked again for failing to file for three consecutive years a 990N form. What followed were calls to four different IRS offices all over the US by Val McNabb to rectify this problem. After many, many hours on the phone with a half dozen IRS personnel we were returned to active status with the IRS.

Only the good Lord knows exactly how long our current active status will last.

GARY JOHNSTON,  
*Roane County Tea Party.*

SHELBY COUNTY LIBERTY,  
*Ohio.*

Shelby County Liberty was formed by local citizens concerned about our government diminishing our constitutional liberties and behaving fiscally irresponsible. To positively impact this destructive course we feel a fact-based understanding of our United States Constitution is necessary to understand the freedoms and liberties we are in danger of losing.

Shelby County Liberty is dependent on donations and the generosity of other non-profit organizations to accomplish Constitution Classes and informative Town Hall meetings. Our group has been told, confidentially, by other tax exempt groups, that they fear loss of their 501(C)3 status if they support us. Private business tell us they fear repercussions. It is nearly impossible to conduct Town Hall meetings, speakers and trainers without money or a meeting venue. When we received the first letter from the IRS Cincinnati office demanding the name of every attendee

of every meeting, plus many additional intrusive questions on individuals, we clearly understood why the government is feared.

Ironically, the very rights the Liberty groups rose up to protect, have been so assaulted that Americans fear retaliation if they exercise those rights, from the government that is suppose to protect and defend those rights.

Clearly people fear reprisal from our government and this has limited Shelby County Liberty educational activities, hampered support and slowed donations. What kind of a nation do we live in when its citizens fear their own government?

In Liberty,

H.R. PENCE,  
*Shelby County Liberty  
Communications Director,  
And the entire membership.*

UNITE IN ACTION, INC.,  
*Nashville, TN.*

Imagine for a moment the most notorious bully ever known to man suddenly sets their sights on you and for three long years that bully in your path every day. That is exactly what Unite In Action has endured. What did we do to deserve such attention? We tried to educate people on the history of America's founding, the Constitution, civics and issues that have an impact on millions of Americans. That raised the ire of someone in a position of power who then directed the IRS to point their guns directly at us.

The IRS has buried our organization in mounds of paperwork with long lists of extremely intrusive questions totally outside the normal information required for a 501(c)(4) application. They demanded printed copies of everything we, and anyone associated with us, have ever said, distributed, posted, personal information about our board members and a list of our donors.

We publicly disclosed the demand of the IRS. Our openness has resulted in most of our supporters fleeing for fear of retaliation by the IRS. And who could blame them? Even the most honest taxpayer fears scrutiny by the IRS.

By cutting off our funding through intimidation, the IRS has effectively silenced our voices and severely hampered our mission to educate the American public about things that should be, but are no longer, taught in our public school systems. Why would anyone want to silence those trying to educate our citizens on how government works and how we became the United States of America?

As of this writing, our organization has endured the injustice of having our application held hostage for 1225 days and counting. Our government should not target its citizens with whom it may disagree or because of what they say. We would expect to see this behavior in China, Russia or Venezuela, not in America where speech is a protected and sacred right. We urge Congress to act swiftly to put an end to such oppression, not just for Unite In Action, but for all Americans.

Semper Vigilantes,  
JAY DEVEREAUX,  
*President,  
Unite In Action, Inc.*

WETUMPKA TEA PARTY,  
*Alabama.*

Thank you for reading my letter. And I thank you again for pursuing the source of this IRS corruption.

I've been asked to recount the IRS' mistreatment of the Wetumpka Tea Party. I've already done that. In previous testimony, I've explained in detail how the IRS turned a simple 90-day application process into a multi-year bureaucratic debacle. Then, oddly enough, our legal problems suddenly van-

ished without explanation shortly after the 2012 election cycle. As we've learned, hundreds of tea parties and like-minded organizations suffered the same fate.

The political targeting conducted by the IRS is a national outrage. Those aren't my words. Those words came from President Obama.

So who gave the order?

An outrage is committed by a human being. Initially, a Cincinnati IRS office was blamed, but offices can't be held responsible. Only individuals can be held responsible. And those agents in Cincinnati said their directives came from Washington.

So who gave the order?

This wasn't a hurricane or an earthquake. This wasn't magic. And the targeting was too consistent and pervasive to be considered coincidental. Someone in Washington, DC decided to target their political adversaries.

So who gave the order?

This scandal is unique in American history. Never before have millions of Americans been targeted by their government for their political views. This is not a partisan issue. Both sides can agree that unaddressed government problems tend to get bigger. At root, the actions of the IRS threaten American freedom and every American citizen's faith in their government. That root cannot be allowed to grow.

It's been more than five months since President Obama promised to hold the IRS accountable. Thus far, no one has been indicted. No one has been fired. And Lois Lerner is taking the fifth.

So, Mr. President, who gave the order?

BECKY GERRITSON,  
*Wetumpka Tea Party, President.*

LIBERTY TOWNSHIP TEA PARTY,  
*Ohio.*

Who we are:

The Liberty Township Tea Party was founded in the summer of 2009 with a desire to organize with like-minded individuals with an interest to educate ourselves, and others, about significant current events that are negatively impacting our country and families; and with a commitment to work in concert with other concerned citizens to bring about positive, public policies that are consistent with our core values. We are an independent group and speak for ourselves on all issues. We have cooperative and collaborative relationships with other local like minded independent Tea Party groups but are not part of any state or national group.

Statement on IRS

The Liberty Township Tea Party applied for 501(c)3 status with the IRS in May of 2010. Our Tea Party was modeled after the League of Women Voters with the goal of encouraging the community to become educated in the political process and issues of the day. We received our first round of questions in January of 2011; this set of 34 questions rapidly expands to 95 questions when all of the sub-questions are tallied in. After two follow-up letters by us asking for status and several telephone calls it was not until January 2013 that we heard from the IRS again. This time in the form of eleven more follow-up questions with attendant sub-questions to answer. The Liberty Township Tea Party has engaged in this application process in good faith in this government agency to process the application in a timely manner. That faith in the government's ability and sincerity has been tested to the edge.

Summary

It has now been 38 months and we have not been approved or rejected. Our group is premised on the goal of smaller government. The inability of the IRS to make a timely decision, their intrusive illegal politically motivated questioning that went what was

beyond reasonable proves to us that our bureaucracies are bloated and our representatives have failed miserably in controlling the agencies they have created. Our right to free speech and assembly has been abridged.

LIBERTY TOWNSHIP TEA PARTY.

RICHMOND TEA PARTY.

Virginia.

On behalf of the Richmond Tea Party I'd like to express both my outrage over the treatment by the IRS regarding our application for a 501C 4 tax status as well as my concern that when the investigation is over there will be just a slight slap on the wrist along with worthless promises that the IRS will do better in the future. This investigation should not be used solely as political posturing. As you know, we fear big government, from either side of the aisle, and this serves as proof that our fears are well founded. We will be watching to see if Congress will take this abuse of power by the management of the IRS seriously and take substantial corrective action or whether this will just be a political circus show.

Abuse of power is tyranny and we believe the IRS abused its power and we are seeking redress from our elected officials.

Respectfully,

BRUCE A. JAGGARD,

Chairman of the Board,

Richmond Tea Party.

ROCHESTER TEA PARTY PATRIOTS,

Minnesota.

The Rochester Tea Party Patriots wanted you to know that a simple application request for 501c3 took over 3 years. We started the application process on August 11, 2009, which was lost by the IRS. We resent our application and another year passed. After numerous phone calls being ignored by Mr. Ball, in Cincinnati; our CPA filled a Request for Taxpayer Advocate Service Assistance on August 10th 2011. Within a day after receiving our registered letter he returned our phone call. He advised there was nothing he could do for us, all Tea Party type organizations were being held and handled as a group. We were denied our 501c3 status and but were granted 501c4 status on September 6, 2012.

In the last year of our application process we received many requests from IRS agents requesting exceptionally inappropriate questions;

"Please submit statements regarding educational, work and philanthropic backgrounds of the organization's officers . . ."

"Names and addresses of our members"

"Other than serving as officers for the organization, please provide the names and the addresses of each individual's employer/business, the nature of their employment/business, and the number of hours devoted to their employment/business"

How these intrusive questions related to our 501c3 application has yet to be explained.

During this extended application period, our organization incurred additional expenses. We were not able to take advantage of the 501c3 discounts for our email and website accounts and ineligible to apply for a number grants.

In closing, regardless of any organizations perceived political affiliation, no one should be targeted or intimidated by its own government or agents. We ask Congress to hold the persons and organizations accountable for their actions; it was the Tea Party this time who will be next . . . You?

ROCHESTER TEA PARTY PATRIOTS.

GREATER PHOENIX

TEA PARTY PATRIOTS,

Arizona.

The Greater Phoenix Tea Party was founded as an Arizona non-member/non-profit corporation in late 2009 to educate our fellow citizens about their birthright, and restore America's founding principles to our society and government. At the end of our first full year we filed a 501c4 application with the IRS. In January of 2011, the U.S. Treasury cashed our application check. Months went by with no word from the IRS so we tracked down and queried the agent in charge of our file who provided us with no compelling reasons the delay. In February of 2012, we got one of the infamous IRS letters requesting inapposite information. When several other Tea Party groups across the country got their letters simultaneously, we knew something was up.

In May of this year, the IRS declared that they had indeed been targeting Tea Party and conservative groups leading up to the 2012 election cycle. Ms. Lerner declared when this scandal came to light, that upon discovering the targeting of conservative groups, she ordered a halt to the practice immediately; yet here we are along with several other groups having not been approved or denied.

This harassing of ideological adversaries has vindicated the very founding of the Tea Party movement and has given all of our warnings to the American people credence regarding the dangers of big government. Because of their un-constitutional treatment we have filed suit against the IRS.

Today we are here to urge Congress to act and expose the layers of this very real scandal. We implore you to be relentless in your investigation and administration of justice; being ever mindful of your oaths to uphold the Constitution and the principles of limited government it safeguards. Do this, and all Americans will benefit from your actions, and we will stand beside you and help develop the tools necessary to fight domestic enemies and tyranny. As long as the Federal government continues to expand beyond its delegated bounds and threatens individual liberty, America's standing will continue to

shrink and we will accelerate towards an unnecessary national sunset.

Thank you,

EXECUTIVE COMMITTEE OF THE GREATER  
PHOENIX TEA PARTY PATRIOTS.

CONGRESSIONAL RECOGNITION  
FOR MR. ART ALMQUIST: WINNER OF A 2013 TEACHER OF THE YEAR AWARD FROM PEOPLE MAGAZINE

HON. RON BARBER

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

Monday, November 18, 2013

Mr. BARBER. Mr. Speaker, I rise today to honor Mr. Art Almquist, theater teacher at Tucson High Magnet School, for being awarded one of People Magazine's 2013 Teachers of the Year awards, and the first of its Readers' Choice awards.

As stated in People Magazine, "For the past 17 years, Almquist has been Tucson Magnet's drama teacher. He has built a cutting-edge theater program rarely seen on the high school level. For Almquist, known for staging productions on topics such as AIDS, environmental activism and immigration, theater offers a way to teach his students a variety of skills that go beyond acting. 'He's influenced thousands of students to find the challenge, the love, and the joy of whatever career they pursue,' says former student Julian Martinez."

I couldn't be prouder to have Mr. Almquist inspiring the students of Southern Arizona. It was the students who made this award possible, voting online thousands of times and encouraging others to join them to ensure Mr. Almquist would receive this honor.

Teaching may be the most important skill a person can share. As parents, coaches, educators, neighbors, friends and community leaders, we all are responsible for helping children learn. And if we teach correctly, we give the lifelong gift of continual learning. There is no "finish line" to education. Regardless of the formal process of elementary and higher levels of school, a great teacher endows the love of improvement that continues throughout our lives.

I am proud to recognize Art Almquist of Tucson High Magnet School and all the people who work each day to help strengthen the education system in Southern Arizona. It is our duty to thank our teachers for their significant contributions to our community and ensuring a bright future for our children.

## SENATE COMMITTEE MEETINGS

Title IV of Senate Resolution 4, agreed to by the Senate of February 4, 1977, calls for establishment of a system for a computerized schedule of all meetings and hearings of Senate committees, subcommittees, joint committees, and committees of conference. This title requires all such committees to notify the Office of the Senate Daily Digest—designated by the Rules Committee—of the time, place and purpose of the meetings, when scheduled and any cancellations or changes in the meetings as they occur.

As an additional procedure along with the computerization of this information, the Office of the Senate Daily Digest will prepare this information for printing in the Extensions of Remarks section of the CONGRESSIONAL RECORD on Monday and Wednesday of each week.

Meetings scheduled for Tuesday, November 19, 2013 may be found in the Daily Digest of today's record.

## MEETINGS SCHEDULED

NOVEMBER 20

9:30 a.m.

## Conferees

Meeting of conferees on H.R. 3080, to provide for improvements to the rivers and harbors of the United States, to provide for the conservation and development of water and related resources.

SH-216

10 a.m.

## Committee on Finance

To hold hearings to examine the nominations of Sarah Bloom Raskin, of Maryland, to be Deputy Secretary of the Treasury, and Rhonda K. Schmidlein, of Missouri, to be a Member of the United States International Trade Commission.

SD-215

## Committee on Health, Education, Labor, and Pensions

## Subcommittee on Primary Health and Aging

To hold hearings to examine health relating to social and economic status.

SD-430

## Committee on Homeland Security and Governmental Affairs

Business meeting to consider the nomination of Jeh Charles Johnson, of New Jersey, to be Secretary of Homeland Security.

SD-342

## Committee on Small Business and Entrepreneurship

To hold hearings to examine Affordable Care Act implementation, focusing on how to achieve a successful rollout of the small business exchanges.

SR-428

2 p.m.

## Committee on Homeland Security and Governmental Affairs

## Subcommittee on the Efficiency and Effectiveness of Federal Programs and the Federal Workforce

To hold hearings to examine the national security workforce.

SD-342

2:30 p.m.

## Committee on Commerce, Science, and Transportation

To hold hearings to examine soldiers as consumers, focusing on business prac-

tices relating to the military community.

SR-253

## Committee on Foreign Relations

## Subcommittee on East Asian and Pacific Affairs

To hold hearings to examine rebalance to Asia IV, focusing on economic engagement in the Asia-Pacific region.

SD-419

## Committee on Indian Affairs

To hold an oversight hearing to examine Carcieri, focusing on bringing certainty to trust land acquisitions.

SD-628

## Committee on the Judiciary

To hold hearings to examine the nomination of David Jeremiah Barron, of Massachusetts, to be United States Circuit Judge for the First Circuit.

SD-226

3:30 p.m.

## Committee on Energy and Natural Resources

## Subcommittee on Public Lands, Forests, and Mining

To hold hearings to examine S. 182, to provide for the unencumbering of title to non-Federal land owned by the city of Anchorage, Alaska, for purposes of economic development by conveyance of the Federal reversion interest to the City, S. 483, to designate the Berryessa Snow Mountain National Conservation Area in the State of California, S. 771, to provide to the Secretary of the Interior a mechanism to cancel contracts for the sale of materials CA-20139 and CA-22901, S. 776, to establish the Columbine-Hondo Wilderness in the State of New Mexico, to provide for the conveyance of certain parcels of National Forest System land in the State, S. 841, to designate certain Federal land in the San Juan National Forest in the State of Colorado as wilderness, S. 1305, to provide for the conveyance of the Forest Service Lake Hill Administrative Site in Summit County, Colorado, S. 1341, to modify the Forest Service Recreation Residence Program as the program applies to units of the National Forest System derived from the public domain by implementing a simple, equitable, and predictable procedure for determining cabin user fees, S. 1414, to provide for the conveyance of certain Federal land in the State of Oregon to the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians, S. 1415, to provide for the conveyance of certain Federal land in the State of Oregon to the Cow Creek Band of Umpqua Tribe of Indians, S. 1479, to address the forest health, public safety, and wildlife habitat threat presented by the risk of wildfire, including catastrophic wildfire, on National Forest System land and public land managed by the Bureau of Land Management by requiring the Secretary of Agriculture and the Secretary of the Interior to expedite forest management projects relating to hazardous fuels reduction, forest health, and economic development, and S. 339, to facilitate the efficient extraction of mineral resources in southeast Arizona by authorizing and directing an exchange of Federal and non-Federal land.

SD-366

NOVEMBER 21

9:30 a.m.

## Committee on Energy and Natural Resources

Business meeting to consider S. 258, to amend the Federal Land Policy and

Management Act of 1976 to improve the management of grazing leases and permits, S. 364, to establish the Rocky Mountain Front Conservation Management Area, to designate certain Federal land as wilderness, and to improve the management of noxious weeds in the Lewis and Clark National Forest, S. 715, to authorize the Secretary of the Interior to use designated funding to pay for construction of authorized rural water projects, S. 782, to amend Public Law 101-377 to revise the boundaries of the Gettysburg National Military Park to include the Gettysburg Train Station, S. 974, to provide for certain land conveyances in the State of Nevada, S. 995, to authorize the National Desert Storm Memorial Association to establish the National Desert Storm and Desert Shield Memorial as a commemorative work in the District of Columbia, S. 1044, to direct the Secretary of the Interior to install in the area of the World War II Memorial in the District of Columbia a suitable plaque or an inscription with the words that President Franklin D. Roosevelt prayed with the United States on D-Day, June 6, 1944, S. 1252, to amend the Wild and Scenic Rivers Act to designate segments of the Missisquoi River and the Trout River in the State of Vermont, as components of the National Wild and Scenic Rivers System, H.R. 507, to provide for the conveyance of certain land inholdings owned by the United States to the Pascua Yaqui Tribe of Arizona, H.R. 697, to provide for the conveyance of certain Federal land in Clark County, Nevada, for the environmental remediation and reclamation of the Three Kids Mine Project Site, H.R. 862, to authorize the conveyance of two small parcels of land within the boundaries of the Coconino National Forest containing private improvements that were developed based upon the reliance of the landowners in an erroneous survey conducted in May 1960, H.R. 876, to authorize the continued use of certain water diversions located on National Forest System land in the Frank Church-River of No Return Wilderness and the Selway-Bitterroot Wilderness in the State of Idaho, and H.R. 1033, to authorize the acquisition and protection of nationally significant battlefields and associated sites of the Revolutionary War and the War of 1812 under the American Battlefield Protection Program.

SD-366

## Committee on Foreign Relations

To hold hearings to examine the Convention on the Rights of Persons with Disabilities.

SD-G50

10 a.m.

## Committee on Banking, Housing, and Urban Affairs

Business meeting to consider the nomination of Janet L. Yellen, of California, to be Chairman of the Board of Governors of the Federal Reserve System; to be immediately followed by a hearing to examine housing finance reform, focusing on powers and structure of a strong regulator.

SD-538

## Committee on the Judiciary

Business meeting to consider S. 619, to amend title 18, United States Code, to prevent unjust and irrational criminal punishments, S. 1410, to focus limited Federal resources on the most serious offenders, S. 1675, to reduce recidivism and increase public safety, S. 975, to



provide for the inclusion of court-appointed guardianship improvement and oversight activities under the Elder Justice Act of 2009, and the nominations of John B. Owens, of California, and Michelle T. Friedland, of California, both to be a United States Circuit Judge for the Ninth Circuit, Matthew Frederick Leitman, Judith Ellen Levy, Laurie J. Michelson, and Linda Vivienne Parker, all to be a United States District Judge for the Eastern District of Michigan, Christopher Reid Cooper, to be United States District Judge for the District of Columbia, Gerald Austin McHugh, Jr., and Edward G. Smith, both to be a United States District Judge for the Eastern District of Pennsylvania, M. Douglas Harpool, to be United States District Judge for the Western District of Missouri, and Peter Joseph Kadzik, of New York, to be an Assistant Attorney General, Robert L. Hobbs, to be United States Marshal for the Eastern District of Texas, and Gary Blankinship, to be United States Marshal for the Southern District of Texas, all of the Department of Justice.

SD-226

10:15 a.m.

Committee on Environment and Public Works

Subcommittee on Clean Air and Nuclear Safety

To hold a joint oversight hearing to examine the Nuclear Regulatory Commission's (NRC) implementation of the

Fukushima Near-Term Task Force recommendations and other actions to enhance and maintain nuclear safety.

SD-406

2:15 p.m.

Committee on Foreign Relations

Subcommittee on Near Eastern and South and Central Asian Affairs

To hold hearings to examine the political, economic, and security situation in North Africa.

SD-419

2:30 p.m.

Committee on Commerce, Science, and Transportation

To hold hearings to examine the nominations of Paul Nathan Jaenichen, Sr., of Kentucky, to be Administrator of the Maritime Administration, and Debra L. Miller, of Kansas, to be a Member of the Surface Transportation Board, both of the Department of Transportation, and Arun Madhavan Kumar, of California, to be Assistant Secretary of Commerce for Trade Promotion and Director General of the United States and Foreign Commercial Service.

SR-253

Select Committee on Intelligence

To hold closed hearings to examine certain intelligence matters.

SH-219

NOVEMBER 22

10 a.m.

Committee on Banking, Housing, and Urban Affairs

To hold hearings to examine housing finance reform, focusing on developing a plan for a smooth transition.

SD-538

DECEMBER 11

2:15 p.m.

Special Committee on Aging

To hold hearings to examine protecting seniors from medication labeling mistakes.

SD-562

DECEMBER 18

2:15 p.m.

Special Committee on Aging

To hold hearings to examine the future of long-term care policy, focusing on continuing the conversation.

SD-562

POSTPONEMENTS

NOVEMBER 20

2 p.m.

Committee on Banking, Housing, and Urban Affairs

Subcommittee on Financial Institutions and Consumer Protection

To hold hearings to examine regulating financial holding companies and physical commodities.

SD-G50

# Daily Digest

## HIGHLIGHTS

Senate passed H.R. 3204, Drug Quality and Security Act.

## Senate

### Chamber Action

*Routine Proceedings, pages S8071–S8141*

**Measures Introduced:** Four bills and one resolution were introduced, as follows: S. 1718–1721, and S. Res. 298. **Page S8100**

**Measures Reported:**

S. 1254, to amend the Harmful Algal Blooms and Hypoxia Research and Control Act of 1998. (S. Rept. No. 113–121) **Page S8100**

**Measures Passed:**

**Drug Quality and Security Act:** Senate passed H.R. 3204, to amend the Federal Food, Drug, and Cosmetic Act with respect to human drug compounding and drug supply chain security, after taking action on the following amendments and motions proposed thereto: **Pages S8071–76**

Withdrawn:

Reid Amendment No. 2033, to change the enactment date. **Page S8071**

Reid Motion to commit the bill to the Committee on Health, Education, Labor, and Pensions, with instructions, Reid Amendment No. 2035, to change the enactment date. **Page S8071**

During consideration of this measure today, Senate also took the following action:

Reid Amendment No. 2034 (to Amendment No. 2033), of a perfecting nature, fell when Reid Amendment No. 2033 (listed above), was withdrawn. **Page S8071**

Reid Amendment No. 2036 (to (the instructions) Amendment No. 2035), of a perfecting nature, fell when Reid Motion to commit the bill to the Committee on Health, Education, Labor, and Pensions, with instructions, Reid Amendment No. 2035 (listed above), was withdrawn. **Page S8071**

Reid Amendment No. 2037 (to Amendment No. 2036), of a perfecting nature, fell when Reid

Amendment No. 2036 (to (the instructions) Amendment No. 2035) (listed above), fell. **Page S8071**

Subsequently, the motion to invoke cloture on the bill was withdrawn. **Page S8071**

**Former Prime Minister of Ukraine Yulia Tymoshenko:** Senate agreed to S. Res. 165, calling for the release from prison of former Prime Minister of Ukraine Yulia Tymoshenko in light of the recent European Court of Human Rights ruling, after agreeing to the committee amendment in the nature of a substitute. **Pages S8082–83**

**Alicia Dawn Koebl Respect for National Cemeteries Act:** Committee on Veterans' Affairs was discharged from further consideration of S. 1471, to authorize the Secretary of Veterans Affairs and the Secretary of the Army to reconsider decisions to inter or honor the memory of a person in a national cemetery, and the bill was then passed, after agreeing to the following amendment proposed thereto: **Pages S8135–36**

Boxer (for Sanders) Amendment No. 2146, relative to authority to reconsider decisions of Secretary of Veterans Affairs or Secretary of the Army to inter the remains or honor the memory of a person in a national cemetery. **Pages S8135–36**

**PEPFAR Stewardship and Oversight Act:** Senate passed S. 1545, to extend authorities related to global HIV/AIDS and to promote oversight of United States programs, after agreeing to the committee amendments, which will be considered as original text, and the following amendment proposed thereto: **Pages S8136–40**

Boxer (for Menendez/Corker) Amendment No. 2147, to require reporting on program evaluations. **Pages S8138–40**

**Authorize Testimony, Documents, and Representation:** Senate agreed to S. Res. 298, to authorize testimony, documents, and representation in *United States v. Allen*. **Page S8140**

**Measures Considered:**

**National Defense Authorization Act—Agreement:** Senate began consideration of S. 1197, to authorize appropriations for fiscal year 2014 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, after agreeing to the motion to proceed, and taking action on the following amendments and motion proposed thereto:

**Pages S8071–76, S8077–79, S8092–94, S8094**

Pending:

Reid (for Levin/Inhofe) Amendment No. 2123, to increase to \$5,000,000,000 the ceiling on the general transfer authority of the Department of Defense.

**Page S8094**

Reid (for Levin/Inhofe) Amendment No. 2124 (to Amendment No. 2123), of a perfecting nature.

**Page S8094**

Reid motion to recommit the bill to the Committee on Armed Services, with instructions, Reid Amendment No. 2125, to change the enactment date.

**Page S8094**

Reid Amendment No. 2126 (to (the instructions) Amendment No. 2125), of a perfecting nature.

**Page S8094**

Reid Amendment No. 2127 (to Amendment No. 2126), of a perfecting nature.

**Page S8094**

During consideration of this measure today, Senate also took the following action:

By a unanimous vote of 91 yeas (Vote No. 236), three-fifths of those Senators duly chosen and sworn, having voted in the affirmative, Senate agreed to the motion to close further debate on the motion to proceed to consideration of the bill.

**Pages S8092–93**

A unanimous-consent agreement was reached providing for further consideration of the bill at approximately 11 a.m., on Tuesday, November 19, 2013, with the time until 12:30 p.m. for debate only.

**Page S8140**

**Wilkins Nomination:** Senate resumed consideration of the nomination of Robert Leon Wilkins, of the District of Columbia, to be United States Circuit Judge for the District of Columbia Circuit.

**Pages S8088–92**

During consideration of this nomination today, Senate also took the following action:

By 53 yeas to 38 nays, 1 responding present (Vote No. 235), three-fifths of those Senators duly chosen and sworn, not having voted in the affirmative, Senate rejected the motion to close further debate on the nomination.

**Page S8092**

Senator Reid entered a motion to reconsider the vote by which cloture was not invoked on the nomination.

**Page S8092**

**Nominations Received:** Senate received the following nominations:

Mark E. Lopes, of Arizona, to be a Member of the Board of Directors of the Inter-American Foundation for a term expiring September 20, 2016.

Harry James Franklyn Korrell III, of Washington, to be a Member of the Board of Directors of the Legal Services Corporation for a term expiring July 13, 2014.

Victor B. Maddox, of Kentucky, to be a Member of the Board of Directors of the Legal Services Corporation for a term expiring July 13, 2016.

Franklin M. Orr, Jr., of California, to be Under Secretary for Science, Department of Energy.

Marc A. Kastner, of Massachusetts, to be Director of the Office of Science, Department of Energy.

Vivek Hallegere Murthy, of Massachusetts, to be Medical Director in the Regular Corps of the Public Health Service, subject to qualifications therefor as provided by law and regulations, and to be Surgeon General of the Public Health Service for a term of four years.

Debo P. Adegbile, of New York, to be an Assistant Attorney General.

**Pages S8140–41**

**Messages from the House:**

**Page S8098**

**Measures Referred:**

**Page S8098**

**Executive Communications:**

**Pages S8098–S8100**

**Additional Cosponsors:**

**Pages S8100–02**

**Statements on Introduced Bills/Resolutions:**

**Page S8102**

**Additional Statements:**

**Pages S8097–98**

**Amendments Submitted:**

**Pages S8102–35**

**Notices of Hearings/Meetings:**

**Page S8135**

**Authorities for Committees to Meet:**

**Page S8135**

**Privileges of the Floor:**

**Page S8135**

**Record Votes:** Two record votes were taken today. (Total—236)

**Pages S8092–93**

**Adjournment:** Senate convened at 2 p.m. and adjourned at 7:41 p.m., until 10 a.m. on Tuesday, November 19, 2013. (For Senate's program, see the remarks of the Acting Majority Leader in today's Record on page S8140.)

## *Committee Meetings*

*(Committees not listed did not meet)*

### **AFGHANISTAN**

**Committee on Foreign Relations:** Committee received a closed briefing on Afghanistan from James Dobbins, Special Representative for Afghanistan and Pakistan,

Department of State; and Michael J. Dumont, Deputy Assistant Secretary, and Brigadier General Robert P. White, Joint Staff Pentagon, both of the Department of Defense.

### SILK ROAD AND VIRTUAL CURRENCIES

*Committee on Homeland Security and Governmental Affairs:* Committee concluded a hearing to examine Silk Road, focusing on potential risks, threats, and promises of virtual currencies, after receiving testimony from Jennifer Shasky Calvery, Director, Financial Crimes Enforcement Network, Department of

the Treasury; Mythili Raman, Acting Assistant Attorney General, Criminal Division, Department of Justice; Edward Lowery III, Special Agent in Charge, Criminal Investigative Division, Secret Service, Department of Homeland Security; Ernie Allen, The International Centre for Missing and Exploited Children, Alexandria, Virginia; Patrick Murck, Bitcoin Foundation, Washington, D.C.; Jeremy Allaire, Circle Internet Financial, Boston, Massachusetts; and Jerry Brito, George Mason University Mercatus Center, Arlington, Virginia.

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## House of Representatives

### Chamber Action

**Public Bills and Resolutions Introduced:** 10 public bills, H.R. 3519–3528; and 2 resolutions, H. Res. 417–418 were introduced. **Page H7187**

**Additional Cosponsors:** **Page H7188**

**Reports Filed:** Reports were filed today as follows:

H.R. 1900, to provide for the timely consideration of all licenses, permits, and approvals required under Federal law with respect to the siting, construction, expansion, or operation of any natural gas pipeline projects, with an amendment (H. Rept. 113–269);

H.R. 2061, to expand the Federal Funding Accountability and Transparency Act of 2006 to increase accountability and transparency in Federal spending, and for other purposes, with an amendment (H. Rept. 113–270); and

H. Res. 419, providing for consideration of the bill (H.R. 1965) to streamline and ensure onshore energy permitting, provide for onshore leasing certainty, and give certainty to oil shale development for American energy security, economic development, and job creation, and for other purposes, and providing for consideration of the bill (H.R. 2728) to recognize States' authority to regulate oil and gas operations and promote American energy security, development, and job creation (H. Rept. 113–271).

**Page H7187**

**Speaker:** Read a letter from the Speaker wherein he appointed Representative Brooks (AL) to act as Speaker pro tempore for today. **Page H7155**

**Recess:** The House recessed at 12:09 p.m. and reconvened at 2 p.m. **Page H7156**

**Recess:** The House recessed at 2:13 p.m. and reconvened at 5 p.m. **Page H7157**

**Suspensions:** The House agreed to suspend the rules and pass the following measures:

*Digital Accountability and Transparency Act of 2013:* H.R. 2061, amended, to expand the Federal Funding Accountability and Transparency Act of 2006 to increase accountability and transparency in Federal spending, by a  $\frac{2}{3}$  yeas-and-nays vote of 388 yeas to 1 nay, Roll No. 588; **Pages H7157–62, H7167–68**

*Amending the District of Columbia Home Rule Act to clarify the rules regarding the determination of the compensation of the Chief Financial Officer of the District of Columbia:* H.R. 3343, to amend the District of Columbia Home Rule Act to clarify the rules regarding the determination of the compensation of the Chief Financial Officer of the District of Columbia; **Pages H7162–63**

*Amending the Federal Election Campaign Act to extend through 2018 the authority of the Federal Election Commission to impose civil money penalties:* H.R. 3487, to amend the Federal Election Campaign Act to extend through 2018 the authority of the Federal Election Commission to impose civil money penalties on the basis of a schedule of penalties established and published by the Commission and to expand such authority to certain other violations; **Pages H7163–64**

*Authorizing the use of Emancipation Hall in the Capitol Visitor Center for activities associated with the ceremony to award the Congressional Gold Medal to Native American code talkers:* S. Con. Res. 25, to authorize the use of Emancipation Hall in the Capitol Visitor Center for activities associated with the ceremony to award the Congressional Gold Medal to Native American code talkers; and

**Pages H7164–65**

**General William H. Gourley Federal Outpatient Clinic: A Joint VA-DOD Health Care Facility Designation Act:** H.R. 272, amended, to designate the Department of Veterans Affairs and Department of Defense joint outpatient clinic to be constructed in Marina, California, as the “General William H. Gourley Federal Outpatient Clinic: A Joint VA-DOD Health Care Facility”, by a  $\frac{2}{3}$  yeas-and-nays vote of 388 yeas with none voting “nay”, Roll No. 589. **Pages H7165–67, H7168**

Agreed to amend the title so as to read: “To designate the Department of Veterans Affairs and Department of Defense joint outpatient clinic to be constructed in Marina, California, as the ‘Major General William H. Gourley VA-DOD Outpatient Clinic’.” **Page H7168**

**Recess:** The House recessed at 5:54 p.m. and reconvened at 6:30 p.m. **Page H7167**

**Senate Messages:** Messages received from the Senate by the Clerk and subsequently presented to the House today appear on pages H7155, H7167 and H7182.

**Senate Referrals:** S. 1471 was referred to the Committees on Veterans’ Affairs and Armed Services; S. 1545 was held at the desk. **Page H7185**

**Quorum Calls—Votes:** Two yeas-and-nays votes developed during the proceedings of today and appear on pages H7167–68 and H7168. There were no quorum calls.

**Adjournment:** The House met at 12 noon and adjourned at 9:46 p.m.

## Committee Meetings

### FEDERAL LANDS JOBS AND ENERGY SECURITY ACT OF 2013; AND PROTECTING STATES’ RIGHTS TO PROMOTE AMERICAN ENERGY SECURITY ACT

**Committee on Rules:** Full Committee, hearing on H.R. 1965, the “Federal Lands Jobs and Energy Security Act of 2013”; and H.R. 2728, the “Protecting States’ Rights To Promote American Energy Security Act”. The Committee granted, by voice vote, a structured rule for H.R. 1965. The rule provides one hour of general debate equally divided and controlled by the chair and ranking minority member of the Committee on Natural Resources. The rule waives all points of order against consideration of the bill. The rule provides that an amendment in the nature of a substitute consisting of the text of Rules Committee Print 113–26 shall be considered as adopted and the bill, as amended, shall be considered as read. The rule waives all points of order against the bill, as amended. The rule makes in

order only those further amendments printed in part A of the Rules Committee report. Each such amendment may be offered only in the order printed in the report, may be offered only by a Member designated in the report, shall be considered as read, shall be debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and shall not be subject to a demand for division of the question. The rule waives all points of order against the amendments printed in part A of the report. The rule provides one motion to recommit with or without instructions. Additionally, the rule grants a structured rule for H.R. 2728. The rule provides one hour of general debate, with 40 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Natural Resources and 20 minutes equally divided and controlled by the chair and ranking minority member of the Committee on Science, Space, and Technology. The rule waives all points of order against consideration of the bill. The rule provides that an amendment in the nature of a substitute consisting of the text of Rules Committee Print 113–27 shall be considered as adopted and the bill, as amended, shall be considered as read. The rule waives all points of order against provisions in the bill, as amended. The rule makes in order only those further amendments printed in part B of the Rules Committee report. Each such amendment may be offered only in the order printed in the report, may be offered only by a Member designated in the report, shall be considered as read, shall be debatable for the time specified in the report equally divided and controlled by the proponent and an opponent, shall not be subject to amendment, and shall not be subject to a demand for division of the question. The rule waives all points of order against the amendments printed in part B of the report. The rule provides one motion to recommit with or without instructions. Testimony was heard from Chairman Hastings (WA); and Representatives Holt; Polis; and Weber.

## Joint Meetings

No joint committee meetings were held.

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### COMMITTEE MEETINGS FOR TUESDAY, NOVEMBER 19, 2013

*(Committee meetings are open unless otherwise indicated)*

#### Senate

**Committee on Banking, Housing, and Urban Affairs:** Subcommittee on National Security and International Trade and Finance, with the Subcommittee on Economic Policy,

to hold joint hearings to examine the present and future impact of virtual currency, 3:30 p.m., SD-538.

*Committee on Foreign Relations:* Subcommittee on East Asian and Pacific Affairs, to hold hearings to examine the response to Typhoon Yolanda/Haiyan, 10:30 a.m., SD-419.

Full Committee, to hold hearings to examine the nominations of Dana J. Hyde, of Maryland, to be Chief Executive Officer, Millennium Challenge Corporation, and Mark E. Lopes, of Arizona, to be United States Executive Director of the Inter-American Development Bank, 3:30 p.m., SD-419.

*Committee on Homeland Security and Governmental Affairs:* Subcommittee on the Efficiency and Effectiveness of Federal Programs and the Federal Workforce, to hold hearings to examine the roles and effectiveness of oversight positions within the Federal workforce, focusing on strengthening government oversight, 2:30 p.m., SD-342.

*Committee on Veterans' Affairs:* business meeting to consider S. 932, to amend title 38, United States Code, to provide for advance appropriations for certain discretionary accounts of the Department of Veterans Affairs, S. 1262, to require the Secretary of Veterans Affairs to establish a veterans conservation corps, S. 1556, to amend title 38, United States Code, to modify authorities relating to the collective bargaining of employees in the Veterans Health Administration, S. 1581, to authorize the Secretary of Veterans Affairs to provide counseling and treatment for sexual trauma to members of the Armed Forces, to require the Secretary to screen veterans for domestic abuse, to require the Secretary to submit reports on military sexual trauma and domestic abuse, S. 1593, to amend the Servicemembers Civil Relief Act to enhance the protections accorded to servicemembers and their spouses with respect to mortgages, and S. 1604, to amend title 38, United States Code, to expand and enhance eligibility for health care and services through the Department of Veterans Affairs, 10 a.m., SR-418.

*Select Committee on Intelligence:* to hold closed hearings to examine certain intelligence matters, 2:30 p.m., SH-219.

## House

*Committee on Education and the Workforce,* Full Committee, hearing entitled "Preparing Today's Students for Tomorrow's Jobs: Improving the Carl D. Perkins Career and Technical Education Act", 10 a.m., 2175 Rayburn.

*Committee on Energy and Commerce,* Subcommittee on Health, hearing entitled "Examining Federal Regulation of Mobile Medical Apps and Other Health Software", 10 a.m., 2322 Rayburn.

Subcommittee on Oversight and Investigations, hearing entitled "Security of HealthCare.gov.", 10:15 a.m., 2123 Rayburn.

Subcommittee on Energy and Power, markup on H.R. 3301, the "North American Energy Infrastructure Act", 5 p.m., 2123 Rayburn.

*Committee on Financial Services,* Subcommittee on Oversight and Investigations, hearing entitled "A General Overview of Disparate Impact Theory", 10 a.m., 2128 Rayburn.

Subcommittee on Housing and Insurance, hearing entitled "Implementation of the Biggert-Waters Flood Insurance Act of 2012: Protecting Taxpayers and Homeowners", 1:30 p.m., 2128 Rayburn.

*Committee on Foreign Affairs,* Subcommittee on Africa, Global Health, Global Human Rights, and International Organizations, hearing entitled "Crisis in the Central African Republic", 10 a.m., 2172 Rayburn.

Subcommittee on Europe, Eurasia, and Emerging Threats, markup on H. Res. 188, Calling upon the Government of Turkey to facilitate the reopening of the Ecumenical Patriarchate's Theological School of Halki without condition or further delay, 2 p.m., 2200 Rayburn.

Subcommittee on the Middle East and North Africa, hearing entitled "U.S. Policy Toward the Arabian Peninsula: Yemen and Bahrain", 2:30 p.m., 2172 Rayburn.

*Committee on Homeland Security,* Subcommittee on Border and Maritime Security, hearing entitled "What Does a Secure Maritime Border Look Like?", 10 a.m., 311 Cannon.

*Committee on the Judiciary,* Subcommittee on Courts, Intellectual Property and the Internet, hearing entitled "The Rise of Innovative Business Models: Content Delivery Methods in the Digital Age", 1:30 p.m., 2141 Rayburn.

*Committee on Oversight and Government Reform,* Subcommittee on Energy Policy, Health Care and Entitlements, hearing entitled "Continuing Oversight of the Social Security Administration's Mismanagement of Federal Disability Programs", 10 a.m., 2154 Rayburn.

*Committee on Rules,* Full Committee, hearing on H.R. 1900, the "Natural Gas Pipeline Permitting Reform Act", 3 p.m., H-313 Capitol.

*Committee on Science, Space, and Technology,* Full Committee, hearing entitled "Is My Data on Healthcare.gov Secure?", 10 a.m., 2318 Rayburn.

*Committee on Transportation and Infrastructure,* Subcommittee on Highways and Transit, hearing entitled "How Autonomous Vehicles Will Shape the Future of Surface Transportation", 10 a.m., 2167 Rayburn.

Subcommittee on Economic Development, Public Buildings, and Emergency Management, hearing entitled "Federal Triangle South: Redeveloping Underutilized Federal Property Through Public Private Partnerships", 10 a.m., 2253 Rayburn.

## Joint Meetings

*Commission on Security and Cooperation in Europe:* to hold hearings to examine people of African descent and Black Europeans, focusing on issues of inequality, discrimination, and inclusion for Black Europeans, and discussing similarities and work with African-American civil rights organizations, 11 a.m., Room to be announced.



## CONGRESSIONAL PROGRAM AHEAD

Week of November 19 through November 22,  
2013

## Senate Chamber

On *Tuesday*, at approximately 11 a.m., Senate will continue consideration of S. 1197, National Defense Authorization Act.

During the balance of the week, Senate may consider any cleared legislative and executive business.

## Senate Committees

*(Committee meetings are open unless otherwise indicated)*

*Committee on Banking, Housing, and Urban Affairs:* November 19, Subcommittee on National Security and International Trade and Finance, with the Subcommittee on Economic Policy, to hold joint hearings to examine the present and future impact of virtual currency, 3:30 p.m., SD-538.

November 21, Full Committee, business meeting to consider the nomination of Janet L. Yellen, of California, to be Chairman of the Board of Governors of the Federal Reserve System; to be immediately followed by a hearing to examine housing finance reform, focusing on powers and structure of a strong regulator, 10 a.m., SD-538.

November 22, Full Committee, to hold hearings to examine housing finance reform, focusing on developing a plan for a smooth transition, 10 a.m., SD-538.

*Committee on Commerce, Science, and Transportation:* November 20, to hold hearings to examine soldiers as consumers, focusing on business practices relating to the military community, 2:30 p.m., SR-253.

November 21, Full Committee, to hold hearings to examine the nominations of Paul Nathan Jaenichen, Sr., of Kentucky, to be Administrator of the Maritime Administration, and Debra L. Miller, of Kansas, to be a Member of the Surface Transportation Board, both of the Department of Transportation, and Arun Madhavan Kumar, of California, to be Assistant Secretary of Commerce for Trade Promotion and Director General of the United States and Foreign Commercial Service, 2:30 p.m., SR-253.

*Committee on Energy and Natural Resources:* November 20, Subcommittee on Public Lands, Forests, and Mining, to hold hearings to examine S. 182, to provide for the unencumbering of title to non-Federal land owned by the city of Anchorage, Alaska, for purposes of economic development by conveyance of the Federal reversion interest to the City, S. 483, to designate the Berryessa Snow Mountain National Conservation Area in the State of California, S. 771, to provide to the Secretary of the Interior a mechanism to cancel contracts for the sale of materials CA-20139 and CA-22901, S. 776, to establish the Columbine-Hondo Wilderness in the State of New Mexico, to provide for the conveyance of certain parcels of National Forest System land in the State, S. 841, to designate certain Federal land in the San Juan National Forest in the State of Colorado as wilderness, S. 1305, to provide for the conveyance of the Forest Service Lake Hill Administrative Site in Summit County, Colorado, S.

1341, to modify the Forest Service Recreation Residence Program as the program applies to units of the National Forest System derived from the public domain by implementing a simple, equitable, and predictable procedure for determining cabin user fees, S. 1414, to provide for the conveyance of certain Federal land in the State of Oregon to the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians, S. 1415, to provide for the conveyance of certain Federal land in the State of Oregon to the Cow Creek Band of Umpqua Tribe of Indians, S. 1479, to address the forest health, public safety, and wildlife habitat threat presented by the risk of wildfire, including catastrophic wildfire, on National Forest System land and public land managed by the Bureau of Land Management by requiring the Secretary of Agriculture and the Secretary of the Interior to expedite forest management projects relating to hazardous fuels reduction, forest health, and economic development, and S. 339, to facilitate the efficient extraction of mineral resources in southeast Arizona by authorizing and directing an exchange of Federal and non-Federal land, 3:30 p.m., SD-366.

November 21, Full Committee, business meeting to consider S. 258, to amend the Federal Land Policy and Management Act of 1976 to improve the management of grazing leases and permits, S. 364, to establish the Rocky Mountain Front Conservation Management Area, to designate certain Federal land as wilderness, and to improve the management of noxious weeds in the Lewis and Clark National Forest, S. 715, to authorize the Secretary of the Interior to use designated funding to pay for construction of authorized rural water projects, S. 782, to amend Public Law 101-377 to revise the boundaries of the Gettysburg National Military Park to include the Gettysburg Train Station, S. 974, to provide for certain land conveyances in the State of Nevada, S. 995, to authorize the National Desert Storm Memorial Association to establish the National Desert Storm and Desert Shield Memorial as a commemorative work in the District of Columbia, S. 1044, to direct the Secretary of the Interior to install in the area of the World War II Memorial in the District of Columbia a suitable plaque or an inscription with the words that President Franklin D. Roosevelt prayed with the United States on D-Day, June 6, 1944, S. 1252, to amend the Wild and Scenic Rivers Act to designate segments of the Missisquoi River and the Trout River in the State of Vermont, as components of the National Wild and Scenic Rivers System, H.R. 507, to provide for the conveyance of certain land inholdings owned by the United States to the Pascua Yaqui Tribe of Arizona, H.R. 697, to provide for the conveyance of certain Federal land in Clark County, Nevada, for the environmental remediation and reclamation of the Three Kids Mine Project Site, H.R. 862, to authorize the conveyance of two small parcels of land within the boundaries of the Coconino National Forest containing private improvements that were developed based upon the reliance of the landowners in an erroneous survey conducted in May 1960, H.R. 876, to authorize the continued use of certain water diversions located on National Forest System land in the Frank Church-River of No Return Wilderness and the Selway-Bitterroot Wilderness in the State of Idaho, and

H.R. 1033, to authorize the acquisition and protection of nationally significant battlefields and associated sites of the Revolutionary War and the War of 1812 under the American Battlefield Protection Program, 9:30 a.m., SD-366.

*Committee on Environment and Public Works:* November 21, with the Subcommittee on Clean Air and Nuclear Safety, to hold a joint oversight hearing to examine the Nuclear Regulatory Commission's (NRC) implementation of the Fukushima Near-Term Task Force recommendations and other actions to enhance and maintain nuclear safety, 10:15 a.m., SD-406.

*Committee on Finance:* November 20, to hold hearings to examine the nominations of Sarah Bloom Raskin, of Maryland, to be Deputy Secretary of the Treasury, and Rhonda K. Schmidlein, of Missouri, to be a Member of the United States International Trade Commission, 10 a.m., SD-215.

*Committee on Foreign Relations:* November 19, Subcommittee on East Asian and Pacific Affairs, to hold hearings to examine the response to Typhoon Yolanda/Haiyan, 10:30 a.m., SD-419.

November 19, Full Committee, to hold hearings to examine the nominations of Dana J. Hyde, of Maryland, to be Chief Executive Officer, Millennium Challenge Corporation, and Mark E. Lopes, of Arizona, to be United States Executive Director of the Inter-American Development Bank, 3:30 p.m., SD-419.

November 20, Subcommittee on East Asian and Pacific Affairs, to hold hearings to examine rebalance to Asia IV, focusing on economic engagement in the Asia-Pacific region, 2:30 p.m., SD-419.

November 21, Full Committee, to hold hearings to examine the Convention on the Rights of Persons with Disabilities, 9:30 a.m., SD-G50.

November 21, Subcommittee on Near Eastern and South and Central Asian Affairs, to hold hearings to examine the political, economic, and security situation in North Africa, 2:15 p.m., SD-419.

*Committee on Health, Education, Labor, and Pensions:* November 20, Subcommittee on Primary Health and Aging, to hold hearings to examine health relating to social and economic status, 10 a.m., SD-430.

*Committee on Homeland Security and Governmental Affairs:* November 19, Subcommittee on the Efficiency and Effectiveness of Federal Programs and the Federal Workforce, to hold hearings to examine the roles and effectiveness of oversight positions within the Federal workforce, focusing on strengthening government oversight, 2:30 p.m., SD-342.

November 20, Full Committee, business meeting to consider the nomination of Jeh Charles Johnson, of New Jersey, to be Secretary of Homeland Security, 10 a.m., SD-342.

November 20, Subcommittee on the Efficiency and Effectiveness of Federal Programs and the Federal Workforce, to hold hearings to examine the national security workforce, 2 p.m., SD-342.

*Committee on Indian Affairs:* November 20, to hold an oversight hearing to examine Carcieri, focusing on bring-

ing certainty to trust land acquisitions, 2:30 p.m., SD-628.

*Committee on the Judiciary:* November 20, to hold hearings to examine the nomination of David Jeremiah Barron, of Massachusetts, to be United States Circuit Judge for the First Circuit, 2:30 p.m., SD-226.

November 21, Full Committee, business meeting to consider S. 619, to amend title 18, United States Code, to prevent unjust and irrational criminal punishments, S. 1410, to focus limited Federal resources on the most serious offenders, S. 1675, to reduce recidivism and increase public safety, S. 975, to provide for the inclusion of court-appointed guardianship improvement and oversight activities under the Elder Justice Act of 2009, and the nominations of John B. Owens, of California, and Michelle T. Friedland, of California, both to be a United States Circuit Judge for the Ninth Circuit, Matthew Frederick Leitman, Judith Ellen Levy, Laurie J. Michelson, and Linda Vivienne Parker, all to be a United States District Judge for the Eastern District of Michigan, Christopher Reid Cooper, to be United States District Judge for the District of Columbia, Gerald Austin McHugh, Jr., and Edward G. Smith, both to be a United States District Judge for the Eastern District of Pennsylvania, M. Douglas Harpool, to be United States District Judge for the Western District of Missouri, and Peter Joseph Kadzik, of New York, to be an Assistant Attorney General, Robert L. Hobbs, to be United States Marshal for the Eastern District of Texas, and Gary Blankinship, to be United States Marshal for the Southern District of Texas, all of the Department of Justice, 10 a.m., SD-226.

*Committee on Small Business and Entrepreneurship:* November 20, to hold hearings to examine Affordable Care Act implementation, focusing on how to achieve a successful rollout of the small business exchanges, 10 a.m., SR-428.

*Committee on Veterans' Affairs:* November 19, business meeting to consider S. 932, to amend title 38, United States Code, to provide for advance appropriations for certain discretionary accounts of the Department of Veterans Affairs, S. 1262, to require the Secretary of Veterans Affairs to establish a veterans conservation corps, S. 1556, to amend title 38, United States Code, to modify authorities relating to the collective bargaining of employees in the Veterans Health Administration, S. 1581, to authorize the Secretary of Veterans Affairs to provide counseling and treatment for sexual trauma to members of the Armed Forces, to require the Secretary to screen veterans for domestic abuse, to require the Secretary to submit reports on military sexual trauma and domestic abuse, S. 1593, to amend the Servicemembers Civil Relief Act to enhance the protections accorded to servicemembers and their spouses with respect to mortgages, and S. 1604, to amend title 38, United States Code, to expand and enhance eligibility for health care and services through the Department of Veterans Affairs, 10 a.m., SR-418.

*Select Committee on Intelligence:* November 19, to hold closed hearings to examine certain intelligence matters, 2:30 p.m., SH-219.

November 21, Full Committee, to hold closed hearings to examine certain intelligence matters, 2:30 p.m., SH-219.

### House Committees

*Committee on Armed Services*, November 20, Full Committee, hearing on the 2013 Report to Congress of the U.S.-China Economic and Security Review Commission, 10 a.m., 2118 Rayburn.

November 20, Subcommittee on Military Personnel, hearing entitled “Military Resale Programs Overview”, 2 p.m., 2212 Rayburn.

*Committee on Education and the Workforce*, November 20, Subcommittee on Workforce Protections, hearing entitled “Redefining Companion Care: Jeopardizing Access to Affordable Care for Seniors and Individuals with Disabilities”, 10 a.m., 2175 Rayburn.

*Committee on Energy and Commerce*, November 20, Subcommittee on Energy and Power, markup on H.R. 3301, the “North American Energy Infrastructure Act”, 10 a.m., 2123 Rayburn.

November 20, Subcommittee on Health, hearing entitled “Examining Public Health Legislation to Help Local Communities”, 2 p.m., 2123 Rayburn.

November 21, Subcommittee on Commerce, Manufacturing, and Trade, hearing on H.R. 2012, a bill to improve the integrity and safety of interstate horseracing, and for other purposes, 10 a.m., 2322, Rayburn.

November 21, Subcommittee on Communications and Technology, hearing entitled “Oversight of FirstNet and the Advancement of Public Safety Wireless Communications”, 10:30 a.m., 2123 Rayburn.

*Committee on Financial Services*, November 20, Full Committee, markup on H.R. 2385, the “CFPB Pay Fairness Act of 2013”; H.R. 2446, the “Responsible Consumer Financial Protection Regulations Act of 2013”; H.R. 2571, the “Consumer Right to Financial Privacy Act of 2013”; H.R. 3183, to provide consumers with a free annual disclosure of information the Bureau of Consumer Financial Protection maintains on them; H.R. 3193, the “Consumer Financial Protection Safety and Soundness Improvement Act of 2013”; and H.R. 3519, the “Bureau of Consumer Financial Protection Accountability and Transparency Act of 2013”, 10 a.m., 2128 Rayburn.

November 21, Subcommittee on Capital Markets and Government Sponsored Enterprises, hearing entitled “A Legislative Proposal to Amend the Securities Investor Protection Act”, 9:30 a.m., 2128 Rayburn.

*Committee on Foreign Affairs*, November 20, Full Committee, markup on H. Res. 147, calling for the release of United States citizen Saeed Abedini and condemning the Government of Iran for its persecution of religious minorities; H. Res. 402, supporting the European aspirations of the peoples of the European Union’s Eastern Partnership countries, and for other purposes; H. Res. 404, expressing condolences and support for assistance to the victims of Typhoon Haiyan which made landfall in the Republic of the Philippines on November 8, 2013; H.R. 1992, the “Israel Qualitative Military Edge Enhancement Act”; H.R. 3470, the “Naval Vessel Transfer and Arms Export Control Amendments Act of 2013”; and H.R. 3509, the “Assessing Progress in Haiti Act of 2013”, 10 a.m., 2172 Rayburn.

November 20, Subcommittee on Terrorism, Non-proliferation, and Trade, hearing entitled “Terrorist Groups in Syria”, 2 p.m., 2200 Rayburn.

November 20, Subcommittee on Asia and the Pacific, hearing entitled “Bangladesh in Turmoil: A Nation on the Brink?”, 2 p.m., 2172 Rayburn.

November 21, Subcommittee on Africa, Global Health, Global Human Rights, and International Organizations, markup on H.R. 1777, the “Increasing American Jobs Through Greater Exports to Africa Act of 2013”, 10 a.m., 2172 Rayburn.

November 21, Subcommittee on Africa, Global Health, Global Human Rights, and International Organizations, hearing entitled “Global Challenge of Alzheimer’s: The G-8 Dementia Summit and Beyond”, 10:15 a.m., 2172 Rayburn.

*Committee on House Administration*, November 20, Full Committee, hearing entitled “Military and Overseas Voting in 2012”; and markup on a resolution regarding the House Academic Competition, 11:30 a.m., 1310 Longworth HOB.

*Committee on the Judiciary*, November 20, Full Committee, markup on H.R. 2141, to amend the Internal Revenue Code of 1986 to allow Head Start teachers the same above-the-line deduction for supplies as is allowed to elementary and secondary school teachers, 11:15 a.m., 2141 Rayburn.

*Committee on Natural Resources*, November 21, Subcommittee on Public Lands and Environmental Regulation, hearing on the following measures: H.R. 3286 the “Protecting States, Opening National Parks Act”; H.R. 3294, the “State-Run Federal Lands Act”; H.R. 3311, the “Providing Access and Retain Continuity Act”; H.R. 3492, to provide for the use of hand-propelled vessels in Yellowstone National Park, Grand Teton National Park, and the National Elk Refuge, and for other purposes; H.R. 915, to authorize the Peace Corps Commemorative Foundation to establish a commemorative work in the District of Columbia and its environs, and for other purposes, 10 a.m., 1324 Longworth.

*Committee on Oversight and Government Reform*, November 20, Subcommittee on National Security, hearing entitled “Abuse of Overtime at DHS: Padding Paychecks and Pension at Taxpayer Expense”, 10 a.m., 2154 Rayburn.

*Committee on Science, Space, and Technology*, November 20, Subcommittee on Space, hearing entitled “Commercial Space”, 10 a.m., 2318 Rayburn.

*Committee on Small Business*, November 20, Full Committee, hearing entitled “The Startup Movement”, 1 p.m., 2360 Rayburn.

November 21, Subcommittee on Contracting and Workforce, hearing entitled “Wrong Way: The Impact of FMCSA’s Hours of Service Regulation on Small Businesses”, 10 a.m., 2360 Rayburn.

*Committee on Veterans’ Affairs*, November 20, Full Committee, markup on Department of Veterans Affairs Major Medical Facility Lease Authorization Act of 2013, 9:30 a.m., 334 Cannon.

November 20, Full Committee, hearing entitled “Building VA’s Future: Confronting Persistent Challenges

in VA Major Construction and Lease Programs”, 10 a.m., 334 Cannon.

### Joint Meetings

*Conference:* November 20, meeting of conferees on H.R. 3080, to provide for improvements to the rivers and harbors of the United States, to provide for the conservation and development of water and related resources, 9:30 a.m., SH-216.

*Commission on Security and Cooperation in Europe:* November 19, to hold hearings to examine people of African descent and Black Europeans, focusing on issues of inequality, discrimination, and inclusion for Black Europeans, and discussing similarities and work with African-American civil rights organizations, 11 a.m., Room to be announced.

*Next Meeting of the SENATE*

10 a.m., Tuesday, November 19

*Next Meeting of the HOUSE OF REPRESENTATIVES*

10 a.m., Tuesday, November 19

## Senate Chamber

**Program for Tuesday:** After the transaction of any morning business (not to extend beyond one hour), Senate will continue consideration of S. 1197, National Defense Authorization Act.

*(Senate will recess from 12:30 p.m. until 2:15 p.m. for their respective party conferences.)*

## House Chamber

**Program for Tuesday:** Consideration of H.R. 1965—Federal Lands Jobs and Energy Security Act (Subject to a Rule).

## Extensions of Remarks, as inserted in this issue

## HOUSE

Andrews, Robert E., N.J., E1694  
Barber, Ron, Ariz., E1697  
Blumenauer, Earl, Ore., E1692, E1694  
Boehner, John A., Ohio, E1683  
Bonamici, Suzanne, Ore., E1688  
Clay, Wm. Lacey, Mo., E1689  
Coffman, Mike, Colo., E1694

Conyers, John, Jr., Mich., E1689, E1692  
Flores, Bill, Tex., E1695  
Frankel, Lois, Fla., E1693  
Gohmert, Louie, Tex., E1688  
Johnson, Eddie Bernice, Tex., E1695  
Kline, John, Minn., E1695  
Levin, Sander M., Mich., E1692  
Lowenthal, Alan S., Calif., E1691  
McGovern, James P., Mass., E1695

Norton, Eleanor Holmes, D.C., E1694  
Peters, Gary C., Mich., E1690  
Sablan, Gregorio Kilili Camacho, Northern Mariana Islands, E1692  
Smith, Christopher H., N.J., E1689, E1691, E1693  
Upton, Fred, Mich., E1690  
Visclosky, Peter J., Ind., E1687  
Webster, Daniel, Fla., E1688



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